City of Racine, Wisconsin

2010 - 2014 CONSOLIDATED PLAN

This document includes Narrative Responses to specific questions that grantees of the Community Development Block Grant, HOME Investment Partnership, Housing Opportunities for People with AIDS and Emergency Shelter Grants Programs must respond to in order to be compliant with the Consolidated Planning Regulations.

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Racine 2010 - 2014

Consolidated Plan

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Narrative Responses

GENERAL

GRANTEE: City of Racine, Wisconsin CON PLAN PERIOD: 2010 to 2014

Executive Summary 92.220(b)

1. The Executive Summary is required. Include the objectives and outcomes identified in the plan and an evaluation of past performance.

2010-2014 Strategic Plan Executive Summary:

The City of Racine identifies four priority areas for CDBG, HOME, and ESG funding: jobs; neighborhoods; youth services; and shelter. Within these priority areas are more specific housing and non-housing community development needs. Over the last five years, Racine focused CDBG, HOME and ESG funding on the following priority housing and non-housing community development needs:

- new construction of owner-occupied houinsg
- acquisition/rehab/sell
- minor and substantial rehab loan programs
- homeownership assistance
- code enforcement
- employment training;
- economic development technical assistance;
- streets, sidewalks, curbs and gutters improvements
- clearance, demolition, and redevelopment;
- youth services;
- crime awareness;
- micro-enterprise business assistance;
- fair housing activities;

- screening for lead-based paint poisoning;
- · clean-up of contaminated sites;
- neighborhood facilities;
- parks and recreational facilities;
- commercial/industrial land acquisition/demolition/redevelopment;
- commercial/industrial infrastructure development;
- and general program administration.

Together with community leaders, municipal government representatives and local advocates for community development, housing and homeless issues, the City worked to develop a set of priority needs, in addition to specific goals and objectives, for related programming from 2010-2014. In an effort to increase public involvement in the development of the 2010-2014 Five-Year Consolidated Plan, the City of Racine contracted with the consultant firms of Urban Strategies, LLC and Community Planning and Development Advisors (CPDA), LLC to conduct a focus group for stakeholders and practitioners involved with CDBG and HOME and to conduct Internet surveys of community members.

On May 6, 2010, CPDA conducted a focus group for stakeholders and practitioners in Racine to provide advice and input to the City for the development of the 2010-2014 Consolidated Plan. The City of Racine and CPDA/US invited over 100 people who represented public and private agencies providing health services, social and fair housing activities, services to children, elderly, homeless, and disabled, housing services, city services, elected officials, and administrators involved in the city's community development program. Complete results of the focus groups can be seen in Appendix B.

In addition to the focus groups, an Internet Community Needs Survey was conducted for 5 - 6 weeks during the months of April/May 2010 and was accessible to residents through the City's website. Over 600 community residents responded to the Racine 2010 Community Needs Survey. In general, the information from the survey corroborated the priority housing needs and non-housing needs previously identified by the City. The complete results of the survey can be found in Appendix B, but the following activities were the highest rated as being of high or critical importance by survey respondents:

- Increase opportunities for jobs/employment
- Encourage the development of small businesses
- Repair/replace streets, sidewalks and street lighting
- Job training programs
- Youth mentoring programs
- Literacy programs
- Homeowner rehab loans
- Homeownership assistance
- Rental rehab loans

An online-survey was also developed separately from the community survey for community development stakeholders and practitioners. An invitation to participate in this survey was sent to an extensive list of public and private agencies involved in community development and housing, elected officials, city departments and city administrators. The response to this survey was impressive with more than 50% of those invited accessing and completing the survey. The complete results of the survey can be found in Appendix B.

Housing and non-housing community development needs identified in this Plan have been given priority because they have the most direct relationship to the priority funding areas identified by the City. Specific activities to address the priority needs will be selected based on their cost-effectiveness; organizational capacity of the implementing agency/organization; non-duplication of service; benefit to low/moderate-income persons and neighborhoods; and leveraging of other community resources.

One resource reviewed during the development process was the Comprehensive Plan for the City of Racine: 2035 that was adopted in November 2009. Although the process of developing the Comprehensive Plan included surveys and public informational meetings for all of Racine County, the resulting objectives and recommendations, especially for Housing Development and Economic Development, are relevant and applicable to the 5-Year Consolidated Plan for the City of Racine. Therefore, the following housing objectives for the Consolidated Plan were also goals in the Comprehensive Plan:

Consolidated Plan Goal/Objective H-1:

Provide opportunities for an adequate housing supply that will meet the needs of all residents and result in a broad range of choice among housing designs, sizes, types, and costs, recognizing the changing trends in age-group composition, income, and household types. (Comprehensive Plan Goal VIII-1)

Consolidated Plan Goal/Objective H-2

Encourage growth in owner-occupied residential units. (Comprehensive Plan Goal VIII-6)

Consolidated Plan Goal/Objective H-3

Encourage responsible property ownership. (Comprehensive Plan Goal VIII-7)

Consolidated Plan Goal/Objective H-4

Effective overall program administration

Consolidated Plan Goal/Objective H-5

Planning/seed funds for CHDOs

The City has established its non-housing community development goals and objectives for the next five years based on its observations of successful programs funded during the previous five year period, its perception of emerging needs and trends within the community, its vision of Federal funds as a catalyst for the development of sustainable efforts to build skills and a safe, supportive environment for the development of groups that address community issues like housing, economic growth and neighborhood safety

and improvements. The following eight non-housing community development goals/ objectives are proposed for the 2010-2014 Consolidated Plan:

Consolidated Plan Goal/Objective CD-1

Provide assistance to persons and/or families to mitigate or prevent homelessness

Consolidated Plan Goal/Objective CD-2

Provide opportunities for youth to participate in positive, community-oriented activities

Consolidated Plan Goal/Objective CD-3

Assist persons to increase job skills/ employment training

Consolidated Plan Goal/Objective CD-4

Acquire, and/or make accessible or renovate buildings for delivery of services to income-eligible persons

Consolidated Plan Goal/Objective CD-5

Provide assistance to businesses to create and/or retain jobs for LMI persons

Consolidated Plan Goal/Objective CD-6

Provide assistance to micro-enterprise businesses

Consolidated Plan Goal/Objective CD-7

Improve targeted neighborhoods, including a potential NRSA, through a variety of initiatives including park and infrastructure improvements

Consolidated Plan Goal/Objective CD-8

Ensure effective overall program administration

A copy of the Racine Comprehensive Plan: 2035 is available upon request from the Department of City Development.

Anti-Poverty Strategy

15.3% of the households in Racine have annual income less than the poverty thresholds. In order to reduce that percentage, the City of Racine will employ the following strategies to help raise incomes and broaden opportunities for households with incomes below the poverty line:

- a) Market information about resources, services and training designed to improve youth and adult income-producing capacities, including eligibility for public and private financial resources and safety net services, and opportunities for skills development.
- b) Design its funded programs in ways that provide leverage from funded activities to those resources that raise incomes or offer opportunities for skill development to access income-producing positions. For instance, the City will encourage its sub-recipients and partners to design its programs to help achieve several

objectives within the same setting, i.e. use of housing rehabilitation construction programs to train unemployed or younger worker, or co-locate public services to provide better access within a physical setting to participants in the separate programs to the resources and services of the other.

Homelessness Prevention Strategy

Racine's strategy for addressing homelessness and the priority needs of homeless persons and families (including the subpopulations identified in the needs section) is for the City to provide support to the Homeless Assistance Coalition of Racine County (HAC) as well as its programs and members. HAC has been in existence a number of years and is well organized and oversees the City's Continuum of Care. HAC member organizations provide the housing and supportive services needed in each stage of the homeless process including preventing homelessness, outreach/assessment, emergency shelters and services, transitional housing, and helping homeless persons (especially any persons that are chronically homeless) make the transition to permanent housing and independent living. Additionally, the City provides support to the Racine United Way which is undertaking a number of initiatives that affect the homeless and those at risk of becoming homeless.

Strategic Plan

2. Due every three, four, or five years (length of period is at the grantee's discretion) no less than 45 days prior to the start of the grantee's program year start date. HUD does not accept plans between August 15 and November 15.

General Questions

- 3. Describe the geographic areas of the jurisdiction (including areas of low income families and/or racial/minority concentration) in which assistance will be directed.
- 4. Describe the basis for allocating investments geographically within the jurisdiction (or within the EMSA for HOPWA) (91.215(a)(1)) and the basis for assigning the priority (including the relative priority, where required) given to each category of priority needs (91.215(a)(2)). Where appropriate, the jurisdiction should estimate the percentage of funds the jurisdiction plans to dedicate to target areas.
- 5. Identify any obstacles to meeting underserved needs (91.215(a)(3)).

2010-2014 Strategic Plan General Questions response:

Assistance under the Community Development Block Grant (CDBG), HOME Housing Investment Partnerships, and Emergency Shelter Grant (ESG) programs is directed toward lower income individuals, households, and areas as defined by the U.S. Department of Housing and Urban Development (HUD). A map of Racine's lower income areas is attached in Appendix A of this Plan.

There is a high correlation between Racine's lower income areas and its areas of racial concentration. According to the 2000 Census, nearly 44,000 persons (54 percent of Racine's total population) live in the lower income areas. Of this number, approximately 13,450 (31 percent) are African-American and 8,150 (19 percent) are Hispanic/Latino. A map showing Racine's areas of racial concentration (Census block groups with 40 percent or more minority population) is attached in Appendix A of this Plan.

City of Racine budgetary policy and long-standing practice require that federal Community Development Block Grant (CDBG), HOME Housing Investment Partnerships, and Emergency Shelter Grant (ESG) funds be invested within the city limits. Furthermore, federal regulations governing these grant programs require that funding be directed primarily to the benefit of lower income persons, households, or areas as defined by the U.S. Department of Housing and Urban Development. In its allocation decisions, Racine has historically targeted over 95 percent of its funding to serve lower income persons, households, or areas.

Racine's experience has been that there are two predominant obstacles to meeting underserved needs: lack of funds and lack of institutional structure. City staff and elected officials will continue to work with affected agencies to identify alternate funding sources, which will enable them to meet a larger portion of the community's need. Such sources include funding from federal, state and local governments as well as the private sector. When the lack of institutional structure is the issue, city staff and elected officials will endeavor to work with interested parties to expand the mission of an existing organization or to create a new one.

One way to address these issues will be through the recently initiated "Racine Cares Initiative." "Racine Cares" is a two-year program established by the Mayor's Office of Strategic Partnerships (MOSP) through a US Department of Health and Human Services Strengthening Communities Fund grant. "Racine Cares" will serve as a catalyst to leverage the best of Racine's public and non-profit sectors to engage in innovative and collaborative work. The goal of the initiative is to advance the City of Racine's strategic priorities and improve the quality of life for residents of our community.

Managing the Process (91.200 (b))

- Lead Agency. Identify the lead agency or entity for overseeing the development of the plan and the major public and private agencies responsible for administering programs covered by the consolidated plan.
- 7. Identify the significant aspects of the process by which the plan was developed, and the agencies, groups, organizations, and others who participated in the process. This should reflect consultation requirements regarding the following:

General - §91.100 (a)(1)Consult with public and private agencies that provide health services, social and fair housing services (including those focusing on services to children, elderly persons, persons with disabilities, persons with HIV/AIDS and their families, homeless persons) during the preparation of the plan.

Homeless strategy $\S91.100$ (a)(2) – Consult with public and private agencies that provide assisted housing, health services, and social services to determine what resources are available to address the needs of any persons that are chronically homeless.

Lead lead-based paint hazards §91.100 (a)(3) – Consult with State or local health and child welfare agencies and examine existing data related to lead-based paint hazards and poisonings.

Adjacent governments §91.100 (a)(4) -- Notify adjacent governments regarding priority non-housing community development needs.

Metropolitan planning §91.100 (a)(5) -- Consult with adjacent units of general local government, including local government agencies with metropolitan-wide planning responsibilities, particularly for problems and solutions that go beyond a single jurisdiction, i.e. transportation, workforce, etc.

HOPWA §91.100 (b) -- Largest city in EMSA consult broadly to develop metropolitan-wide strategy for addressing needs of persons with HIV/AIDS and their families.

Public housing §91.100 (c) -- Consult with the local public housing agency concerning public housing needs, planned programs, and activities.

8. Describe the jurisdiction's consultations with housing, social service agencies, and other entities, including those focusing on services to children, elderly persons, persons with disabilities, persons with HIV/AIDS and their families, and homeless persons.

*Note: HOPWA grantees must consult broadly to develop a metropolitan-wide strategy and other jurisdictions must assist in the preparation of the HOPWA submission.

2010-2014 Strategic Plan Managing the Process response:

The City of Racine through its Department of City Development is the lead agency overseeing the development and administration of the 2010-2014 Consolidated Plan. Other city departments including Public Works; Building; Parks, Recreation, and Cultural Services; Housing; Health; and Fair Housing are responsible for administering activities in the Plan as are an array of private, not-for-profit and for-profit groups organized to provide affordable housing, promote economic development, or address social service needs.

Together with community leaders, municipal government representatives and local advocates for community development, housing and homeless issues, the City worked to develop a set of priority needs, in addition to specific goals and objectives, for related programming from 2010-2014.

In an effort to increase public involvement in the development of the 2010-2014 Five-Year Consolidated Plan, the City of Racine contracted with the consultant firms of Urban Strategies, LLC and Community Planning and Development Advisors, LLC to conduct a focus group for stakeholders and practitioners involved with CDBG and HOME and to

conduct Internet surveys of community members. In addition, consultants contacted the Housing Authority of Racine County for input on the needs of public housing and current waiting lists and number of housing vouchers and housing units in the program.

On May 6, 2010, CPDA conducted a focus group for stakeholders and practitioners in Racine to provide advice and input to the City for the development of the 2010-2014 Consolidated Plan. The City of Racine and CPDA/US invited over 100 people who represented public and private agencies providing health services, social and fair housing activities, services to children, elderly, homeless, and disabled, housing services, city services, elected officials, and administrators involved in the city's community development program. Two focus group sessions were held on May 6, 2010, one at 1:30 pm and one at 7:00 pm. Twenty-four people actually participated in the day's sessions. For a complete report on the focus groups see Appendix B.

Each of the focus groups was asked 3 questions:

- What are the strengths of Racine's current five-year plan and community development programs?
- What are the weaknesses of Racine's current five-year plan and community development programs?
- What priorities should Racine have for the next 5-year plan for community development programs?

Based on the responses from participants in the focus groups, it appears that the stakeholders and practitioners view the application process for CDBG, HOME and ESG funding as a positive experience. Other strengths mentioned in the groups included the flexibility of the programs, efficient use of administration funds, street improvements, rehabilitation of single family homes, and funded activities are inclusive and cross economic lines. Weaknesses identified by the groups were the use of a shotgun approach to fund too many organizations, unclear definitions of public service and bricks and mortar activities, lack of support for supportive housing for mentally-disabled persons, and the process has a random nature to it that is more political than outcomebased. A complete report on all of the weaknesses identified by the groups can be found in Appendix B.

The groups had many suggestions for what the priorities for the next five years should be, such as: image marketing related to price stability and equity in the neighborhoods, public works infrastructure projects that promote sustainable neighborhoods, increase educational levels in the city, revitalizing housing stock, and safety such as neighborhood watch, cop houses.

Citizen Participation (91.200 (b))

9. Provide a summary of the citizen participation process. Based on the jurisdiction's current citizen participation plan, provide a summary of the citizen participation process used in the development of the consolidated plan. Include a description of actions taken to encourage participation of all its residents, including the following:

- a. low- and moderate-income residents where housing and community development funds may be spent;
- b. minorities and non-English speaking persons, as well as persons with disabilities;
- c. local and regional institutions and other organizations (including businesses, developers, community and faith-based organizations);
- d. residents of public and assisted housing developments and recipients of tenant- based assistance;
- e. residents of targeted revitalization areas.
- 10. Provide a summary of citizen comments or views on the plan.
- 11. Provide a summary of efforts made to broaden public participation in the development of the consolidated plan, including outreach to minorities and non-English speaking persons, as well as persons with disabilities. Provide a description of the process used to allow citizens to review and submit comments on the proposed consolidated plan, including how the plan (or a summary of the plan) was published for review; the dates, times and locations of a public hearing, or hearings; when and how notice was provided to citizens of the hearing(s); the dates of the 30 day citizen comment period, and if technical assistance was provided to groups developing proposals for funding assistance under the consolidated plan and how this assistance was provided.
- 12. Provide a written explanation of comments not accepted and the reasons why these comments were not accepted. Provide a summary of citizen comments or views received on the plan and explain any comments not accepted and reasons why these comments were not accepted.
- 13. *Please note that Citizen Comments and Responses may be included as additional files within the CPMP Tool.

2010-2014 Strategic Plan Citizen Participation response:

Community Needs Survey

An Internet Community Needs Survey was conducted for five or six weeks during the months of April /May during 2010 and was accessible to residents through the City's website. The Mayor of Racine and the Common Council invited residents of the City of Racine to participate in the online Community-Wide Needs Survey in a press release issued by the Mayor on April 9, 2010. The press release went to the following media outlets:

- Racine Journal Times
- Racine Mirror
- The Insider News
- The Racine Post

The results of the needs survey were to help the City determine the use of public funds, including their yearly allocations of Community Development Block Grant funds, HOME funds and Emergency Shelter Grant funds. Six hundred and thirty-six (636) residents of the City of Racine accessed the survey with 581 of those responding completing the survey. The results of the Community Survey can be found in Appendix B.

The housing activities ranked as having the highest need were the maintenance and upkeep of rental properties, actions to address abandoned, vacant properties followed by increasing homeownership. The respondents overwhelmingly ranked increasing the opportunities for jobs/ employment as a critical and high need followed by encouraging the development of small businesses. The public improvement activity rated as highest in need for funding was the removal, repair, or replacement of blighted or damaged properties, the same activity rated as a high or critical need within their neighborhoods.

More than 60% of the respondents ranked the following public service activities as having a critical or high need: Job training programs, Youth mentoring programs and Crime awareness and prevention programs.

The survey allowed for written comments to each question and the last question on the survey invited respondents to provide any additional comments or recommendations on the use of public funds by the City over the next 5 years. The respondents to the survey were more than willing to provide their recommendations with 194 comments. These comments and survey results can be viewed in their entirety in Appendix B.

Stakeholders/Practitioner Survey

An online-survey was developed separately from the community survey for community development stakeholders and practitioners. An invitation to participate in this survey was sent to an extensive list of public and private agencies involved in community development and housing, elected officials, city departments and city administrators. The response to this survey was impressive with more than 50% of those invited accessing and completing the survey.

The Stakeholder Survey asked respondents to rate the "Importance", "Effectiveness", and "Need" for various sub-activities under the following four components:

- Housing
- Capital Improvements
- Economic Development
- Public Services

More than 50% of respondents considered all housing activities to be of high or critical importance, however, respondents were unable to rate the effectiveness of the programs, except for the Unified Neighborhood Inspection Team code enforcement program that was rated as being highly or extremely effective by more than 40% of respondents.

Street resurfacing and pavement replacement were rated highest in importance, effectiveness and need by respondents. Job training programs were rated as being of critical or high importance by respondents under both economic development and public service components.

The survey allowed for written comments to each question and the last question on the survey invited respondents to provide any additional comments or recommendations on the use of public funds by the City over the next 5 years. These comments and survey results can be viewed in their entirety in Appendix B.

Institutional Structure (91.215 (i))

- 14. Explain the institutional structure through which the jurisdiction will carry out its consolidated plan, including private industry, non-profit organizations, and public institutions.
- 15. Assess the strengths and gaps in the delivery system.
- 16. Assess the strengths and gaps in the delivery system for public housing, including a description of the organizational relationship between the jurisdiction and the public housing agency, including the appointing authority for the commissioners or board of housing agency, relationship regarding hiring, contracting and procurement; provision of services funded by the jurisdiction; review by the jurisdiction of proposed capital improvements as well as proposed development, demolition or disposition of public housing developments.

2010-2014 Strategic Plan Institutional Structure response:

Racine carries out its housing and community/economic development activities through a network of municipal departments, private not-for-profit organizations and for-profit corporations. At any given time no fewer than seven municipal departments, and 25 private organizations are involved in some aspect of the City's program. As explained above, participation in Consolidated Plan activities is solicited through request-for-proposal mechanisms subject to review by municipal committees and the City Council. Generally, the delivery system works well as there are agencies and organizations available to address virtually every housing and community development need. As with any system some providers perform better than others but the City attempts to ensure that all providers perform adequately. Those who do not face negative monitoring findings with suggestions for corrective measures. Those who continue to perform poorly risk losing grant funds, or not being considered for future funding.

The Housing Authority of Racine County (HARC) provides affordable housing countywide through the Section 8 housing subsidy program and a small low-income public housing program. HARC's commissioners are appointed by the Racine County Board. Its employees are employed by Racine County and subject to its personnel policies. Housing activities carried out by HARC within the City of Racine are subject to the City's land use and building regulations, but no additional oversight or review is required. The City has cooperated with HARC to provide affordable housing through provision of funding for housing construction at select locations in the City.

Coordination 91.215 (I)

- 17. Describe the efforts to enhance coordination between public and assisted housing providers and governmental health, mental health, and service agencies.
- 18. Describe the means of cooperation and coordination among the state and any units of general local government in the metropolitan area in the implementation of the plan.
- 19. Describe efforts to enhance coordination with private industry, businesses, developers, and social service agencies, particularly with regard to the development of the jurisdiction's economic development strategy.

2010-2014 Strategic Plan Coordination response:

Staff members in most of Racine's departments are in regular contact with their counterparts in both the public and private sector in order to trade information and to coordinate programs and provision of services, especially housing, health, public safety, recreation, public works, and economic development. The Mayor's Office of Strategic Partnerships (MOSP) promotes area wide coordination and co-operation among organizations in the areas of housing, economic development, and job readiness training. The City is represented on the Racine County Housing Coalition, Homeless Assistance Coalition, Racine County Economic Development Corporation, United Way of Racine County, and the Association of Funding Organizations. In collaboration with every other Racine County city, town, and village, and with the assistance of the Southeastern Wisconsin Regional Planning Commission (SEWRPC) Racine participated in and adopted the multi-jurisdictional Comprehensive Plan for Racine County: 2035, which includes chapters on economic development, housing, transportation, utilities and community facilities, and intergovernmental co-operation. City representatives served and continue to serve on ad hoc committees, which created, approved, and monitor countywide economic development and workforce development plans.

Monitoring (91.230)

20. Describe the standards and procedures the jurisdiction will use to monitor its housing and community development projects and ensure long-term compliance with program requirements and comprehensive planning requirements.

2010-2014 Strategic Plan Monitoring response:

Racine dedicates a substantial portion of its administrative budget to monitoring its own activities and those of its subrecipients. Monitoring duties are shared by the city's Finance and City Development staffs. With over 100 CDBG-, HOME-, or ESG-funded activities going on at any one time, monitoring is a continuous task throughout the program year.

In order to monitor performance towards meeting the goals and objectives set forth in the Consolidated Plan, Racine includes specific performance standards in its CDBG-, HOME-, and ESG-funded contracts and subrecipient agreements. Subrecipients are expected to report their progress monthly. Progress payment requests are reviewed and verified before payment is made. Internally, monthly financial reports prepared by the Finance Department are jointly reviewed by both finance and city development staffs to identify subrecipients who are not making satisfactory progress towards meeting goals and objectives in their agreements. If necessary, inquiries are made to determine the cause(s) of delays and to discuss possible corrective measures.

Priority Needs Analysis and Strategies 91.215 (a)

- 21. Describe the basis for assigning the priority given to each category of priority needs. In this narrative, describe the reasons for setting priorities for allocating investment among different activities and needs, as identified in tables* prescribed by HUD. 92.215(a)(1)
 - *If not using the CPMP Tool: Complete and submit Table 1A Homeless and Special Needs Population; Table 1B Special Needs (Non-Homeless) Populations; Table 2A Priority Housing Needs/Investment Plan Table; and Table 2B Priority Community Development Needs.

 *If using the CPMP Tool: Complete and submit the Needs Table file: Needs.xls
- 22. Identify any obstacles to meeting underserved needs.

2010-2014 Strategic Plan Priority Needs Analysis and Strategies response:

Specific Housing Needs/Objectives (91.215 (b)

Based on the review of census data, the housing market analysis and input from citizens and stakeholder of the community, the City intends to address a range of housing issues and goals over the next five years, in order to be able to address changing household preference trends within a dynamic and uncertain housing market, and emerging needs of both supply and demand. It has therefore established objectives for rental units, improvement of existing owner-occupied units, and helping current renters become home-owners.

Community Development Needs (other than housing) 91.215 (f)

The City has established its goals and objectives for the next five years based on its observations of successful programs funded during the previous five year period, its perception of emerging needs and trends within the community, its vision of Federal funds as a catalyst for the development of sustainable efforts to build skills and a safe, supportive environment for the development of groups that address community issues like housing, economic growth and neighborhood safety and improvements.

The City sought feedback on its current program and solicited ideas for future improvements and goals, and the results of these focus groups are reflected in the emerging emphasis on economic development and job creation, the role of youth in the Racine community, and the importance of neighborhood vitality.

Anti-Poverty Strategies 91.215 (j)

15.3% of the households in Racine have annual income less than the poverty thresholds. In order to reduce that percentage, the City of Racine will employ the following strategies to help raise incomes and broaden opportunities for households with incomes below the poverty line:

- a) Market information about resources, services and training designed to improve youth and adult income-producing capacities, including eligibility for public and private financial resources and safety net services, and opportunities for skills development.
- b) Design its funded programs in ways that provide leverage from funded activities to those resources that raise incomes or offer opportunities for skill development to access income-producing positions. For instance, the City will encourage its sub-recipients and partners to design programs to help achieve several objectives within the same setting, i.e. use of housing rehab or construction programs to train unemployed or younger worker, or co-locate public services to provide better access within a physical setting to participants in the separate programs to the resources and services of the other.

Racine's experience has been that there are two predominant obstacles to meeting underserved needs: lack of funds and lack of institutional structure. The city staff and elected officials will continue to work with affected agencies to identify alternate funding sources, which will enable them to meet a larger portion of the community's need. Such sources include funding from federal, state and local governments as well as the private sector. When the lack of institutional structure is the issue, city staff and elected officials will endeavor to work with interested parties to expand the mission of an existing organization or to create a new one.

Lead-based Paint 91.215 (e) and (i)

- 23. Estimate the number of housing units that contain lead-based paint hazards, as defined in section 1004 of the Residential Lead-Based Paint Hazard Reduction Act of 1992, and are occupied by extremely low-income, low-income, and moderate-income families.
- 24. Outline actions proposed or being taken to evaluate and reduce lead-based paint hazards and describe how lead based paint hazards will be integrated into housing policies and programs, and how the plan for the reduction of lead-based hazards is related to the extent of lead poisoning and hazards.

2010-2014 Strategic Plan Lead-based Paint response:

Because the City of Racine's housing stock is relatively old—the median year built is 1952 and 92% of the housing stock was built before 1979—households are at a greater risk for lead poisoning. Furthermore, lower-income households tend to live in older housing stock, disproportionately exposing them to this risk. According to the HUD

website, lead poisoning can lead to serious health problems, affecting the kidneys and the nervous system. Effects are especially serious among children who are still developing.

The City of Racine has partnered with and will continue to partner with Kenosha County to administer the Kenosha/ Racine Lead Free Communities Partnership Program (KRLFCPP), which is funded through HUD's Lead Hazard Reduction Grant. Last year, 59 housing units in Racine were abated. The City of Racine will continue to distribute educational materials through several agencies and host about 15 presentations to the public annually to alert people to the dangers of lead poisoning and to let them know the available resources.

Furthermore, the City of Racine Health Department provides blood testing for children, as well as adults. Private physicians in Racine also report all blood lead levels, so that the City is able to identify almost all cases of lead poisoning. If a person is found to have an elevated level of lead in their blood, the City provides ongoing case management to track blood lead levels and environmental management, which includes testing and abatement procedures.

As a partial result of these efforts, the City of Racine has had significant success in reducing the number of children affected by elevated level of lead in their blood. According to data gathered by the City's Health Department, the 3 year moving average of children between 2007 and 2009 with blood lead levels above15 ul/dL was 30. This number has been declining steadily; for example, that same average from between 1998 and 2000 was 149.

HOUSING

Housing Needs 91.205

*Please also refer to the Housing Needs Table in the Needs.xls workbook

- 25. Describe the estimated housing needs projected for the next five year period for the following categories of persons: extremely low-income, low-income, moderate-income, and middle-income families, renters and owners, elderly persons, persons with disabilities, including persons with HIV/AIDS and their families, single persons, large families, public housing residents, victims of domestic violence, families on the public housing and section 8 tenant-based waiting list, and discuss specific housing problems, including: cost-burden, severe cost- burden, substandard housing, and overcrowding (especially large families) and substandard conditions being experienced by extremely low-income, low-income, moderate-income, and middle-income renters and owners compare to the jurisdiction as a whole The jurisdiction must define the terms "standard condition" and "substandard condition but suitable for rehabilitation."
- 26. To the extent that any racial or ethnic group has a disproportionately greater need for any income category in comparison to the needs of that category as a whole, the jurisdiction must complete an assessment of that specific need. For this purpose,

disproportionately greater need exists when the percentage of persons in a category of need who are members of a particular racial or ethnic group is at least ten percentage points higher than the percentage of persons in the category as a whole.

2010-2014 Strategic Plan Housing Needs response:

According to the U.S. Department of Housing and Urban Development, housing problems are determined by such factors as overcrowding, rent or cost burden, and lack of complete plumbing or kitchen facilities.

Data supplied by the U.S. Department of Housing and Urban Development indicates that approximately 8,269 of Racine's households are experiencing some kind of housing problem. In other words, more than a quarter of Racine households have a housing problem. Very few households, however, are experiencing housing problems solely related to overcrowding or lack of plumbing or kitchen facilities. According to data from the American Community Survey 2006-2008 Estimates, only 2% of households have more than one person per room, 1.3 % of occupied housing units lack complete kitchen facilities, and only .3% of occupied housing units lack complete plumbing facilities.

According to the City's Comprehensive Plan—completed by the Southeastern Wisconsin Regional Planning Commission and adopted by the City Council in November 2009—the City has assessed about 6% of the City's housing stock as unsound, very poor, or poor. Sixty percent of housing structures earned a score of fair or average, and about 34% of housing structures are considered to be in good, very good, or excellent shape.

In the City of Racine, most housing problems are due to cost burden or lack of affordability. According to the U.S. Department of Housing and Urban Development, a household is categorized as having a housing cost burden if over 30% of its gross income is spent on housing. For renters, the components of housing cost are rent and utilities (water, gas, and electric). For home owners, the components of housing cost are mortgage, property tax, property insurance, and mortgage insurance. Homeowners whose home values exceed 2.9 times their annual gross income are presumed to be experiencing housing cost burden.

In Racine, low-income and extremely low-income households are, not surprisingly, more likely to experience cost burden than their higher-income counterparts. According to HUD's Housing Needs table, 78% of renters with incomes less than 30% of the Median Family Income (MFI) experience housing cost burden—that is, housing costs exceed 30% of income. For home owners, that statistic is 81%. For Racine residents whose incomes range from 30-50% of the MFI, housing costs still create a burden for many: 57% of renters and 43% of homeowners spend more than 30% of their incomes on housing. Among higher income households, cost burden is significantly less prevalent. For Racine residents who incomes range from 50-80% of MFI, only about 11% of renters and 29% of homeowners are considered to be cost burdened.

The elderly are, as a group, are susceptible to experiencing cost burden associated with housing because many are on a fixed income. Over half of elderly renters who are

extremely low-income experience cost burden, while over 80% of elderly homeowners who are extremely low-income experience cost burden.

Persons with disabilities also tend have lower incomes and therefore are more likely to experience housing cost burden at higher rates. For example, 26% of people with incomes below 30% MFI have one or more disabilities, 23% of people with incomes between 30% and 50% MFI have one or more disabilities, and 19% of people with incomes between 50 and 80% of MFI are disabled.

Racine is one of the most diverse communities in Wisconsin. The predominant racial group is white at 65.8% of the population; however, African-Americans represent 21.7% of the population, and 17.9% of the population identifies as Hispanic.

Figure 1: Percentages of Racial and Ethnic Populations

Race	Estimate	%
White alone	51,289	65.8%
Black or African American alone	16,934	21.7%
American Indian and Alaska Native alone	178	0.2%
Asian alone	442	0.6%
Native Hawaiian and Other Pacific Islander alone	0	0.0%
Some other race alone	6,305	8.1%
Two or more races:	2,742	3.5%
Non-Hispanic	63,923	82.1%
Hispanic	13,967	17.9%
Total	77,890	100.0%

Source: American Community Survey, 2006-2008

According to HUD CHAS 2009 data, across all races in Racine, 37.5% of households are affected by housing problems; however, racial and ethnic minorities are disproportionately affected by housing problems compared to their white counterparts. Among Non-Hispanic Whites, 31.5% experience housing problems, compared with 50.4% of African-Americans, 45.9% of Hispanics, and 61.1% of Asians. In all racial categories, households with incomes less than 80% of the area median income are particularly affected.

The estimate for persons living with HIV/AIDS in Racine is 96. While there are no living facilities in the City of Racine receiving Housing Opportunities for Persons with Aids (HOPWA) funding from HUD, there are a number of informational resources available to persons affected by AIDS through the AIDS Resource Center of Wisconsin.

Priority Housing Needs 91.215 (b)

- 27. Identify the priority housing needs and activities in accordance with the categories specified in the Housing Needs Table (formerly Table 2A). These categories correspond with special tabulations of U.S. census data provided by HUD for the preparation of the Consolidated Plan.
- 28. Provide an analysis of how the characteristics of the housing market and the severity of housing problems and needs of each category of residents provided the basis for determining the relative priority of each priority housing need category.

 Note: Family and income types may be grouped in the case of closely related categories of residents
- 29. Describe the basis for assigning the priority given to each category of priority needs.

where the analysis would apply to more than one family or income type.

30. Identify any obstacles to meeting underserved needs.

2010-2014 Strategic Plan Priority Housing Needs response:

A resource reviewed during the process of identifying needs and priorities for the Consolidated Plan was the Comprehensive Plan for the City of Racine: 2035 that was adopted in November 2009. Although the process of developing the Comprehensive Plan included surveys and public informational meetings for all of Racine County, the resulting identified needs, objectives and recommendations, especially for Housing Development and Economic Development, are relevant and applicable to the 5-Year Consolidated Plan for the City of Racine. Therefore, the following housing priorities from the Comprehensive Plan were selected as being the most relevant to the priorities in the Consolidated Plan:

Consolidated Plan Goal/Objective H-1:

Provide opportunities for an adequate housing supply that will meet the needs of all residents and result in a broad range of choice among housing designs, sizes, types, and costs, recognizing the changing trends in age-group composition, income, and household types. (Comprehensive Plan Goal VIII-1)

Consolidated Plan Goal/Objective H-2

Encourage growth in owner-occupied residential units. (Comprehensive Plan Goal VIII-6)

Consolidated Plan Goal/Objective H-3

Encourage responsible property ownership. (Comprehensive Plan Goal VIII-7)

Additionally, over 600 community residents responded to the Racine 2010 Community Needs Survey. In general the information from the survey corroborated the needs identified in the Housing Needs Table. According to the survey, a plurality of respondents identified moderate needs for the following:

- Removal or repair of buildings
- Increase in homeownership
- Maintenance and upkeep of rental properties
- Homeownership assistance
- Housing for seniors
- Housing for persons with disabilities
- Rental rehabilitation loans
- Affordable new owner-occupied housing units

The greatest obstacle to meeting underserved needs is lack of sufficient funding to address adequately all the needs facing an older manufacturing community like Racine. Other obstacles include an occasional inability to respond to a particular need caused by gap in the community's institutional structure. There may also be occasions when particular organizations lose the capacity to operate and implement their activities. When the lack of institutional structure is the issue, city staff and elected officials will endeavor to work with interested parties to expand the mission of an existing organization or to create a new one.

Housing Market Analysis 91.210

*Please also refer to the Housing Market Analysis Table in the Needs.xls workbook

- 31. Based on information available to the jurisdiction, describe the significant characteristics of the housing market in terms of supply, demand, condition, and the cost of housing; the housing stock available to serve persons with disabilities; and to serve persons with HIV/AIDS and their families. Data on the housing market should include, to the extent information is available, an estimate of the number of vacant or abandoned buildings and whether units in these buildings are suitable for rehabilitation.
- 32. Describe the number and targeting (income level and type of household served) of units currently assisted by local, state, or federally funded programs, and an assessment of whether any such units are expected to be lost from the assisted housing inventory for any reason, (i.e. expiration of Section 8 contracts).
- 33. Indicate how the characteristics of the housing market will influence the use of funds made available for rental assistance, production of new units, rehabilitation of old units, or acquisition of existing units. Please note, the goal of affordable housing is not met by beds in nursing homes.

2010-2014 Strategic Plan Housing Market Analysis responses:

The housing stock in the City of Racine is varied, providing housing options for a wide range of different household types and income levels. The purpose of this section is to analyze the current housing market in Racine in relation to the needs of the community. According to the American Community Survey, in Racine, approximately 59% of the total 30,241 occupied housing units are owner-occupied, while 41% of occupied housing units are renter-occupied. Of total occupied housing units, 63.1% are single-family detached units, 3.2% are single-family attached, 14.8% are duplexes, 18.8% of housing units are in buildings with 3 or more units, and .2% of housing units are mobile homes.

In Racine, most of the homes have three or more bedrooms. Just over 13% have one bedroom, 31% of housing units have 2 bedrooms, 43% have three bedrooms, and about 12% have four or more bedrooms. Less than one percent of housing units have no bedroom.

Vacancies have increased to more than 9% since the last consolidated plan. Of these vacant units, 4% are for rent and 1% is for sale. Another 1% of these units are used seasonally and the remainder is not for sale or rent. These vacant units, depending on their condition, could present an opportunity for affordable housing.

Section 8 housing vouchers are administered by the Housing Authority of Racine County (HARC). According to the most recently approved PHA Plan submitted to HUD in 2009, the total number of available Section 8 vouchers for Racine County is 1,539. While the Plan does not report on how many of these vouchers are used within the City of Racine, the Racine Housing Authority says that close to 90% are used by Racine City households.

Racine has also been dealing with home foreclosures. In Wisconsin, a foreclosure is defined as when a housing unit goes to sheriff sale. According to the Department of Commerce, the City of Racine has a 9.1% foreclosure rate, the third highest in the state after the City of Milwaukee and the City of Beloit. The prevalence of foreclosure will likely also increase the number of vacant houses, although many of these homes may need extensive repairs before they can be resold.

Figure 2: Total Occupied Housing Units

otal Occupied Housing Units	(G) = 0.0	30,241							
	Owner-Occupied Renter-Occup								
Total by Tenure	17,825	58.9%	12,416	41.1%					
Number of Housing Units									
1, detached	16,338	91.7%	2,730	22.0%					
1, attached	254	1.4%	720	5.8%					
2	963	5.4%	3,507	28.2%					
3 or 4	39	0.2%	1,524	12.3%					
5 to 9	21	0.1%	901	7.3%					
10 to 19	0	0.0%	907	7.39					
20 to 49	16	0.1%	1,339	10.89					
50 or more	137	0.8%	788	6.39					
Mobile home	57	0.3%	0	0.09					
Boat, RV, van, etc.	0	0.0%	0	0.09					
Number	of Bedrooms			噩					
No bedroom	0	0.0%	165	1.39					
1 bedroom	353	2.0%	3,689	29.79					
2 bedrooms	4,542	25.5%	4,843	39.0					
3 bedrooms	9,910	55.6%	3,053	24.69					
4 bedrooms	2,649	14.9%	406	3.3					
5 or more bedrooms	371	2.1%	260	2.19					
Plumbir	ng Facilities	Wales I							
Complete plumbing facilities	17808	99.9%	12388	99.89					
Lacking plumbing facilities	17	0.1%	28	0.2					
Kitche	n Facilities								
Complete kitchen facilities	17790	99.8%	12,321	99.2					
Lacking complete kitchen facilities	35	0.2%	95	0.8					
House F	leating Fuel			60% (C)					
Utility gas	15,689	88.0%	l .	77.89					
Bottled, tank, or LP gas	223	1.3%	101	0.89					
Electricity	1,027	5.8%	2195	17.7					
Fuel oil, kerosene, etc.	781	4.4%	203	1.69					
Coal or coke	0	0.0%		0.0					
Wood	30	0.2%	0	0.0					
Solar energy	0	0.0%	0	0.0					
Other fuel	75	0.4%	150	1.2					
No fuel used	0	0.0%	105	0.8					

Source: ACS 2006-2008

Housing Demand

Racine is expecting the number of households within its geography to increase. According to the City's Comprehensive Plan, prepared by the Southeastern Wisconsin Regional Planning Commission in 2009, the City is expecting to see a 3% increase in the number of households, or 920 households, from 2000 - 2035. However, according to the American Community Survey, between 2000 and 2006-08, the number of units actually went down from 31,450 to 30,241, a loss of 1,209 households. The City hopes to reverse that trend in the next 5 years and get back to more than 31,000 units by 2014.

The average household size in Racine was 2.51 as of 2008. This represents a slight decline from 2.54 in 2008 and is part of a state and nation-wide trend towards smaller households. Declining household sizes will definitely have an impact on the types of housing people need; in general, this may indicate a desire for small housing units, particularly as the population continues to age.

According to the most recently approved PHA Plan submitted to HUD in 2009, there are eight public housing units in Racine, all of which are designated for and occupied by persons having a physical disability. None of these units has rehabilitation needs.

Housing Cost

Nearly 70% of Racine home owners with a mortgage pay between \$1,000 and \$1,999 a month in housing costs. Just over 50% of Racine homeowners with a mortgage pay between \$1,000 and \$1,499 a month in housing costs

Not surprisingly, home owners without a mortgage generally pay less in housing costs. Of Racine homeowners without a mortgage, about 50% pay between \$400 and \$599 monthly on housing costs. Eleven percent pay more than \$700 monthly.

In terms of housing cost, the median housing cost for households with monthly costs is \$794. The average gross rent in Racine is \$659. The fair market rent for a 1-bedroom apartment is \$538/ month, \$675 for a 2-bedroom apartment, and \$840 for a 3-bedroom apartment. For owner-occupied homes, the median home price was \$130,400 in 2008, compared to \$110,200 in 2000.

Nearly 50% of home owners pay between \$1000 and \$1999 a month in housing costs: 35% pay between \$1000 and \$1499 and 12% pay between \$1500 and \$1999.

Figure 3: Selected Monthly Owner Costs of Owner-Occupied Units

SELECTED MONTHLY OWNER COST OWNER-OCCUPIED HOUSING UNIT		
	Estimate	
Total:	17,825	
Less than \$100	28	0.2%
\$100 to \$199	13	0.1%
\$200 to \$299	349	2.0%
\$300 to \$399	1,212	6.8%
\$400 to \$499	1,672	9.4%
\$500 to \$599	1,291	7.2%
\$600 to \$699	1,012	5.7%
\$700 to \$799	801	4.5%
\$800 to \$899	851	4.8%
\$900 to \$999	1,153	6.5%
\$1,000 to \$1,499	6,383	35.8%
\$1,500 to \$1,999	2,187	12.3%
\$2,000 or more	873	4.9%

Source: ACS 2006-2008

Figure 4: Mortgage Status/Selected Monthly Owner Costs

Totale	17 925	
Total:	17,825	
Housing units with a mortgage:	12,455	
Less than \$200	0	0.0%
\$200 to \$299	17	0.1%
\$300 to \$399	45	0.4%
\$400 to \$499	117	0.9%
\$500 to \$599	172	1.4%
\$600 to \$699	446	3.6%
\$700 to \$799	471	3.8%
\$800 to \$899	749	6.0%
\$900 to \$999	1,087	8.7%
\$1,000 to \$1,249	3,397	27.3%
\$1,250 to \$1,499	2,894	23.2%
\$1,500 to \$1,999	2,187	17.6%
\$2,000 to \$2,499	646	5.2%
\$2,500 to \$2,999	82	0.79
\$3,000 or more	145	1.3

	T T	
Housing units without a mortgage:	5,370	
Less than \$100	28	0.5%
\$100 to \$149	13	0.2%
\$150 to \$199	0	0.0%
\$200 to \$249	116	2.2%
\$250 to \$299	216	4.0%
\$300 to \$349	378	7.0%
\$350 to \$399	789	14.7%
\$400 to \$499	1,555	29.0%
\$500 to \$599	1,119	20.8%
\$600 to \$699	566	10.5%
\$700 or more	590	11.0%

Source: ACS 2006-2008

Specific Housing Objectives 91.215 (a) (4) & (b)

- 34. Describe the priorities and specific objectives the jurisdiction hopes to achieve over a specified time period. Identify each specific housing objective by number (DH-1, DH-2, DH-2), proposed accomplishments and outcomes the jurisdiction hopes to achieve in quantitative terms over a specified time period, or in other measurable terms as identified and defined by the jurisdiction.
- 35. Describe how Federal, State, and local public and private sector resources that are reasonably expected to be available will be used to address identified needs for the period covered by the strategic plan.

2010-2014 Strategic Plan Specific Housing Objectives response:

Figure 5: Goals and objectives to be carried out during the strategic plan period are indicated by placing a check in the following boxes.

	Objective Category Decent Housing Which includes:		Objective Category: Expanded Sultable Living Environment Which includes:		Objective Category: Expanded Economic Opportunities Which includes:
X	assisting homeless persons obtain affordable housing	X	improving the safety and livability of neighborhoods	х	job creation and retention
X	assisting persons at risk of becoming homeless	х	eliminating blighting influences and the deterioration of property and facilities	Х	establishment, stabilization and expansion of small business (including micro- businesses)
X	retaining the affordable housing stock	х	increasing the access to quality public and private facilities	x	the provision of public services concerned with employment
X	increasing the availability of affordable permanent housing in standard condition to low-income and moderate-income families, particularly to members of disadvantaged minorities without discrimination on the basis of race, color, religion, sex, national origin, familial status, or disability	х	reducing the isolation of income groups within areas through spatial deconcentration of housing opportunities for lower income persons and the revitalization of deteriorating neighborhoods	х	the provision of jobs to low-income persons living in areas affected by those programs and activities under programs covered by the plan
	increasing the supply of supportive housing which includes structural features and services to enable persons with special needs (including persons with HIV/ADOS) to live in dignity and independence		restoring and preserving properties of special historic, architectural, or aesthetic value	6	availability of mortgage financing for low income persons at reasonable rates using non- discriminatory lending practices
X	providing affordable housing that is accessible to job opportunities	х	conserving energy resources and use of renewable energy sources	x	access to capital and credit for development activities that promote the long- term economic social viability of the community

In order to coordinate with past planning efforts, the consultant team examined the recommended goals, objectives and policy recommendations found in the City's Comprehensive Plan. Although many of the housing goals found within the Comprehensive Plan articulate the need for more affordable, decent housing that accommodates all members of the community and deserve to be included in the Consolidated Plan, it is necessary to prioritize even further to focus the available funding on eligible activities to meet Racine's housing needs. A copy of the Racine County Comprehensive Plan: 2035 can be requested from the Department of City Development. The goals and recommendations listed below were selected for inclusion in the housing priorities and objectives of the 2010-2014 Consolidated Plan:

Consolidated Plan Goal/Objective H-1:

Provide opportunities for an adequate housing supply that will meet the needs of all residents and result in a broad range of choice among housing designs, sizes, types, and costs, recognizing the changing trends in age-group composition, income, and household types. (Comprehensive Plan Goal VIII-1)

Consolidated Plan Goal/Objective H-2

Encourage growth in owner-occupied residential units. (Comprehensive Plan Goal VIII-6)

Consolidated Plan Goal/Objective H-3

Encourage responsible property ownership. (Comprehensive Plan Goal VIII-7)

Recommendations:

- Encourage homeownership opportunities and retention of existing rental housing at prices aligned with the wages and incomes of area residents.
- Promote accessible housing features in new residential construction to accommodate all population and age groups.
- Support programs relating to the existing housing stock that enable low-income persons, first-time homebuyers, disabled, and elderly households to maintain, repair, convert, rehabilitate housing, and improve accessibility.
- Encourage infill development, rehabilitation, and revitalization practices that benefit existing residents, prevent their displacement, and improve the tax base, availability of jobs, and community facilities.
- Encourage responsible property ownership and property management.
- Support efforts by appropriate government and non-profit organizations, including churches, to provide needed housing—such as emergency housing transitional housing, independent living, family based living, or institutional housing—for special needs populations and homeless persons.
- Continue the cooperation between the City, non-profit entities, and the housing development community to utilize available housing funding and assistance programs that facilitate the provision of affordable owner-occupied, rental, and rehabilitated or adaptively reused housing in the City.
- Consider the recommendations from the "Analysis of Impediments to Fair Housing" 2006 report, including an expansion of housing options and affordability; facilitating education, training, counseling, accessibility, and mobility, and down payment programs; and updating any fair housing ordinances.

Figure 6 summarizes priorities and specific objectives prescribed by HUD. Outcomes must be categorized as providing either new or improved availability/accessibility, affordability, or sustainability of decent housing (DH), a suitable living environment (SL), and economic opportunity (EO).

Figures 6: HUD Outcome/Objective Codes

	Availability/ Accessibility	Affordability	Sustainability
Decent Housing	DH-1	DH-2	DH-3
Suitable Living Environment	SL-1	SL-2	SL-3
Economic Opportunity	EO-1	EO-2	EO-3

Figure 7: Racine 2010-2014 Housing Objectives and Outcomes

Racine Outcome/ Objective	Specific Objectives	Sources of Funds	Amount 5 Yrs	Performance Indicators 5 Yrs	Expected Number 5 Yrs	HUD Outcome/ Objective
		ŀ	lousing	0,500	71 m 1994	.1.1
H-1	Provide opportunities for an adequate housing supply that will meet the needs of all residents and result in a broad range of choice among housing designs, sizes, types, and costs, recognizing the changing trends in age-group composition, income, and household types.	ne CDBG \$2,088,75		# of rental units developed or rehabbed to be code compliant, energy efficient, or accessible # of owner- occupied units developed or rehabbed to be code compliant, energy efficient, or	127 units	DH-1 DH-2
H-2	Encourage growth in owner-occupied residential units.	НОМЕ	\$1,935,000	# of households who become homeowners	175 hshlds	DH-1
Н-3	Encourage responsible property ownership.	CDBG	\$2,228,000	See H-1		DH-3
H-4	Effective overall program administration	НОМЕ	\$430,000	# of years of successful program administration	5 Years	
H-5	Planning/seed funds for CHDOs	НОМЕ	\$215,000	# of viable CHDO organizations	2 viable organizati ons	

Needs of Public Housing 91.210 (b)

36. In cooperation with the public housing agency or agencies located within its boundaries, describe the needs of public housing, including the number of public housing units in the jurisdiction, the physical condition of such units, the restoration and revitalization needs of public housing projects within the jurisdiction, and other factors, including the number of families on public housing and tenant-based waiting lists and results from the Section 504 needs assessment of public housing projects located within its boundaries (i.e. assessment of needs of tenants and applicants on waiting list for accessible units as required by 24 CFR 8.25). The public housing agency and jurisdiction can use the optional Priority Public Housing Needs Table (formerly Table 4) of the Consolidated Plan to identify priority public housing needs to assist in this process.

2010-2014 Strategic Plan Needs of Public Housing response:

The Housing Authority of Racine County (HARC) administers Public Housing and Section Eight programs in Racine. HARC currently has eight units of public housing within Racine County. These housing units are disignated for persons with physical disabilities and all are occupied. The public housing units are in good condition, requiring only minor repair and maintenance. Capital improvement needs are addressed through allocations from the reserve fund.

HARC administers more than 1500 Section 8 Housing Vouchers. The Housing Authority reports that it has not opened its waiting list since 2007 because they have between 800 and 900 people/households currently on the list. HARC says the wait time for housing vouchers now exceeds 3 years.

For additional information, see the 2009 HUD-approved Racine Public Housing Authority Annual Plan in Appendix A.

Public Housing Strategy 91.210; 91.215 (c)

- 37. Describe the public housing agency's strategy to serve the needs of extremely low-income, low-income, and moderate-income families residing in the jurisdiction served by the public housing agency (including families on the public housing and section 8 tenant-based waiting list), the public housing agency's strategy for addressing the revitalization and restoration needs of public housing projects within the jurisdiction and improving the management and operation of such public housing, and the public housing agency's strategy for improving the living environment of extremely low-income, low-income, and moderate families residing in public housing.
- 38. Describe the manner in which the plan of the jurisdiction will help address the needs of public housing and activities it will undertake to encourage public housing residents to become more involved in management and participate in homeownership. (NAHA Sec. 105 (b)(11) and (91.215 (k))
- 39. If the public housing agency is designated as "troubled" by HUD or otherwise is performing poorly, the jurisdiction shall describe the manner in which it will provide

financial or other assistance in improving its operations to remove such designation. (NAHA Sec. 105(g))

2010-2014 Strategic Plan Public Housing Strategy response:

The Housing Authority of Racine County's (HARC) strategy is to continue to serve the extremely low-income, and low and moderate-income households of Racine County primarily through administration of the Section Eight rental housing subsidy program. HARC will partner with other organizations, including the City of Racine, to provide affordable owner-occupied housing on a project-by-project basis as funding permits.

The greatest challenge facing HARC in the 2010-2014 period is maintaining services in the face of flat or declining federal funding and the increase in the numbers of people in need of housing assistance due to job loss and/or the inability to find employment.

HARC reports in its 2009 PHA Annual Plan that it plans to administer a Section 8 Homeownership program to encourage public housing residents to become more involved in management and participate in homeownership. Families will be required to have been Housing Choice Voucher holders for a period of at least one year to qualify for the program. In that time, families will be required to complete a homeownership and housing counseling program which includes a financial fitness component. Every effort will be made to insure a successful transition from renting to homeownership.

HARC will take the following actions to implement the program: provide program participants with referrals to local partner agencies who have both home ownership preparation and down payment assistance (WHEDA, City of Racine and Weed and Seed, Neighborhood Housing, IDA Programs, Housing Resources, Habitat for Humanity, Racine Housing and Neighborhood Partnership); encourage Housing Specialist to promote use of HCV for home ownership at recertification appointments; and conduct outreach of community to promote home ownership.

HARC is designated as high-performing by the U.S. Department of Housing and Urban Development, meeting or exceeding all performance standards.

For additional information, see the 2009 HUD-approved Racine Public Housing Authority Annual Plan in Appendix A.

Barriers to Affordable Housing 91.210 (e); 91.215 (h)

- 40. Explain whether the cost of housing or the incentives to develop, maintain, or improve affordable housing are affected by public policies, particularly those of the local jurisdiction. Such policies include tax policy affecting land and other property, land use controls, zoning ordinances, building codes, fees and charges, growth limits, and policies that affect the return on residential investment.
- 41. Describe the strategy to remove or ameliorate negative effects of public policies that serve as barriers to affordable housing, except that, if a State requires a unit of general local government to submit a regulatory barrier assessment that is

substantially equivalent to the information required under this part, as determined by HUD, the unit of general local government may submit that assessment to HUD and it shall be considered to have complied with this requirement.

2010-2014 Strategic Plan Barriers to Affordable Housing response:

The City of Racine administers a zoning ordinance, building and property maintenance codes, and other regulations related to the development and maintenance of housing in the City. None of these regulations is seen as a barrier to affordable housing.

Racine's zoning ordinance and map provide for a full range of housing types and densities. Building sizes and structural requirements are based upon health standards. Permit fees are generally lower than any other jurisdiction in the area. No impact fees are charged or assessed. The City enforces the Wisconsin Uniform Dwelling Code (UDC) building code and permits manufactured housing in all residential zoning districts.

Racine is one of the few large Wisconsin cities that are entirely "built-out" and there are therefore no large tracts of land available for housing development. In recent years new housing development has occurred on land that had been cleared of obsolete uses. In its land use planning and land development policies, the City will continue to pursue opportunities to create housing through redevelopment as such opportunities present themselves.

Property maintenance and code enforcement are particular concerns. High central city residential vacancy rates indicate a high degree of deferred maintenance and abandonment. Racine has revamped its code enforcement program to deal more effectively with these issues.

HOMELESS

Homeless Needs 91.205 (b), (c)

*Please also refer to the Homeless Needs Table in the Needs.xls workbook

42. Homeless Needs— The jurisdiction must provide a concise summary of the nature and extent of homelessness in the jurisdiction, (including rural homelessness and chronic homelessness where applicable), addressing separately the need for facilities and services for homeless persons and homeless families with children, both sheltered and unsheltered, and homeless subpopulations, in accordance with Table 1A. The summary must include the characteristics and needs of low-income individuals and children, (especially extremely low-income) who are currently housed but are at imminent risk of either residing in shelters or becoming unsheltered. In addition, to the extent information is available, the plan must include a description of the nature and extent of homelessness by racial and ethnic group. A quantitative analysis is not required. If a jurisdiction provides estimates of the at-risk population(s), it should also include a description of the operational definition of the at-risk group and the methodology used to generate the estimates.

2010-2014 Strategic Plan Homeless Needs response:

The Racine County Homeless Assistance Coalition (HAC), representing homeless shelters, transitional housing, and service providers, annually assesses the number of individuals and families living in emergency shelter or transitional housing as well as those who are unsheltered. The most recent count was conducted in January, 2010 and showed a total of 246 homeless persons in Racine County. Of this number, 133 were living in emergency shelters, 108 were living in transitional housing, and 5 were unsheltered. There were 14 homeless families with children, 11 in emergency shelter and 3 transitional housing. As a comparison, the total homeless population reported in the Point In Time (PIT) report included in the 2005 Con Plan was 276.

An analysis of the PIT count shows that there appears to be a slight decrease of 30 in the total number of homeless. Of these approximately the same number were in emergency shelters (133 now, 132 in 2005) and an increase of 10 in transitional housing (108/98). The largest differences, however, were in unsheltered which was 46 in 2005 but only 5 in 2010 and homeless families which dropped from 34 in 2005 to 14 in 2010. The City believes that the positive number comparison between 2005 and 2010 is a direct result of the facilities and services being provided by members of the HAC and COC.

Most of the County's homeless population is found in the City of Racine because that is where the greatest concentration of supportive services is found. HAC affiliated agencies provide a full range of supportive services including care management, life skills training, alcohol and other drug abuse treatment, mental health treatment, AIDS-related treatment, education and job training, employment assistance, child care, and transportation assistance as well as other uncategorized services. Co-ordination of services is effectuated by agency-to-agency contacts and enhanced by the work of the HAC.

The PIT count did not provide a breakdown of racial or ethnic homeless individuals or families.

Priority Homeless Needs

- 43. Using the results of the Continuum of Care planning process, identify the jurisdiction's homeless and homeless prevention priorities specified in Table 1A, the Homeless and Special Needs Populations Chart. The description of the jurisdiction's choice of priority needs and allocation priorities must be based on reliable data meeting HUD standards and should reflect the required consultation with homeless assistance providers, homeless persons, and other concerned citizens regarding the needs of homeless families with children and individuals. The jurisdiction must provide an analysis of how the needs of each category of residents provided the basis for determining the relative priority of each priority homeless need category. A separate brief narrative should be directed to addressing gaps in services and housing for the sheltered and unsheltered chronic homeless.
- 44. Describe efforts in addressing the needs of persons that are chronically homeless with respect to the preparation of the homeless strategy.

2010-2014 Strategic Plan Priority Homeless Needs response:

The greatest need is for developing permanent supportive housing for individuals and families while a secondary priority need exists to maintain the existing emergency shelters and transitional housing. The City views its ESG as necessary for operations funding to complement larger sources including Continuum of Care, United Way, private donations, etc., which can be used to tackle the bigger homelessness prevention issues. The City and COC have also found a need for rental and other forms of affordable housing for the homeless once they leave the shelters and transitional programs.

The recently completed Consolidated Plan electronic surveys, as well as the focus groups of practitioners and stakeholders, identified a number of homeless needs as seen by residents in the communitywide survey and practitioners in the stakeholders survey and focus groups. Of those who responded, most believed that homeless programs were a moderate need in the city when ranked from no need to critical need. Of the homeless needs identied, all three were rated closely by the participants. The highest was transitional housing at 32.8% and homeless shelters at 32.2% followed by homeless prevention closely at 29.3%. Less than 10% felt that homeless programs were of no need and those rating homeless programs as a critical need ranged from 14 % to 11.2%. Questons regarding homelessness to stakeholders specifically asked about the need, importance and effectiveness of public service funded homeless assistance programs. Homeless assistance was seen as a critical need and critically important by almost 30% of those rating that category. Similar numbers rated both categories as a However, current homeless assistance programs were considered of high need. moderate effectiveness by 28% of those rating. No housing questions directly asked about homeless assistance. The surveys did not ask about distinguishing between the general homeless population and those who are chronically homeless.

Homeless Inventory 91.210 (c)

45. The jurisdiction shall provide a concise summary of the existing facilities and services (including a brief inventory) that assist homeless persons and families with children and subpopulations identified in Table 1A. These include outreach and assessment, emergency shelters and services, transitional housing, permanent supportive housing, access to permanent housing, and activities to prevent low-income individuals and families with children (especially extremely low-income) from becoming homeless. The jurisdiction can use the optional Continuum of Care Housing Activity Chart and Service Activity Chart to meet this requirement.

2010-2014 Strategic Plan Homeless Inventory response:

The following Continuum of Care Homeless Populations and Subpopulations Charts display shelters, transitional housing facilities and permanent housing facilities as well as the number of beds including a breakdown by households with children and without childfren. In summary, there are six emergency shelters, four transitional housing facilities and four permanent housing for the disabled facilities in Racine. The homeless receive services from members of the Racine County Homeless Assistance Coalition (HAC) described above. Members provide outreach and assessment, care management,

life skills training alcohol and other drug abuse treatment, mental health treatment, AIDS related treatment, education and job training, employment assistance, legal aid, child care, transportation assistance as well as other uncategorized services. As described above, HAC members provide emergency shelter, transitional housing, and permanent supportive housing for the homeless.

Figure 8: EMERGENCY SHELTERS

Organization Name	Program Name	Beds for Households with Children	Units for Households with Children	Beds for Households without Children	Total Year- Round Beds
Abundant Life	Project New Life	0	0	5	5
Homeless Assistance Leadership Organization	HALO	40	6	80	120
Love and Charity Mission	Love and Charity	0	0	22	22
SAFE Haven of Racine	SAFE Haven Youth Shelter	8	0	0	8
Transitional Living Center	TLC	.8	ls bialoon	8	16
Women's Resource Center	WRC	25	8	6	31
Tuesde and Editor	nikus SM ggilini -	and to look	yd sooderd	erie enviole	0

Figure 9: TRANSITIONAL HOUSING FACILITIES

Organization Name	Program Name	Beds for Households with Children	Units for Households with Children	Beds for Households without Children	Total Year- Round Beds
Catherine Marian Housing	Bethany Apartments	30	4	4 d	34
Homeless Assistance Leadership Organization	HALO	34	17	7	41
SAFE Haven of Racine	SAFE Passage	0	0	8	8
Transitional Living Center	TLC	4	2	4	8

Figure 10: PERMANENT HOUSING FOR DISABLED

Organization Name	Program Name	Beds for HHs with Children	Units for HHs with Children	Beds for HHs w/o Children	CH Beds	Total Year- Roun d Beds
Abundant Life	Project New Life	0.00000	0	6	6	6
Center for Veteran's Issues Ltd.	CVI PH	0	0	20	6	20
Transitional Living Services	Homeless Assistance Project	0		10	7	10
Women's Resource Center	Purple Ribbon Project	4	-eruturgill 1972 : Nest 21	anotheritani N. Missin	0	5
	Purple Ribbon Project	4	agge sheet pr	1	0	

Additionally, the city provided CDBG assistance for a number of homeless activities primarily emergency shelter operations and homeless prevention activities.

Among the emergency shelter and homeless prevention activities that the City is funding are the following:

HALO: \$ 20,000 for emergency shelter and services;

Project New Life CDC: \$ 10,000 for the Neihemiah Place Permanent Housing Program;

The City of Racine has received \$817,554 in Homeless Prevention and Rapid Re-housing funding in 2009. An allocation plan was developed in conjunction with the COC and the Housing Action Coalition. A significant amount of those funds, \$710,053 was awarded to the Racine/Kenosha Community Action Agency for direct payments for homelessness prevention and rapid re-housing. Smaller amounts went to Legal Action of Wisconsin (\$84,876) for legal services to prevent evictions, and HALO (\$14,450) to co-ordinate data collection and administer the HMIS. The balance (\$8,175) was retained for general administrative expenses.

Homeless Strategic Plan 91.215 (d)

46. Homelessness— Describe the jurisdiction's strategy for developing a system to address homelessness and the priority needs of homeless persons and families (including the subpopulations identified in the needs section). The jurisdiction's strategy must consider the housing and supportive services needed in each stage of the process which includes preventing homelessness, outreach/assessment, emergency shelters and services, transitional housing, and helping homeless persons (especially any persons that are chronically homeless) make the transition to permanent housing and independent living. The jurisdiction must also describe its strategy for helping extremely low- and low-income individuals and families who are

at imminent risk of becoming homeless.

- 47. Chronic homelessness—Describe the jurisdiction's strategy for eliminating chronic homelessness by 2012. This should include the strategy for helping homeless persons make the transition to permanent housing and independent living. This strategy should, to the maximum extent feasible, be coordinated with the strategy presented Exhibit 1 of the Continuum of Care (CoC) application and any other strategy or plan to eliminate chronic homelessness. Also describe, in a narrative, relationships and efforts to coordinate the Con Plan, CoC, and any other strategy or plan to address chronic homelessness.
- 48. Homelessness Prevention—Describe the jurisdiction's strategy to help prevent homelessness for individuals and families with children who are at imminent risk of becoming homeless.
- 49. Institutional Structure—briefly describe the institutional structure, including private industry, non-profit organizations, and public institutions, through which the jurisdiction will carry out its homelessness strategy.
- 50. Discharge Coordination Policy—every jurisdiction receiving McKinney-Vento Homeless Assistance Act Emergency Shelter Grant (ESG), Supportive Housing, Shelter Plus Care, or Section 8 SRO Program funds must develop and implement a Discharge Coordination Policy, to the maximum extent practicable. Such a policy should include "policies and protocols for the discharge of persons from publicly funded institutions or systems of care (such as health care facilities, foster care or other youth facilities, or correction programs and institutions) in order to prevent such discharge from immediately resulting in homelessness for such persons." The jurisdiction should describe its planned activities to implement a cohesive, community-wide Discharge Coordination Policy, and how the community will move toward such a policy.

2010-2014 Homeless Strategic Plan response:

Racine's strategy for addressing homelessness and the priority needs of homeless persons and families (including the subpopulations identified in the needs section) is for the City to provide support to the Homeless Assistance Coalition of Racine County (HAC) as well as its programs and members. HAC has been in existence a number of years and is well organized and oversees the City's Continuum of Care. HAC member organizations provide the housing and supportive services needed in each stage of the homeless process including preventing homelessness, outreach/assessment, emergency shelters and services, transitional housing, and helping homeless persons (especially any persons that are chronically homeless) make the transition to permanent housing and independent living. Additionally, the City provided support to the Racine United Way which is undertaking a number of initiatives that affect the homeless and those at risk of becoming homeless.

The Homeless Assistance Coalition of Racine County (HAC) is an association of over 30 agencies and organizations established to address the needs of the homeless and to prevent homelessness through interagency collaboration and co-ordination. The HAC's general membership meets monthly to discuss programmatic and administrative issues and to decide upon coordinated strategies. HAC's subcommittees look at issues in more

depth and recommend actions to the general membership. HAC's membership roster includes emergency shelter, transitional housing, and permanent housing providers, service providers, state, county, and municipal government, private foundations and other funding agencies, law enforcement, and the health care community. HAC is the organization responsible for developing the annual Continuum of Care application as well as a joint recommendation for the City's annual Emergency Shelter Grant funding allocation.

In its 2009/10 Continuum of Care application, Exhibit 1, HAC listed the following steps to address homelessness and eliminate chronic homelessness: 1) Identify and track homeless individuals and families; 2) Increase funding and treatment of individuals for alcohol and other drug abuse and serious mental illness; 3) Increase the number of employed persons and the wages paid; 4) Reduce the number of persons who are unsheltered or in emergency shelters by establishing a permanent shelter site with improved access to supportive services and transitional and supportive housing; 5) Implement a countywide discharge policy with appropriate discharge planning; 6) Develop and implement a system with centralized intake, thorough needs assessment, and in-depth training of intake and assessment personnel to serve the homeless population; 7) Increase the availability of permanent housing for those leaving transitional housing; and 8) Develop prevention initiatives to address emerging needs.

Besides the services they provide for the homeless, HAC's members work to prevent homelessness among those who are at imminent risk. Through advocacy, treatment, direct subsidy, and other means they try to keep the at-risk population from becoming homeless. Some examples are care management services provided by agencies dealing with domestic violence, alcohol and other drug abuse, serious mental illness and developmental disabilities; legal representation and financial assistance provided to those at risk of eviction; employment assistance; emergency assistance; and outreach to those being discharged from prison, medical care, or other institutional setting.

Also, as previously noted, the City and HAC/COC have worked together to develop a allocation and monitoring plans for both ESG and HPRP funding. The COC developed the HPRP plan adopted by the City of Racine and the State of Wisconsin for the balance of Racine County. The COC will continue to function in a monitoring and evaluation capacity throughout the duration of HPRP. MIS training and compliance is being provided by the COC's Provider Group Administrator (PGA). Prevention services consist of outreach, financial assistance for rent and utilities and legal services. Rapid Re-housing services will be utilized to move a number of families from shelter into permanent housing.

The City of Racine received \$817,554 in HPRP funding in 2009. An allocation plan was developed in conjunction with the COC and the Homeless Assistance Coalition. A significant amount of those funds, \$ 710,053 was awarded to the Racine/Kenosha Community Action Agency for direct payments for homelessness prevention and rapid re-housing. Smaller amounts went to Legal Action of Wisconsin (\$84,876) for legal services to prevent evictions, and HALO, \$14,450, to coordinate data collection and administer the HMIS. The balance, \$8,175, was retained for general administrative expenses.

The ESG allocation plan was recommended by the Homeless Assistance Coalition's planning committee, reviewed by the city's Community Development Committee, and approved by the Common Council. As previously noted, the City's emergency shelter strategy is to provide operational funding to support HAC members providing emergency shelter and to complement larger sources of funding and programs.

Discharge Policies:

HAC continues its effort to raise awareness of the need for discharge planning by its members and other community institutions. It has identified potential discharge sites, promulgated standards for discharge planning, and sought concurrence among those sites with its standards. The intent of the effort is to ensure that no one is discharged whose only shelter alternative is an emergency shelter or the streets.

The discharge policy for the Racine as overseen by HAC includes the following:

Foster Care:

- 1.) Clients will not be discharged to a shelter or to the streets.
- 2.) Each client should have an individualized service plan.
- 3.) Discharge planning shall include working with the client and other community resources to seek adequate permanent housing.

Health Care:

- 1.) Clients will not be discharged to a shelter or to the streets.
- 2.) Each client should have an individualized service plan.
- 3.) Discharge planning shall include working with the client and other community resources to seek adequate permanent housing.

Mental Health:

- 1.) Clients will not be discharged to a shelter or to the streets.
- 2.) Each client should have an individualized service plan.
- 3.) Each person shall have a case manager.
- 4.) Active case management includes locating suitable housing alternatives as well as ensuring that the client continues to receive appropriate mental health services.

Corrections:

- 1.) Clients will not be discharged to a shelter or to the streets.
- 2.) Each client should have an individualized service plan.
- 3.) Discharge planning shall include working with the client and other community resources to seek adequate permanent housing.

Specific Homeless Objectives

51. Identify specific objectives that the jurisdiction intends to initiate and/or complete in accordance with the tables* prescribed by HUD, and how Federal, State, and local public and private sector resources that are reasonably expected to be available will

be used to address identified needs for the period covered by the strategic plan. For each specific objective, identify proposed accomplishments and outcomes the jurisdiction hopes to achieve in quantitative terms over a specified time period (one, two, three or more years) or in other measurable terms as defined by the jurisdiction.

Complete and submit Table 1C Summary of Specific Objectives or, if using the CPMP Tool, the Summaries.xls worksheets.

2010-2014 Strategic Plan Specific Homeless Objectives response:

Racine's response to the issue of chronic homelessness is coordinated by the Homeless Assistance Coalition, representing local agencies and organizations involved with homelessness issues. In the coming year the Homeless Assistance Coalition (HAC) and its constituent organizations will continue to apply available public and private resources such as Continuum of Care, Emergency Shelter Grant, United Way of Racine County, and private donations to the goal of eliminating chronic homelessness by 2012. The principal barrier to achieving this goal is expected to be a lack of adequate resources to address the problem.

Racine's strategy for addressing homelessness and the priority needs of homeless persons and families (including the subpopulations identified in the needs section) is for the City to provide support to the Homeless Assistance Coalition of Racine County (HAC) as well as its programs and members. HAC has been in existence a number of years and is well organized and oversees the City's Continuum of Care. HAC member organizations provide the housing and supportive services needed in each stage of the homeless process including preventing homelessness, outreach/assessment, emergency shelters and services, transitional housing, and helping homeless persons (especially any persons that are chronically homeless) make the transition to permanent housing and independent living. Additionally, the City provided support to the Racine United Way which is undertaking a number of initiatives that affect the homeless and those at risk of becoming homeless.

The Homeless Assistance Coalition of Racine County (HAC) is an association of over 30 agencies and organizations established to address the needs of the homeless and to prevent homelessness through interagency collaboration and co-ordination. The HAC's general membership meets monthly to discuss programmatic and administrative issues and to decide upon coordinated strategies. HAC's subcommittees look at issues in more depth and recommend actions to the general membership. HAC's membership roster includes emergency shelter, transitional housing, and permanent housing providers, service providers, state, county, and municipal government, private foundations and other funding agencies, law enforcement, and the health care community. HAC is the organization responsible for developing the annual Continuum of Care application as well as a joint recommendation for the City's annual Emergency Shelter Grant funding allocation.

In its 2009/10 Continuum of Care application, Exhibit 1, HAC listed the following steps to address homelessness and eliminate chronic homelessness: 1) Identify and track homeless individuals and families; 2) Increase funding and treatment of individuals for

alcohol and other drug abuse and serious mental illness; 3) Increase the number of employed persons and the wages paid; 4) Reduce the number of persons who are unsheltered or in emergency shelters by establishing a permanent shelter site with improved access to supportive services and transitional and supportive housing; 5) Implement a countywide discharge policy with appropriate discharge planning; 6) Develop and implement a system with centralized intake, thorough needs assessment, and in-depth training of intake and assessment personnel to serve the homeless population; 7) Increase the availability of permanent housing for those leaving transitional housing; and 8) Develop prevention initiatives to address emerging needs.

To address individuals and families with children at imminent risk of becoming homeless, the City continues to support and work with HAC, the COC and member organizations. HAC's annual Continuum of Care application lists the following funding sources to address homeless needs and prevent homelessness: CDBG; HOME; ESG; HPRP; Welfare-to-Work; Mental Health Block Grant; Substance Abuse Block Grant; Social Services Block Grant; State of Wisconsin Shelter Subsidy; Health Care Aid Grants; Department of Public Instruction Tutoring Grants; Domestic Abuse Shelter/Services Grants; Title IV B Essential Services Grants; Department of Veterans Affairs Transitional Housing Grants; Department of Administration Essential Services Grants; Racine County Human Services Department Grants; United Way of Racine County; individual religious congregations; corporate grants; individual monetary and in-kind donations; fundraising events; private foundations; financial institutions; utilities; and faith-based organizations, including religious orders and denominational social service agencies.

Besides the services they provide for the homeless, HAC's members work to prevent homelessness among those who are at imminent risk. Through advocacy, treatment, direct subsidy, and other means they try to keep the at-risk population from becoming homeless. Some examples are care management services provided by agencies dealing with domestic violence, alcohol and other drug abuse, serious mental illness and developmental disabilities; legal representation and financial assistance provided to those at risk of eviction; employment assistance; emergency assistance; and outreach to those being discharged from prison, medical care, or other institutional setting.

Also, the City and HAC/COC have worked together to develop allocation and monitoring plans for HPRP funding. The COC developed the HPRP plan adopted by the City of Racine and the State of Wisconsin for the balance of Racine County. The COC will continue to function in a monitoring and evaluation capacity through-out the duration of HPRP. Homeless Management Information System (HMIS) training and compliance is being provided by the COC's Provider Group Administrator (PGA). Prevention services consist of outreach, financial assistance for rent and utilities and legal services. Rapid Re-housing services will be utilized to move a number of families from shelter into permanent housing.

Emergency Shelter Grants (ESG)

52. (States only) Describe the process for awarding grants to State recipients, and a description of how the allocation will be made available to units of local government.

2010-2014 Strategic Plan ESG response: Not Applicable

COMMUNITY DEVELOPMENT

Community Development 91.215 (f)

*Please also refer to the Community Development Table in the Needs.xls workbook

- 53. Identify the jurisdiction's priority non-housing community development needs eligible for assistance by CDBG eligibility category specified in the Community Development Needs Table (formerly Table 2B), i.e., public facilities, public improvements, public services and economic development.
- 54. Describe the basis for assigning the priority given to each category of priority needs.
- 55. Identify any obstacles to meeting underserved needs.
- 56. Identify specific long-term and short-term community development objectives (including economic development activities that create jobs), developed in accordance with the statutory goals described in section 24 CFR 91.1 and the primary objective of the CDBG program to provide decent housing and a suitable living environment and expand economic opportunities, principally for low- and moderate-income persons.

NOTE: Each specific objective developed to address a priority need, must be identified by number and contain proposed accomplishments, the time period (i.e., one, two, three, or more years), and annual program year numeric goals the jurisdiction hopes to achieve in quantitative terms, or in other measurable terms as identified and defined by the jurisdiction.

2010-2014 Strategic Plan Community Development response:

The City of Racine has identified four priority areas for CDBG, HOME, and ESG funding: jobs; neighborhoods; youth services; and shelter. Within these priority areas are more specific housing and non-housing community development needs. The more specific housing needs are discussed above. Priority non-housing community development needs include:

- employment training;
- economic development technical assistance;
- street improvements;
- clearance, demolition, and redevelopment;
- sidewalks;
- youth services;
- crime awareness;
- code enforcement;
- micro-enterprise assistance;
- fair housing activities;
- screening for lead-based paint poisoning;

- clean-up of contaminated sites;
- neighborhood facilities;
- parks and recreational facilities;
- commercial/industrial land acquisition/demolition/redevelopment;
- commercial/industrial infrastructure development;
- and general program administration.

These needs have been given priority because they have the most direct relationship to the priority funding areas identified by the City. In addition, the results of the focus groups and surveys supported the priorities of job training, employment opportunities, street improvements, youth mentoring, crime awareness and prevention, and clearance of blighted and damaged buildings. Specific activities to address the priority needs listed here will be selected based on their cost-effectiveness; organizational capacity of the implementing agency/organization; non-duplication of service; benefit to low/moderate-income persons and neighborhoods; and leveraging of other community resources.

Another resource used for the development of the Consolidated Plan was the Racine County Economic Development Plan, adopted in 2006. This Plan identifies the following as the most pressing economic development issues in the City:

- 1. Educational Attainment
- 2. On-The-Job Training
- 3. Mature Workers
- 4. Redevelopment of Brownfield Sites
- 5. Growth of Existing Companies
- 6. Public Transportation
- 7. Targeting Services and Workforce Strategic Planning
- 8. Quality of Life.

Economic development goals, objectives, policies, and programs were developed through the public participation process and review of current economic development issues and opportunities identified in the Racine County Economic Development Plan 4.0 (2008) and a report entitled "Higher Expectations: A Workforce Development Strategy for Racine County," dated 2008, prepared by the Racine County Workforce Development Board. The goals and objectives for Economic Development included in that Plan are relevant and applicable to the 5-Year Consolidated Plan for the City of Racine. Therefore, the following goals for the Consolidated Plan correlate to goals listed in the Racine County Economic Development Plan:

Consolidated Plan Goal CD-3:

Assist persons to increase job skills/ employment training

Consolidated Plan Goal CD-5:

Provide assistance to businesses to create and/or retain jobs for LMI persons

Consolidated Plan Goal CD-6:

Provide assistance to micro-enterprise businesses

Consolidated Plan Goal CD-7:

Improve targeted neighborhoods, including a potential NRSA, through variety of initiatives including park and infrastructure improvements

Related Racine Economic Development Goals:

- Promote the expansion or stabilization of the current economic base and the creation of a range of employment opportunities. (Economic Development Plan Goal IX-1)
- Promote redevelopment and infill in areas with existing infrastructure and services, enhancing existing residential, commercial, and industrial areas. (Economic Development Plan Goal IX-5)

The greatest obstacle to meeting underserved needs is lack of sufficient funding to address adequately all the needs facing an older, manufacturing community like Racine. Other obstacles include an occasional inability to respond to a particular need caused by a gap in the community's institutional structure. There may also be occasions when particular organizations lose the capacity to operate and implement their activities. This may occur for a variety of reasons.

Figure 11 summarizes priorities and specific objectives prescribed by HUD. Outcomes must be categorized as providing either new or improved availability/accessibility, affordability, or sustainability of decent housing (DH), a suitable living environment (SL), and economic opportunity (EO).

Figures 11: HUD Outcome/Objective Codes

	Availability/ Accessibility	Affordability	Sustainability
Decent Housing	DH-1	DH-2	DH-3
Suitable Living Environment	SL-1	SL-2	SL-3
Economic Opportunity	EO-1	EO-2	EO-3

Figure 12: City of Racine 2010 Consolidated Plan Non-Housing Community Development Objectives and Outcomes:

Racine Outcome/ Objectives	Specific Objectives	Sources of Funds	Amount 5 yrs	Performance Indicators 5 Yrs	Expected Number 5 Yrs	HUD Outcome/ Objective
		Commu	nity Deve	elopment	Tallianna q = a	DATE AT
		Public S	ervices a	nd Facilities		
CD-1	Provide assistance to persons and/or families to mitigate or prevent homelessness	CDBG ESG	\$835,000 \$500,000	# of persons assisted with services	1671 persons	SL-1
CD-2	Provide opportunities for youth to participate in positive, community- oriented activities	CDBG	\$696,250	# of participating youth	1393 persons	SL-1
CD-3	Assist persons to increase job skills/ employment training	CDBG	\$557,000	# of persons assisted	696 persons	SL-3
CD-4	Acquire, and/or make accessible or renovate buildings for delivery of services to income-eligible persons	CDBG	\$557,000	# of persons provided services # of buildings acquired, made	750 persons 15 buildings	SL-1

	- V V I	(4)	5	accessible and/or renovated		
		Econo	omic Deve	lopment		
CD-5	Provide assistance to businesses to create and/or retain jobs for LMI persons	CDBG	\$1,671,000	# of jobs created or retained # of jobs made available to or taken by LMI persons	48 Jobs 25 Jobs	EO-1
CD-6	Provide assistance to micro- enterprise businesses	CDBG	\$835,500	# of micro- business start-ups or existing businesses assisted	159 Micro- businesses	EQ-1
o of each	Name of Supplier	eighborh	ood Revita	lization/Oth	e r	
CD-7	Improve targeted neighborhoods, including a potential NRSA, through variety of initiatives including park and infrastructure improvements	CDBG	\$1,810,250	# of neighborhood s assisted # of facilities improved	5 targeted areas assisted 30 of facilities improved	SL-3
		Planning	g and Adm	inistration		
CD-8	Effective overall program administration	CDBG HOME	\$2,506,500 \$430,000	# of years of successful program administration	5 Years	i P N i z

Neighborhood Revitalization Strategy Areas 91.215(g)

57. If the jurisdiction has one or more approved Neighborhood Revitalization Strategy Areas, the jurisdiction must provide, with the submission of a new Consolidated Plan, either: the prior HUD-approved strategy, or strategies, with a statement that there has been no change in the strategy (in which case, HUD approval for the existing

strategy is not needed a second time) or submit a new or amended neighborhood revitalization strategy, or strategies, (for which separate HUD approval would be required).

Not applicable. Racine has not designated a Neighborhood Revitalization Strategy Area.

Antipoverty Strategy 91.215 (j)

- 58. Describe the jurisdiction's goals, programs, and policies for reducing the number of poverty level families (as defined by the Office of Management and Budget and revised annually). In consultation with other appropriate public and private agencies, (i.e. TANF agency) state how the jurisdiction's goals, programs, and policies for producing and preserving affordable housing set forth in the housing component of the consolidated plan will be coordinated with other programs and services for which the jurisdiction is responsible.
- 59. Identify the extent to which this strategy will reduce (or assist in reducing) the number of poverty level families, taking into consideration factors over which the jurisdiction has control.

2010-2014 Strategic Plan Antipoverty Strategy response:

Nearly 14 percent of Racine's population is at or below the poverty level as defined by the U.S. Office of Management and Budget and reported in the 2000 Census. This figure ranks Racine high among the state's largest cities and far above comparable rates for Racine County and Wisconsin.

Poverty in Racine is linked directly to a high unemployment rate and the loss of thousands of high-paying manufacturing jobs since the early 1980's. Jobs and the creation of a healthy economic environment are the cornerstones of the City's community development strategy. Among the economic development activities the City will support with its grant funds are: property acquisition and disposition for commercial/industrial redevelopment; technical assistance to minority and womenowned businesses; low-interest loans; job skills training; literacy education; and compensatory education. Racine's housing policies and programs support the production and preservation of affordable housing by placing a priority on housing for low and moderate-income households.

The causes of poverty are many and complex and no single activity will by itself reduce the number of poverty level households, but a combined effort (and a healthy state and national economic climate) will have some effect. Racine's policies and activities are a relatively small part of the total picture, but reducing the poverty rate among Racine's residents is an important outcome.

Low Income Housing Tax Credit (LIHTC) Coordination (91.315 (k))

60. (States only) Describe the strategy to coordinate the Low-income Housing Tax Credit (LIHTC) with the development of housing that is affordable to low- and moderate-income families.

<u>2010-2014 Strategic Plan LIHTC Coordination response:</u> Not Applicable

NON-HOMELESS SPECIAL NEEDS

Non-homeless Special Needs (91.205 (d) and 91.210 (d)) Analysis (including HOPWA)

*Please also refer to the Non-homeless Special Needs Table in the Needs.xls workbook.

- 61. Estimate, to the extent practicable, the number of persons in various subpopulations that are not homeless but may require housing or supportive services, including the elderly, frail elderly, persons with disabilities (mental, physical, developmental, persons with HIV/AIDS and their families), persons with alcohol or other drug addiction, victims of domestic violence, and any other categories the jurisdiction may specify and describe their supportive housing needs. The jurisdiction can use the Non-Homeless Special Needs Table (formerly Table 1B) of their Consolidated Plan to help identify these needs.
 - *Note: HOPWA recipients must identify the size and characteristics of the population with HIV/AIDS and their families that will be served in the metropolitan area.
- 62. Identify the priority housing and supportive service needs of persons who are not homeless but may or may not require supportive housing, i.e., elderly, frail elderly, persons with disabilities (mental, physical, developmental, persons with HIV/AIDS and their families), persons with alcohol or other drug addiction by using the Nonhomeless Special Needs Table.
- 63. Describe the basis for assigning the priority given to each category of priority needs.
- 64. Identify any obstacles to meeting underserved needs.
- 65. To the extent information is available, describe the facilities and services that assist persons who are not homeless but require supportive housing, and programs for ensuring that persons returning from mental and physical health institutions receive appropriate supportive housing.
- 66. If the jurisdiction plans to use HOME or other tenant based rental assistance to assist one or more of these subpopulations, it must justify the need for such assistance in the plan.

2010-2014 Non-homeless Special Needs Analysis response:

The most current data found regarding disabilities in Racine and Racine County is in the American Community Survey, 1 Year Data Set, Social Characteristics. In 2008 the ACS changed the disability questions and has not since issued any updated data sets.

Data from the 2008 ACS indicate that 9,503 or 12.6 %, of Racine's 75,647 were disabled.

Of those residents, 21,323 were under the age of 18 and of that population, 1,076 or 5 % were disabled.

In the 18 to 64 years old group, there were a total of 46,832 residents of which 5,528 or 11.8% were disabled.

Lastly, the population over 65 years of age totaled 7, 487 of which 2,899 or 38.7 % were considered disabled. Obviously this last age group contains the largest number and percent of disabled, but comparing this statistic to the one used in the 2005 Consolidated Plan we find that approximately the same percentage are disabled. In 2005 it was 39.2 %.

However, further comparisons are not recommended by the ACS due to changes in data collection. The ACS stated the following: "The Census Bureau introduced a new set of disability questions in the 2008 ACS questionnaire. Accordingly, comparisons of disability data from 2008 or later with data from prior years are not recommended."

Non-homeless needs for the City of Racine are similar to those identified for other cities and the state.

Job training, employment assistance and job creation are currently considered the highest priority needs for low income, very low income and special needs populations. Racine has experienced a significant economic impact especially job losses and downsizing of the city's once major manufacturing sector. Special needs populations are particularly hard hit by these conditions since these individuals are among the least skilled and least schooled. The most common jobs available to them have been low level, unskilled manufacturing and service positions, all of which have been severely affected by the economic slowdown.

Housing: Without well paying jobs or with a serious disability that limits a person's ability to obtain and retain a job, housing conditions suffer as does the ability to afford decent, safe and sanitary housing. Therefore, affordable housing and special needs housing with services are also high priority needs. Racine and Racine County service providers and advocacy groups have identified these needs as evidenced by the recent initiatives begun, such as the city's "Racine Cares Initiative," and as evidenced by the number and types of requests for CDBG and HOME funding to the city.

Focus groups of practitioners and stakeholders conducted by the City in preparation for the Consolidated Plan included significant discussion regarding economic development, job creation and training. Each of the three groups rated as the highest need for the next five year period to be economic development particularly job training and creation. Results from the community-wide electronic survey on questions regarding public services found that programs that assist persons with disabilities were also seen as solidly a moderate need. But when asked what housing needs were the highest, the community-wide survey ranked both housing for people with disabilities and seniors as the highest rated need although still within the moderate category. According to the results of the Consolidated Plan Stakeholders/Practitioners survey, rehab of properties for the disabled was also deemed primarily a need although rated as a moderate need. The Communitywide survey resulted in a finding that transitional housing for persons with disabilities was also rated solidly as a moderate need.

The needs of children and their families is also a high priority need in Racine. This includes health, developmental, educational, recreational, emotional, crisis, safety, social, child care needs of children and families. These needs have been identified and are included as priorities by the United Way with three specific programs described in the next section designed to address them.

The most significant obstacle to serving the special needs populations is limited financial resources. CDBG funds are limited to 15% for public services and there are few other similar resources available in Racine. Competition for these limited resources is another obstacle. The City is studying various methods of improving the project selection process as well as improving the methods being used to evaluate outcomes of funded programs.

Countywide agencies and organizations serving the elderly and disabled provide assistance in the tasks of daily living including shopping, cooking and cleaning, and transportation as well as counseling on household budgeting, insurance, social security, taxes, and other financial concerns. They also address health and nutrition concerns and recreational needs.

The State of Wisconsin has licensed 31 community-based residential facilities (CBRFs), providing a total of 859 beds in Racine County of which 13 are in the City of Racine with a total of 341 beds.

There are 101 state-licensed adult family homes in Racine County of which 74 are in the City of Racine. with 125 beds serving both the elderly and disabled. Racine County licenses an additional 45 adult family homes with 71 beds.

Racine County has three state-licensed adult day care centers with a capacity of 40 persons and two residential care apartment complexes with a total of 70. Of these, one is in Racine with 55 of those beds.

The County also has six residential care apartment complexes with a total of 255 units. Four of those complexes are in the City with a total of 173 of those units.

The most comprehensive and detailed listing of all of these facilities can be found at the website of the Wisconsin Department of Health Services: http://dhs.wisconsin.gov/bqaconsumer/AssistedLiving/CtyPages/RACI.htm.

In addition, the State of Wisconsin's "WiFrontDoorHousing" website provides an easy to use search engine that can identify housing including those serving specific special needs populations with specific facilities and services. At least ten projects within the City of Racine qualify as housing for low income special needs populations. http://www.wifrontdoorhousing.org/Search.cfm.

At the County level, the most comprehensive listing of services and facilities is provided by the Racine County Department of Human Services. DHS provides an outstanding referral source through the Aging and Disability Resource Center which can be accessed by telephone, through the web or in person at three locations, two in the City of Racine and one in Burlington. The ADRC provides information and assistance and options counseling as well as benefits specialists, senior services, entry to long-term care and prevention and wellness service. http://www.adrc.racineco.com/Default.aspx.

Additionally, the United Way and its member organizations provide referrals as well as assistance to both the public and member agencies to servie the needs of non-homeless special needs populations. Over 45 organizations are member agencies of the United Way of Racine County providing services to the population. A listing of these and other organizations can be found at the United Way's website:

http://www.unitedwayracine.org/partner provider directory.html

HOME funds used for Tenant-Based Rent Assistance are limited to damage deposits and emergency one-time-only rent payments. Damage deposit assistance is typically made available to formerly homeless persons seeking permanent housing, but lacking the resources for the damage deposit. Emergency rent assistance is made available to persons who have suffered a temporary situation, e.g. medical emergency or loss of employment, which has rendered them unable to pay their rent. Assistance is limited to one month's rent and is available only once in a 12-month period.

Tenant-Based Rent Assistance is occasionally used to provide assistance to homeless individuals and families who lack the resources for a damage deposit, but are seeking permanent housing. This form of assistance allows the recipients to use their limited resources for other items associated with obtaining permanent housing, including first month's rent, furnishings, and utility deposits.

Specific Special Needs Objectives 91.215 (e)

- 67. Identify each specific objective developed to address a priority need by number and contain proposed accomplishments and outcomes the jurisdiction expects to achieve in quantitative terms through related activities over a specified time period (i.e. one, two, three or more years), or in other measurable terms as identified and defined by the jurisdiction.
 - The jurisdiction may satisfy this requirement by using Table 1C or, if using the CPMP Tool, the Projects.xls worksheets
- 68. Describe how Federal, State, and local public and private sector resources that are reasonably expected to be available will be used to address identified needs for the period covered by the strategic plan.

2010-2014 Strategic Plan Specific Special Needs Objectives response:

Services to people with special needs including the elderly, disabled, persons with HIV/AIDS, and persons with alcohol or other drug addictions are provided by a comprehensive countywide network of public and private agencies and organizations. The Racine County Human Services Department and United Way of Racine County are primarily responsible for planning and coordinating services within this network. Beginning in 2010, the City will undertake a support program called Racine Cares (see

below). Funding for all of these efforts comes from a variety of sources including federal, state, and county government, philanthropic foundations, and individual donations. Annually each of these sources allocate funds to the various agencies and organizations in order to best meet the needs of the community. United Way of Racine County has been working with its partner providers to develop agency-specific logic models and outcome indicators for each agency. These are helping better target and focus funding programs and distribution of limited resources.

The City has worked with providers and advocates for special needs populations. With the onset and continuation of the economic crisis of 2008, cooperation and coordination between the city and provider agencies is crucial. Racine has experienced a significant economic impact especially job losses and downsizing of the city's once major manufacturing sector. Special needs populations are particularly hard hit by these conditions since these individuals are among the least skilled and schooled and the most common jobs available to them have been low level, unskilled manufacturing and service positions, all of which have been severely affected by the economic slowdown. Therefore the most significant needs for this population are job training, job creation and subsequently housing including affordable housing and special needs housing with services for those who are not able to live independently on whatever wages or benefits they receive. Additionally, with economic conditions worsened and jobs more difficult to keep or find, social, family and health conditions worsen as well creating a serious need for support programs for these priorities as well.

To help address these needs, the City's Con Plan has identified three specific objectives to pursue over the next five years. The objectives are as follows:

- 1) Provide support to non profits and other service agencies whose goals are to improve the quality of life of Racine residents. One way that this will be accomplished will be through the recently initiated "Racine Cares Initiative." "Racine Cares" is a two-year initiative established by the Mayor's Office of Strategic Partnerships (MOSP) through a US Department of Health and Human Services Strengthening Communities Fund grant. "Racine Cares" will serve as a catalyst to leverage the best of Racine's public and non-profit sectors to engage in innovative and collaborative work. The goal of the initiative is to advance the City of Racine's strategic priorities and improve the quality of life for residents of our community through the following objectives:
 - To build relationships, understanding, and capacity for government and nonprofits to effectively work together.
 - To eliminate barriers to funding/resource opportunities, and to increase the capacity building of non-profits in order that they can implement successful programming and manage their everyday operations.
 - To strengthen non-profits during times of economic distress.
 - To provide education and training to community-based and faith-based organizations focusing on American Recovery and Reinvestment Act (ARRA) related benefits and opportunities, capacity building, and technical.

- 2) Work with and support efforts by the United Way particularly in regard to that organization's outreach and initiatives. In 2010 United Way's major initiatives include:
 - Out of School Time Opportunities: after school programming for educational success.
 - Advancing Family Assets: Financial Stability and Family Success.
 - <u>Success By 6:</u> Programs will provide services that address the developmental, educational, recreational, emotional, crisis, safety, social and child care needs of children (from birth to age six) and their families and other persons who may perform the role of parenting.
 - <u>Caring for Kids:</u> Programs will provide services that address the developmental, educational, recreational, emotional, crisis, safety, social and child care needs of school-age children and their families and other persons who may perform the role of parenting.
 - <u>Supporting Self-Sufficiency:</u> Programs will provide services, resources and support necessary to confront the challenges of life events, transitions or stressful conditions. Programs may promote healthy interpersonal relationships, including family functioning, or assist people experiencing difficulties associated with emotional or mental health, domestic violence, substance abuse and physical or developmental disabilities. This priority area also funds programs that address the emergency and immediate needs of Racine County residents, as well as the needs of families and individuals lacking minimal basic resources including, shelter, food clothing, personal/infant care items, limited medical-related items and health care, transitional housing, transportation and energy assistance.
 - The United Way also invests in special projects such as improved strategies
 for information sharing; continuous learning and support for the effective
 measurement of outcomes; training and development for community
 investment volunteers, staff, partner providers and the human service
 community that supports United Way of Racine County's core strategies; and
 grants to partner providers for emergency capital needs.
- 3) Utilize CDBG and HOME to provide funding support to a limited and focused number of supportive service programs and potential housing projects.

Housing Opportunities for People with AIDS (HOPWA)

*Please also refer to the HOPWA Table in the Needs.xls workbook.

69. The Plan includes a description of the activities to be undertaken with its HOPWA Program funds to address priority unmet housing needs for the eligible population. Activities will assist persons who are not homeless but require supportive housing, such as efforts to prevent low-income individuals and families from becoming homeless and may address the housing needs of persons who are homeless in order to help homeless persons make the transition to permanent housing and independent living. The plan would identify any obstacles to meeting underserved

- needs and summarize the priorities and specific objectives, describing how funds made available will be used to address identified needs.
- 70. The Plan must establish annual HOPWA output goals for the planned number of households to be assisted during the year in: (1) short-term rent, mortgage and utility payments to avoid homelessness; (2) rental assistance programs; and (3) in housing facilities, such as community residences and SRO dwellings, where funds are used to develop and/or operate these facilities. The plan can also describe the special features or needs being addressed, such as support for persons who are homeless or chronically homeless. These outputs are to be used in connection with an assessment of client outcomes for achieving housing stability, reduced risks of homelessness and improved access to care.
- 71. For housing facility projects being developed, a target date for the completion of each development activity must be included and information on the continued use of these units for the eligible population based on their stewardship requirements (e.g. within the ten-year use periods for projects involving acquisition, new construction or substantial rehabilitation).
- 72. The Plan includes an explanation of how the funds will be allocated including a description of the geographic area in which assistance will be directed and the rationale for these geographic allocations and priorities. Include the name of each project sponsor, the zip code for the primary area(s) of planned activities, amounts committed to that sponsor, and whether the sponsor is a faith-based and/or grassroots organization.
- 73. The Plan describes the role of the lead jurisdiction in the eligible metropolitan statistical area (EMSA), involving (a) consultation to develop a metropolitan-wide strategy for addressing the needs of persons with HIV/AIDS and their families living throughout the EMSA with the other jurisdictions within the EMSA; (b) the standards and procedures to be used to monitor HOPWA Program activities in order to ensure compliance by project sponsors of the requirements of the program.
- 74. The Plan includes the certifications relevant to the HOPWA Program.

2010-2014 Strategic Plan HOPWA response:

Not Applicable

Specific HOPWA Objectives

75. Describe how Federal, State, and local public and private sector resources that are reasonably expected to be available will be used to address identified needs for the period covered by the strategic plan.

2010-2014 Specific HOPWA Objectives response:

Not Applicable

OTHER NARRATIVE

Include any Strategic Plan information that was not covered by a narrative in any other section.

City of Racine, Wisconsin

2010 ANNUAL PLAN

The CPMP 2010 Annual Action Plan includes the <u>SF 424</u> and Narrative Responses to Action Plan questions that CDBG, HOME, HOPWA, and ESG grantees must respond to each year in order to be compliant with the Consolidated Planning Regulations.

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Appendix A

2010-2014 Needs Tables

- Housing Needs (Table 2A)
- Housing Market Analysis
- Homeless Needs (Table 1A)
- Non-Homeless Needs (Table 1B)
- Community Development Needs (Table 1C)

2010 Summaries Tables (Table 3A)

2010 Annual Housing Completion Goals Table (Table 3B)

2010-2014 Consolidated Plan Listing of Projects (Table 3C)

NSP Application to State of Wisconsin

Racine Comprehensive Plan: 2035 Housing Element

Racine Comprehensive Plan: 2035 Economic Development Element

Appendix B

- 2010 Community Need Survey Results Narrative
- 2010 Community Needs Survey PDF
- 2010 Focus Group Results Narratives
- 2010 Stakeholders Survey PDF
- 2010 Stakeholders Survey Results Narrative
- 2010 Community Survey Q16 Written Comments Recommendations
- 2010 Community Survey Results Charts
- 2010 Stakeholder Survey Q14 Comments
- 2010 Stakeholder Survey Results Charts
- 2010 Stakeholders Focus Group 130 PM (1) 5-6-2010
- 2010 Stakeholders Focus Group 130 PM (2) 5-6-2010
- 2010 Stakeholders Focus Group 7 PM 5-6-2010



First Program Year Racine 2010 Action Plan

The CPMP 2010 Annual Action Plan includes the <u>SF 424</u> and Narrative Responses to Action Plan questions that CDBG, HOME, HOPWA, and ESG grantees must respond to each year in order to be compliant with the Consolidated Planning Regulations.

Narrative Responses

GENERAL

GRANTEE: City of Racine, Wisconsin CON PLAN PERIOD: 2010 to 2014

Executive Summary (92.220(b))

The Executive Summary is required. Include the objectives and outcomes identified in the plan and an evaluation of past performance.

PY 2010 Action Plan Executive Summary:

Racine's 2010 Housing and Community Development Action Plan emphasizes activities in the city's four priority areas: neighborhoods; jobs; youth services; and emergency shelter. The 2010 Action Plan builds on the goals and objectives of the 2010-2014 Consolidated Housing and Community Development Plan (Con Plan) and lists specific activities, funding allocations, and funding sources. This annual action plan represents the first year of activities to be implemented under the Con Plan.

Within the CDBG and HOME programs, funds are dedicated to activities, which benefit specific neighborhoods, including the Uptown and Douglas Avenue commercial corridors, Downtown Racine, the Lincoln-King neighborhood north and west of Downtown, and the Towerview neighborhood south and west of Downtown. A map showing the boundaries of these target areas is attached in Appendix A. Please note that there is some overlap between the various target areas. It is estimated that approximately one-third of all CDBG and HOME funds Racine will invest in 2010 will be in activities specifically benefiting one or more of these neighborhoods.

The 2010 Action Plan was developed by publicly requesting proposals from city departments, not-for-profit agencies and organizations, for-profit companies, and interested individuals for use of federal housing and community development funds, evaluating the submitted proposals, and developing an allocation budget for each funding source within the available funding. Over 40 organizations, departments, groups, companies and individuals submitted funding proposals.

During 2010 Racine will invest CDBG and HOME funds in the production or rehabilitation of affordable housing through its own housing rehabilitation loan program as well as through public and private third parties proposing similar activities. Racine will cooperate with developers seeking Section 42 low-income housing tax credits, and city officials will encourage the staff of the Housing Authority of Racine County to improve their administration of the Section Eight housing opportunity voucher program to reach a larger number of eligible households.

Racine's strategy for addressing homelessness and the priority needs of homeless persons and families (including the subpopulations identified in the needs section) is for the City to provide support to the Homeless Assistance Coalition of Racine County (HAC) as well as its programs and members. HAC has been in existence a number of years and is well organized and oversees the City's Continuum of Care Grant. HAC member organizations provide the housing and supportive services needed in each stage of the homeless process including preventing homelessness, outreach/assessment, emergency shelters and services, transitional housing, and helping homeless persons (especially any persons that are chronically homeless) make the transition to permanent housing and independent living. Additionally, the City provided support to the Racine United Way which is undertaking a number of initiatives that affect the homeless and those at risk of becoming homeless.

2010 ESG funding will go for operational expenses such as furnishings, insurance, minor repairs, telephone, and utilities. The City does this to complement larger sources including Continuum of Care, United Way, private donations, etc., which can be used to tackle the bigger homelessness prevention issues. The allocation was recommended by the Homeless Assistance Coalition's planning committee, reviewed by the city's Community Development Committee, and approved by the Common Council.

A comprehensive countywide network of public and private social service agencies provides services to people with special needs including the elderly, disabled, persons with HIV/AIDS, and persons with alcohol or other drug addictions. The Racine County Human Services Department and United Way of Racine County are primarily responsible for planning and coordinating services within this network. Funding comes from a variety of sources including federal, state, and county governments, philanthropic foundations, and individual donations. Annually each of these sources allocate funds to the various agencies and organizations in order to best meet the needs of the community. Recently United Way of Racine County has been working with its partner providers to develop agency-specific logic models and outcome indicators.

Racine will continue to use a portion of its HOME funds to administer a home buyer down payment assistance program. This program provides up to 7.5 percent of the purchase price in the form of a forgivable loan to qualified home buyers. Under the terms of the loan, recipients who complete their five-year residency have their loans completely forgiven. Home buyers who do not complete five years in residence are required to repay a propotional share of the original loan. For other home buyer activities, covenants running with the property require that benefited properties remain affordable throughout the affordability period.

Figure 1 summarizes priorities and specific objectives prescribed by HUD. Outcomes must be categorized as providing either new or improved availability/accessibility, affordability, or sustainability of decent housing (DH), a suitable living environment (SL), and economic opportunity (EO).

Figure 1: HUD Outcome/Objective Codes

	Availability/ Accessibility	Affordability	Sustainability
Decent Housing	DH-1	DH-2	DH-3
Suitable Living Environment	SL-1	SL-2	SL-3
Economic Opportunity	EO-1	EO-2	EO-3

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Figure 2: Racine 2010 Housing and Non-Housing Community Development Objectives/Outcomes

Racine Outcome/ Objective	Specific Objectives	Sources of Funds	Amount 2010	Performance Indicators 2010	Expected Number 2010	HUD Outcome/ Objective*
		H	lousing	4.6		
H-1	Provide opportunities for an adequate housing supply that will meet the needs of all residents and result in a broad range of choice among housing designs, sizes, types, and costs, recognizing the	CDBG HOME	\$417,750 \$215,000	# of rental units developed or rehabbed to be code compliant, energy efficient, or accessible # of owner- occupied units developed or	26 units	DH-1 DH-2
y mij	recognizing the changing trends in age-group composition, income, and household types.			rehabbed to be code compliant, energy efficient, or accessible.	28 units	
H-2	Encourage growth in owner-occupied residential units.	НОМЕ	\$387,000	# of households who become homeowners	35 hshlds	DH-1
H-3	Encourage responsible property ownership.	CDBG	\$445,600	See H-1	**************************************	DH-3

Racine Outcome/ Objective	Specific Objectives	Sources of Funds	Amount 2010	Performance Indicators 2010	Expected Number 2010	HUD Outcome/ Objective
		Commu	nity Deve	elopment		State of the state
		Public S	ervices a	nd Facilities		
CD-1	Provide assistance to persons and/or families to mitigate or prevent homelessness	CDBG ESG	\$167,000 \$83,700	# of persons assisted with services	334 persons	SL-1
CD-2	Provide opportunities for youth to participate in positive, community- oriented activities	CDBG	\$139,250	# of participating youth	280 persons	SL-1
CD-3	Assist persons to increase job skills/ employment training	CDBG	\$111,400	# of persons assisted	139 persons	EO-1
CD-4	Acquire, and/or make accessible or renovate buildings for delivery of services to income-eligible persons	CDBG	\$111,400	# of persons provided services # of buildings acquired, made accessible and/or	150 persons 3 buildings	SL-1
		Econ	omic Dove	renovated		
Harrison I		Econ	omic Deve	Johnent		
CD-5	Provide assistance to businesses to create and/or retain jobs for LMI persons	CDBG	\$334,200	# of jobs created or retained # of jobs made available to or taken by LMI persons	9 Jobs 5 Jobs	EO-1

CD-6	Provide assistance to micro- enterprise businesses	CDBG	\$167,100	# of micro- business start-ups or existing businesses assisted	32 Micro- businesses	EQ-1
	N	leighbor	hood Revita	alization/Oth	er	
CD-7	Improve targeted neighborhoods, including a potential NRSA, through variety of initiatives including park and infrastructure improvements	CDBG	\$362,050	# of neighborhood s assisted # of facilities improved	5 targeted areas assisted 6 of facilities improved	SL-3
		Planni	ng and Adn	ninistration		
CD-8	Effective overall program administration	CDBG HOME ESG	\$501,300 \$86,000 \$ 4,400	# of years of successful program administration	5 Years	par production
CD-9	Planning/seed funds for CHDOs	НОМЕ	\$43,000	# of viable CHDO organizations	2 viable organizations	

Action Plan Required Elements:

Geographic Distribution/Allocation Priorities:

1. Describe the geographic areas of the jurisdiction (including areas of low income families and/or racial/minority concentration) in which assistance will be directed during the next year.

*Please note that maps or other attachments may be included as additional files within the CPMP Tool.

PY 2010 Action Plan #1: Response

Assistance under the Community Development Block Grant (CDBG), HOME Housing Investment Partnerships, and Emergency Shelter Grant (ESG) programs is directed toward lower income individuals, households, and areas as defined by the U.S. Department of Housing and Urban Development (HUD). A map of Racine's lower income areas is attached in Appendix A. Also in Appendix A is a map overlaying the location of specific CDBG-, HOME-, or ESG-funded activities on the map of low-income areas.

There is a high correlation between Racine's lower income areas and its areas of racial concentration. According to the 2000 Census, nearly 44,000 persons (54 percent of Racine's total population) live in the lower income areas. Of this number, approximately 13,450 (31 percent) are African-American and 8,150 (19 percent) are Hispanic/Latino. A map showing Racine's areas of racial concentration (Census block groups with 40 percent or more minority population) is attached in Appendix A.

2. Describe the reasons for allocating investments geographically within the jurisdiction (or within the EMSA for HOPWA) (91.215(a)(1)) during the next year and the rationale for assigning the priorities.

PY 2010 Action Plan #2: Response

City of Racine budgetary policy and long-standing practice require that federal Community Development Block Grant (CDBG), HOME Housing Investment Partnerships, and Emergency Shelter Grant (ESG) funds be invested within the city limits. Furthermore, federal regulations governing these grant programs require that funding be directed primarily to the benefit of lower income persons, households, or areas as defined by the U.S. Department of Housing and Urban Development. In its allocation decisions, Racine has historically targeted over 95 percent of its funding to serve lower income persons, households, or areas.

3. Describe actions that will take place during the next year to address obstacles to meeting underserved needs.

PY 2010 Action Plan #3: Response

Racine's experience has been that there are two predominant obstacles to meeting underserved needs: lack of funds and lack of institutional structure. During the year,

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city staff and elected officials will continue to work with affected agencies to identify alternate funding sources, which will enable them to meet a larger portion of the community's needs. Such sources include funding from federal, state and local governments as well as the private sector. When the lack of institutional structure is the issue, city staff and elected officials will endeavor to work with interested parties to expand the mission of an existing organization or to create a new one.

Sources of Funds:

- 4. Identify the federal, state, and local resources the jurisdiction expects to receive to address the needs identified in the plan. Federal resources should include Section 8 funds made available to the jurisdiction, Low-Income Housing Tax Credits, and competitive McKinney-Vento Homeless Assistance Act funds expected to be available to address priority needs and specific objectives identified in the strategic plan. (92.220(c)(1))
- 5. Identify federal resources the jurisdiction expects to receive from the Housing and Economic Recovery Act and the American Recovery and Reinvestment Act that will be used to address priority needs and specific objectives identified in the plan.

PY 2010 Action Plan #4: Response

It is expected that resources from other federal, state, local, and private agencies and organizations including Section Eight housing choice vouchers, Low-Income Housing Tax Credits (LIHTC), McKinney-Vento Homeless Assistance Act funds (including Continuum of Care and Emergency Shelter grants), Economic Development Initiative (EDI), U.S. Department of Health and Human Services, U.S. Department of Justice, Wisconsin Department of Commerce, Wisconsin Housing and Economic Development Authority (WHEDA), City of Racine capital improvement and operating funds, United Way of Racine County, and various private foundations will be available to address needs identified in the Action Plan.

2010 Annual Plan

Figure 3: 2010 Sources of Funds

Resources	2010 Allocation
Community Development Block Grant	\$2,129,205
CDBG Program Income (estimated)	\$785,000
HOME	\$635,844
HOME Program Income (estimated)	\$250,000
Emergency Shelter Grant	\$88,108
Total 2010 Budget	
Other Resources	via se i selleni i smr. 2005 (p. 434), Ale
CDBGR	\$534,384
HPRP	\$817,554
McKinney-Vento Homeless Assistance*	halama Suchequie
NSP	\$3,158,413

6. If you plan to dedicate funds within a local targeted area, provide the boundaries of the targeted area and an estimate of the percentage of funds you plan to dedicate to target area(s). (91.220(f))

PY 2010 Action Plan #6: Response

Within the CDBG and HOME programs, funds are dedicated to activities, which benefit specific neighborhoods, including the Uptown and Douglas Avenue commercial corridors, Downtown Racine, the Lincoln-King neighborhood north and west of Downtown, and the Towerview neighborhood south and west of Downtown. A map showing the boundaries of these target areas is attached in Appendix A. Please note that there is some overlap between the various target areas. It is estimated that approximately one-third of all CDBG and HOME funds Racine will invest in 2010 will be in activities specifically benefiting one or more of these neighborhoods.

7. If your plan includes a Neighborhood Revitalization Strategy Area or Areas, please identify the census tracts for each NRSA and an estimate of the percentage of funds you plan to dedicate to the NRSA(s).

PY 2010 Action Plan # 7: Response

12

Not applicable. Racine has not designated a Neighborhood Revitalization Strategy Area.

8. Explain how federal funds will leverage resources from private and non-federal public sources.

PY 2010 Action Plan # 8: Response

In its funding decisions, Racine places a high priority on leveraging. Activities whose proponents have identified or secured private and non-federal public funding sources are given extra consideration during the grant allocation process. Private, not-for-profit organization administrators are actively encouraged to search out such funding sources in order to ensure the long-term sustainability of their organizations. Program administrators are also encouraged to cite the award of CDBG, HOME, or ESG funds when submitting applications for private and non-federal public grant funding.

9. Provide a description of how matching requirements of HUD's programs will be satisfied.

PY 2010 Action Plan # 9: Response

Recipients of CDBG, HOME, and ESG funds are required to report the source(s) and amount(s) of all other funding sources, which contributed to a specific activity. Some specific examples of other funding sources include: in-kind contributions; foundation grants; individual contributions and donations; private capital loans and grants; and private equity investments.

10. If the jurisdiction deems it appropriate, indicate publicly owned land or property located within the jurisdiction that may be used to carry out the plan.

PY 2010 Action Plan # 10: Response

During 2010 it is anticipated that several publicly owned residential parcels, both vacant and developed, will be transferred to private ownership for approved new construction or substantial rehabilitation activities to be funded through the CDBG and HOME programs. It is also expected that one or more publicly owned commercial or manufacturing parcels will be transferred to private ownership for approved development or redevelopment activities.

Managing the Process

11. Identify the significant aspects of the process, by which the plan was developed, and the agencies, groups, organizations, and others who participated in the process.

PY 2010 Action Plan # 11: Response

The 2010 Action Plan was developed by publicly requesting proposals from city departments, not-for-profit agencies and organizations, for-profit companies, and interested individuals for use of federal housing and community development funds,

City of Racine 2010 Annual Plan

evaluating the submitted proposals, and developing an allocation budget for each funding source within the available funding. Over 40 organizations, departments, groups, companies and individuals submitted funding proposals.

In an effort to increase public involvement in the development of the 2010-2014 Five-Year Consolidated Plan, the City of Racine contracted with the consultant firms of Urban Strategies, LLC and Community Planning and Development Advisors, LLC to conduct a focus group for stakeholders and practitioners involved with CDBG and HOME and to conduct Internet surveys of community members. In addition, consultants contacted the Housing Authority of Racine County for input on the needs of public housing and current waiting lists and number of housing vouchers and housing units in the program.

On May 6, 2010, CPDA conducted a focus group for stakeholders and practitioners in Racine to provide advice and input to the City for the development of the 2010-2014 Consolidated Plan. The City of Racine and CPDA/US invited over 100 people who represented public and private agencies providing health services, social and fair housing activities, services to children, elderly, homeless, and disabled, housing services, city services, elected officials, and administrators involved in the city's community development program. Two focus group sessions were held on May 6, 2010, one at 1:30 pm and one at 7:00 pm. Twenty-four people actually participated in the day's sessions. For a complete report on the focus groups see Appendix B.

Each of the focus groups was asked 3 questions:

- What are the strengths of Racine's current five-year plan and community development programs?
- What are the weaknesses of Racine's current five-year plan and community development programs?
- What priorities should Racine have for the next 5-year plan for community development programs?

Based on the responses from participants in the focus groups, it appears that the stakeholders and practitioners view the application process for CDBG, HOME and ESG funding as a positive experience. Other strengths mentioned in the groups included the flexibility of the programs, efficient use of administration funds, street improvements, rehabilitation of single family homes, and funded activities are inclusive and cross economic lines. Weaknesses identified by the groups were the use of a shotgun approach to fund too many organizations, unclear definitions of public service and bricks and mortar activities, lack of support for supportive housing for mentally-disabled persons, and the process has a random nature to it that is more political than outcomebased. A complete report on all of the weaknesses identified by the groups can be found in Appendix B.

The groups had many suggestions for what the priorities for the next five years should be, such as: image marketing related to price stability and equity in the neighborhoods, public works infrastructure projects that promote sustainable neighborhoods, increase educational levels in the city, revitalizing housing stock, and safety such as neighborhood watch, cop houses.

12. Describe actions that will take place during the next year to enhance coordination between public and private housing, health, and social service agencies.

PY 2010 Action Plan # 12: Response

During 2010, Department of City Development staff will continue to participate in cityand county-wide housing, homeless assistance, social service, economic development and other organizations in order to better coordinate the City's decisions and actions with those of other agencies and organizations. In their monitoring visits the staff will continue to inquire about the future programmatic and financial needs of the monitored agencies and organizations.

Citizen Participation (91.220(b))

13. Provide a description of the process used to allow citizens to review and submit comments on the proposed consolidated annual plan, including how the plan (or a summary of the plan) was published for review; the dates, times and locations of a public hearing, or hearings; when and how notice was provided to citizens of the hearing(s); the dates of the 30 day citizen comment period, and if technical assistance was provided to groups developing proposals for funding assistance under the consolidated plan and how this assistance was provided.

PY 2010 Action Plan # 13: Response

The City of Racine follows a citizen participation plan that affords interested parties the fullest possible opportunity to comment on funding allocation decisions and program performance.

Racine annually solicits by mail and through newspaper advertisements proposals from interested parties for use of its CDBG, HOME, and ESG funds. The submitted proposals and proposed funding allocations are reviewed by the city's Community Development Committee at open meetings subject to the Wisconsin Open Meetings Law. Public comment is encouraged at these meetings.

Public comment on Racine's future housing and community development needs was solicited at a March 2004 public hearing during the process of developing the 2010 Annual Plan. Public comment on past expenditures and proposed 2010 CDBG expenditures was solicited during the process of developing the 2010 Action Plan. Minutes of those public hearings are attached in Appendix A.

Proposals for use of 2010 ESG funds were solicited in August, 2008. An allocation of funds was recommended by the city's Community Development Committee and approved by the City Council in December, 2008.

City of Racine 2010 Annual Plan

The 30-day citizen comment period was initiated on February 13, 2009 by mailing a public notice to a list of interested individuals and organizations, which is maintained by the City of Racine. The notice was published in the Racine Journal Times on February 20, 2009 and in several community newspapers on March 1, 2009. The plan was posted on the city's website. March 23, 2009 was the concluding date for citizen comments.

14. Provide a summary of efforts made to broaden public participation in the development of the consolidated annual plan, including outreach to minorities and non-English speaking persons, as well as persons with disabilities.

PY 2010 Action Plan # 14: Response

Racine makes a particular effort to reach out to racial and ethnic minorities by advertising its funding and public hearing notices in newspapers directed toward the minority community. Similarly, the mailing lists the City employs are comprehensive in their inclusion of all segments of the community including minorities, lower income persons, disabled individuals, the elderly, youth, and other groups that may have been underrepresented in public-decision making in the past.

Community Survey

An Internet Community Needs Survey was conducted for five or six weeks during the months of April /May during 2010 and was accessible to residents through the City's website. The Mayor of Racine and the Common Council invited residents of the City of Racine to participate in the online Community-Wide Needs Survey in a press release issued by the Mayor on April 9, 2010. The press release went to the following media outlets:

- Racine Journal Times
- Racine Mirror
- The Insider News
- The Racine Post

The results of the needs survey were to help the City determine the use of public funds, including their yearly allocations of Community Development Block Grant funds, HOME funds and Emergency Shelter Grant funds. Six hundred and thirty-six (636) residents of the City of Racine accessed the survey with 581 of those responding completing the survey. The results of the Community Survey can be found in Appendix B.

The housing activities ranked as having the highest need were the maintenance and upkeep of rental properties, actions to address abandoned, vacant properties followed by increasing homeownership. The respondents overwhelmingly ranked increasing the opportunities for jobs/ employment as a critical and high need followed by encouraging the development of small businesses. The public improvement activity rated as highest in need for funding was the removal, repair, or replacement of blighted or damaged properties, the same activity rated as a high or critical need within their neighborhoods.

More than 60% of the respondents ranked the following public service activities as having a critical or high need: Job training programs, Youth mentoring programs and Crime awareness and prevention programs.

The survey allowed for written comments to each question and the last question on the survey invited respondents to provide any additional comments or recommendations on the use of public funds by the City over the next 5 years. The respondents to the survey were more than willing to provide their recommendations with 194 comments. These comments and survey results can be viewed in their entirety in Appendix B.

Stakeholders/Practitioner Survey

An online-survey was developed separately from the community survey for community development stakeholders and practitioners. An invitation to participate in this survey was sent to an extensive list of public and private agencies involved in community development and housing, elected officials, city departments and city administrators. The response to this survey was impressive with more than 50% of those invited accessing and completing the survey.

The Stakeholder Survey asked respondents to rate the "Importance", "Effectiveness", and "Need" for various sub-activities under the following four components:

- Housing
- Capital Improvements
- Economic Development
- Public Services

More than 50% of respondents considered all housing activities to be of high or critical importance, however, respondents were unable to rate the effectiveness of the programs, except for the Unified Neighborhood Inspection Team code enforcement program that was rated as being highly or extremely effective by more than 40% of respondents.

Street resurfacing and pavement replacement were rated highest in importance, effectiveness and need by respondents. Job training programs were rated as being of critical or high importance by respondents under both economic development and public service components.

15. Provide a summary of citizen comments or views on the annual plan.

PY 2010 Action Plan # 15: Response

The surveys allowed for written comments to each question and the last question on the survey invited respondents to provide any additional comments or recommendations on the use of public funds by the City over the next 5 years. These comments and survey results can be viewed in their entirety in Appendix B.

City of Racine 2010 Annual Plan

No citizen comments or views were received during the public comment period.

16. Provide a written explanation of comments not accepted and the reasons why these comments were not accepted.

*Please note that Citizen Comments and Responses may be included as additional files within the CPMP Tool.

PY 2010 Action Plan # 16: Response

All comments were accepted and are included in Appendix B.

Institutional Structure

17. Describe actions that will take place during the next year to develop institutional structure.

PY 2010 Action Plan # 17: Response

The City of Racine and its administrative departments will continue to participate in meetings and other activities of organizations such as the Homeless Assistance Coalition of Racine County and the Racine County Housing Coalition and thereby help change existing institutional structures or to create new ones as the need arises. Similarly, city staff maintains relationships with groups promoting the economic development of Racine and the Milwaukee-Racine metropolitan area and partcipates in the development of new partnerships or organizations to further that goal.

Monitoring

18. Describe actions to be taken that will take place during the next year to monitor your performance in meeting goals and objectives set forth in your Consolidated Plan.

PY 2010 Action Plan # 18: Response:

Racine dedicates a substantial portion of its administrative budget to monitoring its own activities and those of its subrecipients. Monitoring duties are shared by the city's Finance and City Development staffs. With over 100 CDBG-, HOME-, or ESG-funded activities going on at any one time, monitoring is a continuous task throughout the program year.

In order to monitor performance towards meeting the goals and objectives set forth in the Consolidated Plan, Racine includes specific performance standards in its CDBG-, HOME-, and ESG-funded contracts and subrecipient agreements. Subrecipients are expected to report their progress monthly. Progress payment requests are reviewed and verified before payment is made. Internally, monthly financial reports prepared by the Finance Department are jointly reviewed by both finance and city development staffs to identify subrecipients who are not making satisfactory progress towards meeting goals and objectives in their agreements. If necessary, inquiries are made to determine the cause(s) of delays and to discuss possible corrective measures.

19. Describe steps/actions to be taken during the next year to ensure compliance with program requirements, including requirements involving the timeliness of expenditures.

PY 2010 Action Plan # 19: Response

Racine periodically updates open activities in the Integrated Disbursement and Information System (IDIS) maintained by the U.S. Department of Housing and Urban Development. Information gathered from monthly subrecipient reports is entered into IDIS quarterly. This process allows both the city and the Department of Housing and Urban Development to obtain a comprehensive and systematic overview of the progress subrecipients are making.

In order to ensure timeliness of expenditures, internal financial reports are monitored monthly by finance and city development staffs. Subrecipients who are slow to draw their funds are identified and investigation is made into the cause(s). When necessary, corrective action is suggested and discussed. In extreme cases, the funds are recaptured and made available for reallocation to other activities.

20. Describe steps/action you will use to ensure long-term compliance with housing codes, including actions or on-site inspections you plan to undertake during the program year.

PY 2010 Action Plan # 20: Response

All housing projects funded through CDBG or HOME are subject to inspection at the time of completion. Prior to the final payout of funds, documentation of code compliance is required. HOME-funded projects are inspected in accord with the requirements applicable to homebuyer and rental activities contained in the HOME program regulations.

21. Describe actions to be taken to monitor subrecipients (including sponsors or administering agents) during the next program year. This includes the monitoring of all programs, CDBG, HOME, ESG, or HOPWA, as applicable.

PY 2010 Action Plan # 21: Response

Monitoring of subrecipients to ensure compliance with program requirements is an ongoing administrative task, which is accomplished on a day-to-day basis by review of program and financial reports as described above. A more formal method of subrecipient monitoring involves annual on-site visits or in-office file reviews. Grant subrecipients (including city departments receiving funding) whose programs are new, receive a large amount of funding, are unusually complex, have had past monitoring findings, or have experienced administrative difficulties are monitored on-site. Subrecipients who do not meet any of these criteria receive an in-office file review ("desk monitoring"). Approximately two-thirds of Racine's grant subrecipients are monitored on-site.

Whether on-site or in-house, annual monitoring reviews follow prepared checklists covering programmatic regulatory requirements as well as generally accepted management and accounting practices. Monitoring sessions generally take one to three hours. The results of the monitoring, including any findings and recommended corrective actions, are transmitted in writing to the subrecipient with a written reply requested, when appropriate. When there are findings, city staff follow up with the subrecipient to ensure compliance.

Description of Activities

*If not using the CPMP Tool: Complete and submit Table 3C

22. The action plan must provide a summary of the eligible programs or activities that will take place during the program year to address the priority needs and specific objectives identified in the strategic plan.

PY 2010 Action Plan # 22: Response

(Use of the Summaries Table and Project Worksheets or Table 3C/2A will be sufficient. No additional narrative is required.)

Figure 4 summarizes priorities and specific objectives prescribed by HUD. Outcomes must be categorized as providing either new or improved availability/accessibility, affordability, or sustainability of decent housing (DH), a suitable living environment (SL), and economic opportunity (EO).

Figure 4: HUD *Outcome/Objective Codes

	Availability/ Accessibility	Affordability	Sustainability
Decent Housing	DH-1	DH-2	DH-3
Suitable Living Environment	SL-1	SL-2	SL-3
Economic Opportunity	EO-1	EO-2	EO-3

^{*}If using the CPMP Tool: Complete and submit the Projects Worksheets and the Summaries Table.

Figure 5: 2010 Proposed Housing Activities

- 7	2010 Proposed Activities	
	Decent Housing	
H-1	Provide opportunities for an adequate housing supply that will meet the needs of all residents and result in a broad range of choice among housing designs, sizes, types, and costs, recognizing the changing trends in age-group composition, income, and household types.	DH-1
H-2	Encourage growth in owner-occupied residential units.	DH-2
H-3	Encourage responsible property ownership.	DH-3
H-4	Effective overall program administration	6-70)
H-5	Planning/seed funds for CHDO's	In Ly

Applicant Agency	Activity Description	Funding Amount	HUD & Racine Objective/ Outcome	
Racine Housing Department	City Housing Program # of rental units: 26 # of owner-occupied units: 28 # of households assisted with DPA: 35	CDBG: \$245,082 HOME: \$387,000	<i>DH-2</i> H-1	
Racine Housing and Neighborhood Partnership, Inc.	Lincoln-King Neighborhood Revitalization # of units created: 1	CDBG: \$ 20,000	<i>DH-1</i> H-1	
City of Racine	Remodeling Assistance Partnership Program (A Youth Summer Jobs Program) # of units assisted: 10	CDBG: \$ 50,000	<i>DH-1</i> H-3	
Racine Neighborhood Watch, Inc.	Group Work Camps # of units assisted: 60 units	CDBG: \$ 40,250	<i>DH-3</i> H-3	
City of Racine	HOME Administration	HOME: \$86,000	H-4	

City of Racine	Planning/seed funds for CHDO's	HOME: \$ 43,000	H-5
			Contract to the second

Figure 6: 2010 Proposed Non-Housing Community Development Activities

		2010 Proposed Activ	Vittes		
	10 (2 - 3)	Non-Housing Community D	evelopment	ad sal	
		Public Services and Fa	ncilities	Tra I	
CD-1	Provide assista homelessness	nce to persons and/or families to m	itigate or prevent	SL-1	
CD-2	Provide opporti activities	unities for youth to participate in po	ositive, community-oriente	d SL-1	
CD-3	Assist persons	to increase job skills/ employment t	raining	SL-3 EO-3	
CD-4 Acquire, and/or make accessible or renovate buildings for delivery of services to income-eligible persons					
		Economic Developm	nent		
CD-5	D-5 Provide assistance to businesses to create and/or retain jobs for LMI person				
CD-6	CD-6 Provide assistance to micro-enterprise businesses				
1=1	900 1	Neighborhood Revitalizat	ion/Other		
CD-7	Improve target of initiatives inc	ed neighborhoods, including a poter cluding park and infrastructure impr	ntial NRSA, through variety rovements	SL-3	
7-11	1	Planning and Adminis	tration	rticeligie i un ist, i die	
CD-8	Effective overa	l program administration			
CD-9	Planning/seed t	unds for CHDOs	Al melan (*) Program		
Appli	cant Agency	Activity Description	Funding Amount	HUD & Racine Objective, Outcome	
HALO		Emergency Shelter & Services # of persons assisted: 900	CDBG \$ 20,000	SL-1 CD-1	
City of	Racine Parks,	Main Gallery	CDBG \$ 10,000	<i>SL-1</i> CD-2	

Recreation and Cultural Services Dept	# of persons assisted: 50	5.5.11 mg	
Housing Resources, Inc.	g Resources, Homeownership and Foreclosure Prevention Programs # of persons assisted: 275		SL-1 CD-1 CD-7
Cops N' Kids Reading Center	Cops N' Kids After School Reading Program # of persons assisted: 275	CDBG \$ 11,000	<i>SL-3</i> CD-2
Racine Neighborhood Watch, Inc.	Racine Neighborhood Watch # of persons assisted: 14,000	CDBG \$ 28,000	<i>SL-1</i> CD-7
City of Racine Parks, Recreation and Cultural Services Dept	King Center GED/HSED Program # of persons assisted: 95	CDBG \$ 23,000	SL-1 CD-1 CD-3
Racine Family YMCA	YMCA Achievers Program CDBG \$ 15,000 # of persons assisted: 70		SL-1 CD-2
Racine Neighborhood Watch, Inc.	Racine Safe Neighborhood Alliance # of persons assisted: 14,000	CDBG \$ 20,500	<i>SL-1</i> CD-7
Racine Literacy Council	English as a Second Language Tutoring Program # of persons assisted: 190	CDBG \$ 15,000	SL-1 CD-3
Project New Life Community Development Corporation	Nehemiah Place Permanent Housing Program # of persons assisted: 10	CDBG \$ 10,000	SL-1 CD-1
Women's Resource Center of Racine	Emergency Shelter and Continuum of Safety Services # of persons assisted: 300	CDBG \$ 20,000	<i>SL-1</i> CD-1
Safe Haven of Racine, Inc.	Gang/Crime Diversion Task Force (G/CDTF) # of persons assisted: 55	CDBG \$ 24,000	<i>SL-1</i> CD-7
Human Capital Development Corp. Inc.	First Choice Pre-Apprenticeship Training # of persons assisted: 235	CDBG \$ 26,750	<i>EO-1</i> CD-3

Racine Vocational Ministry (RVM)	CRP/WRAP Pilot (RVM+ Wellness Program) # of persons assisted: 90	CDBG \$ 33,000	<i>SL-1</i> CD-1
United Way of Racine County	Advancing Family Assets: Financial Stability and Family Success # of persons assisted: 40	CDBG \$ 15,000	<i>SL-1</i> CD-1 CD-7
City of Racine Engineering Dept	2010 Street Surface Resurfacing 1 Public Improvement in LMI Area	CDBG \$ 169,000	<i>SL-1</i> CD-7
City of Racine Engineering Dept	2010 Concrete Street Reconstruction 1 Public Improvement in LMI Area	CDBG \$ 185,113	<i>SL-1</i> CD-7
City of Racine Engineering Dept	2010 Curb and Gutter Replacement 1 Public Improvement in LMI Area	CDBG \$ 99,000	<i>SL-1</i> CD-7
City of Racine Engineering Dept	2010 Crosswalk Ramps 1 Public Improvement in LMI Area	CDBG \$ 38,570	<i>SL-1</i> CD-7
Wisconsin Women's Business Initiative Corporation	The Microenterprise Development Continuum # of persons assisted: 125	CDBG \$ 25,000	EO-1 CD-6
City of Racine Parks, Recreation and Cultural Services Dept	Replacing Dr. King Parkway Play Equipment 1 Public Improvement in LMI Area	CDBG \$ 25,000	SL-1 CD-7
City of Racine Parks, Recreation and Cultural Services Dept	Island Park Bridge Renovation 1 Public Improvement in LMI Area	CDBG \$ 34,000	<i>SL-1</i> CD-7
City of Racine Parks, Recreation and Cultural Services Dept	Sidewalk Replacement in Eligible Census Tracts Public Improvements in LMI Areas	CDBG \$ 10,000	<i>SL-1</i> CD-7
City of Racine Parks, Recreation and Cultural Services Dept	Parkway Tree Planting in Eligible Census Tracts Public Improvement in LMI Area	CDBG \$ 35,000	<i>SL-1</i> CD-7
Racine County Economic Development Corp	Commercial Corridor Staffing # of businesses assisted: 10 2 jobs created/retained	CDBG \$ 28,430	EO-3 CD-5

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Racine County Economic Development Corp	Racine County Economic Development Plan 5.0 Planning Activity	CDBG \$ 10,000	CD-8
City of Racine Department of City Development	Neighborhood Impact # of housing units assisted: 5	CDBG \$ 200,000	<i>SL-1</i> CD-7
Urban League of Racine and Kenosha, Inc.	Urban League Energy Conservation Project 1 Facility Improved	CDBG \$ 5,555	<i>SL-1</i> CD-4
Racine/Kenosha Community Action Agency	Building Repair Project 1 Facility Improved 3500	CDBG \$ 50,000	<i>SL-1</i> CD-4
City of Racine Parks, Recreation and Cultural Services Dept	Increasing Public Access to the Root River 1 Public Improvement	CDBG \$ 10,000	<i>SL-1</i> CD-7
Professional Women's Network for Service, Inc.	Underground Railroad/Maritime Memorial Walkway 1 Facility Improved	CDBG \$ 15,000	<i>SL-1</i> CD-4
Community Economic Development Corp	Minority Business Development Program # of persons assisted: 125	CDBG \$ 100,000	EO-1 CD-5
Community Development Committee	CDBG Administration	CDBG \$ 390,000	

Summary of Specific Annual Objectives and Outcome Measures

*If not using the CPMP Tool: Complete and submit Table 2C and Table 3A.

*If using the CPMP Tool: Complete and submit the Summary of Specific Annual Objectives Worksheets or Summaries.xls

23. Provide a summary of specific objectives that will be addressed during the program year. (91.220(c)(3)

(Use of the Summaries Table and Project Worksheets or Table 3C/2A will be sufficient. No additional narrative is required.)

24. Describe the Federal Resources, and private and non-Federal public resources expected to be available to address priority needs and specific objectives during the program year.

(Use of the Summaries Table and Project Worksheets or Table 3C/2A will be sufficient. No additional narrative is required.)

25. Describe the outcome measures for activities in accordance with Federal Register Notice dated March 7, 2006, i.e., general objective category (decent housing, suitable living environment, economic opportunity) and general outcome category (availability/accessibility, affordability, sustainability). 91.220(e) (Use of the Summaries Table or Table 2C/Table 3A will be sufficient. No additional narrative is required.)

PY 2010 Action Plan # 23-25: Response

See # 22 Response: Description of Activities, Figure 5 & 6

HOUSING

Annual Affordable Housing Goals (91.220(g))

*If not using the CPMP Tool: Complete and submit Table 3B Annual Housing Completion Goals.

*If using the CPMP Tool: Complete and submit the Priority Housing Needs Worksheet.

26. Describe the one-year goals for the number of homeless, non-homeless, and special-needs households to be provided affordable housing using funds made available to the jurisdiction and one-year goals for the number of households to be provided affordable housing through activities that provide rental assistance, production of new units, rehabilitation of existing units, or acquisition of existing units using funds made available to the jurisdiction. The term affordable housing shall be defined in 24 CFR 92.252 for rental housing and 24 CFR 92.254 for homeownership.

PY 2010 Action Plan Annual # 26: Response

Figure 7: Table 3B Racine 2010 Annual Housing Completion Goals

TABLE 3B ANN		NG COMP	LETION G	OALS	
ANNUAL AFFORDABLE RENTAL HOUSING GOALS	Annual Expected	Resou	rces used du	iring the	period
(SEC. 215)	Number Completed	CDBG	номе	ESG	HOPWA
Acquisition of existing units					14, 10 E
Production of new units			4,400,500		
Rehabilitation of existing units	20		X		e transfer a m
Rental Assistance	170		X		
Total Sec. 215 Rental Goals	190			1010 mg	
ANNUAL AFFORDABLE OWNER HOUSING GOALS (SEC. 215)					
Acquisition of existing units					4000000000000000000000000000000000000
Production of new units	15	X	x		
Rehabilitation of existing units	50	X	X		
Homebuyer Assistance	50		x		
Total Sec. 215 Owner Goals	115				
ANNUAL AFFORDABLE HOUSING GOALS (SEC. 215)					
Homeless	44/42	X	x		
Non-Homeless	260	X	x		
Special Needs	4	x			
Total Sec. 215 Affordable Housing	264				
ANNUAL HOUSING GOALS	APPENDING TO	The second	24600		-358 E-12 (1982)
Annual Rental Housing Goal	190				

Annual Owner Housing	115		State of the
Goal		直接接到	
Total Annual Housing	305		
Goal			

For the purpose of identification of annual goals, an assisted household is one that will receive benefits through the investment of Federal funds, either alone or in conjunction with the investment of other public or private funds.

Needs of Public Housing (92.220(b))

27. Describe the manner in which the plan of the jurisdiction will help address the needs of public housing and activities it will undertake during the next year to encourage public housing residents to become more involved in management and participate in homeownership.

PY 2010 Action Plan # 27: Response

The Housing Authority of Racine County (HARC) administers Public Housing and Section Eight programs in Racine. HARC currently has eight units of public housing within Racine. These housing units are disignated for persons with physical disabilities and all are occupied. The public housing units are in good condition, requiring only minor repair and maintenance. Capital improvement needs are addressed through allocations from the reserve fund.

As opportunities present themselves the City of Racine will support and collaborate with HARC to create affordable housing for owner-occupants or to collaborate with HARC and other agencies to promote home-ownership opportunities among HARC's Section Eight recipients. Such collaboration may include allocations of CDBG or HOME funds by the City or participation in a consortium to promote homeownership.

HARC reports in its 2009 PHA Annual Plan that it plans to administer a Section 8 Homeownership program to encourage public housing residents to become more involved in management and participate in homeownership. Families will be required to have been Housing Choice Voucher holders for a period of at least one year to qualify for the program. In that time, families will be required to complete a homeownership and housing counseling program which includes a financial fitness component. Every effort will be made to insure a successful transition from renting to homeownership.

HARC will take the following actions to implement the program: provide program participants with referrals to local partner agencies who have both home ownership preparation and down payment assistance (WHEDA, City of Racine and Weed and Seed, Neighborhood Housing, IDA Programs, Housing Resources, Habitat for Humanity, Racine Housing and Neighborhood Partnership); encourage Housing Specialist to promote use

of HCV for home ownership at recertification appointments; and conduct outreach of community to promote home ownership.

28. If the public housing agency is designated as "troubled" by HUD or otherwise is performing poorly, the jurisdiction shall describe the manner in which it will provide financial or other assistance in improving its operations to remove such designation during the next year.

PY 2010 Action Plan # 28: Response

HARC is designated as high-performing by the U.S. Department of Housing and Urban Development, meeting or exceeding all performance standards.

Antipoverty Strategy

29. Briefly describe the actions that will take place during the next year to reduce the number of poverty level families (as defined by the Office of Management and Budget and revised annually), taking into consideration factors over which the jurisdiction has control.

PY 2010 Action Plan # 29: Response

Poverty in Racine is linked directly to a chronically high unemployment rate and the loss of thousands of high-paying manufacturing jobs since the early 1980's. As a result, the creation of jobs and a healthy economic environment is a cornerstone of the City's community development strategy. Among the economic development activities the City supports with its grant funds are: property acquisition, renovation or clearance, and disposition for commercial/industrial redevelopment; technical assistance to minority and women-owned businesses; low-interest business loans; job skills training; literacy education; and compensatory education.

The causes of poverty are many and complex and no single activity will by itself reduce the number of poverty level households, but a combined effort (and a healthy state and national economic climate) will have some effect. Racine's policies and activities are a relatively small part of the total picture, but reducing the poverty rate among Racine's residents is an important outcome.

Barriers to Affordable Housing

30. Describe the actions that will take place during the next year to remove barriers to affordable housing.

PY 2010 Action Plan # 30: Response:

Racine's land use regulations are inclusive of the full range of housing types found in smaller central cities in the United States. Racine is one of the few large Wisconsin cities that are entirely "built-out" and there are therefore no large tracts of land available for housing development. In recent years new housing development has

City of Racine 2010 Annual Plan

occurred on land that has been cleared of prior uses or in buildings such as old factories or warehouses converted from non-residential purposes. In its land use planning and land development policies, the City continues to pursue opportunities to create housing through redevelopment as such opportunities present themselves.

31. Describe the actions that will take place during the next year to foster and maintain affordable housing.

PY 2010 Action Plan # 31: Response

During 2010 Racine will invest CDBG and HOME funds in the production or rehabilitation of affordable housing through its own housing rehabilitation loan program as well as through public and private third parties proposing similar activities. HOME funds will be expended to provide tenant-based rent assistance. Racine will co-operate with developers seeking Section 42 low-income housing tax credits, and city officials will encourage the staff of the Housing Authority of Racine County to improve their administration of the Section Eight housing opportunity voucher program to reach a larger number of eligible households.

Lead-based Paint

32. Describe the actions that will take place during the next year to evaluate and reduce the number of housing units containing lead-based paint hazards in order to increase the inventory of lead-safe housing available to extremely low-income, low-income, and moderate-income families, and how the plan for the reduction of lead-based hazards is related to the extent of lead poisoning and hazards.

PY 2010 Action Plan # 32: Response

Racine has one of the most aggressive lead-based paint hazard reduction programs in the state of Wisconsin. Annually nearly 3,500 school-aged children are tested for lead poisoning. Those found to have been poisoned are referred for further evaluation and treatment and their homes are inspected to determine the environmental source(s) of lead. Parents are counseled on housing maintenance practices that will reduce or eliminate lead dust in the home. All these activities are carried out by the Racine Health Department which also prepares public education materials and makes public presentations on lead-based paint hazards and how to avoid them. Racine will continue to participate in a HUD-funded joint Racine-Kenosha County program to increase awareness of the hazards of lead-based paint, and to eliminate those hazards through rehabilitation loans and grants.

The City's Housing Department has adopted and continues to implement a series of procedures and policies, which comply with federal lead-based paint hazard reduction regulations. Private, not-for-profit housing organizations receiving CDBG and HOME grant funds are monitored for their compliance with the lead-based paint hazard regulations.

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HOMELESS

Specific Homeless Prevention Elements

*Please also refer to the Homeless Needs Table in the Needs.xls workbook.

33. Please describe, briefly, the jurisdiction's plan for the investment and use of available resources and describe the specific planned action steps it will take over the next year aimed at eliminating chronic homelessness by 2012. Again, please identify barriers to achieving this.

PY 2010 Action Plan # 33: Response

Racine's response to the issue of chronic homelessness is coordinated by the Homeless Assistance Coalition, representing local agencies and organizations involved with homelessness issues. In the coming year the Homeless Assistance Coalition (HAC) and its constituent organizations will continue to apply available public and private resources such as Continuum of Care, Emergency Shelter Grant, United Way of Racine County, and private donations to the goal of eliminating chronic homelessness by 2012. The principal barrier to achieving this goal is expected to be a lack of adequate resources to address the problem.

Racine's strategy for addressing homelessness and the priority needs of homeless persons and families (including the subpopulations identified in the needs section) is for the City to provide support to the Homeless Assistance Coalition of Racine County (HAC) as well as its programs and members. HAC has been in existence a number of years and is well organized and oversees the City's Continuum of Care. HAC member organizations provide the housing and supportive services needed in each stage of the homeless process including preventing homelessness, outreach/assessment, emergency shelters and services, transitional housing, and helping homeless persons (especially any persons that are chronically homeless) make the transition to permanent housing and independent living. Additionally, the City provided support to the Racine United Way which is undertaking a number of initiatives that affect the homeless and those at risk of becoming homeless.

The Homeless Assistance Coalition of Racine County (HAC) is an association of over 30 agencies and organizations established to address the needs of the homeless and to prevent homelessness through interagency collaboration and co-ordination. The HAC's general membership meets monthly to discuss programmatic and administrative issues and to decide upon coordinated strategies. HAC's subcommittees look at issues in more depth and recommend actions to the general membership. HAC's membership roster includes emergency shelter, transitional housing, and permanent housing providers, service providers, state, county, and municipal government, private foundations and other funding agencies, law enforcement, and the health care community. HAC is the organization responsible for developing the annual Continuum of Care application as well as a joint recommendation for the City's annual Emergency Shelter Grant funding allocation.

City of Racine 2010 Annual Plan

In its 2009/10 Continuum of Care application, Exhibit 1, HAC listed the following steps to address homelessness and eliminate chronic homelessness: 1) Identify and track homeless individuals and families; 2) Increase funding and treatment of individuals for alcohol and other drug abuse and serious mental illness; 3) Increase the number of employed persons and the wages paid; 4) Reduce the number of persons who are unsheltered or in emergency shelters by establishing a permanent shelter site with improved access to supportive services and transitional and supportive housing; 5) Implement a countywide discharge policy with appropriate discharge planning; 6) Develop and implement a system with centralized intake, thorough needs assessment, and in-depth training of intake and assessment personnel to serve the homeless population; 7) Increase the availability of permanent housing for those leaving transitional housing; and 8) Develop prevention initiatives to address emerging needs.

To address these needs, in 2010, Racine will provide CDBG assistance to one permanent housing project, Project New Life's nehemiah Permanent Housing Program. CDBG will also be used, along with ESG and HPRP, to support operations and other activities of the COC and its member organizations. City staff support the HAC and COC in numerous ways and is an active participant in regular meetings and special activities.

34. Homelessness Prevention—The jurisdiction must describe its planned action steps over the next year to address the individual and families with children at imminent risk of becoming homeless.

PY 2010 Action Plan # 34: Response

To address individuals and families with children at imminent risk of becoming homeless, the City continues to support and work with HAC, the COC and member organizations. HAC's annual Continuum of Care application lists the following funding sources to address homeless needs and prevent homelessness: CDBG; HOME; ESG; HPRP; Welfare-to-Work; Mental Health Block Grant; Substance Abuse Block Grant; Social Services Block Grant; State of Wisconsin Shelter Subsidy; Health Care Aid Grants; Department of Public Instruction Tutoring Grants; Domestic Abuse Shelter/Services Grants; Title IV B Essential Services Grants; Department of Veterans Affairs Transitional Housing Grants; Department of Administration Essential Services Grants; Racine County Human Services Department Grants; United Way of Racine County; individual religious congregations; corporate grants; individual monetary and in-kind donations; fundraising events; private foundations; financial institutions; utilities; and faith-based organizations, including religious orders and denominational social service agencies.

Besides the services they provide for the homeless, HAC's members work to prevent homelessness among those who are at imminent risk. Through advocacy, treatment, direct subsidy, and other means they try to keep the at-risk population from becoming homeless. Some examples are care management services provided by agencies dealing with domestic violence, alcohol and other drug abuse, serious mental illness and developmental disabilities; legal representation and financial assistance provided to

those at risk of eviction; employment assistance; emergency assistance; and outreach to those being discharged from prison, medical care, or other institutional setting.

Homeless Prevention and Rapid Re-housing Funds (HPRP):

Also, the City and HAC/COC have worked together to develop allocation and monitoring plans for HPRP funding. The COC developed the HPRP plan adopted by the City of Racine and the State of Wisconsin for the balance of Racine County. The COC will continue to function in a monitoring and evaluation capacity through-out the duration of HPRP. HMIS training and compliance is being provided by the COC's Provider Group Administrator (PGA). Prevention services consist of outreach, financial assistance for rent and utilities and legal services. Rapid Re-housing services will be utilized to move a number of families from shelter into permanent housing.

The City of Racine has received \$817,554 in HPRP funding in 2009. An allocation plan was developed in conjunction with the COC and the Housing Action Coalition. A significant amount of those funds, \$ 710,053 was awarded to the Racine/Kenosha Community Action Agency for direct payments for homelessness prevention and rapid re-housing. Smaller amounts went to Legal Action of Wisconsin (\$84,876) for legal services to prevent evictions, and HALO (\$14,450) to co-ordinate data collection and administer the HMIS. The balance (\$8,175) was retained for general administrative expenses.

CDBG:

In 2010, CDBG will specifically be awarded to the following two programs for emergency shelter and continuing services. To address these needs, in 2010, Racine will fund the following activities:

Women's Resource Center of Racine	Emergency Shelter and Continuum of Safety Services # of persons assisted: 300	CDBG \$ 20,000	SL-1 CD-1	
HALO	Emergency Shelter & Services # of persons assisted: 900	CDBG \$ 20,000	<i>SL-1</i> CD-1	

ESG:

2010 ESG funding will go for operational expenses such as furnishings, insurance, minor repairs, telephone, and utilities. The City does this to complement larger sources including Continuum of Care, United Way, private donations, etc., which can be used to tackle the bigger homelessness prevention issues. The allocation was recommended by the Homeless Assistance Coalition's planning committee, reviewed by the city's Community Development Committee, and approved by the Common Council.

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Of the \$ 88,108 in ESG funding which the City is receiving, grants will be awarded to the following programs and organizations:

- Bethany Apartments-\$16,000;
- Homeless Assistance Leadership Organization (HALO)- \$37,669;
- Project New Life/Project Nehemiah- \$7,034;
- SAFE Haven- \$11,000; Women's Resource Center- \$12,000;
- General Program Administration- \$4,405. The allocation was recommended by the Homeless Assistance Coalition's planning committee, reviewed by the city's Community Development Committee, and approved by the Common Council.
- 35. Discharge Coordination Policy—The jurisdiction must certify it established a policy for discharge of persons from publicly funded institutions or systems of care (such as health care facilities, foster care, or other youth facilities, or correction programs and institutions) in order to prevent such discharge from immediately resulting in homelessness for such persons. (91.225 (c)(10))

PY 2010 Action Plan # 35: Response

The City of Racine certifies that a policy for discharge of persons from publically funded institutions has been established and adopted by the City. The details of the policy are included in the 2010-2014 Consolidated Plan.

Emergency Shelter Grants (ESG)

36. If applicable, describe how the ESG matching requirements will be met.

PY 2010 Action Plan # 36: Response

Racine's ESG match will be met by the following: volunteer hours (at the rate of \$5.00 per hour allowed by the ESG regulations); United Way, private foundation, and U.S. Department of Health and Human Services grants; and monetary or in-kind charitable donations. Match amounts will be attested by ESG sub-recipients and verified by City Development Department staff.

37. (States only) Describe the process for awarding grants to State recipients, and a description of how the allocation will be made available to units of local government.

PY 2010 Action Plan # 38: Response

Not applicable.

NON-HOMELESS SPECIAL NEEDS HOUSING

Non-homeless Special Needs (91.220 (c) and (e))

*If not using the CPMP Tool: Complete and submit Table 1B.

^{*}If using the CPMP Tool: Complete and submit Needs Table/Non-Homeless Needs.

38. Please describe any supportive housing activities being undertaken to address the priority housing needs of persons who are not homeless (elderly, frail elderly, persons with disabilities, persons with HIV/AIDS, persons with alcohol or other substance abuse problems).

PY 2010 Action Plan # 38: Response

A comprehensive countywide network of public and private social service agencies provides services to people with special needs including the elderly, disabled, persons with HIV/AIDS, and persons with alcohol or other drug addictions. The Racine County Human Services Department and United Way of Racine County are primarily responsible for planning and coordinating services within this network. Funding comes from a variety of sources including federal, state, and county governments, philanthropic foundations, and individual donations. Annually each of these sources allocate funds to the various agencies and organizations in order to best meet the needs of the community. Recently United Way of Racine County has been working with its partner providers to develop agency-specific logic models and outcome indicators.

The City has worked with providers and advocates for special needs populations. With the onset and continuation of the economic crisis of 2008, cooperation and coordination between the city and provider agencies is crucial. Racine has experienced a significant economic impact especially job losses and downsizing of the city's once major manufacturing sector. Special needs populations are particularly hard hit by these conditions since these individuals are among the least skilled and schooled and the most common jobs available to them have been low level, unskilled manufacturing and service positions, all of which have been severely affected by the economic slowdown. Therefore the most significant needs for this population are job training, job creation and subsequently housing including affordable housing and special needs housing with services for those who are not able to live independently on whatever wages or benefits they receive. Additionally, with economic conditions worsened and jobs more difficult to keep or find, social, family and health conditions worsen as well creating a serious need for support programs for these priorities as well.

To help address these needs, the City's Con Plan has identified three specific objectives to pursue over the next five years. The objectives are as follows:

1) Provide support to non profits and other service agencies whose goals are to improve the quality of life of Racine residents. One way that this will be accomplished will be through the recently initiated "Racine Cares Initiative." "Racine Cares" is a two-year initiative established by the Mayor's Office of Strategic Partnerships (MOSP) through a US Department of Health and Human Services Strengthening Communities Fund grant. "Racine Cares" will serve as a catalyst to leverage the best of Racine's public and non-profit sectors to engage in innovative and collaborative work. The goal of the initiative is to advance the City of Racine's

2010 Annual Plan

strategic priorities and improve the quality of life for residents of our community through the following objectives:

- To build relationships, understanding, and capacity for government and nonprofits to effectively work together.
- To eliminate barriers to funding/resource opportunities, and to increase the capacity building of non-profits in order that they can implement successful programming and manage their everyday operations.
- To strengthen non-profits during times of economic distress.
- To provide education and training to community-based and faith-based organizations focusing on American Recovery and Reinvestment Act (ARRA) related benefits and opportunities, capacity building, and technical.
- 2) Work with and support efforts by the United Way particularly in regard to that organization's outreach and initiatives. In 2010 Unity Way's major initiatives include:
 - Out of School Time Opportunities: after school programming for educational success.
 - Advancing Family Assets: Financial Stability and Family Success.
 - "Success By 6" programs provide services that address the developmental, educational, recreational, emotional, crisis, safety, social and child care needs of children (from birth to age six) and their families and other persons who may perform the role of parenting.
 - "Caring for Kids" programs provide services that address the developmental, educational, recreational, emotional, crisis, safety, social and child care needs of school-age children and their families and other persons who may perform the role of parenting.
 - "Supporting Self-Sufficiency" programs provide services, resources and support necessary to confront the challenges of life events, transitions or stressful conditions. **Programs** may promote healthy relationships, including family functioning, or assist people experiencing difficulties associated with emotional or mental health, domestic violence, substance abuse and physical or developmental disabilities. This priority area also funds programs that address the emergency and immediate needs of Racine County residents, as well as the needs of families and individuals minimal shelter, lacking basic resources including, personal/infant care items, limited medical-related items and health care, transitional housing, transportation and energy assistance.
 - The United Way also invests in special projects such as improved strategies for information sharing; continuous learning and support for the effective measurement of outcomes; training and development for community investment volunteers, staff, partner providers and the human service community that supports United Way of Racine County's core strategies; and grants to partner providers for emergency capital needs.

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3) Utilize CDBG and HOME to provide funding support to a limited and focused number of supportive service programs and potential housing projects. The 2010-2014 Consolidated Plan and 2010 Annual Plan identifies as Objectives and Outcomes the following:

2010-2014 Consolidated Plan

Provide opportunities for youth to participate in positive, community-oriented activities	CDBG	\$696,250	# of participating youth	1393 persons	SL-1
Assist persons to increase job skills/employment training	CDBG	\$557,000	# of persons assisted	696 persons	SL-3

In 2010, the following activities will be funded to address these objectives:

Cops N' Kids Reading Center	Cops N' Kids After School Reading Program # of persons assisted: 275	CDBG \$ 11,000	<i>SL-1</i> CD-2
City of Racine Parks, Recreation and Cultural Services Dept	King Center GED/HSED Program # of persons: 95	CDBG \$ 23,000	SL-1 CD-1
Racine Family YMCA	YMCA Achievers Program # of persons assisted: 70	CDBG \$ 15,000	<i>SL-1</i> CD-2
Racine Literacy Council	English as a Second Language Tutoring Program # of persons assisted: 190	CDBG \$ 15,000	<i>SL-1</i> CD-3
Human Capital Development Corp. Inc.	First Choice Pre-Apprenticeship Training # of persons assisted: 235	CDBG \$ 26,750	<i>EO-1</i> CD-3
Racine Vocational Ministry (RVM)	CRP/WRAP Pilot (RVM+ Wellness Program) # of persons assisted: 90	CDBG \$ 33,000	<i>SL-1</i> CD-1

United Way of Racine	Advancing Family Assets: Financial Stability and Family Success: 40	CDRG	\$ 15,000	SL-1
County	# of persons assisted	CDBG	\$ 15,000	CD-1

COMMUNITY DEVELOPMENT

Community Development Block Grant

- *If not using the CPMP Tool: Complete and submit Table 2B, Table 1C Summary of Specific Objectives.
- *If using the CPMP Tool: Complete and submit the Needs Worksheets/Non-Housing Community Development and Summary of Specific Annual Objectives Worksheets or Summaries.xls
- 39. Identify the estimated amount of CDBG funds that will be used for activities that benefit persons of low- and moderate-income (an amount generally not to exceed ten percent of the total available CDBG funds may be excluded from the funds for which eligible activities are described if it has been identified as a contingency for cost overruns.)

PY 2010 Action Plan # 39: Response

It is estimated that \$ of Community Development Block Grant funds will be expended for activities in 2010. Of this amount, approximately \$2,400,000 (89 percent) will be used for activities that benefit low- and moderate-income persons.

- 40. CDBG resources must include the following in addition to the annual grant:
 - a. Program income expected to be received during the program year, including:
 - The amount expected to be generated by and deposited to revolving loan funds;

PY 2010 Action Plan # 40 a.i: Response

Approximately \$577,000.00 is expected to be generated by and deposited to revolving loan funds.

ii. The total amount expected to be received during the current program year from a float-funded activity described in a prior statement or plan.

PY 2010 Action Plan # 40 a.ii.: Response

Not applicable. Racine has no float-funded activities.

b. Program income received in the preceding program year that has not been included in a statement or plan;

PY 2010 Action Plan # 40 b.: Response

Approximately \$20,000.00 in program income received in the preceding program year has not been included in a statement or plan.

c. Proceeds from Section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives in its strategic plan;

PY 2010 Action Plan # 40 c.: Response:

Not applicable. Racine has no active Section 108 loan guarantees.

d. Surplus funds from any urban renewal settlement for community development and housing activities; and

PY 2010 Action Plan # 40 d.: Response:

Not applicable. Racine has no urban renewal settlements for community development and housing activities.

e. Any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan.

PY 2010 Action Plan # 40 e.: Response:

Approximately \$330,050.00 has been returned to the line of credit for which the planned use has not been included in a prior statement or plan.

- 41. If a jurisdiction intends to carry out a new CDBG float-funded activity, the jurisdiction's plan must include the following information:
 - a. For the program income included in 1(b) above, the jurisdiction should identify the month(s) and year(s) in which the program income will be received; and which of the following options it will take for each floatfunded activity to address the risk that the activity may fail to generate adequate program income:
 - i. amend or delete activities in the amount equal to any amount due from default or failure to produce sufficient income in a timely manner. (If this option is chosen, the action plan must include a description of the process it will use to select activities to be amended or deleted and how it will involve citizens in that process), OR
 - ii. obtain an irrevocable line of credit from a commercial lender for the full amount of the float-funded activity. (If this option is chosen, information on the float-funded activity in the action plan must include the lender and the terms of the irrevocable line of credit), OR
 - iii. agree to transfer general local government funds to the CDBG line of credit in the full amount of any default or shortfall within 30 days of the float-funded activity's failure to generate projected program income on schedule.

PY 2010 Action Plan #41: Response

Not applicable. The City of Racine does not intend to carry out new floatfunded activities in 2010.

- 42. Identify the jurisdiction's priority non-housing community development needs eligible for assistance by CDBG eligibility category specified in the Community Development Needs, public facilities, public improvements, public services and economic development. (Use of Table 2B or the Community Development Needs Table is sufficient, additional narrative is not required)
 - a. For activity for which the jurisdiction has not yet decided on a specific location, such as when a jurisdiction is allocating an amount of funds to be used for making loans or grants to businesses or for residential rehabilitation, provide a description of who may apply for the assistance, the process by which the grantee expects to select who will receive the assistance (including selection criteria), and how much and under what terms the assistance will be provided.

PY 2010 Action Plan # 42: Response

See Figure 6: 2010 Proposed Non-Housing Community Development Activities (pg. 17-20)

43. Identify specific long-term and short-term community development objectives (including economic development activities that create jobs), developed in accordance with the statutory goals described in section 24 CFR 91.1 and the primary objective of the CDBG program to provide decent housing and a suitable living environment and expand economic opportunities, principally for low- and moderate-income persons.

(Use of Table 2B or the Community Development Needs Table and Summaries Table is sufficient, additional narrative is not required)

PY 2010 Action Plan # 43: Response

See Figures 2: City of Racine 2010 Consolidated Plan Non-Housing Community Development Objectives and Outcomes (pgs 41-43 Consolidated Plan); and Figure 6: 2010 Proposed Non-Housing Community Development Activities (pgs. 17-20 Annual Plan)

44. An "urgent need" activity may be included in the action plan only if the jurisdiction certifies that the activity is designed to meet other community development needs having a particular urgency because existing conditions pose a serious and imminent threat to the health or welfare of the community and other financial resources are not available.

PY 2010 Action Plan # 44: Response

Not applicable. No "urgent need" activities have been identified for 2010.

HOME/ American Dream Down payment Initiative (ADDI)

45. Describe other forms of investment not described in § 92.205(b).

PY 2010 Action Plan # 45: Response

Racine will continue to use a portion of its HOME funds to administer a home buyer down payment assistance program. This program provides up to 7.5 percent of the purchase price in the form of a forgivable loan to qualified home buyers. Under the terms of the loan, recipients who complete their five-year residency have their loans completely forgiven. Home buyers who do not complete five years in residence are required to repay a propotional share of the original loan. For other home buyer activities, covenants running with the property require that benefited properties remain affordable throughout the affordability period.

46. Describe how HOME matching requirements will be satisfied?

PY 2010 Action Plan # 46: Response

HOME matching requirements will be met by a combination of the following: private and other public investment in HOME-funded projects as documented by project developers, sponsors, or other grant beneficiaries; waiver of fees and other closing costs as documented by participating lenders; or interest rate write-downs as documented by participating lenders and verfied by City Development Department staff. The type and amount of the required match will be reported in the Consolidated Annual Performance Evaluation Report (CAPER).

47. If the participating jurisdiction (PJ) will use HOME or ADDI funds for homebuyers, it must state the guidelines for resale or recapture, as required in § 92.254 of the HOME rule.

PY 2010 Action Plan # 47: Response

For its HOME-funded homebuyer down payment assistance program Racine imposes a recapture provision whereby the beneficiary is required to repay a proportion of the assistance received if he sells or otherwise ceases to occupy his residence during the five-year affordability period. This provision is contained in a promissory note signed by the recipient and recorded at the time of the mortgage loan closing.

For other HOME-funded homebuyer activities—new construction or acquisition/rehabilitation—Racine requires the developer or sponsor to record a deed restriction requiring that the home remain affordable for the entire affordability period.

48. Describe the policy and procedures the PJ will follow to affirmatively market housing containing five or more HOME-assisted units.

PY 2010 Action Plan # 48: Response

In Racine, HOME-assisted multi-family housing (5 or more units) has historically been rental housing developed and managed by private sector, for-profit or not-for-profit corporations. These corporations have extensive marketing efforts, including advertising

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in minority media, when the development is first available to the public. They then continue to market the development as a routine part of their overall management plan. In order to ensure that future developers follow the same scenario, the City of Racine in its grant agreements will require that similar steps be taken.

49. Describe actions to be taken to establish and oversee a minority outreach program within the jurisdiction to ensure inclusion, to the maximum extent possible, of minority and women, and entities owned by minorities and women, including without limitation, real estate firms, construction firms, appraisal firms, management firms, financial institutions, investment banking, underwriters, accountants, and providers of legal services, in all contracts, entered into by the PJ with such persons or entities, public and private, in order to facilitate the activities of the PJ to provide affordable housing under the HOME program or any other Federal housing law applicable to such jurisdiction.

PY 2010 Action Plan # 49: Response

In order to ensure the maximum feasible participation of minorities and women in its HOME-funded homebuyer downpayment assistance program, the City of Racine publicizes the program to the entire real estate community, especially realtors and loan officers who have the most direct contact with potential home buyers and therefore function as the gatekeepers to the program. This approach has proven to be effective as nearly 85 percent of the program's participants are minorities or female.

In other HOME-funded activities, particularly those undertaken by third parties under grant agreements with the city, the parties agree to make and document efforts to encourage the use of minority- or women-owned business enterprises. These efforts and the results thereof are monitored during the annual monitoring process described above.

50. If you intend to use HOME funds for Tenant-Based Rental Assistance, describe the local market conditions that led to the use of the HOME funds for a tenant-based rental assistance program.

PY 2010 Action Plan # 50: Response:

HOME funds used for Tenant-Based Rent Assistance are limited to damage deposits and emergency one-time-only rent payments. Damage deposit assistance is typically made available to formerly homeless persons seeking permanent housing, but lacking the resources for the damage deposit. Emergency rent assistance is made available to persons who have suffered a temporary situation, e.g. medical emergency or loss of employment, which has rendered them unable to pay their rent. Assistance is limited to one month's rent and is available only once in a 12-month period.

51. If the TBRA program will target or provide preference for a special needs group, identify that group from the Consolidated Plan as having an unmet need and show that the preference is needed to narrow the gap in benefits and services received by that population?

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PY 2010 Action Plan # 51: Response:

Tenant-Based Rent Assistance is occasionally used to provide assistance to homeless individuals and families who lack the resources for a damage deposit, but are seeking permanent housing. This form of assistance allows the recipients to use their limited resources for other items associated with obtaining permanent housing, including first month's rent, furnishings, and utility deposits.

- 52. X NA If the PJ will use HOME funds to refinance existing debt secured by multifamily housing that is that is being rehabilitated with HOME funds, it must state its refinancing guidelines required under § 92.206(b). The guidelines shall describe the conditions under which the PJ will refinance existing debt. At a minimum these guidelines must:
 - a. Demonstrate that rehabilitation is the primary eligible activity and ensure that this requirement is met by establishing a minimum level of rehabilitation per unit or a required ratio between rehabilitation and refinancing.
 - b. Require a review of management practices to demonstrate that disinvestments in the property has not occurred; that the long-term needs of the project can be met; and that the feasibility of serving the targeted population over an extended affordability period can be demonstrated.
 - c. State whether the new investment is being made to maintain current affordable units, create additional affordable units, or both.
 - d. Specify the required period of affordability, whether it is the minimum 15 years or longer.
 - e. Specify whether the investment of HOME funds may be jurisdiction-wide or limited to a specific geographic area, such as a neighborhood identified in a neighborhood revitalization strategy under 24 CFR 91.215(e)(2) or a Federally designated Empowerment Zone or Enterprise Community.
 - f. State that HOME funds cannot be used to refinance multifamily loans made or insured by any federal program, including CDBG.

PY 2010 Action Plan # 52: Response

Not applicable.

- 53. If the PJ is going to receive American Dream Down payment Initiative (ADDI) funds, please complete the following narratives:
 - a. Describe the planned use of the ADDI funds.
 - b. Describe the PJ's plan for conducting targeted outreach to residents and tenants of public housing and manufactured housing and to other families assisted by public housing agencies, for the purposes of ensuring that the ADDI funds are used to provide down payment assistance for such residents, tenants, and families.
 - c. Describe the actions to be taken to ensure the suitability of families receiving ADDI funds to undertake and maintain homeownership, such as provision of housing counseling to homebuyers.

PY 2010 Action Plan # 53: Response

Not applicable. Racine does not receive American Dream Down Payment Initiative (ADDI) funds.

Housing Opportunities for People with AIDS X Not Applicable

*If not using the CPMP Tool: Complete and submit Table 1B.
*If using the CPMP Tool: Complete and submit Needs Table/HOPWA.

- 54. Provide a Brief description of the organization, the area of service, the name of the program contacts, and a broad overview of the range/ type of housing activities to be done during the next year.
- 55. Specify the one-year goals for the number of low-income households to be provided affordable housing using HOPWA funds for short-term rent, mortgage, and utility payments to prevent homelessness; tenant-based rental assistance, units provided in housing facilities that are being developed, leased, or operated.
- 56. Please describe the expected trends facing the community in meeting the needs of persons living with HIV/AIDS and provide additional information regarding the administration of services to people with HIV/AIDS.
- 57. Identify the method for selecting project sponsors (including providing full access to grassroots, faith-based and other community organizations).
- 58. Please note any evaluations, studies or other assessments that will be conducted on the local HOPWA program during the next year.

PY 2010 Action Plan # 54 - 58: Response

Not Applicable

Other Narrative

Include any Action Plan information that was not covered by a narrative in any other section.

Housing Needs Table	Only com	Only complete blue sections. Do NO	e section	S. Do NO	T type	in secti	ions oth	Do NOT type in sections other than blue.	blue.	L						H	Н	
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100%	57.2	56.1	3.5	100%	72.6	17.9	0.0	100%	75.7	72.1	5.4	100%	31.4	31.4	11.2	100%	61.9	61.9	26.7	100%	60.3	35.1	9.3	100%	76.5	76.5	31.0	100%	18.1	18.1	5.6	100%	16.8	13.0	0.0	100%	54.0	0.0	0.0	100%	15.9	12.1
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City of Racine

Vacancy 0 & 1 Substanda Rate Bedroom 2 Bedrooms 3+ Bedroom Total Units Rate 3854 4843 3719 12416 Units 353 4542 12930 17825 1329 4% 306 584 439 1329 1329 4% 306 126 206 332 1 1 4% 4513 10095 17294 31902 1 1 5538 675 840 675 840 6 1 6 2 2 10 0 0 0 8 538 675 840 0 0 0 0 8 6 2 2 10 0	Housing Market Analysis	ysis		Com	Complete cells in blue.	Je.	
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ed Units nt Units . Vacant (in \$s)	(in \$s)		538				
d Units It Units Vacant (in \$s)	Public Housing Units						
nt Units Vacant (in \$s)			9	2	2	10	0
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	_		9	2	2	10	0
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0	Continuum of Care Homeless Population and Subpopulations	е Нс	me	less	Pop	ulat	ion	and	l Su	pbo	pula	itior]SI			h				
				Ü	Chart															
					01	Sheltered	red	n a		40	7	1		City of	of Racine	e L				
	Part 1: Homeless Population	latio	_	Eme	Emergency	_	Tran	Transitiona		un-sneitered	ered	lotal								10
	Homeless Individuals					111			46		13		170							
7	Homeless Families with Children	hildre	ر د			17			22		n		42							
	2a. Persons in Homeless with	s with																		
	Children Families					53			89		14		135							
Tot	Total (lines 1 + 2a)					132			86		46		276							•
٩	Part 2: Homeless Subpopulations	ulati	Suc			Sheltered	red			Un-sheltered	ered	Total	E							
- i	Chronically Homeless								38		2		40							
2.	Severely Mentally III								18		0		18							
۳ ش	Chronic Substance Abuse					3			58		0	STATE OF THE PARTY	58							
4.	Veterans								33		0	THE REAL PROPERTY.	33							
7.	Persons with HIV/AIDS								0		0		0							
9	Victims of Domestic Violence								54	SAME OF	0		54							
7.	Youth (Under 18 years of age)	(e)					TV		28		0		58							
								5-Year		Quantities	35					Total			Ĭ	
		S			Year 1	1	Year	2	Year	.3	Year	4	Year	. 5		local		٦	N V G	7
T	Part 3: Homeless Needs Table: Individuals	рээИ	Current Availab	Gap	Goal	Complete	Goal	Complete	IsoD	Complete	Isoa	Complete	Goal	Complete	Goal	Actual	% of Goal	Priority H, M,	Plan to Fund	Fund Source: CDBG, HOME HOPWA, ESG Other
	Emergency Shelters	97	112	-15	112	112	0	0	0	0	0	0	0	0	112	112	100%	Н	Y	C,E
S		45	55	-10	45	55	0	0	0	9	0	0	9	0	51	61	120%	H	>	Ŧ
bəa	Permanent Supportive Housing	248	23	225	15	15	15	0	30	0	30	2	0	0	06	17	19%	I	>	Ξ
	Total	390	190	200	112	112	15	0	30	0	30	2	0	0	187	114	61%			
Chr	Chronically Homeless																			

								5-Ye	5-Year Qu	Quantities	es					F 10+0F			ī	
					Year	. 1	Year	r 2	Year	r 3	Year 4	- 4	Year	. 5		local		Т	V V .	
<u>σ</u>	Part 4: Homeless Needs Table: Families	рээИ	Current Availab	geə	Iso2	Complete	Goal	Complete	Goal	Complete	Goal	Complete	lso2	Complete	lso2	lsutoA	l602 %	Priority H, M,	Plan to Fund?	Fund Source: Other, HOME Other
	Emergency Shelters	21	26	-5	21	26	0	0	0	0	0	0	0	0	21	26	124% F	Н	Y	C,E
S	Transitional Housing	40	41	-1	40	41	0	0	0	0	0	0	0	0	40	41	103% F	H	\ \	Н
pəg	Permanent Supportive																			
<u> </u>	Housing	65	0	65	15	2	15	0	30	0	30	0	0	0	06	2	2% H	-	۲	Τ
	Total	126	29	59	92	69	15	0	30	0	30	0	0	0	151	69	46%			
3	Completing Dart 1. Homologe Benilation	11000	4:00	Thic	Thic mind	۱ ا	tole on	and a second contract and a second se	1000	Litoite	111.	11441		1 2 2 2 1	7	200			1 9 7	

Completing Part 1: Homeless Population. This must be completed using statistically reliable, unduplicated counts or estimates of homeless enumerations, (S) statistically reliable samples, or (E) estimates. The quality of the data presented in each box must be identified as: (A), persons in sheltered and unsheltered locations at a one-day point in time. The counts must be from: (A) administrative records, (N)

(N), (S) or (E)

homeless persons in sheltered and unsheltered locations at a one-day point in time. The numbers must be from: (A) administrative records, (N) enumerations, (S) statistically reliable samples, or (E) estimates. The quality of the data presented in each box must be identified as: Completing Part 2: Homeless Subpopulations. This must be completed using statistically reliable, unduplicated counts or estimates of (A), (N), (S) or (E)

hotel/motel/apartment voucher arrangements paid by a public/private agency because the person or family is homeless. Do not count: (1) Sheltered Homeless. Count adults, children and youth residing in shelters for the homeless. "Shelters" include all emergency shelters and persons who are living doubled up in conventional housing; (2) formerly homeless persons who are residing in Section 8 SRO, Shelter Plus emergency foster care, detention facilities and the like; and (4) adults living in mental health facilities, chemical dependency facilities, or homelessness or abandonment, now reside temporarily and for a short anticipated duration in hospitals, residential treatment facilities, transitional shelters for the homeless, including domestic violence shelters, residential programs for runaway/homeless youth, and any Care, SHP permanent housing or other permanent housing units; (3) children or youth, who because of their own or a parent's criminal justice facilities. Unsheltered Homeless. Count adults, children and youth sleeping in places not meant for human habitation. Places not meant for human restaurants), abandoned buildings, building roofs or stairwells, chicken coops and other farm outbuildings, caves, campgrounds, vehicles, transportation systems (e.g. subway tunnels, railroad car), all-night commercial establishments (e.g. movie theaters, laundromats, habitation include streets, parks, alleys, parking ramps, parts of the highway system, transportation depots and other parts of and other similar places.

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None Oursetting	-	ar 2 Year 4* Year 5*	Complete Goal Complete Goal Complete Goal Actual Actual Actual Actual	#### 0 0 0 0 0 0 0 0 0		NT DATA EXIST TO COMPLETE THIS TABLE 0 0 ####								HEFICIENT DATA EXIST TO COMPLETE THIS TABLE 0 ####							
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Grantee Name: City of Racine			Non-Homeless Special Needs Including HOPWA	52. Elderly	53. Frail Elderly	54. Persons w/ Severe Mental Illness	55. Developmentally Disabled	56. Physically Disabled	57. Alcohol/Other Drug Addicted	58. Persons w/ HIV/AIDS & their familie	59. Public Housing Residents	Total	60. Elderly	61. Frail Elderly	62. Persons w/ Severe Mental Illness	63. Developmentally Disabled	64. Physically Disabled	65. Alcohol/Other Drug Addicted	66. Persons w/ HIV/AIDS & their familie	67. Public Housing Residents	

			_							Year Q							76	· ·	c	nd?	51
	Housing and Community Development Activities	Speak	Current	۵	Yea	ar 1	Yea	r 2 gctnal	Yea	Actual 8.1	Yea	r 4 Vctres	Yea	c 5 a		avitali Actual	of Goal	Priority Need	Dollars to Address (In 000s)	Plan to Fund? Y/N	Fund Source
11 A	quisition of Real Property 570.201(a)	24	3	g 24	2	Act	8 Gos	Ag	8 Goal	Act	P Goal	Act	Goal	AC	24		8	H E	886	以	C
2 Di	sposition 570,201(b)	0	0	0					7	1		2			0	3	####	н		v	С
	03 Public Facilities and Improvements (General) 570,201(03A Senior Centers 570,201(c)	5			2		2		2		2		2		10	0	####	н		_	-
ent	03B Handicapped Centers 570.201(c)	4	0	0	2		2		2		2	2017	2	-	10		####	н		Y	C,I
E	03C Homeless Facilities (not operating costs) 570.201(c) 03D Youth Centers 570.201(c)	0	0	0											0	0		0		Y	C
Improvements	03E Neighborhood Facilities 570.201(c) 03F Parks, Recreational Facilities 570.201(c)	7	0		1		2		2		2		1		8	0	0%	H		Y	C
E	03G Parking Facilities 570.201©	.0	0	0											0		****				-
0	03H Solid Waste Disposal Improvements 570,201(c) 03I Flood Drain Improvements 570,201(c)	0		0									100		0	0	***				
	033 Water/Sewer Improvements 570.201(c) 03K Street Improvements 570.201(c)	###	0	0	***	"""	***	###	###	###	###	***	***	-	###			н		Y	C
9	03L Sidewalks 570.201(c)	###	0	###	***	###	###	###	###	###					###	###	76%	н		Y	C
5	03M Child Care Centers 570.201(c) 03N Tree Planting 570.201(c)	300		300	60		60	17.29	60		60		60		300	0	0%	н		Y	0
	030 Fire Stations/Equipment 570.201(c)	0	0	0					Call years						0			-	-		-
	03P Health Facilities 570,201(c) 03Q Abused and Neglected Children Facilities 570,201(c)	0	0	0											0	0	***				
2	03R Asbestos Removal 570.201(c) 03S Facilities for AIDS Patients (not operating costs) 570.201(c)	0	0			-		-							0						
	03T Operating Costs of Homeless/AIDS Patients Programs	0	0	0							4		2		18			н		Y	-
	earance and Demolition 570.201(d) Clean-up of Contaminated Sites 570.201(d)	24	0		1		5		5		1		1		. 5	0	0%	н		Y	-
	05 Public Services (General) 570.201(e)	###			280		280		280		280	-	280	-	###	0		н		Y	-
	05A Senior Services 570.201(e) 05B Handicapped Services 570,201(e)	100	0	100	20		20		20		20		20		100	0	0%	н		Y	-
	05C Legal Services 570.201(E) 05D Youth Services 570.201(e)	800			800		800		800		800		800		###			н		Y	0
	05E Transportation Services 570.201(e)	0	-	0										2 10	0						-
Ses	05F Substance Abuse Services 570,201(e) 05G Battered and Abused Spouses 570,201(e)	0	1	0			11.73	342		256		150			0	748	####				
	05H Employment Training 570.201(e) 05I Crime Awareness 570.201(e)	600		600		###	200		200	-	200	***	200	-	###			H		Y	-
Se	053 Fair Housing Activities (if CDBG, then subject to 570.201(e)	0	- 0	0	7		****								0	0	####				
	05K Tenant/Landlord Counseling 570.201(e) 05L Child Care Services 570.201(e)	0	5	0		100		-					100		0						
n l	05M Health Services 570.201(e)	0	9	0				174		2152					0	2152	####				-
-	05N Abused and Neglected Children S70.201(e) 05O Mental Health Services 570.201(e)	0						1/4		1115					0	0	####				
- 1	05P Screening for Lead-Based Paint/Lead Hazards Poison 570.201 05Q Subsistence Payments 570.204	0	-	0				8.7				-			- 0		****	-		-	-
	05R Homeownership Assistance (not direct) 570.204	.0	-	0											0	0	***				_
	05S Rental Housing Subsidies (If HOME, not part of 5% 57 05T Security Deposits (If HOME, not part of 5% Admin c	180			170		170		170	-	170		170		850			н		Y	C,
6 In	terim Assistance 570.201(f)	0		0											0						
	ban Renewal Completion 570.201(h)	0	- 0			- 16										0					
9 Lo	ss of Rental Income 570.201(j)	0	(0									_		90			-	-		-
1 Pri	emoval of Architectural Barriers 570,201(k) ivately Owned Utilities 570,201(l)	0		0												0	####				L
	onstruction of Housing 570.201(m) rect Homeownership Assistance 570.201(n)	8					2		2	1	2		2	-	10			н		Y	C
	14A Rehab; Single-Unit Residential 570.202	350		350	70		70		70		70		70 12		350			H		Y	C
- 3	14B Rehab; Multi-Unit Residential 570.202 14C Public Housing Modernization 570.202	60					12		12		12		12		60	0 0	####			_	-
	14D Rehab; Other Publicly-Owned Residential Buildings 570.202	0	-									-		_	- 0					-	-
	14E Rehab; Publicly or Privately-Owned Commercial/Indu 570.20 14F Energy Efficiency Improvements 570.202	0		0) (####				-
	14G Acquisition - for Rehabilitation 570.202 14H Rehabilitation Administration 570.202	7	-			5	2		2		1				7		71%	н		Y	C
	14I Lead-Based/Lead Hazard Test/Abate 570.202	0		0 0					***						###		0 ###	н		Y	-
5 C	ode Enforcement 570,202(c) Residential Historic Preservation 570,202(d)	###				###	###	****	***	***					##"	0 0	0 ###			1	
6B N	Ion-Residential Historic Preservation 570,202(d)	0										-			- 0						+
	17A CI Land Acquisition/Disposition 570,203(a) 17B CI Infrastructure Development 570,203(a)	0	(0 0								0) (
	17C CI Building Acquisition, Construction, Rehabilitat 570.203(a) 17D Other Commercial/Industrial Improvements 570.203(a)	0	-	0 0											- 5						
	18A ED Direct Financial Assistance to For-Profits 570.203(b)	0	(0 0									5		160) (н		Y	-
- 8	188 ED Technical Assistance 570,203(b) 18C Micro-Enterprise Assistance	300					50 30		30		30		30		150) (0%	Н		Y	
	19A HOME Admin/Planning Costs of P3 (not part of 5% Ad	0	-	0 0						-					- 0				-		+
- 1	19B HOME CHDO Operating Costs (not part of 5% Admin ca 19C CDBG Non-profit Organization Capacity Building	0		0 0												0 0	0 ####				
	19D CDBG Assistance to Institutes of Higher Education 19E CDBG Operation and Repair of Foreclosed Property	0	1	0 0	-	-					-						0 ####				
	19F Planned Repayment of Section 108 Loan Principal	O															0 ####			-	-
- 3	19G Unplanned Repayment of Section 108 Loan Principal 19H State CDBG Technical Assistance to Grantees	0					-) (0 ####				
	anning 570,205	0	1	0 0							-					0 (0 ###		-	Y	+
	21A General Program Administration 570.206 21B Indirect Costs 570.206	0	(-	0 (0 ####				
	21D Fair Housing Activities (subject to 20% Admin cap) 5 21E Submissions or Applications for Federal Programs 570.206	0	(-							0 ###			Y	E
	21F HOME Rental Subsidy Payments (subject to 5% cap)	0	1	0 0												0 (0 ###1				F
3	21G HOME Security Deposits (subject to 5% cap) 21H HOME Admin/Planning Costs of PJ (subject to 5% cap)	0														0 (0 ###	H		Y	
2.11	211 HOME CHDO Operating Expenses (subject to 5% cap)	0	() (_	0 (0 ###			Y	-
z Ur	programmed Funds 31) Facility based housing – development	0) () (0 0	0 ###				F
	31K Facility based housing - operations 31G Short term rent mortgage utility payments	0) (-										0 ###				
3	31F Tenant based rental assistance	0) (2 0												0 0	0 ####			-	F
	31E Supportive service 31I Housing information services	0) (0 (0 ###				1
	31H Resource identification	0) (F			-	-		3	0 0	0 ###	-	-		+
	31B Administration - grantee 31D Administration - project sponsor	0) ()											0	0 ###				1
	Acquisition of existing rental units	0) (0 0		-			H	-		-	-			0	0 ###	-			+
. 98	Production of new rental units Rehabilitation of existing rental units) () ()											0	0 ###				F
9	Rental assistance	0														0	0 ###	,			1
DBG	Acquisition of existing owner unit-) (0	0 ###	*		-	F
2000	Acquisition of existing owner units Production of new owner units	- 0	-		25	1	25	1	25	-	25	1	25	1	12		0 0%	-		-	+
CDBG	Production of new owner units Rehabilitation of existing owner units	- 0) (0	0 ###	7			-
Saga	Production of new owner units Rehabilitation of existing owner units Homeownership assistance Acquisition of existing rental units	0														0	0 ###	,			+
CUB(C	Production of new owner units Rehabilitation of existing owner units Homeownership assistance Acquisition of existing rental units Production of new rental units	- 0					20		20		20		20		10	0	0 ###	,			
E CDB(Production of new owner units Rehabilitation of existing owner units Homeownership assistance Acquisition of existing rental units Production of new rental units Rehabilitation of existing rental units Rehabilitation of existing rental units	0			20				20		20		20		10	0	0 ###	,			
E CDB(Production of new owner units Rehabilitation of existing owner units Homeownership assistance Acquisition of existing rental units Production of new rental units Rehabilitation of existing rental units	0			0 20				20		20		20		10	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	0 ###	; ;			



Summary of Specific Annual Objectives

				200			
Specific Obj.	. Outcome/Objective	Sources of Funds	Performance Indicators	Year	Expected	Actual	Percent
#±	Specific Annual Objectives				Number	Number	Completed
1-HO	Availability/Accessibility of Decent Housing						
			8				
DH-1 H-1	DH-1 H-1 Specific Objective: Provide opportunities for an Source of Funds #1	Source of Funds #1	Performance Indicator #1:	2010	26		%0
	adequate housing supply that will meet the	HOME	# of rental units rehabbed or	2011	26		%0
	needs of all residents and result in a broad	Source of Funds #2	developed	2012	26		%0
	tarige of croice afforty flousing designs, sizes, types, and costs, recognizing the changing	CDBG		2013	26		%0
	types, and costs, recognizing the changing trends in age-group composition, income, and	Source of Funds #3		2014	26		%0
	household types.		MULTI-YEAR GOAL		130	0	%0
		Source of Funds #1	Performance Indicator	2010	28		%0
			# of owner-occupied units	2011	28		%0
		Source of Funds #2	rehabbed or developed	2012	28		%0
	Specific Annual Objective: (1) Provide			2013	28		%0
	rehabilitation grants, deferred loans, or low-	Source of Funds #3		2014	28		%0
	interest loans to lower income owner-		MULTI-YEAR GOAL		140	0	%0
	occupants or owner-investors who rent to lower Source of Funds #1	Source of Funds #1	Performance Indicator #3	2010 TBD	TBD		#VALUE!
	income tenants; (2) Provide rehabilitation		# of units that are lead-safe	2011 TBD	TBD		#VALUE!
	grants to providers of housing for mentally ill	Source of Funds #2		2012 TBD	TBD		#VALUE!
	persons; (3) Provide subsidies to developers of			2013 TBD	TBD		#VALUE!
	affordable, owner-occupied housing;	Source of Funds #3		2014 TBD	TBD		#VALUE!
			MULTI-YEAR GOAL			0	#DIN/0i

Summary of Specific Annual Objectives

New Specific Objective

Specific Obj.	j. Outcome/Objective	Sources of Funds	Performance Indicators	Year	Expected	Actual	Percent
ŧ	Specific Annual Objectives				Number	Number	Completed
DH-2	Affordability of Decent Housing						
DH-2(1)	DH-2(1) Specific Objective: Encourage growth in owner- Source of Funds #1	Source of Funds #1	Performance Indicator #1 #	2010	35		%0
	occupied residential units.	HOME	of households assisted to	2011	35		%0
		Source of Funds #2	Decome homeowners	2012	35		%0
				2013	35		%0
		Source of Funds #3		2014	35		%0
			MULTI-YEAR GOAL		175	0	%0
		Source of Funds #1	Performance Indicator #2 #	2010 TBD	TBD		#VALUE!
		CDBG	Units that are lead-safe	2011 TBD	TBD		#VALUE!
		Source of Funds #2		2012 TBD	TBD		#VALUE!
	Specific Annual Objectives: Provide down	HOME		2013 TBD	TBD		#VALUE!
	payment assistance, Subsidize the costs of	Source of Funds #3		2014 TBD	TBD		#VALUE!
	homebuyer counseling;		MULTI-YEAR GOAL			0	i0/AIQ#
		Source of Funds #1	Performance Indicator #3	2010			#DIV/0i
				2011			#DIV/0
		Source of Funds #2		2012			#DIV/0!
				2013			#DIV/0i
		Source of Funds #3		2014			#DIV/0!
			MULTI-YEAR GOAL			0	#DIV/0i



Summar	Summary of Specific Annual Objectives					3) (1) (1)	
Specific Obj.	Outcome/Objective Specific Annual Objectives	Sources of Funds	Performance Indicators	Year	Expected	Actual Number	Percent Completed
DH-3	Sustainability of Decent Housing						
2, 6, 130	Specific Objective: Case was a	Course of Frank 44.	Do 45	0.000	71		,00
(1) ?-40	Un-3 (1) Specific Objective. Encourage responsible	Source of Funds #1.	Performance Indicator #1:	2010	2		%0
	property owners/renters and property	CDBG	# or nouseholds provided	2011	70		%0
	management.	Source of Funds #2:	assistance	2012	02		%0
				2013	02		%0
		Source of Funds #3		2014	20		%0
			MULTI-YEAR GOAL		350	0	%0
		Source of Funds #1	Performance Indicator #2	2010			#DIV/0i
				2011			#DIV/0i
		Source of Funds #2		2012			#DIN/0i
	Specific Annual Objectives: Provide minor			2013			#DIN/0i
	rehab assistance to owners/renters	Source of Funds #3		2014			#DIV/0!
			MULTI-YEAR GOAL			0	#DIN/0!
		Source of Funds #1	Performance Indicator #3	2010			#DIV/0!
				2011			#DIV/0i
		Source of Funds #2		2012			#DIV/0i
				2013			#DIV/0i
		Source of Funds #3		2014			#DIV/0i
			MULTI-YEAR GOAL			0	#DIV/0i

City of Racine



CPMP Version 2.0

Summary of Specific Annual Objectives

Specific Obj.	j. Outcome/Objective	Sources of Funds	Performance Indicators	Year	Expected	Actual	Percent
#	Specific Annual Objectives				Number	Number	Completed
SL-1	Availability/Accessibility of Suitable Living En	nvironment					
SL-1 CD-1	SL-1 CD-1 Specific Objective: Provide assistance to	Source of Funds #1	Performance Indicator #1 #	2010	1370		%0
	persons and/or families to mitigate or prevent	CDBG	Persons assisted	2011	1370		%0
	nomelessness	Source of Funds #2 ESG		2012	1370		%0
				2013	1370		%0
		Source of Funds #3		2014	1370		%0
			MULTI-YEAR GOAL		6850	0	%0
		of Funds #1	Performance Indicator #2	2010	200		%0
		CDBG	# of LMI persons assisted	2011	200		%0
		Source of Funds #2 ESG		2012	200		%0
	Specific Annual Objective: Provide counseling,			2013	200		%0
	case management, and access to community	Source of Funds #3		2014	200		%0
	services; Provide health services; Provide		MULTI-YEAR GOAL		3500	0	%0
	counseling to ex-offenders who have been	Source of Funds #1	Performance Indicator #3	2010			#DIV/0i
	recently released from prison; Provide			2011			#DIV/0i
	counseling to youth; Provide homebuyer	Source of Funds #2		2012			#DIN/0i
	toreclosure prevention programs; Provide			2013			#DIN/0i
	GED/HSED programs; Provide emergency	Source of Funds #3		2014			#DIV/0i
	sneiter programs		MULTI-YEAR GOAL			0	#DIA//0i

SL-1 CD-2 Specific Obj. Outcome/Objectives Sources of Funds #1 Performance Indicators Year Expected Actual Completed Actual Objectives Performance Indicator #1 # Completed Completed Completed Actual Completed Actual Completed Completed Specific Objectives Provide opportunities for Source of Funds #2 ESG Source of Funds #2 ESG Source of Funds #3 Performance Indicator #1 # 2010 400 00% Power Completed Complet	Summar	Summary of Specific Annual Objectives					anna.	
Source of Funds #1 Performance Indicator #1 # 2010 400 CDBG	Specific Obj.		Sources of Funds	Performance Indicators	Year	Expected Number	Actual Number	Percent Completed
Source of Funds #1 Performance Indicator #1 # 2010 400		Specific Annual Objectives						
Source of Funds #1 Performance Indicator #1 # 2010 400 CDBG of youth/families assisted 2011 400 Source of Funds #3 MULTI-YEAR GOAL 2013 400 Source of Funds #3 MULTI-YEAR GOAL 2014 400 Source of Funds #1 Performance Indicator #2 # of CDBG 2011 204 Source of Funds #2 ESG 2011 204 Source of Funds #3 MULTI-YEAR GOAL 2012 204 Source of Funds #3 MULTI-YEAR GOAL 1020 0 Source of Funds #3 Performance Indicator #3 2010 204 Source of Funds #2 Performance Indicator #3 2010 204 Source of Funds #3 2010 2014 2014 Source of Funds #3 2013 2014 2014 Source of Funds #3 2013 2014 2014 Source of Funds #3 2014 2014 2014 Source of Funds #3 2014 2014 2014 Source of Funds #3 2014 2014 <	SL-1	Availability/Accessibility of Suitable Living	Environment					
Source of Funds #1 Performance Indicator #1 # 2010 400 CDBG of youth/families assisted 2011 400 Source of Funds #2 ESG 2013 400 Source of Funds #3 MULTI-YEAR GOAL 2014 400 Source of Funds #1 Performance Indicator #2 201 204 Source of Funds #2 LMI youth/families assisted 2013 204 Source of Funds #3 MULTI-YEAR GOAL 1020 0 Source of Funds #3 MULTI-YEAR GOAL 1020 0 Source of Funds #3 MULTI-YEAR GOAL 2013 204 Source of Funds #3 2010 2011 204 Source of Funds #3 MULTI-YEAR GOAL 2013 2010 Source of Funds #3 2014 2013 2014 Source of Funds #3 2014 2014 2014								
to participate in positive, community- Source of Funds #2 ESG Source of Funds #3 Source of Funds #3 Source of Funds #3 Source of Funds #3 Source of Funds #4 The community- Source of Funds #4	SL-1 CD-2	Specific Objective: Provide opportunities for	Source of Funds #1			400	IL.	%0
Source of Funds #2 ESG Source of Funds #3 Source of Funds #3 Source of Funds #4 MULTI-YEAR GOAL 1020 2011 2014 2016 2017 304 CO11 304		youth to participate in positive, community-		of youth/families assisted	2011	400		%0
Source of Funds #3 of GED/HSED, Provide counseling to Source of Funds #3 MULTI-YEAR GOAL 1020 2010 2011 2017 20		oriented activities	Source of Funds #2 ESG		2012	400		%0
Source of Funds #3 MULTI-YEAR GOAL 2010 400 0 Source of Funds #1 of GED/HSED, Provide counseling to Source of Funds #2 Source of Funds #3 LMI youth/families assisted 2011 204 D Source of Funds #2 Source of Funds #3 MULTI-YEAR GOAL 1020 0 D Source of Funds #3 Source of Funds #2 Source of Funds #3 MULTI-YEAR GOAL 1020 D D Source of Funds #3 Source of Funds #3 Source of Funds #3 2013 D <td></td> <td></td> <td></td> <td></td> <td>2013</td> <td>400</td> <td></td> <td>%0</td>					2013	400		%0
Source of Funds #1 Performance Indicator #2 # of GED/HSED, Provide counseling to Source of Funds #2 Performance Indicator #2 # of CED/HSED, Provide counseling to Source of Funds #3 Performance Indicator #2 # of 2010			Source of Funds #3		2014	400		%0
CDBG LMI youth/families assisted 2010 204 Edit CDBG LMI youth/families assisted 2011 204 Edit Source of Funds #3 of GED/HSED, Provide counseling to of GED/HSED, Provide counseling to Source of Funds #3 MULTI-YEAR GOAL 1020 0 Source of Funds #1 Performance Indicator #3 2010 D Edit Edit Source of Funds #2 Source of Funds #2 2012 2013 D Edit Source of Funds #3 MULTI-YEAR GOAL 2014 D D D Source of Funds #3 MULTI-YEAR GOAL 0 D D D				MULTI-YEAR GOAL		2000	0	%0
CDBG LMI youth/families assisted 2011 204 20			Source of Funds #1	Performance Indicator #2 # of	2010	204		%0
fic Annual Objective: Subsidize the of GED/HSED, Provide counseling to Source of Funds #3 Source of Funds #3 MULTI-YEAR GOAL 1020 204 N Source of Funds #2 Source of Funds #2 Source of Funds #3 AULTI-YEAR GOAL 2010 N N Source of Funds #3 Source of Funds #2 2013 N N N N Source of Funds #3 Source of Funds #3 AULTI-YEAR GOAL 2014 N			CDBG	LMI youth/families assisted	2011	204		%0
fic Annual Objective: Subsidize the of GED/HSED, Provide counseling to Source of Funds #3 MULTI-YEAR GOAL 2014 204 Description of Control of Control of Control of Funds #1 Performance Indicator #3 2010 Description of Control of Control of Control of Funds #2 Description of Control of Funds #2 Augustion of Control of Control of Funds #3 MULTI-YEAR GOAL 2013 Description of Control of Funds #3 Description of Control of Funds #3 Description of Control of Funds #3 MULTI-YEAR GOAL Description of Control of Funds #3 Description of Funds #3			Source of Funds #2 ESG		2012			%0
of GED/HSED, Provide counseling to Source of Funds #3					2013			%0
Source of Funds #1 Performance Indicator #3 2010 0 1020 0		costs of GED/HSED, Provide counseling to	Source of Funds #3		2014			%0
Performance Indicator #3 2010 2011 2011 2012 2012 2013 2014 2014 0 2014		youth		MULTI-YEAR GOAL		1020		%0
2012 2012 2013 2014 0 MULTI-YEAR GOAL 0			Source of Funds #1	Performance Indicator #3	2010			#DIV/0i
2012 2013 2014 0 MULTI-YEAR GOAL 0					2011			#DIV/0i
2013 2014 MULTI-YEAR GOAL 0			Source of Funds #2		2012			#DIV/0i
MULTI-YEAR GOAL 0					2013			#DIV/0i
0			Source of Funds #3		2014			#DIV/0!
				MULTI-YEAR GOAL			0	#DIV/0i

City of Racine

Summar	Summary of Specific Annual Objectives					0.000.0	
Specific Obj. #	Outcome/Objective Specific Annual Objectives	Sources of Funds	Performance Indicators	Year	Expected Number	Actual Number	Percent Completed
SL-1	Availability/Accessibility of Suitable Living Environment	invironment					
		*					
SL-1 CD-4	SL-1 CD-4 Specific Objective: Acquire, and/or make	Source of Funds #1	Performance Indicator #1 #	2010	14000		%0
	accessible or renovate buildings for delivery of	CDBG	Persons in LMI Area assisted	2011	14000		%0
	services to income-eligible persons	Source of Funds #2 ESG		2012	14000		%0
				2013	14000		%0
		Source of Funds #3		2014	14000		%0
			MULTI-YEAR GOAL		14,000	0	%0
		Source of Funds #1	Performance Indicator #2	2010	2		%0
		CDBG	# of buildings renovated	2011	2		%0
		Source of Funds #2 ESG		2012	2		%0
	Specific Annual Objective:			2013	2		%0
		Source of Funds #3		2014	2		%0
			MULTI-YEAR GOAL		10	0	%0
		Source of Funds #1	Performance Indicator #3	2010			#DIV/0!
				2011			#DIV/0i
		Source of Funds #2		2012			#DIV/0i
				2013			#DIV/0!
		Source of Funds #3		2014			#DIV/0!
			MULTI-YEAR GOAL			0	#DIN/0i
200							



Percent Completed

Actual Number

Expected Number

Year

Performance Indicators Sources of Funds Specific Annual Objectives SL-3 Sustainability of Suitable Living Environment Summary of Specific Annual Objectives Outcome/Objective Specific Obj. # 망

3L-3 CD-7	SL-3 CD-7 Specific Objective: Improve targeted	Source of Funds #1	Performance Indicator #1 #	2010	14000	%0
	neighborhoods, including a potential NRSA,	CDBG	Persons assisted in LMI areas	2011	14000	%0
	through variety of initiatives including park and	Source of Funds #2		2012	14000	%0
	Infrastructure improvements			2013	14000	%0
		Source of Funds #3		2014	14000	%0
			MULTI-YEAR GOAL		14000	%0
		Source of Funds #1	Performance Indicator #2	2010	375	%0
		CDBG	# of LMI persons assisted	2011	375	%0
		Source of Funds #2		2012	375	%0
	Specific Annual Objective: (1) Provide exterior			2013	375	%0
	code inspection services; (2) Provide parkway	Source of Funds #3		2014	375	%0
	trees; (3) Repair or replace substandard public		MULTI-YEAR GOAL		1875	%0
	infrastructure; (4) Reduce gang-related crme;	Source of Funds #1	Performance Indicator #3	2010		#DIV/0i
	(5) Organize block clubs and neighborhood	CDBG	# Code enforcement	2011		#DIV/0i
	associations; (6) Improve the appearance of	Source of Funds #2	inspections	2012		#DIV/0i
	public places, (5) Reduce crime in target			2013		#DIV/0i
	neighborhoods.	Source of Funds #3		2014		#DIN/0i
			MULTI-YEAR GOAL			#DIN/0i

Summar	Summary of Specific Annual Objectives			,		o to the to	
Specific Obj. #	Outcome/Objective Specific Annual Objectives	Sources of Funds	Performance Indicators	Year	Expected Number	Actual Number	Percent Completed
E0-1	Availability/Accessibility of Economic Opport	tunity					
EO-1-CD-5	EO-1-CD-5 Specific Objective: Provide assistance to	Source of Funds #1	Performance Indicator #1	2010	125		%0
	businesses to create and/or retain jobs for LMI	CDBG	# of businesses assisted	2011	125		%0
	person	Source of Funds #2		2012	125		%0
				2013	125		%0
		Source of Funds #3		2014	125		%0
			MULTI-YEAR GOAL		625		%0
		Source of Funds #1	Performance Indicator #2	2010	125		%0
			# of Jobs Created/Retained	2011	125		%0
		Source of Funds #2		2012	125		%0
	Specific Annual Objective: Subsidize the costs			2013	125		%0
	of literacy programs;	Source of Funds #3		2014	125		%0
			MULTI-YEAR GOAL		625		%0
		Source of Funds #1	Performance Indicator #3 # of	2010			i0/AIQ#
			LMI Jobs created/retained	2011			#DIV/0i
		Source of Funds #2		2012			#DIV/0i
				2013			#DIV/0i
		Source of Funds #3		2014			#DIV/0i
			MULTI-YEAR GOAL		9	0	#DIV/0i

Year Expected Number Actual Number 2010 10 2011 10 2012 10 2013 10 2014 10 2019 2 2011 2 2012 2 2013 2 2014 2 2013 2 2014 2 2017 2 2018 2 2017 2 2018 2 2017 2 2018 2 2017 2 2018 2 2017 2 2018 2 2017 2 2018 2 2017 2 2018 2 2017 2 2018 2 2017 2 2018 2 2018 2	Summary	Summary of Specific Annual Objectives						
Performance Indicator #1 2010 10 10 4 of businesses assisted 2011 10 2012 10 2014 10 2014 10 2012 2012 2 2014 2 2014 2 2014 2 2 2014 2 2 2 2 2 2 2 2 2	Specific Obj. #	Outcome/Objective	Sources of Funds	Performance Indicators	Year	Expected Number	Actual Number	Percent Completed
# of businesses assisted 2011 10 10 2012 10 2012 10 2013 10 2014 10 2014 10 2014 10 2014 2 2014 2 2014 2 2014 2 2014 2 2014 2 2014 2 2014 2 2014 2 2014 2 2014 2 2014 2 2014 2 2 2 2014 2 2 2014 2 2 2 2014 2 2 2 2014 2 2 2 2 2014 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2		Availability/Accessibility of Economic Oppor	unify					
# of businesses assisted 2011 10 10 2012 10 2013 10 2014 10 2014 10 2014 10 2014 2014 20			G					
CDBG # of businesses assisted 2011 10 <	E0-1 CD-6	Specific Objective: Provide assistance to micro-	Source of Funds #1	Performance Indicator #1	2010	10		%0
Source of Funds #2 Source of Funds #3 MULTI-YEAR GOAL 2014 10 10 10 10 10 10 10		enterprise businesses	CDBG	# of businesses assisted	2011	10		%0
Source of Funds #3 MULTI-YEAR GOAL 2014 10 10 10 10 10 10 10			Source of Funds #2		2012	10		%0
Source of Funds #3 MULTI-YEAR GOAL 50 10					2013	10		%0
Source of Funds #1 Performance Indicator #2 2010 2 Source of Funds #3 # of Jobs Created/Retained 2011 2 Provide Source of Funds #3 MULTI-YEAR GOAL 10 Source of Funds #1 Performance Indicator #3 2010 2 Source of Funds #1 Performance Indicator #3 2010 2 Source of Funds #2 # of LMI Jobs created/retained 2011 2 Source of Funds #3 # of LMI Jobs created/retained 2013 2 Source of Funds #3 Source of Funds #3 2013 2			Source of Funds #3		2014	10		%0
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Summar	Summary of Specific Annual Objectives						
Specific Obj. #	Outcome/Objective Specific Annual Objectives	Sources of Funds	Performance Indicators	Year	Expected Number	Actual Number	Percent Completed
E0-3	Sustainability of Economic Opportunity						
EO-3 CD-3	EO-3 CD-3 Specific Objective: Assist persons to increase	Source of Funds #1	Performance Indicator #1	2010	260		%0
	job skills/ employment training	CDBG	# of persons assisted	2011	260		%0
		Source of Funds #2		2012	260		%0
				2013	260		%0
		Source of Funds #3		2014	260		%0
			MULTI-YEAR GOAL			0	#DIV/0i
		Source of Funds #1	Performance Indicator #2	2010	286		%0
			# of LMI persons assisted	2011	286		%0
		Source of Funds #2		2012	286		%0
	Specific Annual Objective			2013	286		%0
		Source of Funds #3		2014	286		%0
			MULTI-YEAR GOAL		1428	0	%0
		Source of Funds #1	Performance Indicator #3	2010			#DIV/0i
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Table 3B Racine 2010 Annual Housing Completion Goals

ANNUAL AFFORDABLE RENTAL HOUSING GOALS	Annual Expected	Resou	rces used du	iring the p	eriod
(SEC. 215)	Number Completed	CDBG	номе	ESG	HOPWA
Acquisition of existing units					
Production of new units					
Rehabilitation of existing units	20		X		
Rental Assistance	170		х		
Total Sec. 215 Rental Goals	190				
ANNUAL AFFORDABLE OWNER HOUSING GOALS (SEC. 215)					
Acquisition of existing units					
Production of new units	15	X	х		
Rehabilitation of existing units	50	х	х		
Homebuyer Assistance	50		x		
Total Sec. 215 Owner Goals	115				
ANNUAL AFFORDABLE HOUSING GOALS (SEC. 215)					
Homeless		X	x		
Non-Homeless	260	Х	x	# 10	
Special Needs	4	x			
Total Sec. 215 Affordable Housing	264				
ANNUAL HOUSING GOALS					
Annual Rental Housing Goal	190				
Annual Owner Housing Goal	115				
Total Annual Housing Goal	305				

For the purpose of identification of annual goals, an assisted household is one that will receive benefits through the investment of Federal funds, either alone or in conjunction with the investment of other public or private funds.

CPMP Version 2.0 Grantee Name: City of Racine

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Grantee Name: City of Racine CPMP Version 2.0 Project Name: Human Services for Job Creation UOG Code: WI555424 RACINE Description: IDIS Project #: 4
Social services directed toward preparing people for the workforce. **Priority Need Category** Location: Citywide ~ Public Services Select one: Explanation: **Expected Completion Date:** 12/31/2014 Dijective Category O Decent Housing O Suitable Living Environment Economic Opportunity Specific Objectives • **Outcome Categories** Improve the services for low/mod income persons ☑ Availability/Accessibility • Improve economic opportunities for low-income persons Affordability • Sustainability 650 Proposed Proposed Accompl. Type: 01 People Project-level Accomplishments Underway Underway Complete Complete Proposed Accompl. Type: Proposed Accompl. Type: Underway Underway Complete Complete Proposed Accompl. Type: Proposed Accompl. Type: Underway Underway Complete Complete **Proposed Outcome** Performance Measure **Actual Outcome** ~ 05 Public Services (General) 570.201(e) ▼ Matrix Codes 05H Employment Training 570.201(e) • Matrix Codes * • Matrix Codes Matrix Codes CDBG **▼** Proposed Amt. \$64,750 Fund Source: Proposed Amt. Year **Actual Amount Actual Amount** Fund Source: Proposed Amt. Fund Source: Proposed Amt. **Actual Amount Actual Amount** Program Proposed Units Proposed Units 150 01 People Accompl. Type: **Actual Units Actual Units Proposed Units Proposed Units** Accompl. Type: * Accompl. Type: **Actual Units Actual Units** Proposed Amt. Proposed Amt. Fund Source: N CDBG Actual Amount **Actual Amount** Program Year Proposed Amt. Proposed Amt. Fund Source: Fund Source: Actual Amount **Actual Amount** 01 People Proposed Units Accompl. Type: Proposed Units **Actual Units Actual Units Proposed Units Proposed Units** Accompl. Type: Accompl. Type: **Actual Units** CDBG Proposed Amt. Fund Source Proposed Amt. m **Actual Amount Actual Amount** Year Fund Source: Proposed Amt. Fund Source: Proposed Amt. Actual Amount **Actual Amount** Program **Proposed Units** 01 People Proposed Units Accompl. Type: **Actual Units Actual Units** Accompl. Type: **Proposed Units** -**Proposed Units** Accompl. Type: **Actual Units Actual Units** Proposed Amt. Proposed Amt. CDBG Fund Source: 4 **Actual Amount** Year **Actual Amount** Proposed Amt. Proposed Amt. Fund Source: Fund Source: **Actual Amount Actual Amount** Program **Proposed Units** Proposed Units 01 People Accompl. Type: Actual Units **Actual Units** Proposed Units **Proposed Units** Accompl. Type: Accompl. Type: **Actual Units Actual Units** Proposed Amt. CDBG Proposed Amt. Fund Source: ហ **Actual Amount Actual Amount** Year Proposed Amt. Fund Source: Proposed Amt. Fund Source:

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Grantee Name: City of Racine Project Name: Facility Improvements for Job Creation UOG Code: WI555424 RACINE Description: IDIS Project #: 8 UOG Code: WI55542
Improvements to public facilities in which activities directed toward job creation are provided. Location: **Priority Need Category** Citywide • Economic Development Select one: Explanation: **Expected Completion Date:** 12/31/2014 Dijective Category O Decent Housing Suitable Living Environment O Economic Opportunity Specific Objectives • **Outcome Categories** Improve the services for low/mod income persons ☑ Availability/Accessibility • Improve quality / increase quantity of neighborhood facilities for low-income persons ☐ Affordability ☐ Sustainability ▼ Proposed Accompl. Type: 11 Public Facilities Proposed Underway Underway Project-level Accomplishmen Complete Complete Accompl. Type: Proposed Accompl. Type: Proposed Underway Underway Complete Complete Proposed Accompl. Type: Proposed Accompl. Type: Underway Underway Complete Complete **Actual Outcome Proposed Outcome** Performance Measure ▼ Matrix Codes ~ 03E Neighborhood Facilities 570.201(c) • Matrix Codes ~ Matrix Codes -Matrix Codes Matrix Codes Proposed Amt. Fund Source: Proposed Amt. **Actual Amount Actual Amount** Year Proposed Amt. Fund Source: Proposed Amt. Fund Source: **Actual Amount Actual Amount** Program **Proposed Units Proposed Units** Accompl. Type: Accompl. Type: **Actual Units Actual Units Proposed Units** Accompl. Type: Proposed Units Accompl. Type: **Actual Units Actual Units** Proposed Amt. CDBG Proposed Amt. Fund Source: N Actual Amount Year **Actual Amount** Proposed Amt. Fund Source: Proposed Amt. Fund Source: Actual Amount **Actual Amount** Program 11 Public Facilities **Proposed Units** Accompl, Type: Proposed Units **Actual Units** Actual Units **Proposed Units Proposed Units** Accompl. Type: Accompl. Type: **Actual Units Actual Units** Fund Source: Proposed Amt. Fund Source: Proposed Amt. m **Actual Amount** Actual Amount Year Proposed Amt. Fund Source: Fund Source: Proposed Amt. **Actual Amount Actual Amount** Program **Proposed Units** Accompl. Type: Proposed Units Accompl. Type: **Actual Units Actual Units Proposed Units** Proposed Units Accompl. Type: Accompl. Type: **Actual Units Actual Units** Proposed Amt. Proposed Amt. Fund Source: Fund Source 4 **Actual Amount** Year Actual Amount Proposed Amt. Fund Source: Proposed Amt. Fund Source: Actual Amount **Actual Amount** Program Proposed Units **Proposed Units** Accompl. Type: Accompl. Type: **Actual Units Actual Units** Proposed Units **Proposed Units** Accompl. Type: Accompl. Type: **Actual Units Actual Units** CDBG Proposed Amt. Fund Source: Proposed Amt. 'n **Actual Amount Actual Amount** Year Proposed Amt. Fund Source: Proposed Amt. Fund Source: Actual Amount **Actual Amount** Program

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Grantee Name: City of Racine CPMP Version 2.0 **Project Name:** Local Option Fund UOG Code: WI555424 RACINE IDIS Project #: 14 Description: Contingency fund creat or emergency needs by recapturing previously allocated grant funds Location: **Priority Need Category** Citywide • Other Select one: Explanation: **Expected Completion Date:** 12/31/2014

Dijective Category O Decent Housing O Suitable Living Environment O Economic Opportunity Specific Objectives • **Outcome Categories** Availability/Accessibility • 2 ☐ Affordability • Sustainability 3 Proposed Accompl. Type: **▼** Proposed Accompl. Type: Accomplishments Underway Underway Project-level Complete Complete Proposed Accompl. Type: Proposed Accompl. Type: Underway Underway Complete Complete Proposed Proposed Accompl. Type: Accompl. Type: Underway Underway Complete Complete **Proposed Outcome** Performance Measure **Actual Outcome** ▼ Matrix Codes • Matrix Codes • Matrix Codes Matrix Codes • Matrix Codes Matrix Codes Proposed Amt. ▼ Proposed Amt. Fund Source: Fund Source: Actual Amount **Actual Amount** Year Proposed Amt. Fund Source: Proposed Amt. Fund Source: **Actual Amount Actual Amount** Program **Proposed Units** Accompl. Type: **Proposed Units** Accompl. Type: Actual Units **Actual Units Proposed Units Proposed Units** Accompl. Type: Accompl. Type: Actual Units **Actual Units** CDBG Proposed Amt. Proposed Amt. N **Actual Amount Actual Amount** Year Proposed Amt. Fund Source: Proposed Amt. Fund Source: Actual Amount **Actual Amount** Program **Proposed Units** Accompl. Type: Proposed Units Accompl. Type: **Actual Units Actual Units Proposed Units** Accompl. Type: Proposed Units Accompl. Type: **Actual Units Actual Units** Proposed Amt. Proposed Amt. CDBG Fund Source: ო **Actual Amount Actual Amount** Year Fund Source: Proposed Amt. Fund Source: Proposed Amt. **Actual Amount Actual Amount** Program Proposed Units Proposed Units -Accompl. Type: Accompl. Type: **Actual Units Actual Units Proposed Units** Proposed Units Accompl. Type: Accompl. Type: **Actual Units Actual Units** Fund Source: Proposed Amt. fund Source: Proposed Amt. 4 Actual Amount **Actual Amount** Year Proposed Amt. Proposed Amt. Fund Source: Fund Source: Actual Amount **Actual Amount** Program Accompl. Type: Proposed Units Accompl. Type: **Proposed Units Actual Units Actual Units Proposed Units** . **Proposed Units** Accompl. Type: Accompl. Type: **Actual Units Actual Units** Proposed Amt. Fund Source Proposed Amt. Fund Source: S **Actual Amount** Year **Actual Amount** Proposed Amt. Fund Source: Proposed Amt. Fund Source: **Actual Amount Actual Amount** Program Proposed Units **Proposed Units** Accompl. Type: Accompl. Type: Actual Units Actual Units **Proposed Units Proposed Units** Accompl. Type: Accompl. Type:

Actual Units

Actual Units

COVER SHEET

NSP PROGRAM INCENTIVE AND RECOUPED FUNDS

Name of Applicant: City of Racine, Wisconsin

Mailing Address: 730 Washington Avenue, Racine, WI 53403

Street Address (if different): N/A

FEIN #: 39-6005581

Agency Email: joe.heck@cityofracine.org

Contact: Joseph Heck

Telephone #: 262-636-9477

Email: joe.heck@cityofracine.org

SUBMITTAL AUTHORIZATION

TO BE SIGNED BY OFFICIAL AUTHORIZED TO COMMIT APPLICANT AGENCY TO THIS AGREEMENT OR CHIEF ELECTED OFFICIAL OF LOCAL UNIT OF GOVERNMENT.

On behalf of the City of Racine, Wisconsin (Applicant), I submit this application for the Incentive & Recouped Funds NSP Program. To the best of my knowledge, all information contained herein is accurate and complete as stated.

Signature	 Mayor Title	
John Dickert Printed Name	<u>262-636-9111</u> Telephone No.	Date

Total Funds Requested: \$1,491,025 NSP (Include administrative in the amount above)

SECTION A: BUDGET SUMMARY

		~	JUMBER (NUMBER OF HOUSEHOLDS ASSISTED & \$ AMOUNTS BY INCOME LEVEL	4 <i>SSISTED</i>	 %		-
ACTIVITY	NSP FUNDS REQUESTED	~220% ~	10 m	51-80%		81-120%	%(NUMBER OF UNITS ACQUIRED *
	Ş	\$	HH#	\$	HH #	\$	HH#	#
B1. Acquisition/Rehab -RESALE								
Acquisition/Rehab by applicant	\$1,022,000.00	\$0.00	0	\$1,022,000.00	9	\$0.00	0	9
Direct homeownership assist	\$50,00.00	\$10,000.00	2	\$40,000.00	9	\$0.00	0	
SUB-TOTAL				KEE				
B2. Acquisition/Rehab – RENTAL								
Acquisition/Rehab by applicant	\$0.00	\$0.00	0	\$0.00	0	\$0.00	0	0
D. Demolition of Blighted Structures	\$30,000.00							2
E. Redevelop Demolished/ Vacant Properties	\$286,200.00	\$286,200.00	2	\$0.00	0	\$0.00	0	2
HOUSING \$ TOTAL:	\$1,387,000.00							
Administration:	\$104,025.00							
TOTAL:	\$1,491,025.00							

^{*} If the number of units acquired is more or less than number of households assisted, please briefly explain below:

Six units will be acquired for rehabilitation and resale to owner-occupants. Two units will be acquired and demolished, then two new units will be constructed on the cleared sites for sale to owner-occupants. Down payment assistance will be available to all eight participating households.

SECTION B: NARRATIVE

Please provide the information as requested for each NSP activity to be undertaken.

1. NSP Activity Type (including ≤50% CMI or 51-120% CMI): Acquisition/Rehab-RESALE

2. Projected Start Date: February 2010

3. Projected End Date: June 2013

4. Established Partnering Organizations: None

- 5. **Location Description:** Census Tracts 55101000200; 55101000300; 55101000400; 55101000500; 55101000600; 55101000700; 55101000800; 55101000901; 55101001001; 55101001002; 55101001003; 55101001202; 55101001301; and 55101001302 in the City of Racine, Racine County, Wisconsin.
- 6. Activity Description: The City of Racine will acquire eight abandoned or foreclosed upon properties in the designated target area for the purpose of substantially rehabilitating them, and offering them for resale to income-qualified owner-occupants. The identified target area consists of census tracts within the city, which have foreclosure risk scores of eight or greater according to the data compiled by the U.S. Department of Housing and Urban Development (HUD). The attached list of properties available in the target area shows asking prices ranging from \$24,900 to \$96,000 with an average of \$50,382. Racine's prior experience with the Neighborhood Stabilization Program (NSP) and properties like these indicates that selling prices will be 70-75 percent of the asking price.

Properties will be sold for no more than the aggregate cost of acquisition and rehabilitation. It is the City's intent to invest no more than \$100,000 per property to acquire and rehabilitate these properties, in order to keep them affordable to income-qualified households. It is expected that purchasers will obtain private sector purchase mortgage financing, but down payment assistance in the form of a five-year forgivable loan of up to \$5,000 will be available through an allocation of NSP funds. Purchasers whose incomes are at or below 80 percent of the County median income adjusted for household size may qualify for additional assistance through the City of Racine's HOME-funded down payment and closing cost assistance programs. On a case-by-case seller financing may be considered.

All purchasers will be required to obtain homebuyer counseling from a qualified agency. All will also be encouraged to participate in the purchase loan programs created by cooperating local lenders through the Wisconsin Housing and Economic Development Authority's Neighborhood Advantage program. Long-term affordability will be ensured through covenants recorded at the time of sale. This activity is consistent with the City of Racine's Consolidated Housing and Community Development Plan by addressing potential slum and blight conditions and encouraging homeownership among income-qualified households.

7. Indicate how you will leverage additional funds to complement the activity ldentify the source of the funds and time period during which the funds will be available.

Aside from the reallocated and incentive Neighborhood Stabilization Program funding for this activity, funds will be available from the following grants: Community Development Block Grant (CDBG); HOME Housing Investment Partnerships, Lead-based Paint Hazard Control, Assets for Independence-Individual Development Account (AFI-IDA), and Focus on Energy. All these grants are expected to be available through June 2013. The City will seek other funding as the opportunities present themselves.

SECTION B: NARRATIVE

Please provide the information as requested for each NSP activity to be undertaken.

 NSP Activity Type (including ≤50% CMI or 51-120% CMI): Demolition of Blighted Structures

2. **Projected Start Date:** February 2010

3. Projected End Date: June 2013

4. Established Partnering Organizations: None

- 5. **Location Description:** Census Tracts 55101000200; 55101000300; 55101000400; 55101000500; 55101000600; 55101000700; 55101000800; 55101000901; 55101001001; 55101001002; 55101001003; 55101001202; 55101001301; and 55101001302 in the City of Racine, Racine County, Wisconsin.
- 6. Activity Description: The City of Racine will acquire two abandoned or foreclosed upon properties, which are in a blighted condition and beyond rehabilitation. The structures will be demolished in order to provide redevelopable infill sites for construction of affordable housing. Properties will be located within the designated target area. Asking prices for a sample of blighted properties within the target average \$23,850, but selling prices are expected to be 60-65 percent of the asking price. Demolition costs are expected to average \$10,000. Following demolition the properties will be transferred to Racine Habitat for Humanity for redevelopment. This activity is consistent with the City of Racine's Consolidated Housing and Community Development Plan by addressing potential slum and blight conditions and encouraging homeownership among income-qualified households.
- 7. Indicate how you will leverage additional funds to complement the activity Identify the source of the funds and time period during which the funds will be available

Aside from the reallocated and incentive Neighborhood Stabilization Program funding for this activity, funds will be available from the following grants: Community Development Block Grant (CDBG) and HOME Housing Investment Partnerships, Both these grants are expected to be available through June 2013. The City will seek other funding as the opportunities present themselves

SECTION B: NARRATIVE

Please provide the information as requested for each NSP activity to be undertaken.

 NSP Activity Type (including ≤50% CMI or 51-120% CMI): Redevelop Demolished/Vacant Properties

2. **Projected Start Date:** February 2010

3. Projected End Date: June 2013

4. Established Partnering Organizations: Racine Habitat for Humanity

- Location Description: Census Tracts 55101000200; 55101000300; 55101000400; 55101000500; 55101000600; 55101000700; 55101000800; 55101000901; 55101001001; 55101001002; 55101001003; 55101001202; 55101001301; and 55101001302 in the City of Racine, Racine County, Wisconsin.
- 6. **Activity Description:** The City of Racine and its developer-partner, Racine Habitat for Humanity, will construct two new affordable houses on cleared lots, which had formerly held blighted abandoned or foreclosed upon residences. Construction costs are expected to range from \$75 to \$110 per square foot.

Racine Habitat for Humanity will own the land, build and market the new homes, and finance the purchase. Down payment assistance in the form of a five-year forgivable loan of up to \$5,000 will be available. Purchasers are expected to have incomes at or below 50 percent of the County median and will qualify for additional assistance through the City of Racine's HOME-funded down payment and closing cost assistance programs.

Purchasers will be required to obtain homebuyer counseling from a qualified agency. Long-term affordability will be ensured through covenants recorded at the time of sale. This activity is consistent with the City of Racine's Consolidated Housing and Community Development Plan by addressing potential slum and blight conditions and encouraging homeownership among income-qualified households.

7. Indicate how you will leverage additional funds to complement the activity Identify the source of the funds and time period during which the funds will be available.

Aside from the reallocated and incentive Neighborhood Stabilization Program funding for this activity, funds will be available from the following grants: Community Development Block Grant (CDBG); HOME Housing Investment Partnerships, and Assets for Independence-Individual Development Account (AFI-IDA). All these grants are expected to be available through June 2013. The City will seek other funding as the opportunities present themselves.

SECTION C: IMPLEMENTATION SCHEDULE

	TIMETABLE
On or Before	Activity
03/31/10	# UNITS Set-up 2 Acquisition/Rehab/Resale Set-up 0 Acquisition/Rehab/Rental Set-up 1 Blighted Structure Demolition Set-up 0 Redevelopment Activity
06/30/10	# UNITS Set-up 6 Acquisition/Rehab/Resale Set-up 0 Acquisition/Rehab/Rental Set-up 1 Blighted Structure Demolition Set-up 2 Redevelopment Activity
08/15/10	All housing activities must be set-up AND funds obligated
09/30/10	Continue housing assistance activities
02/28/13	Complete all activities
03/15/13	Submit all requests for payment

SECTION D: PROGRESS ON NSP1 FUNDS & READINESS TO PROCEED

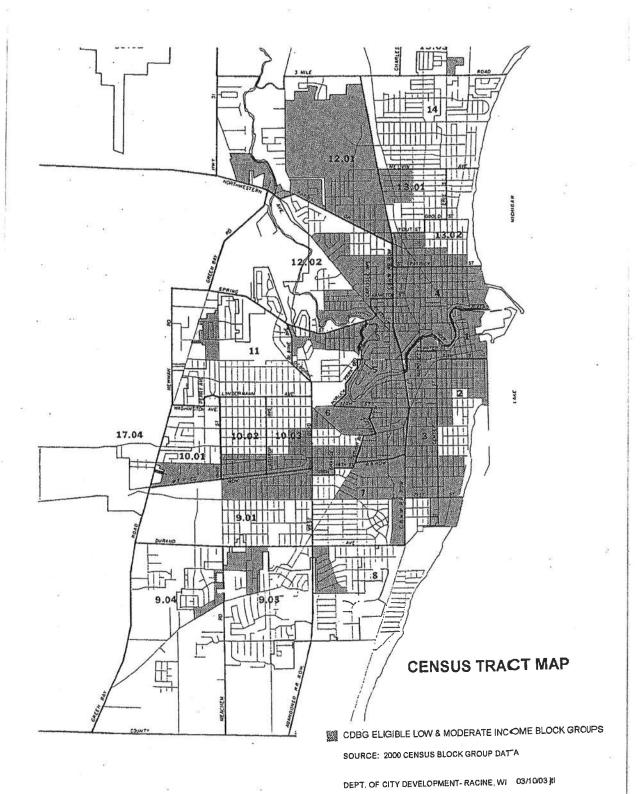
contract by the quarter ending 12/31/09, the extent of requests of committed funds, and progress toward meeting the requirement that 30% of funds benefit 50% CMI low income households. Please complete the following table to demonstrate the extent to which the Grantee has committed funding for housing activities in the NSP1

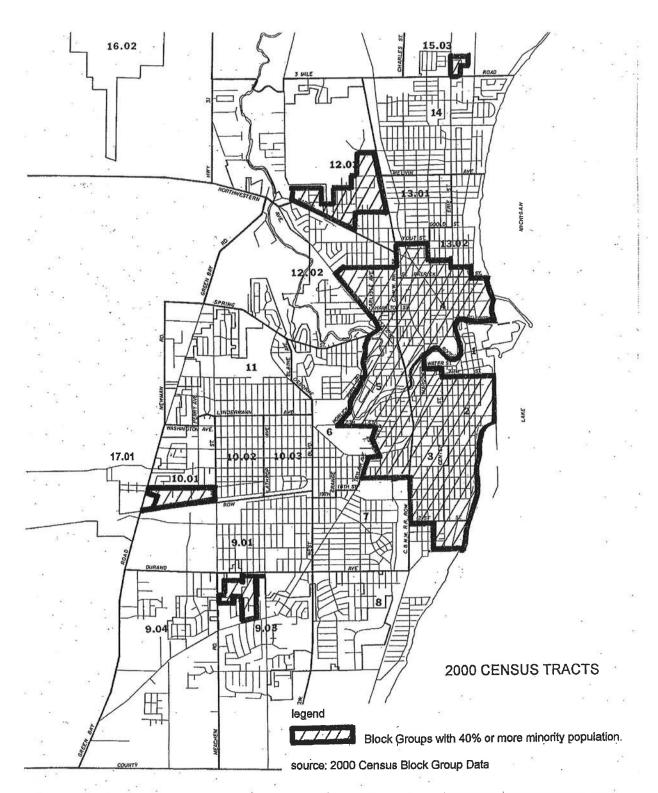
BUDGET CATEGORIES (FROM CONTRACT)		COMMITTED END OF QTR (\$)	COMMITTED TO ≤ 50% CMI END OF QTR (\$)	BALANCE (CONTRACT \$- COMMITTED \$)	FUNDS REQUESTED END OF QTR (\$)
A. Financing Mechanism				\$ 0.00	
B1. Acquisition & Rehab – Resale	\$1,456,033.00			\$ 0.00	3
B2. Acquisition & Rehab – Rental	00.00			\$ 0.00	
C. Land Banks	00.00			\$ 0.00	
D. Demolition	30,150.00			\$ 0.00	
E. Redevelopment	315,000.00			\$ 0.00	
ADMINISTRATION	135,050.00			\$ 0.00	
TOTAL	\$ 1,936,233.00 \$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00

% Total \$ Committed \div Contracted by 12/31/09 # of Units Committed ___ \div # of Units Contracted ___ by 12/31/09 a. Amount dollars Required to assist households $\le 50\%$ CMI

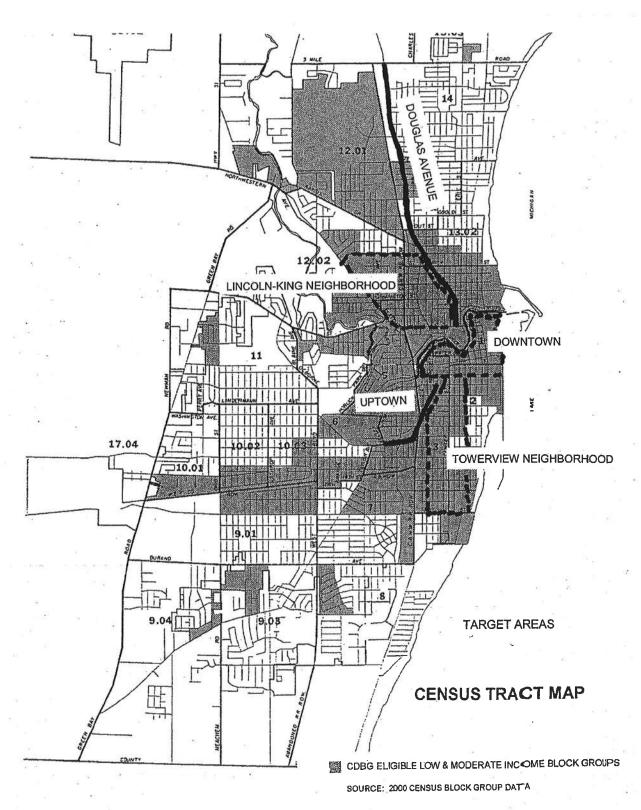
% Total \$ Committed to ≤ 50% CMI by 12/31/09 % Total \$ Funds Requested ÷ Committed by 12/31/09

% (\$) \$ winits \$ (\$) % (\$) % (\$)





DEPT. OF CITY DEVELOPMENT - RACINE, WISCONSIN 4/02 JH



DEPT. OF CITY DEVELOPMENT- RACINE, WI 03/10/03 jtl

2010 Community Need Survey Results Narrative

An Internet Community Needs Survey was conducted for five or six weeks during the months of April /May during 2010 and was accessible to residents through the City's website. The Mayor of Racine and the Common Council invited residents of the City of Racine to participate in the online Community-Wide Needs Survey in a press release issued by the Mayor on (insert date here). The press release went to the following media outlets:

- Racine Journal Times
- Racine Mirror
- The Insider News
- The Racine Post

The results of the needs survey were to help the City determine the use of public funds, including their yearly allocations of Community Development Block Grant funds, HOME funds and Emergency Shelter Grant funds.

Six hundred and thirty-six (636) residents of the City of Racine accessed the survey with 91.4% (581) of those responding completing the survey. The respondents to the survey represented zip codes 53402 (25.7%), 53403 (24.1%), 53404 (8.5%), 53405 (31.8%) and 53406 (9.9%). Almost 85% (493) of respondents were homeowners.

Four of the questions on the survey asked about conditions regarding Racine's neighborhoods. The first two were related to neighborhood safety. In response to the question that asked residents to select from choices describing their feelings of neighborhood safety, 64.8% said that they feel safe walking in their neighborhood during the day, 29.8% said that they feel safe walking in their neighborhood at night, 31.7% said the always feel safe in their neighborhood. Conversely, 35.1% said they felt unsafe walking at night in their neighborhood, 5.9% felt unsafe walking during the day and 8.6% never feel safe in their neighborhood. The follow up question was whether their feeling of safety had improved, not changed or declined in the last 5 years. 48.4% said that it has not changed, 43.1% said it had declined while only 8.1% said that it had improved.

The next question asked residents to rate their neighborhoods on a number of factors including housing, shopping, safety and places for children to play. Based on the results it was evident that most respondents said that in these categories their neighborhood was "about right." In the category of "needs more," the most notable and highest rated choice was "places that are safe after dark." The only "needs less" rating of note was for "availability of rental housing."

The third and fourth questions on neighborhoods asked community residents to rank the need (No Need, Very Low Need, Low Need, Moderate Need, High Need, and Critical Need) for spending public dollars on various activities relating to public infrastructure, public facilities and housing within their neighborhood. The activities were selected for inclusion in the survey based on a review of funding decisions made by the City in allocating Community Development Block Grant (CDBG) funds over the last 10 years including the following infrastructure, public facility, and housing activities:

Racine 2010 Community Need Survey Results Narrative

- Repairing/replace streets,
- Repair/replace street lighting,
- Improve the condition of recreational facilities,
- Increase the number of recreational facilities,
- Improve the condition of neighborhood parks,
- Increase the number of neighborhood parks,
- Improve the condition of neighborhood/community facilities (senior centers, youth centers, community centers),
- Increase the number of neighborhood/ community facilities (senior centers, youth centers, community centers),
- Remove/repair/replace blighted and damaged buildings, and
- ADA/Handicapped Accessibility;
- Increasing homeownership,
- Affordable rental housing,
- Home repairs for existing homeowners,
- Maintenance/ upkeep of rental properties, and
- Actions to address abandoned, vacant properties

Almost 80% of the respondents felt there was no need, very low need, a low need or a moderate need for all listed activities except for the removal, repair, or replacement of blighted or damaged properties which 40% of the respondents rated as a high or critical need.

The need for affordable rental housing was seen as a high or critical need by less than 10% of the respondents. The housing activities ranked as having the highest need were the maintenance and upkeep of rental properties (40.4% high or critical need) and actions to address abandoned, vacant properties (35.4%) followed by increasing homeownership (29.1%).

The survey asked residents to rank the need for the following economic development and public improvement efforts in the City of Racine over the next five years:

- Parkway tree planting,
- Repair/replace streets, sidewalks and street lighting,
- Remove/repair/replace blighted and damaged buildings,
- Increase the opportunities for jobs/employment,
- Encourage the development of small businesses,
- Improve condition of neighborhood parks and/ or public spaces,
- Develop more public facilities, such as, youth centers, community centers.

The respondents overwhelmingly ranked increasing the opportunities for jobs/ employment as a critical (58.7%) and high need (24.2%) followed by encouraging the development of small businesses (43.1% critical, 29.3% high). The public improvement activity rated as highest in need for funding was the removal, repair, or replacement of blighted or damaged properties, the same activity rated as a high or critical need within their neighborhoods.

The survey asked residents to rank the need for spending CDBG and ESG dollars on homeless and public service activities in the City of Racine over the next five years in the following areas: Homelessness prevention programming, Homeless shelters, Transitional housing for disabled adults, Transitional housing for homeless persons, Youth mentoring programs, Indoor activities for youth, young adults, Outdoor activities for youth, young adults, Facility improvements for Non-profit Organizations, After-school programs for public schools, Literacy programs, Job training programs, Crime awareness and prevention programs, Programs that assist persons with disabilities.

More than 60% of the respondents ranked the following public service activities as having a critical or high need: Job training programs (70%), Youth mentoring programs (62.5%) and Crime awareness and prevention programs (60.9%).

When asked which of the following housing activities should be funded with CDBG and HOME over the next five years, survey respondents selected Homeowner rehab loans (47.2%) and Homeownership Assistance (38.8%) as having a critical and high need for funding: New construction of affordable owner-occupied housing, New construction of affordable rental housing, Homeownership Assistance, Housing for seniors, Housing for people with disabilities, Homeowner rehab loans, and Rental rehab loans.

Another question on the survey asked if Racine is better off, the same or worse than 5 years ago in the following areas:

- Availability of decent housing (48.8% About the Same, 23.4% Somewhat Worse)
- Availability of affordable housing (44.7% About the Same, 21% Somewhat Worse, 20.7% Some Improvement)
- Availability of owner housing (48.8% About the Same, 19.3% Some Improvement, 16.3% Somewhat Worse)
- Availability of rental housing (62.4% About the Same, 13.6% some Improvement, 11.9% Somewhat Worse)
- Availability of housing for seniors (61.1% About the Same, 19.2% Some Improvement, 10.4% Somewhat Worse)
- Availability of housing for people with disabilities (68.6% About the Same, 12.2% Somewhat Worse, 10.3% Some Improvement)
- Condition of streets and sidewalks (34% About the Same, 28.5% Somewhat Worse, 16.9% Some Improvement)
- Condition of parks and other public spaces (46.2% About the Same, 27% Somewhat Worse, 16.9% Some Improvement)
- Opportunities for walking; opportunities for biking (38.7% Some Improvement, 31.3% About the Same, 18.2% Great Improvement)
- Opportunities for jobs/employment (55.3% Much Worse, 27.2% Somewhat Worse)
- Public transportation options (51.8% About the Same, 24.7% Somewhat Worse, 13.9% Much Worse)
- Safe places for children to play (42.6% About the Same, 30.4% Somewhat Worse, 19.1% Much Worse)

• General neighborhood appearance (38.5% About the Same, 34.3% Somewhat Worse, 13.4% Much Worse)

The survey allowed for written comments to each question and the last question on the survey invited respondents to provide any additional comments or recommendations on the use of public funds by the City over the next 5 years. The respondents to the survey were more than willing to provide their recommendations with 194 comments. These comments and survey results can be viewed in their entirety in Appendix B.

1. Introduction

The City of Racine receives an annual allocation of Community Development Block Grant (CDBG) funds, HOME funds and Emergency Shelter Grant funds from the U.S. Department of Housing & Urban Development (HUD). CDBG, HOME, and ESG funds are intended to create viable communities by providing decent housing, a suitable living environment, and expanded economic opportunities for low- and moderate- income residents.

The City of Racine is in the process of preparing a new 5-year Consolidated Plan which identifies the future use of CDBG, HOME, and ESG funds. Racine's housing and community development programs have had four major objectives: improving opportunities for youth by encouraging them to stay in school; improving the quality of life in neighborhoods; creating employment opportunities; and preventing chronic homelessness.

The Mayor and the Common Council are asking you to participate in an online Community-Wide Needs Survey during the month of April 2010 to assist the City with prioritization of community development and housing needs over the next 5-years.

If you'd like to leave the survey at any time, just click "Exit this survey" (top right of page) and your responses will be saved for completion at a later time.

Thank you for your input. It should not take more than 10 minutes to complete the survey.

Click "Next" to get started!

2	. Neighborhood Needs
	1. In which zip code do you live?
	53402
	53403
	53404
	53405
	53406
	Other (please specify)
	2. Which of the following statements describe your feeling about neighborhood safety? (Please check all that apply)
	I feel safe walking in my neighborhood during the day.
	I feel unsafe walking in my neighborhood during the day
	I feel safe walking in my neighborhood at night.
	I feel unsafe walking in my neighborhood at night.
	I always feel safe in my neighborhood.
	I never feel safe in my neighborhood.
	Comments:
	3. Has your feeling of neighborhood safety improved, not changed, or
	declined in the last 5 years?
	Improved
	Not Changed
	Declined
	Explain why you feel this way?

ar an	No Need	Very Low Need	Low Need	Moderate Need	High Need	Critical Nee
Repair/replace streets			0	0	0	0
Repair/replace street lighting	0	\circ	\circ	0	\circ	\circ
Increase/improve street lighting	0		O	0	0	0
Improve the condition of recreational facilities	\circ	\circ	\circ	\circ	\circ	\bigcirc
Increase the number of recreational facilities	0	O	0	O	0	
Improve the condition of neighborhood parks	0	0	\circ	0	0	\circ
Increase the number of neighborhood parks	0		0	O	0	0
Improve the condition of neighborhood/community facilities (senior centers, youth centers,	0	0	0	0	0	0
community centers) Increase the number of neighborhood/community facilities (senior centers, youth centers,	O	0	0	O	0	O
community centers) Remove/repair/replace bilghted and damaged	0	0	0	0	0	0
bulldings ADA/Handicapped Accessibility	- O	0	O	O	0	0
Comments:			- cada lu		والمحماد	
5. Please rank the	P TOIIOWII No Need	ng housing n Very Low Need	1 eeds in ' Low Need	your neighb Moderate Need	High Need	Critical Need
increasing nomeownership	O	O	O	O	O	O
Affordable rental	0	0	0	0	0	0
Home repairs for existing homeowners	0	0	0	0	0	0
Maintenance/upkeep of rental properties	0	0	0	0	0	0
Actions to address abandoned, vacant properties	0	O	O		0	
Comments:	No. of the Control of					
		<u> </u>				

			its effort	s in the City	of Racine	e over t
next 5 years in t	No Need	Ving areas: Very Low Need	Low Need	Moderate Need	High Need	Critical N
Parkway tree planting	0	Ó	0	0	O	0
Repair/replace streets, sidewalks and street lighting	O	O	Ō	Ō	Ō	Ō
Remove/repair/replace blighted and damaged buildings	O	0	0)	O	O	0
Increase the opportunities for iobs/employment	0	O			0	0
Encourage the development of small ousinesses	O	Ο		O	or O	O
Improve the condition of neighborhood parks and/or public spaces	O	O	0	O	O	0
Increase the number of neighborhood parks and/or public spaces	0	0		. 0	0	
Develop more targeted public facilities, such as: senior centers,	0	0	0	O	O	0
outh centers, community centers						

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CATOR CONTROL DESCRIPTION OF THE PROPERTY OF T	No Need	Very Low Need	Low Need	Moderate Need	High Need	Critical Need
Homelessness prevention programming			0	0	0	
Homeless shelters	\circ	\circ	\circ	\circ	0	0
Transitional housing for disabled adults	0	0	O	O		Ō
Transitional housing for homeless persons Youth mentoring	0	O	O	O	O	0
programs	\mathbf{O}	\mathbf{Q}_{ij}				\mathcal{O}
indoor activities for youth, young adults	0	0	0	0	0	0
Outdoor activities for routh, young adults facility Improvements			0	O	O	O
or Non-Profit Organizations	O	O	O	O	O	O
After-school programs at public schools	0	0	0		0	0
Iteracy programs	\mathcal{O}	O		Q	Ö	Ŏ
ob training programs	Ŏ	Q	Q.	Q	Ò	\circ
Crime awareness and	\circ	\circ	\circ	0	\bigcirc	0
CONTRACTOR SECURITY AND ADDRESS OF THE PROPERTY OF THE PROPERT	presidental company and selection	Parish and a distriction of the parish and a supplementary of the parish and the	CONTRACTOR OF STREET	HILLS OF THE STATE		
rograms that assist	O		0		0	0
Programs that assist persons with disabilities	O	0	O		O	0
rograms that assist ersons with disabilities	0	O	O		O	0
rograms that assist ersons with disabilities	O	O	O		O	
rograms that assist ersons with disabilities			O		O	
rograms that assist ersons with disabilities			O		O	0
rograms that assist ersons with disabilities Comments:		O				
Programs that assist persons with disabilities Comments:						
Programs that assist persons with disabilities Comments:						
Programs that assist persons with disabilities Comments:						

New Construction: Affordable Owner- occupied housing New Construction: O O OA Affordable Rental housing Homeownership Assistance (down payment, closing costs) Housing for persons with disabilities Homeowner Rehab loans Rental Rehab Ioans Comments:	Affordable Owner- occupied housing New Construction:		\circ				
New Construction: Affordable Rental housing Homeownership Assistance (down payment, closing costs) Housing for seniors With disabilities Homeowner Rehab Joans Rental Rehab Joans Comments:	New Construction:	AND REAL PROPERTY AND PERSONS ASSESSED.					O
Homeownership O O O O O O O O O O O O O O O O O O O		0	0	0	O	O	O
Housing for persons With disabilities Homeowner Rehab Joans Rental Rehab toans Comments:	Homeownership Assistance (down	0.5	0	0	O	0	O
Housing for persons		CONTRACTOR OF CO				\cap	\cap
Homeowner Rehab	Housing for persons	ŏ	\widetilde{O}	Ŏ	Ŏ	Ŏ	ŏ
Rental Rehab loans Comments:	Homeowner Rehab	0	0	0	O	0	0
	Rental Rehab loans	0	O	0		0	0
	Comments:		N. SHIRL VALLEY OF THE PARTY OF	Term of the complete and the second	ACTION OF THE PARTY OF THE PART		ON 100 S (SHIPM) (SAME)
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*							
			38				

	Much Worse	Somewhat Worse	About the Same	Some Improvement	Great Improveme
Availability of decent	\circ		0	O	O
housing Availability of					
affordable housing	O	O	O	O	O
Availability of homeowner housing	0				
Availability of rental					
housing		MANAGEMENT COMMENTS			
Availability of housing for seniors	O	\mathcal{O}	O		\mathbf{O}
Availability of housing	0	0	0	0	0
for people with disabilities			•	_	9-011
Condition of streets					\circ
and sidewalks Condition of parks and	\sim				
other public spaces	O	O	O	O	O
Places for biking and walking	0			0	0
Opportunities for					
jobs/employment					
Public transportation options		\sim			\mathcal{O}
Safe places for	0		\cap	\circ	\bigcirc
children to play General neighborhood appearance	Ö	Ö	Ö	Ö	
Comments:					
		3	9 8		
					2
. 65					

5. Survey Par	ticipant I	nformatio	n ·		
10. How mar	ny years hav	e you lived	l in Racine?		
less than one					
1 - 5					
O 6 - 10					
11 - 20					
Over 20					
Comments:					
Comments.					
11 Soloct vo	ur current h	ousing stat	tus from the	following	ontional
11. Select yo	ur current n	lousing sta	lus irom the	ronowing	options:
Homeowner					
Renter					
Other (describ	e in comments)				
Comments:					
建模型原理的 原理	分子似于生 。				
12. Select yo	ur gender:				
male					
o female					- andrite:vre
Comments:					
建设度、计划 联级的	and the second		п		
13. Select yo	ur age rang	ie:			
Under 18		,			
18 - 25			¥		
26 - 40					
41 - 55					
_					
56 - 70					
over 70					
Comments:	2 - 20 - 20 - 10 - 10 - 10 - 10 - 10 - 1	E Sa National State of the Control			
		0			

14. In December 2002, the Office of Management and	
required all Federal agencies to treat ethnicity as a se	
race when collecting racial data. The revised definition	
below have been standardized across all Federal gove	ernment programs.
Select the ethnic category that best describes you or	your household.
Hispanic or Latino or of Spanish Origin: A person of Cuban, Mexican, Puerto Ri or other Spanish culture or origin, regardless of race.	can, South or Central American,
Not Hispanic or Latino or of Spanish Origin: A person not of Cuban, Mexican, P American, or other Spanish culture or origin, regardless of race.	uerto Rican, South or Central
Comments:	
15. In compliance with OMB direction to revise the sta	ndards for collection
of racial data, Federal agencies, such as HUD, now of	
selecting one or more of nine racial categories to iden	
	ies they serve, or are
selecting one or more of nine racial categories to iden	ies they serve, or are
selecting one or more of nine racial categories to iden demographics of the individuals and/or the communit proposing to serve.	
selecting one or more of nine racial categories to iden demographics of the individuals and/or the communit proposing to serve. Select the racial category or categories that best described to the community of the community proposing to serve.	
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selecting one or more of nine racial categories to iden demographics of the individuals and/or the communit proposing to serve. Select the racial category or categories that best deschousehold: American Indian or Alaska Native	
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selecting one or more of nine racial categories to iden demographics of the individuals and/or the communit proposing to serve. Select the racial category or categories that best deschousehold: American Indian or Alaska Native	
selecting one or more of nine racial categories to iden demographics of the individuals and/or the community proposing to serve. Select the racial category or categories that best described household: American Indian or Alaska Native Asian	
selecting one or more of nine racial categories to iden demographics of the individuals and/or the community proposing to serve. Select the racial category or categories that best described household: American Indian or Alaska Native Asian Black or African American	
selecting one or more of nine racial categories to iden demographics of the individuals and/or the community proposing to serve. Select the racial category or categories that best described household: American Indian or Alaska Native Asian Black or African American Native Hawaiian or Other Pacific Islander	
selecting one or more of nine racial categories to iden demographics of the individuals and/or the community proposing to serve. Select the racial category or categories that best described household: American Indian or Alaska Native Asian Black or African American Native Hawalian or Other Pacific Islander White	
selecting one or more of nine racial categories to iden demographics of the individuals and/or the community proposing to serve. Select the racial category or categories that best described household: American Indian or Alaska Native Asian Black or African American Native Hawalian or Other Pacific Islander White American Indian or Alaska Native and White	
selecting one or more of nine racial categories to iden demographics of the individuals and/or the community proposing to serve. Select the racial category or categories that best described household: American Indian or Alaska Native Asian Black or African American Native Hawalian or Other Pacific Islander White American Indian or Alaska Native and White Asian and White	
selecting one or more of nine racial categories to iden demographics of the individuals and/or the community proposing to serve. Select the racial category or categories that best described household: American Indian or Alaska Native Asian Black or African American Native Hawalian or Other Pacific Islander White American Indian or Alaska Native and White Black or African American and White	

on the use of C	vide any additional comments or recommendations you had CDBG, HOME or ESG funds for community development efforther than the second second the second secon
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2010 Focus Group Results Narrative:

In an effort to increase public involvement in the development of the 2010-2014 Five-Year Consolidated Plan, the City of Racine contracted with the consultant firms of Urban Strategies, LLC and Community Planning and Development Advisors, LLC to conduct a focus group for stakeholders and practitioners involved with CDBG and HOME and to conduct Internet surveys of community members. In addition, consultants contacted the Housing Authority of Racine County for input on the needs of public housing and current waiting lists and number of housing vouchers and housing units in the program.

On May 6, 2010, CPDA conducted a focus group for stakeholders and practitioners in Racine to provide advice and input to the City for the development of the 2010-2014 Consolidated Plan. The City of Racine and CPDA/US invited over 100 people who represented public and private agencies providing health services, social and fair housing activities, services to children, elderly, homeless, and disabled, housing services, city services, elected officials, and administrators involved in the city's community development program. Two focus group sessions were held on May 6, 2010, one at 1:30 pm and one at 7:00 pm. Twenty-four people actually participated in the day's sessions.

The 24 stakeholders were divided into groups of 7 to 9 people. Facilitators used a nominal group technique developed by Andre Delbecq to help each group generate a series of responses to a topic question, clarify and consolidate the ideas, and then rank them. This was repeated for each of the two other topic questions to provide City staff and the consultants with enriched observations about the strengths, weaknesses and balancing efforts of the community development program. These observations will be used by the consultants and the City's policy committees as they shape the City's Five-Year Consolidated Plan.

Each of the focus groups was asked 3 questions:

- What are the strengths of Racine's current five-year plan and community development programs?
- What are the weaknesses of Racine's current five-year plan and community development programs?
- What priorities should Racine have for the next 5-year plan for community development programs?

All groups complimented the city, city staff and the CDBG/Con Plan process. They were appreciative of the city's sensitivity and responsiveness to their agency's needs and concerns and believed that the project selection process was fair and inclusive.

The highest rated strengths from the three groups were the following:

- The process is open, no judgments before process begins, city alderman are patient and listen.
- Extremely knowledgeable and helpful staff. Compassionate staff. Staff connected to programs and collaborative.

• City has finger on pulse of community and puts resources into those issues – in touch, not out of touch.

The main weaknesses according the three groups were the following:

- No evaluation process. Need to assess impact of individual projects and cumulative impact of all projects in an area.
- Lack of focus on spending in each funding category. City should use HOME for CDBG; use CDBG for ESG – focus funds on specific programs. ESG is changing away from funding operations and more toward specific numbers served. This results in disconnect between serving the person and retaining the services.
- The priorities need to be more consistent with Con Plan.

The priorities rated highest by the three groups were the following:

- Job training (based on location of Racine between Chicago and Milwaukee).
 Educating adults on basic skills/life skills/job readiness/work ethic.
- City should use all funds to develop and revitalize the City. Need to replace the manufacturing industry of past and move on to future to rebuild economy.
- Job development. Bringing jobs to the city and area. Job training, but targeted to specific needs.

Based on the responses from participants in the focus groups, it appears that the stakeholders and practitioners view the application process for CDBG, HOME and ESG funding as a positive experience. Other strengths mentioned in the groups included the flexibility of the programs, efficiency in the use of administration funds, street improvements, rehabilitation of single family homes, and the activities are inclusive and cross economic lines. A complete report on all of the strengths identified by the groups can be found in Appendix B.

The weaknesses listed by the groups were more varied in nature and the lists were longer than the strengths. Some other weaknesses identified by the groups were the use of a shotgun approach to fund too many organizations, unclear definitions of public service and bricks and mortar activities, lack of support for supportive housing for mentally-disabled persons, the process has a random nature to it that is more political than outcome-based. A complete report on all of the weaknesses identified by the groups can be found in Appendix B.

The groups had many suggestions for what the priorities for the next five years should be, such as: image marketing related to price stability and equity in the neighborhoods, public works infrastructure projects that promote sustainable neighborhoods, increase educational levels in the city, revitalizing housing stock, and safety such as neighborhood watch, cop houses. A complete report on all of the priorities identified by the groups can be found in Appendix B.

Another resource reviewed by the consultants for public input and consultation was the Comprehensive Plan for the City of Racine: 2035 that was adopted in November 2009. Although the process of developing the Comprehensive Plan included surveys and public informational meetings for all of Racine County, the results for Housing Development and Economic Development are both relevant to the 5-Year Consolidated Plan for the City of Racine. The

Housing Development: The type, mix, and design of existing housing and residential densities vary across the City. The common concern raised in the public informational meetings and surveys relate to the diversity of housing choices (e.g., size, type, cost, rental vs. owner occupied). Residents in the City of Racine recognize that housing concerns are inter-related with other planning issues such as transportation and economic development. A majority of survey respondents indicated that sufficient housing should be provided to meet the needs of elderly residents, likely reflecting an awareness of the aging of the baby-boom generation. Results from the surveys and other public input exercises indicate that residents prefer more mixed-use developments, an increase in the amount of affordable housing, the maintenance and upkeep of the existing housing stock, more energy efficient housing ("Green" building practices), appropriate balance of housing and jobs, and more access to multiple forms of public transit and an expansion of the pedestrian- and bicycle-friendly transportation network in residential areas.

Economic Development: Long range economic development planning has become an increasingly important function as a partnership between County and local agencies. Through the Racine County Economic Development Corporation (RCEDC), an updated countywide economic development plan has been prepared. Major economic development concerns are documented in the most recent version of that plan. These include the economic impacts, including job creation, of installing sewer and water along I-94; more tax increment finance districts (TIFs); more brown field redevelopment and main street revitalization projects; and the need for a more global perspective on economic development. Results from the public informational meetings also indicate that concerns about economic development are widespread, and centered predominantly on how to increase and diversify industries in the City of Racine and Racine County overall. Survey respondents support most types of industry groups, but most particularly, they were in favor of developing jobs in health care services, industrial and manufacturing, and emerging technology. In addition, although City and County residents are perceived to have a strong work ethic, there are concerns that the workforce does not have the education or training to match current or future job requirements. Overall, City of Racine residents recognize that the health and sustainability of the economy involve addressing a broad range of issues: quantity and quality of jobs, workforce development, commercial development and redevelopment, housing, education, health care, and access to resources and services.

Racine 2010 Stakeholders Community Needs Survey

1. Introduction

The City of Racine receives an annual allocation of Community Development Block Grant (CDBG) funds, HOME funds, and Emergency Shelter Grant funds from the U.S. Department of Housing & Urban Development (HUD). CDBG, HOME, and ESG funds are intended to create viable communities by providing decent housing, a suitable living environment, and expanded economic opportunities for low- and moderate- income residents.

The City of Racine is in the process of preparing a new 5-year Consolidated Plan which identifies the future use of CDBG, HOME, and ESG funds. As a key stakeholder in the community, your input is critical to this process. Therefore, the Mayor and the Common Council are asking you to participate in a survey to assist the City with prioritization of community development and housing needs over the next 5-years.

From 2000-2008, the City of Racine allocated over \$ 21.5 million in CDBG, HOME and ESG funds under the following priority project areas:

Housing (30.6% of funds)
Capital Improvements(32.6% of funds)
Economic Development (6.7% of funds)
Public Services(14.8% of funds)
Administration (15.4% of funds)

The following questions ask you to rate the IMPORTANCE and the EFFECTIVENESS of activities funded over the last 10 years under housing, Capital improvements, economic develoment, and public services.

Furthermore, you will be asked to express your opinion regarding the NEED for CDBG, HOME, or ESG funding under each of the areas over the next five years.

Finally, please add any comments or recommendations for community development and housing activities that you believe should be funded over the next five years in the "other suggestions" boxes.

Thank you - click "Next" to begin!

Racine 2010	Stakeholders	Community	y Needs Surve	У
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- 2. Housing: Importance, Effectiveness, Need
 - 1. Based on your knowledge and experience, please rate the IMPORTANCE of the following HOUSING activities funded with CDBG and HOME funds over the last 10 years to meet the needs of the City of Racine.

	Very Low	Low	Moderate	High	Critical	Not sure/no opinion
Acquisition/Rehab/Sell					0	
Minor Rehab Loan program	Ö	Ŏ	Ö	Ŏ	Ŏ	Ŏ
Substantial Rehab Loan program	0	0	0	0	0	0
Paintup-Fixup Program	\circ	\circ	\circ	\circ	\circ	\bigcirc
New Construction - Owner-Occupied Units	Ō	Ö	Ŏ	Ŏ	Ō	Ŏ
Rehab of Multi-Family Units for disabled persons	\circ	0	0	\circ	0	0
Individual Development Account program	0	0	0	0		nette Ountil
Down Payment and Closing Cost Assistance	\bigcirc	\circ	\bigcirc	\bigcirc	\bigcirc	\bigcirc
Damage Deposit/Emergency Rent Assistance	0	0	O Luoy a	0		0
Unified Neighborhood Inspection Team code enforcement program	0	0	0	0	0	0
Comments						

	Very Low	Low	Moderate	High	Extremely	Not sure/n
Acquisition/Rehab/Sell						Opinion
Minor Rehab Loan program	Ŏ	Ŏ	Ŏ	Ŏ	Ŏ	Ŏ
Substantial Rehab Loan program	0	0	0	0	0	0
Paintup-Fixup Program	\bigcirc	\bigcirc	\bigcirc	\bigcirc	\bigcirc	\bigcirc
New Construction -	0	0		0	0	0
Owner-Occupied Units Rehab of Multi-Family Units for disabled	0	0	0	0	0	0
persons Individual Development Account program	0	0	0	0		
Down Payment and Closing Cost Assistance	\circ	0	\circ	\circ	\circ	0
Damage Deposit/Emergency Rent Assistance	0	0	0	0	0	
Unified Neighborhood Inspection Team code enforcement program	0	. 0	0	0	0	0
Comments:						

Racine 2010 Stakeholders Community Needs Survey	
3. In your opinion, based on your knowledge and experience, rai	nk the
NEED for funding these HOUSING activities with CDBG and HOME	funds over
the next 5 years.	

	Very Low	Low	Moderate	High	Critical	Not sure/no opinion
Acquisition/Rehab/Sell				O	0	0
Minor Rehab Loan program	Ŏ	Ŏ	Ö	Ŏ	Ö	Ö
Substantial Rehab Loan program	0	0	0	0	0	0
Paintup-Fixup Program	\circ	\bigcirc	\circ	\bigcirc	\circ	\bigcirc
New Construction - Owner-Occupied Units	Ö	Ŏ	Ŏ	Ŏ	Ŏ	Ŏ
Rehab of Multi-Family Units for disabled persons	\circ	\circ	0	\bigcirc	0	0
Individual Development Account program	0	0		0	0	0
Down Payment and Closing Cost Assistance	\bigcirc	\bigcirc	\circ		\bigcirc	\bigcirc
Damage Deposit/Emergency Rent Assistance	0	0	0	0	0	0
Unified Neighborhood Inspection Team code enforcement program	0	0	0	0	0	0
Comments:						
		A Y				

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Daoina	2010	Ctalcabaldara	Community	Needs Survey
касше	ZUIU	Stakenbluers	COMMUNICA	Meeus Survey

- 3. Capital Improvements: Importance, Effectiveness, Need
 - 4. Based on your knowledge and experience, please rate the IMPORTANCE of the following CAPITAL IMPROVEMENT activities funded with CDBG funds over the last 10 years to meet the needs of the City of Racine.

	Very Low	Low	Moderate	High	Critical	Not sure/no opinion
Street Resurfacing	0					
Pavement Replacement	\bigcirc	\bigcirc	\bigcirc	\bigcirc	\bigcirc	\bigcirc
Curb and Gutter Replacement	0	0	0	0	0	0
Parks Sidewalk Replacement	\bigcirc	\bigcirc	\circ	\bigcirc	\bigcirc	\circ
Community Facilities Improvements	0	0	0		0	
Non-Profit Facilities Improvements	\bigcirc	\circ	\circ	\bigcirc	\bigcirc	\circ
Tree Plantings	0		0		0	
Playground Equipment	\bigcirc				\circ	\bigcirc
ADA Access Improvements	0	0	0	0	0	0
Planning Surveys	\bigcirc	\bigcirc	\bigcirc	\bigcirc	\bigcirc	\bigcirc
Comments						

Racine 2010 Stakeholders Community Needs Survey

5. Based on your knowledge and experience, please rate the EFFECTIVENESS of the following CAPITAL IMPROVEMENT activities funded with CDBG funds over the last 10 years in meeting the needs of the City of Racine.

	Very Low	Low	Moderate	High	Extremely	Not sure/no opinion
Street Resurfacing				0	0	0
Pavement Replacement	\bigcirc	\bigcirc		\bigcirc		\bigcirc
Curb and Gutter Replacement	0		0	0		0
Parks Sidewalk Replacement	\bigcirc	\bigcirc	\circ	\bigcirc	\bigcirc	\bigcirc
Community Facilities Improvements		0	0	0	0	
Non-Profit Facilities Improvements	\bigcirc	\bigcirc	\circ	\bigcirc	\circ	\bigcirc
Tree Plantings	0			0	0	
Playground Equipment	\bigcirc	\bigcirc	\bigcirc	\bigcirc	\bigcirc	
ADA Access Improvements	0	0	0	0	0	
Planning Surveys	\bigcirc	\bigcirc	\circ	\bigcirc	\bigcirc	
Comments						
		B				

Racine 2010 Stakeholders Community Needs Sur	rve	Sur	ls	Need	tv	munit	Comr	Iders	kehol	Stal	2010	Racine
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6. In your opinion, based on your knowledge and experience, rank the NEED for funding these CAPITAL IMPROVEMENT activities with CDBG funds over the next 5 years.

			Moderate	High	Critical	opinion
Street Resurfacing		0			0	
Pavement Replacement	\bigcirc		\circ	\bigcirc	\bigcirc	\circ
Curb and Gutter Replacement	Ŏ	O	Ō	O	0	0
Parks Sidewalk Replacement	\bigcirc	\bigcirc	\bigcirc	\bigcirc	\bigcirc	\circ
Community Facilities Improvements	0	0	0	0	0	
Non-Profit Facilities Improvements	\bigcirc	\bigcirc	\bigcirc	\bigcirc	\circ	\bigcirc
Tree Plantings	0	0			0	
Playground Equipment	\bigcirc	\bigcirc	\bigcirc		\bigcirc	\bigcirc
ADA Access Improvements	0	0	0	0	0	0
Planning Surveys	\bigcirc	\bigcirc	\bigcirc	\bigcirc	\bigcirc	
Other suggestions:						
		×				

Economic Dev	/elopmen	t: Impo	rtance, Ef	fectiven	ess, Need	1
7. Based on you of the following funds over the I	ECONOMI	C DEVEL	OPMENT act	ivities fu	nded with	CDBG
	Very Low	Low	Moderate	High	Critical	Not sure/no
Loans/Technical Assistance to New/Start-up businesses	0	0		0		
Loans/Technical Assistance to Existing businesses	0	\bigcirc	0	0	0	0
Improvements to commercial areas	0	0	0	0	0	
Redevelopment of Buildings for micro- businesses	0	0	0	0	0	0
Job Training programs	0	0	0	0		
Comments						
		A				
8. Based on you EFFECTIVENESS funded with CDI City of Racine.	of the foll	owing E	CONOMIC D	EVELOPM	IENT activi	Not sure/n
Loans/Technical Assistance to New/Start-up businesses	0	0	0	0	0	opinion
Loans/Technical Assistance to Existing businesses	\bigcirc	\circ	0	\circ	\bigcirc	\bigcirc
Improvements to commercial areas		0	0		0	
Redevelopment of Buildings for micro- businesses	0	\bigcirc	0	0	\circ	\circ
Dusinesses						

Comments

Loans/Technical	Very Low	Low	Moderate	High	Critical	Not sure/n opinion
Assistance to New/Start-up businesses		0	0	0	0	0
Loans/Technical Assistance to Existing businesses	0	0	0	\circ	0	0
Improvements to	0	0			0	0
commercial areas Redevelopment of Buildings for micro- businesses	0	0	0	0	0	0
Job Training programs	0	0	0	0		0
Other suggestions:						
		\$ 1				
			72			

Racine 2010 Stakeholders Community Needs Survey

5. Public Services: Importance, Effectiveness, Need

10. Based on your knowledge and experience, please rate the IMPORTANCE of the following PUBLIC SERVICE activities funded with CDBG or ESG funds over the last 10 years to meet the needs of the City of Racine.

		-				
	Very Low	Low	Moderate	High	Critical	Not sure/no opinion
Neighborhood Watch programs	0	0	0		0	0
Education Assistance programs	\bigcirc	\bigcirc	\circ	\bigcirc	\circ	\circ
Job Training programs	0	0			0	
Gang Diversion/Family Support programs	Ō	Ō	O	\circ	0	\bigcirc
Homeless Assistance Programs	0	0	0	0	0	0
Homebuyer Counseling programs	\bigcirc	\bigcirc	\circ	\bigcirc	\bigcirc	\bigcirc
Literacy/English Second Language programs	0		0	0	0	0
Youth Mentoring programs	\bigcirc	\bigcirc	0	\bigcirc	\circ	\bigcirc
Teen Parenting programs		0	0	0	0	
Women's Resource programs	\bigcirc	\bigcirc	\circ	\bigcirc	\circ	\bigcirc
Safe neighborhood programs	0	0	0	0	0	0
Comments						

nments

11. Based on yo EFFECTIVENESS		_	•	-		d with
CDBG or ESG fur						
of Racine.			,	J		•
	Very Low	Low	Moderate	High	Extremely	Not sure/n
Neighborhood Watch	0		0	0	0	
programs Education Assistance programs	0	\circ	0	0		0
Job Training programs						
Gang Diversion/Family	Ŏ	Ŏ	Ŏ	Ŏ	Ŏ	Ŏ
Support programs Homeless Assistance Programs	0	0	0	0	0	0
Homebuyer Counseling programs	\circ	\bigcirc	0	0	\bigcirc	\circ
Literacy/English Second Language programs	0		0	0		
Youth Mentoring programs	0		0	\circ	\bigcirc	\circ
Teen Parenting programs	0		0	0	0	0
Women's Resource	0	0	0	0		0
programs Safe neighborhood programs	0	0	0	0	0	
Comments						

Racine 2010 Stakeholders Community Needs Survey	Racine 2010	Stakeholders	Community	Needs	Survey
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12. In your opinion, based on your knowledge and experience, rank the NEED for funding these PUBLIC SERVICE activities with CDBG and ESG funds over the next 5 years.

	Very Low	Low	Moderate	High	Critical	Not sure/no opinion
Neighborhood Watch programs	0	0	0	0		0
Education Assistance programs	\circ	\bigcirc	\circ		\bigcirc	\circ
Job Training programs				0	0	
Gang Diversion/Family Support programs	O	Ŏ	O	O	Ŏ	O
Homeless Assistance Programs	0	0	0		0	0
Homebuyer Counseling programs	\circ	\bigcirc	\circ	\bigcirc	\bigcirc	\circ
Literacy/English Second Language programs	0	0	0	0	0	
Youth Mentoring programs	\bigcirc	\bigcirc	\circ	\bigcirc	\bigcirc	\bigcirc
Teen Parenting programs	0	0	0		0	0
Women's Resource programs	\bigcirc	\bigcirc	0	\bigcirc	\circ	\circ
Safe neighborhood programs	0	0	0	0	0	
Other suggestions:						

Are we better	off or wo	orse?			
13. In your opin areas over the l		_	Racine chan		
	Much Worse	Somewhat Worse	About the Same	Some Improvement	Great Improvemer
Availability of decent housing	0	O	0	O	O
Availability of affordable housing	\bigcirc	\bigcirc	\bigcirc	\bigcirc	\bigcirc
Availability of owner housing	0	0		0	0
Availablity of rental housing	0	0	0	0	\bigcirc
Availability of housing for seniors	0	0	0	0	0
Availability of housing for people with disabilities	0	\bigcirc	0		0
Condition of streets and sidewalks	0	0	0	0	0
Condition of parks and other public spaces	\circ	\circ	\circ	\circ	\bigcirc
Places for blking and walking	0	0	0	0	0
Opportunities for jobs/employment	0	0		0	\bigcirc
Public transportation options	0	0	0	0	0
Safe places for children to play	0	\circ	0	0	\bigcirc
General neighborhood appearance	0	0	0	0	0

efforts in t	he City of Ra			development
		2		

2010 Stakeholders/Practitioner Results Survey Narrative

An online-survey was developed separately from the community survey for community development stakeholders and practitioners. An invitation to participate in this survey was sent to an extensive list of public and private agencies involved in community development and housing, elected officials, city departments and city administrators. The response to this survey was impressive with more than 50% of those invited accessing and completing the survey.

The Stakeholder Survey asked respondents to rate the "Importance", "Effectiveness", and "Need" for various sub-activities under the following four components:

Housing

- Acquisition/rehab/sell
 - 。 Minor rehab loan program
 - Substantial rehab program
 - 。 Paint Fix-Up program
 - New Construction: Owner-occupied units
 - Rehab of multi-family units for disabled persons
 - Individual Development Account program
 - Down payment and closing cost assistance
 - Damage Deposit/emergency rent assistance
- . Unified Neighborhood Inspection team code enforcement

Capital Improvements

- Street resurfacing
- Pavement replacement
- Curb and gutter replacement
- Parks sidewalk replacement
- Community facilities improvements
- Non-profit facilities improvements
- Tree plantings
- Playground equipment
- ADA access improvements
- Planning surveys

Economic Development

- Loans/technical assistance to new start-up businesses
- Loans/technical assistance to existing businesses
- . Improvements to commercial areas
- Redevelopment of buildings for micro-businesses
- Job training programs

Public Services

- Neighborhood Watch programs
- Education assistance programs
- Job training programs
- Gang Diversion/Family support programs

- Homeless assistance programs
- Homebuyer counseling programs
- Literacy/English second language programs
- Youth mentoring programs
 - Teen parenting programs
 - Women's resource programs
- 。 Safe neighborhood programs

The sub-activities under each of the four components were selected based on a review of funding decisions made by the City in allocating CDBG funds over the last 10 years. The following conclusions were reached based on the survey responses:

Housing

- All components were considered to be high or critical in importance by more than 50% of respondents. However, many respondents were unable to rate the effectiveness of these programs and, of those that did rate the effectiveness, more than 40% rated the components as being very low, low, or moderately effective. However, the Unified Neighborhood Inspection Team code enforcement program was rated as being highly or extremely effective by more than 40% of respondents.
- The respondents appeared to be equally divided on the need for funding these components with most receiving a high or critical rating. The activities that were rated as being of very low, low or moderate need by the majority of respondents were new construction of owner-occupied housing and rehab of multi-family units for disabled persons.

Capital Improvements

- Street resurfacing and pavement replacement were rated highest in importance, effectiveness and need by respondents. However, almost 60% rated the other activities as being very low, low or moderately effective.
- The respondents were again equally divided on the need for funding with the lowest ratings being given to parks sidewalk replacement and planning surveys.

Economic Development

- Job training programs was rated as being of critical or high importance by almost 60% of respondents. Although all components were considered to be important, less than 10% of respondents rated them as being highly effective with almost 30% saying they were not sure or had no opinion on the effectiveness of the programs.
- Job training was overwhelmingly thought to be of critical and high need over the next 5 years.

Public Services

- Participants made little distinction among the components regarding their relative importance and future need with the highest ratings again going to job training programs. These ratings, in and of themselves, suggest that these services are regarded as being important and needed in a community development strategy.
- Many respondents were unable to rate the effectiveness of these programs and, of those that did rate the effectiveness, more than 50% rated the components as being very low, low, or moderately effective.

The survey allowed for written comments to each question and the last question on the survey invited respondents to provide any additional comments or recommendations on the use of public funds by the City over the next 5 years. These comments and survey results can be viewed in their entirety in Appendix B.

- O1. Hire people to screen people that are from the targeted people neighborhood in order to find good people to help build and ready moral as well as buildings.
- 02. Improvement of housing stock, Crime prevention, neighborhood appearance,
- 1) CDBG committee members should have a term limit of 2 years on and 2 years off. There should be a rotation of committee members. 2) Aldermen who sit on CBO boards should not vote on proposal applications due to a conflict of interest.
- 04. Help out smaller business to get a jump start
- 05. Much more is needed to provide the youth AND ages 20-25 with opportunities other than drugs, crime, vandalism. If this is thru city programs, school or local organizations or all to come together & support such programming. More neighborhood unity is needs to increase, more resident involvement is needed!! Like at church...quit calling on the same people for help. Network out for more new community support!
- O6. More Jobs with Mid to high pay. We need to clean up not just downtown all over the city fix our terrible school system its failing our kids
- 07. Get rid of drug dealers, make more jobs
- 08. We have to figure out a way to help people have pride in themselves and their surroundings
- 09. I really could use help improving my house such as the roof and siding. My husband passed away and I have 4 children. I receive unemployment and child-support. I was recently hired back from my old employer although only on-call basis. We need more funding for these situations I could really use some help from my community. (2404 20th street Angie Flores)
- 10. Create and implement strategies from meeting with small ethnic groups from all the different districts that will identify their needs, who know better what the need is?
- 11. Require building owners to maintain their properties especially in the ghetto. There should be a standard that all property owners must have for maintaining their property and absentee owners should be put on notice to maintain their property. If the owners fail to maintain the property then the city will maintain it at the owner's expense as a tax bill.
- 12. There has never been a better time to invest in projects that generate community pride and stimulate area tourism and inject new life into our economy.
- 13. I would like to see funds used to renovate the business and homes and I would also like to see the city start cracking down more on commercial and residential landlords who charge good money for substandard housing and buildings.
- 14. Focus of bringing quality people who have their own money to invest.
- 15. City parks and possibly a community pool.
- 16. help homeowners
- 17. Quite frankly I think that there are entire sections of Racine that should be demolished and rebuilt.

 Racine seems to be a magnet for low income families and with that comes all the problems associated with poverty. Please work on addressing the issues I mentioned. Status quo is not acceptable.
- 18. This neighborhood could look much better if people cared. Then safety may improve. Help clean it up.

- 19. more things for young people to do...opportunities and outlets for out of work people...big brother/big sister type of stuff...mentoring/counseling for low or no income people to give hope and tolerance...etc
- 20. I have lived in this wonderful city my entire life. I am married with children and both my husband and I are professionals in the community. We would like to stay in Racine for many years to come. I think the city need to continue to allow the development of higher living standards and lower "affordable housing units". This community cannot continue to increase in value and diversity if we don't increase the standards of where we want to be as a community. Money should be spent on owner occupied homes and new home buyers.
- 21. Too early to tell
- 22. I feel an investment in the schools and education, in general, are key to development. I am a teacher.

 When I graduated from college (1967), Racine was THE place to be for teachers. There are so many good things happening. I wish folks knew more about this...too much negative press!
- 23. Make sure that there is more HUD backed living, because rent assistance isn't taking more applications, and I can't afford where I'm at now, but it's the best deal for what I pay.
- 24. More money for IDA Program through Racine Neighborhood Watch!!!!
- 25. Please rethink those LED street lights!!!
- 26. The bridge over the root river on rapids drive and Hwy 38 really needs to be fixed.
- 27. More bike paths, more public parks and gardens
- 28. I feel being white we have become....minority...
- 29. Insist on the connection of METRA from Chicago to Milwaukee. This will improve the tax base, improve access to jobs into Milwaukee and Chicago, and attract higher income earners from the greater Chicago area.
- 30. Clearly "job creation" is the lynchpin of revitalization in our community. Without it, we are simply rearranging deck chairs on the Titanic. A "sense of community" also is critical for future growth, which involves creating a spiritual kinship amongst our diverse populations in town.
- 31. more police patrols on the north side of Racine
- 32. Offer funds to inner-city ministries that are having a major impact in low-income neighborhoods.
- 33. Thank you for the opportunity to voice my opinions!
- 34. Stop tearing up newly paved streets and do the needed work in the proper order!!!
- 35. Stop the inconsequential parsing out of funds to NGO social agencies. Put it to work in housing with rehab at the top of the list.
- 36. In my opinion the most critical area that requires the most immediate change and improvement is the school system in Racine. Many parents I have spoken with have no intention of sending their children to public middle or high school, me included. Other school districts, home schooling or private school are the only acceptable options. The teachers are not to blame. A school is only as good as the standard the parents are willing to accept for their children. Parental involvement is essential in the classroom, school activities, the PTA. Parents should take an active interest in their children's school life, help with homework and encourage constructive outside interests (sports, music, clubs, etc). In my experience, the poor state of the school district is a large contributing factor to the glut of unsold houses in the city

of Racine. I know of several homes for sale where the only reason the family is attempting to sell is so they can move to a community with a better school district, our family included. And I can only imagine the poor state of the school district is also a deterrent for families considering a move into the Racine area. The shoulders of responsible citizens are feeling pretty weak. I'm not sure how much longer they'll be able or willing to continue to carry the burden of the people who continue to "work the system". I'm tired of standing at the checkout behind the person paying with their government check/card, while they're dressed in "bling", new shoes, nails done, hair done, talking about their new tattoo to only get into their shiny, new SUV complete with rims that is parked in a handicapped parking space. They've already got the life so why would they be motivated to give up the free money and get a job and do for themselves. Stop the handouts and start requiring the people that live off of the system to give back to the community that they live in and live off of

- 37. Without jobs for citizens, nothing else will matter.
- 38. Stay away from unproven, non-professionally run programs which promise everything and deliver little.
- 39. Thank you for asking, take a walk down our side of town sometime!
- 40. Provide more CDBG funds for nonprofits vs. roads and other city improvements.
- 41. In my neighborhood there is a CRITICAL NEED for a controlled intersection at the point of 17th Street & Byrd Ave. There are cars coming from 4 different directions with abosolutely NO stops signs or stop lights. This makes that intersection VERY dangerous. Especially for the fact that there are alot of children in the neighborhood.
- 42. Accountability and responsibility for any money being used and good oversight.
- 43. The homeowners that fall in the grey area in respects to income guidelines should see some of this money.
- 44. Renters and home owners should be responsible for condition of their yards & homes like picking up litter. Maybe skills and mentoring people to take pride in their homes. a handout doesn't last
- 45. Racine faces many challenges, generally a good place to live if you're the right race or ethnicity. It's much more difficult, say, for a black or Hispanic family to make it here. Unemployment impacts them more severely, housing choices are more limited. Social justice is a long curve though improving.
- 46. I wish I loved this town as much as I did five years ago.
- 47. Remove any Mayor from chairing the CDBG process: this will take some of the politic influence from the \$ distribution process. Have the Mayor assemble a Community Advisory Committee; should represent all aldermanic districts, and meeting quarterly. Could be helpful to the community and the Mayor, potentially providing unencumbered communication, etc.
- 48. Is very important to add a light at the corner of Wright Ave and Ohio Avenue. There are several accidents per year. We need a light at that corner
- 49. If we want Racine to improve all City officials will have to do a better job. Let's do less Political games and get the job you were hired to do. And make sure the public do as well.
- 50. Seniors (I am not one yet) need to feel safe in their homes and senior apts. There should be low-cost, senior-only housing available for people 65 and older. Seniors should not have to live with younger disabled people who attract lowlifes and who bother and target the elderly. It's a shame when seniors cannot feel safe in their own home/apt. Also, seniors should be exempt from Unified taxes.

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- 51. I would like to see emphasis on jobs (good paying jobs) and hands on training opportunities. Also creating opportunities for homeownership would improve neighborhoods. Thank you for this opportunity to share my thoughts!
- 52. As you use funds to improve Racine, please try to avoid simply shuffling problems from one neighborhood to another.
 - 53. MEET w/neighbors (citizens) and listen to their needs and wants; then provide what 'they' need/want. Stop the big brother way of city hall/government knows best. OH! The corporations do not know what is best for the people of the city; they only exploit all for the bottom line/profit. City hall is a service for the people of the city; and paid for by them. This needs to be central in planning the use of these proposed \$\$.
 - 54. We would love Racine to improve all they can as we have sadly considered leaving her after living here our whole lives. We are looking for opportunities, safety and great neighborhoods, which can be found here, but improved upon.
 - 55. ADULT Supervised programs for the children are sorely needed. They should be year round and keep the children busy doing activities that they love. Remember not all children are athletic and maybe some funds could be directed to arts/crafts, sewing, clay play. Mommy & me (Daddy & me) programs would be great too.
 - 56. The KRM line is going to make it LOADS easier to get all the trash, drug using, law breaking, dollar draining folks into our community, more so then it will bring the law abiding citizens, who have nice cars they like driving, and when they see all the drugs they will either not move here or like our new neighbors will move as soon as the tax credit allows. Not to mention KRM will never sustain it's self and be, like our busses, a dollar drain to the citizens and another reason the people we would LOVE to see moving will not, because if you have not noticed Americans are sick of more taxes. Thank You for allowing me to give some input
 - 57. Encourage home ownership and maintenance. Enforce rental regulations so that rental housing is of good quality, kept up.
 - 58. Put as much as possible into things what will directly help the kids of Racine. After school programs, mentoring programs, parks and activities. I do not consider, free breakfast, free lunch or affordable housing things that will directly help the kids.
 - If someone cannot afford to support their family in this town, then they need to get a clue and move elsewhere.
 - No more free handouts to people that fail to make positive contributions to the rest of their community.
 - 59. Jobs Jobs (not minimum wage). Training High Schoolers for these jobs so they stay out of gangs.
 - 60. To modify and improve on existing programs and not to start new ones.
 - 61. Racine should focus on being a residential community of choice. Jobs do not need to come to the City proper, but rather to the region. Let's focus on updating quality of life in the City and participating in regional job opportunities and infrastructure.
 - 62. Lower crime rate and make Racine a safer place. Concentrate on drugs and gangs.
 - 63. We have empty homes, empty buildings, and an empty mall. We cannot find jobs paying more than minimum wage/retail and our city planners make it more and more difficult to access the interstate to

- commute somewhere else to find work. If you cannot provide us with jobs, at LEAST give us a direct way out of town so that we can become a bedroom community...
- 64. Consider the fact that children in Racine need more services and outlets for their youthful energy and imaginations; this is KEY to reviving this city. And build programs which encourage all sorts of apprenticeships, and programs which help current or former nonviolent offenders to access mentors and work in programs which build pride in their selves and in the greater community. Kenosha has done this sort of program with great success. Thanks
- 65. I am hoping that efforts will be put toward updating homes in the city and making our parks system better.
- 66. jobs jobs, and less unnecessary spending.
- 67. Help the people who are trying
- 68. No red pieces of art things that make a real difference get youth involved, gang prevention, jobs, property upkeep, destination development
- 69. Refuse to answer numbers 14, and 15.
- 70. Reuse abandoned buildings/brown fields for community revitalization activities. Develop underutilized land with sustainable neighborhoods. Make our community more walkable and vibrant by encouraging local business development. Deconstruct dilapidated buildings and encourage local neighborhood volunteers to construct and maintain pocket parks. Grocery store and other necessities downtown (how is downtown a car dependent area) so people don't have to drive to get groceries or go to the movies. Parking shouldn't cost money unless driving is NOT necessary. You have to provide a non-auto dependent neighborhood in order to justify generating revenue through parking fees.
- 71. Better communication.
- 72. More homeownership opportunities
 tear down/repair blighted houses
 a park in the historic district
 both take advantage to the asset you have in the lake and historic districts -- but also then give back to it
 and the people paying high taxes there.
- 73. Use any and all monies to better our children's education and provide for job creation...right now all money previously allocated for this and that should be on the table for consideration of true needs in this time and economy...Educated Kids and Jobs for them and their families would change everything!!!
- 74. As stated previously, my preferences are in: infrastructure (streets, sidewalks, and water/sewer) youth programming, housing stock improvement.
- 75. Find ways to include children with autism/special needs in after school programs and help the parents of these children find jobs that will allow for the flexibility that is needed so they don't have to struggle trying to stay on welfare.
- 76. Condition of streets in this city is ATROCIOUS!
- 77. The crime rate in our neighborhood has increased. We have had our vehicle broken in to, our neighbor's house has been robbed, and neighbors have been physically assaulted and robbed. This town is in a negative state, and I don't see any effective improvements made by our city officials.
- 78. Priorities should be jobs, housing and homelessness

- 79. We must hold people accountable who are making a negative impact (bad business owners, people who don't maintain their homes, 'slum 'lords, etc.). It's frustrating for those who do things the right way.

 Also, the public works department needs to be held accountable when things aren't finished properly on construction jobs very frustrating for homeowners to get the run-around
- 80. Priority 1 should be job creation in small and entrepreneurial businesses existing in Racine
- 81. Remove homes that could never be lived in or are in poor aesthetic condition from the outside create green space or an opportunity for a new construction home owner to buy the land at a discount to build new property or leave the space green.
- 82. Please, please, keep investing in downtown, Towerview and Uptown!!!!!! It is the gem of our city!!!! I love "First Friday" and hope programs like that continue. The arts culture we have in this city is very rich, and should be nurtured as much as possible (with community members, connections with UW-Parkside, continuation of "starving artist fair," maybe add a professional artists fair/festival with music and food, etc.). As a personal aside, I would LOVE to see a movie theater go in downtown or uptown, like the Alamo Draft House idea in Austin, Texas (http://en.wikipedia.org/wiki/Alamo Drafthouse Cinema). It could have first run and avant-garde features (also think of the Downer or the Oriental in the UWM area of Milwaukee) as well as food and drinks. I think it would be a big hit, and maybe even draw more people (like young professionals and retired seniors) to living downtown. Even though there are naysayers, the KRM would draw people here, too. In terms of business investments, there needs to be a push for small business and big businesses...utilize Gateway to train people for IT work and make this a tech-rich business environment. Another priority should be a real grocery store for the Downtown area. It doesn't have to be a Super Walmart (save that for the burbs!) but how about a normal sized Pick 'N Save? Also, I think it would be great if we could keep the splash and play fountains open for people to play in. If we can't, maybe another something like that could be opened somewhere else downtown, like next to the skate park. We need to expand our neighborhood watch programs and ensure that the crime in the city continues to go down. It would be great if we could carve out a niche for ourselves around the area in terms of low crime...maybe we could steal away some of Milwaukee's residents! We have so many natural assets, that people should be lining up to move here. If we set big goals for ourselves, I think Racine could really take off. Thank you to our city leaders for listening to our ideas and continuing their hard work to make Racine a nice place to live.
- 83. Funding for tax incentives to businesses to relocate or incubate in this community are necessary and critical.
- 84. More crime prevention and safe places for children is critical. Also- when driving West on 17th street to Taylor. Many issues there: cars parking to the north block view of South bound traffic, making the intersection extremely dangerous. There should be a light there, or, a no parking sign in front of the bar. Also, frequently, the crossing guard is not present for the kids to cross. Again, without clear vision of South bound traffic, this is a very dangerous safety issue for the children. The neighborhood COP officer has been doing an excellent job and police presence has increased. The city should be commended for their efforts- especially the Chief.

- 85. Rehab (exterior & interior) of rental properties of absentee landlords including making them pay a portion of the rehab money. Decent housing will result in better neighborhoods and will also discourage undesirable actions of tenants, i.e., drugs, prostitutes, gang members, loud music, late night horn blowing, etc. Tenant behavior is dictated by the house/apartment they live in, not the neighborhood. If a home is undesirable, then undesirables are drawn to them. Decent homes attract decent tenants. Therefore, I feel monies should be allotted to house improvement in addition to researching ways to make absentee slumlords responsible for the condition of their rental properties. Codes for external and internal rental properties should be improved to make slumlords provide decent housing for tenants and not let slumlords barely meet the housing code laws.
- 86. There is a strong need to maintain programs that support people getting on their feet from age 18 to 45 because of the lack of jobs. Also programs supporting autistic children in becoming safe and independent for their future.
- 87. CREATE JOBS, Decrease rental housing, increase homeownership
- 88. clean up bad areas of town that have dilapidated buildings, fix roads that need fixing, have safe places for recreation for teens and young adults to keep them off the streets, help people get JOBS!!!
- 89. Most frustrating has been the increase in city departments competing for CDBG dollars to cover what other tax \$\$ are supposed to do, all at the expense of nonprofits to provide services to residents. There needs to be a balance to make sure that basic social needs of the people (good education, job training, etc.) are taken care of and then street lighting, manhole repairs and tree- planting.
- 91. Help the schools to improve and we might draw more people into Racine.
- 92. Distribution of these funds should be made based on agreed upon priorities not political.
- 93. This city has a lot of potential but the some things are being done the wrong way or not in the order they should be done in.
- 94. Stop making more fix what we have, and make it safe for everyone!
- 95. Use them for what they are meant for not whizz them away on some pet projects
- 96. Let's not waste this money. Let's make sure that we put it into teaching our youth and giving them opportunities to stay out of trouble. Knowledge is power. Hold parents accountable as well. Lets make sure are kids are getting great opportunities as well as education. Basic things like a basketball court actually being playable. A crack that your foot could fit in doesn't describe decent standards. Use the indoor facility to its maximum potential. There are many hours and days in a week. USE THEM
- 97. When using these programs they need to be used a lot more wisely and should require more screening. Racine is rampant with people who work the system and a lot of citizens are sick of it. As a white male I find it disturbing how many programs are out there for minorities and hardly any out targeting white males. There are plenty of white males who are struggling to find work yet the city keeps opening up employment programs for minorities. Also the amount of rental housing in this city has gotten out of control. Screen the tenants!! People wonder why these neighborhoods have taken such a dive in recent years it is because they move trash into these rental units in once nice neighborhoods causing neighbors

- to move out due to fearing for their family's safety and well being. There should be a cap on how much public rental assistance should be used in this city and also higher screening should be required.
- 98. Federal taxes are too high largely because of attitudes that say we have to get this money or someone else will. If all municipalities stop this abhorrent behavior, we can end this cycle of dependency both at the federal level and local level.
- 99. We need to get tough on gangs. We need anti gang programs.
- 100. waste of money and time
- 101. We need the LEADERS to take charge and get their constituents educated on what they have to do to achieve a good neighborhood. They need to graduate high school and go on to college, technical college or develop a trade. We can help but the blunt of the responsibility falls on the individual shoulders. We need all of Racine to work together.
 - "Put on your big boy (girl) pants, quit whining and get to work".
- 102. Hope you clean up Racine!
- 103. Three needs that I see:
 - supporting availability of employment options
- continuing to deal with empty or abused buildings
- effective public transportation systems
- 104. Start getting rid of all the illegals. Maybe some job opportunities would open up for actual taxpaying citizens.
- Spread the money out to more organization, not just the same programs every year. The process should be fair and also include grassroots campaigns from those that live in the areas.
- 106. don't apply for this grant anymore/stop giving free handouts=a continual, noticeable better Racine
- 107. JOB CREATION. JOB RETENTION. YOUTH MENTORING AND YOUTH PROGRAMS. GET FAMILIES TO RESPECT THEMSELVES AND THEY WILL RESPECT OTHERS. THEY NEED TO BE PROUD OF WHERE THEY LIVE.
- 108. We need to recruit jobs and rapid transit. Otherwise, this city continues its march to irrelevance and decay. Improvement of our schools may help to revitalize the city.
- 109. Try to stop the ghetto from expanding west-ward. Get the youth off the streets and want to do something productive with their lives. Get the youth to break the cycle.
- 110. There are several older homes that possess so much potential and have character. With the right incentive or grant programs many of the homes could be restored or significantly upgraded without losing the character or uniqueness of the home. This would include homes south of downtown as well as north of downtown (3 miles either way). We live in a 200,000 ranch home on the north side, but would love to buy a historic type home south of downtown. Many are in such poor shape we would not afford to restore or upgrade them. We are aware of people whom have tried and ended up biting off more than they could chew, and losing their homes. My biggest fear is that some of these homes that are so beautiful and historic will literally fall apart or decline so badly the only one whom will be able to afford them is someone whom is willing to sink a half million dollars or more into a home that is not worth it. We need to somehow provide grants or some means of restoring these homes for Racine natives to remain here in Racine.

- 1. I would like to see a creative way to slowly remove all telephone poles from our streets. Put them underground or move them, etc. They are ugly. I wish we had a tree for every telephone pole.
 2. Businesses (new) want an educated workforce. More education of adults would help attract new
 - businesses and raise the educational level and hopes of our minority children who lag behind in reading and math. Gateway Technical College is not the answer for all persons. Maybe we need to use our local public schools and literacy programs to help with this need. 3. I support the KRM train service.
- 112. Take a guess as to what I am going to say here. STOP SPENDING and stop abusing the few decent taxpayers you do have for residents; we won't take it forever and have MANY other places we could chose to live.
- 113. Funds should be used to improve the life style of all in the city of Racine. Management of Racine needs to look at the overall picture of our city long range programs.....our city has isolated itself from the rest of our state when it comes to improvement.
- 114. More money for fighting crime and creating family supporting jobs. Increase homeownership
- 115. Make sure the funds are properly used to benefit everyone in Racine County. We are losing to many residences because of our community problems.
- 116. Give kids something to do.Need supervision at parks.Kids getting bullied at parks.
- 117. Need to preserve and restore our assets, like Washington Park and environs. Also, any new projects must not compromise on quality! BTW West Racine developments should front on Washington Ave! We don't want dumpsters on the Avenue like Walgreen's has on State Street! That whole development (State & Memorial) should be a lesson in what NOT to do!
- 118. Clean up the bad neighborhoods and you'll start to see the problems in this town go away. Find a way to make it less appealing for the dealers, thugs and other criminals to want to stay in Racine.
- 119. Lower taxes.
- 120. Nothing that puts a financial burden on any individual homeowner. We're tapped out!
- 121. Get the illegal immigrants out of here
- 122. crime prevention-hire more police mentoring programs for youth gang prevention
- 123. The city needs to be safe people held accountable for their actions along with their kids. We should be a city full of accountable people and we will have jobs and go places.... STOP taxing business
- As far as any financial benefits the basic should always come first take care of streets, sidewalks, parks and the beach, help the elderly and handicapped. Anything else should be the individual's responsibility of the landlords etc. to take care of what they own. the government should quit wasting money on so many less important financial burdens
- 125. Teach self-reliance, no giveaways, pay your own way,
- 126. Hold people accountable for their property. Landlords get away with doing nothing in Racine. We moved from a perfectly nice house because the neighborhood went mostly rental and fell apart. We had the nicest house on the block which went against us when selling. When we called and complained about

the conditions of the neighborhood, we were told by city employees that nothing could be done because the renters/homeowners were poor and had no money to fix up their house. Which I replied, then why do they have new cars and 60 inch screen TV's. Something is wrong with the system. No one will want to move to Racine it looks like crap on the outside. Look at the neighborhoods outside of the Twin Cities in Minnesota as an example. Clean neighborhoods, lots of parks equals lots of people.

- 127. Programs that help decrease violence; park patrol, visible police, help citizens with funds who want to work to improve their area parks area;
- 128. Racine needs more pride in ownership of homes for homeowners AND landlords!
- 129. Make it more available to apply for low income renting, even if it's HUD or what have you. I don't necessarily need rent assistance, but low rent for HUD would be greatly appreciated. Then to be able to apply for rental reimbursement for the poor would be a good thing to have also. Even if I got to get a partial one. It stinks that at 41 I have to choose toilet paper or my thyroid medicine?
- 130. I support using CDBG, HOME and ESG funds to help local children and to reduce density in the inner city.
- 131. LED Lighting for streets. Demand that vacant buildings' owners keep their properties clean and neat
- 132. EARN the entitlements. Make one small improvement in some area of your life and watch how it influences your neighbor
- 133. Bike paths, bike lanes, more parks, these things attract young professionals to our area and make them want to stay.
- 134. Stop using tax dollars! Let private enterprise take care of the so-called "needs" that don't need to be in the public realm. We don't need more government involvement!!! Stop taxing Wisconsinites so much. This is not a tax friendly climate for either an individual or an employer to live in. Improve the Wisconsin tax burden and you will see Racine and Wisconsin start to flourish.
- 135. Thanks for the opportunity to express my opinions. We have a wonderful city here with much potential. However, we need desperately to drastically upgrade educational opportunities (especially the public schools, but also vocational retraining and literacy programs), and also do things that help people find employment (improved transit to job centers such as Milwaukee and Chicago (i.e. commuter rail), and enhanced support of efforts to entice businesses to invest here and to foster home-grown small business.
- 136. Create a hostile environment for the rug rats that are over-running Racine and they will go elsewhere then Racine will become a better place to live. Kenosha, Milwaukee and Waukesha suburbs do it. When to food supply for rats runs out they go elsewhere. Racine has too many rats.
- 137. Invest in YOUTH. INVEST in YOUTH. INVEST IN YOUTH!!!! Oh, also, INVEST IN YOUTH!!!!!! If you do this, you are funding opportunities, not only for the next 5 years, but think 5 GENERATIONS. No more short-sighted thinking and planning! By investing in youth and families in a holistic fashion, every single person in Racine benefits.
- 138. Get people off of public assistance. Too many people take free money and do nothing to repay it or improve their lives. Free money doesn't give anyone motivation to pay their own way or get off of government assistance. Our taxes are high enough already!
- 139. Sadly, these funds can do nothing to retain our young people with college educations. There has been a continual loss of this population over the years. Those in my age demographic stay, but there is little to

attract those younger people who are historically the life-blood of cities. The city has become more diverse, yet increasingly poor, less educated and needing more social services. This affects our schools, neighborhoods, job markets and quality of life. It is sad to see. A city with potential, but unable to retain its' productive citizens. I don't know what the answer is, but more funding to serve the unproductive is surely not.

- 140. cdbg home esg dollars are increasing our tax burden
- 141. Stop catering to illegals. Start Unified school district from scratch. Children go to school in own neighborhood. Judges shouldn't be so soft on all crimes. Businesses will not prosper if there isn't a good school district for their children to attend.
- 142. Spend the dollars where needed. I listen to city council argue about where the dollars should go and I say to that use it where it's made significant improvement thank you.
- 143. Stop using CDBG money for public works and use it for programming
- 144. If Racine is to actually succeed it will require a focus on essential services, and not a dependency on the State or Fed \$\$ to solves its problems. Especially problems that are NOT the responsibility o the City and the Taxpayers to fix. We have a very diverse city with lots of interesting people who are creative and charitable, and have many talents to improve their own lives as well as those around them.
- 145. The grade of our street has been off for years and keeps ruining our driveway and sidewalks which we have to pay to replace and it has been going in one ear and out the other of our so called fathers at city hall. It's about time our tax dollars are spent where they should be, not prettying up the downtown area.
- 146. We have a big lake. Someone should be able to benefit from it! Instead of building condo's!
- Our city has more than enough rental properties right now. We need to concentrate on improving the ones we have rather than developing new ones. That includes eliminating the "projects" on Jacato Dr. As a city, we should concentrate more on attracting homeowners than bringing in more renters who require every kind of assistance under the sun. Our depleted, land locked tax base can't afford to keep supporting more and more no-income residents!
- 148. Use the money wisely. We have to pay it back some time through fed taxes. Really take a look at what is currently funded and determine if the money is well spent. Don't just give the money to the same groups because they got it in the past. Some of the programs are not successful. Move to things that are successful or could be with funding. Don't keep throwing money at the same old tired programs.
- 149. We have so many out of work people, inmates, retirees, and churches. We should in some way reward volunteering to benefit the community. I think people would feel good and the community would benefit.
- 150. Do NOT go ahead with KRM. Create JOBS.
- 151. I became a single mother of 5 children in 2005. Since then I have been struggling to pay my rent every month, let alone the other bills i have that are necessary to live. I haven't been able to sign up for housing & won't be able to until 2012. I have been trying to find a job for the last 2 years! I have put in so many applications i have lost count. So to survive with my 5 children I have had to borrow money from family and friends, Do small jobs around the house for them. I am so far into debt from borrowing & begging money from people I don't know where to turn, But to try to leave the only place I have ever

known as home (Racine) just to survive & to put a roof over my kids heads. My children & I have gone entire summers without electric. What do you say to 4 year old twins when they say "Mommy when are we gonna be able to watch cartoons again"?

- 152. Please give more consideration to families trying hard on lower than normal income for home improvement even when they do not meet a minority listing. Working people sometimes have a harder time than those on government assistance already.
- 153. Job creation has to be our #1 priority for all of the other areas to improve
- 154. Follow up with these plans you have in mind, get more input from the community. Get the community involved many people are willing to help but you have to reach out to them.
- 155. The Fed's are good at giving start-up money. But what about maintaining programs? I say send it back to Washington marked "return to sender."
- 156. There is no amount of funding that will make this city into any less of a rotting pit of crap than it truly is.

 There's nowhere decent to live, nowhere decent to work. Even if the city decided to improve its parks or recreation centers, the trash and youth would probably vandalize it, or find a way to destroy it anyway.
- 157. Please improve neighborhood parks. Need to work on unemployment rate in Racine, that is the root of many of the city's problems.
- 158. Racine needs:
 - 1. Jobs
 - 2. Places to shop and eat (instead of going to Kenosha)
 - 3. Hosing for low income in safe areas
 - 4. More resources for families going through financial crisis
 - 5. less crime
 - 6. better schools
- 159. None
- 160. We desperately need a commuter rail line.
- 161. Rehabbing vacant buildings in this city would put people to work, help with the local economy, and provide safe housing instead of vacant building that are being broken into and vandalized making neighborhoods unsafe.
- 162. Good jobs and crime prevention are a critical need. It's so sad watching this town become more dangerous with each passing day.
- 163. Race/ Decent should not play a big role in collecting this data. Race/ Decent needs to be addressed in the city of Racine. Many people do not understand or accept difference or diversity, even though our city is extremely diverse. Ignorance is what is feeding people to dislike each other, it pushes people into inappropriate activities like fighting or gang activity. A stronger sense of getting along and community is definitely needed in Racine.
- 164. Work with police dept to get officers off dayshift and put them where the crimes are like when the sun goes down. police present is truly a deterrent
- 165. It is very hard for persons with disabilities to find affordable housing. The low-income housing available in Racine has become blighted and overrun by drug dealers, criminals and is disproportionately occupied

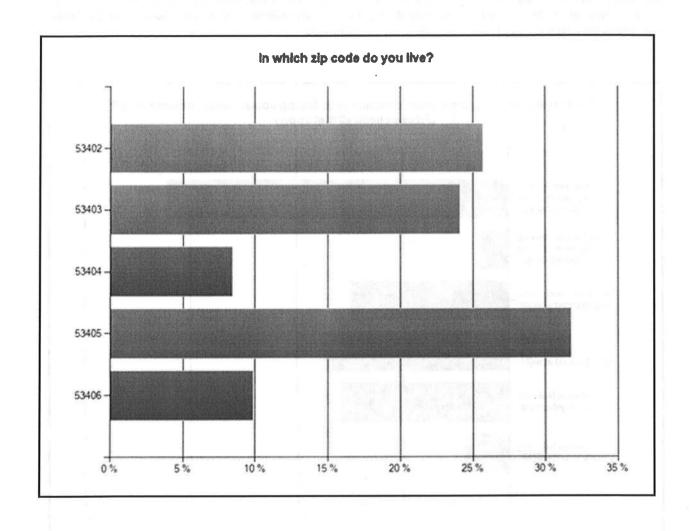
by minorities. We need to provide more decent, affordable housing for persons on fixed incomes and for those who are under-employed.

- 166. Crack down on gangs. Buy and raze Jacato. Help RUSD
- 167. Not family oriented..no public pool, not enough parks and way too much crime
- 168. DON'T GO CRAZY SPENDING MONEY.
- 169. Without more family supporting jobs, the city and its residents will continue to decline. Racine is a beautiful place with great people, but a city cannot flourish if people cannot find work. Without work the city will continue to decline properties falling into disrepair, youth, unable to see a hopeful future, lured into crime and gangs. We need jobs and job training. We need good public transportation. We need great education to help our children thrive and grow. The number of homeless and potentially homeless in our community is staggering and that number will grow if more is not done NOW to turn the bleak job market around. Give people a reason to hope give them jobs!
- 170. Please go after slum lords in this city. I live in a rental neighborhood and am sick to death of slum lords reaping the financial benefits and putting little/nothing back into properties in the way of pruning trees, bushes, painting, roofs, sidewalks, allowing residents to have junk in yard, unkept lawns. I rented for years before we purchased our home and as a renter I took pride in my "home" and had a decent landlord who gave us credit towards our rent to keep the yard up. Also, the streets in this city are really bad, Wright Ave., Ohio from Durand to Washington Ave. Downtown is ok, but lets be real, not alot of people shop or hang out on a regular basis, so please put some dollars on streets and PLEASE cut the grass on the median strips on a regular basis, last year was a joke and a hazard.
- 171. Jobs, Jobs, Jobs and affordable housing
- 172. Need jobs, more police who do their jobs, work on stuff for kids to do
- 173. I am a mother of three children two are boys. One of my boys is becoming a menace and I cannot get any help. Cops come to my home and act as if I am the problem. I can't understand why it takes for my son to get into serious trouble before I receive help for him.
- 174. We need to show our children and seniors that they are valued members of our community. We need to have more available resources to help ALL citizens reach their fullest potential. We need a business community that will work to support the community & our local government needs to find ways to help them do this. We need to feel as if our opinions are not just taken and never valued. I would love to see more involvement with the city and our schools. Thank you for the opportunity to express my thoughts and opinions.
- 175. Public input is very important. Requests from city staff to use this money for things their department should already be doing are wrong.
- 176. In the future, please have a category for biracial.

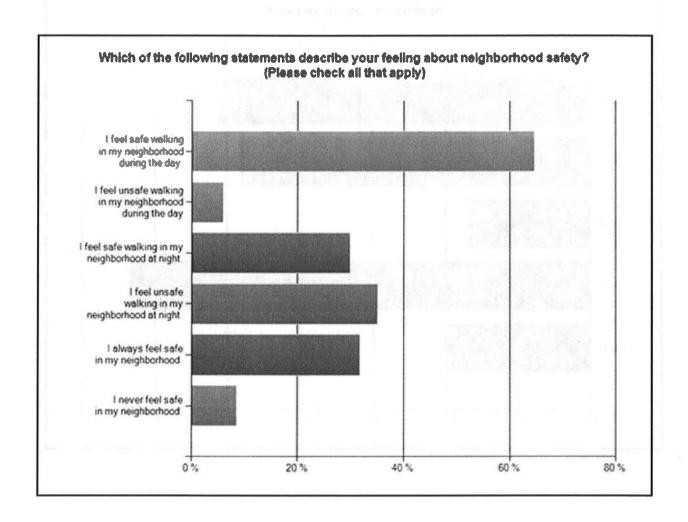
 Previous statements, about the importance about the quality of programming, are emphasized.
- 177. Has education is so critical today I believe we need to increase the hours the library is opened if we are to improve the quality of life in Racine. This would help the community in all phases.
- 178. We don't need to waste federal funding (or tax money) for public housing which will do little to stop crime or improve the appearance of our neighborhoods. People could perhaps get some training and

- then they become responsible for themselves and get jobs for themselves. We cannot keep people on government programs for life. At some point we are all responsible for ourselves.
- 179. I sincerely hope you have other mean to distribute this survey... your economic targets are sorely missed using the internet....
- 180. It is time to stop using these funds. This is not free money! This is taxpayer dollars and it is time to stop the redistribution of funds earned by those who work and pay taxes to those who WON'T. And what the government doesn't stop to think about is that all those who WON'T contribute are hurting those who CAN'T just as much as they hurt the taxpayers through their laziness and fraud.
- 181. Thank you for your work to make Racine a better place to live.
- 182. We need jobs and children need to be our greatest resource. We need to take educating and keeping them out of trouble a priority. We do not need to waste money failing at educating and then incarcerating them all.
- 183. Education, mentoring kids and giving them healthy places to live, and jobs -- focus on these three issues and we'll be okay
- 184. MORE police and neighborhood policing options. Consequences for perps
- 185. It has to be spent to increase income, or it is lost money. To increase income it must A) Generate Jobs, B) improve the desirability for vacation/relocation; C) provide training/mentorship opportunities to break the cycle that Racine seems to be in.
- 186. Crime prevention, education improvement, jobs, new business, public transportation, trolleys, taxis, better medical, better lighting, sidewalks
- 187. Allow others then the good old boys in the system
- 188. Tear more old houses down.
- 189. none
- 190. more of the funds should be used to improve the conditions in the neighborhoods (garbage, buildings, and junk cars)
- 191. Add category in future questionnaires to include: don't know, no opinion, or unknown.
- 192. My feeling is that these funds should be used in such a way that they are LOANS issued with a low interest rate to city citizens who can be sure to pay them back to be used again.
- 193. might be time to redevelop parts of the city
- 194. Stop helping people buy houses that they cannot afford.

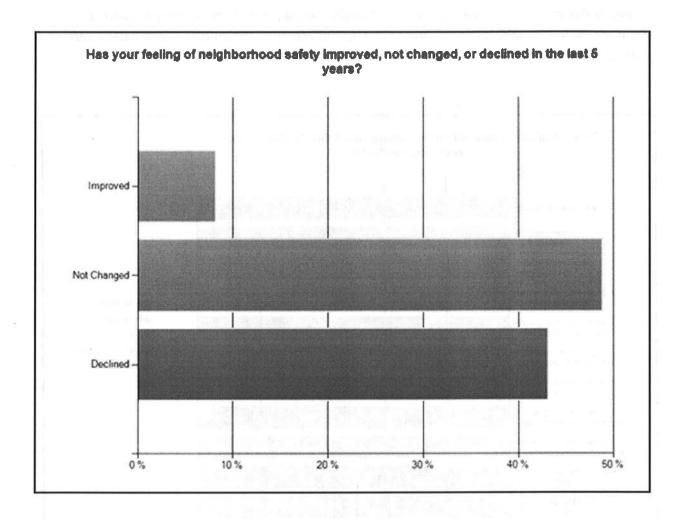
Question # 1: In which zip code do you live? 53402, 53403, 53404, 53405, 53406



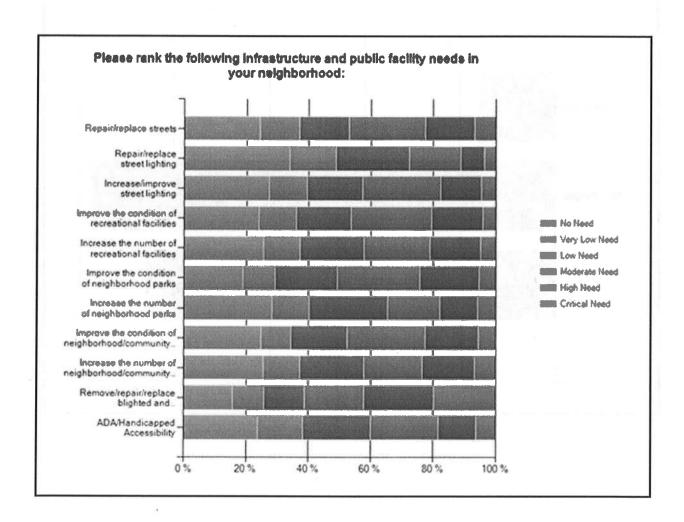
Question # 2: Which of the following statements describe your feeling about neighborhood safety? (Please check all that appy) I feel safe walking in my neighborhood during the day; I feel unsafe walking in my neighborhood during the day; I feel safe walking in my neighborhood at night; I feel unsafe walking in my neighborhood at night; I always feel safe in my neighborhood; I never feel safe in my neighborhood.



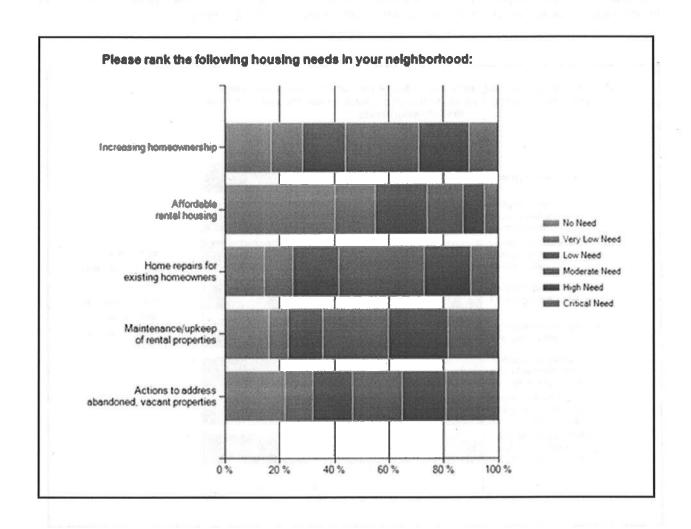
Question # 3: Has your feeling of neighborhood safety improved, not changed, or declined in the last 5 years? Improved; Not Changed; Declined



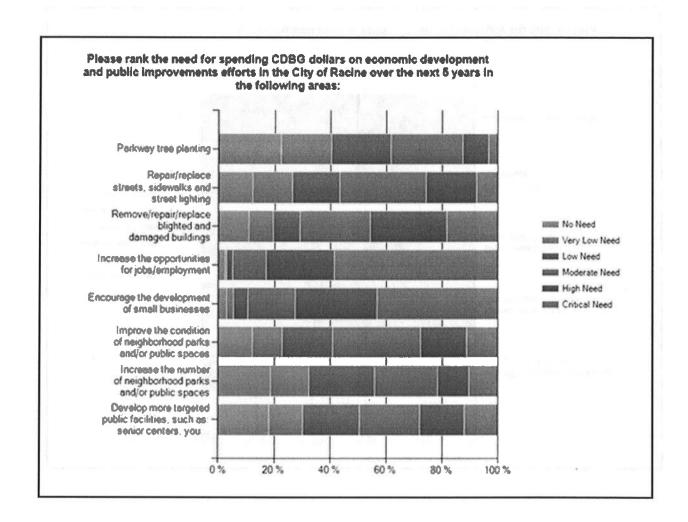
Question # 4: Please rank the following infrastructure and public facility needs in your neighborhood. Repair/replace streets; Repair/replace street lighting; Increase/improve street lighting; Improve the condition of recreational facilities; Increase the number of recreational facilities; Improve the condition of neighborhood parks; Increase the number of neighborhood parks; Improve the condition of neighborhood/community facilities (senior centers, youth centers, community centers); Remove/repair/replace blighted and damaged buildings; ADA/Handicapped Accessibility



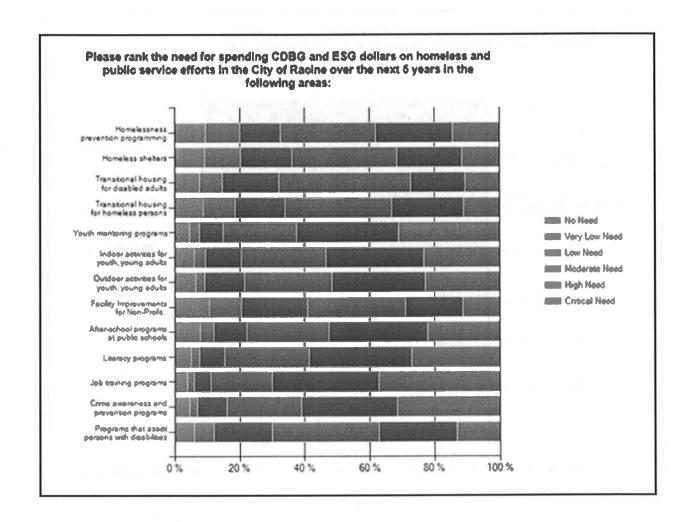
Question # 5: Please rank the following housing needs in your neighborhood. Increasing homeownership; Affordable rental housing; Home repairs for existing homeowners; Maintenance/upkeep of rental properties; Actions to address abandoned, vacant properties.



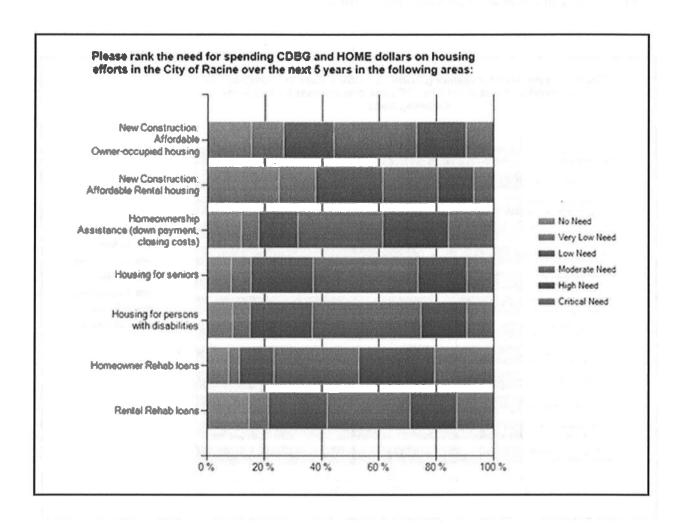
Question # 6: Please rank the need for spending CDBG dollars on economic development and public improvements efforts in the City of Racine over the next five years in the following areas: Parkway tree planting; Repair/replace streets, sidewalks and street lighting; Remove/repair/replace blighted and damaged buildings; Increase the opportunities for jobs/employment; Encourage the development of small businesses; Improve the condition of neighborhood parks and/or public spaces; Increase the number of neighborhood parks and/or public spaces; Develop more targeted public facilities, such as senior centers, youth centers, community centers.



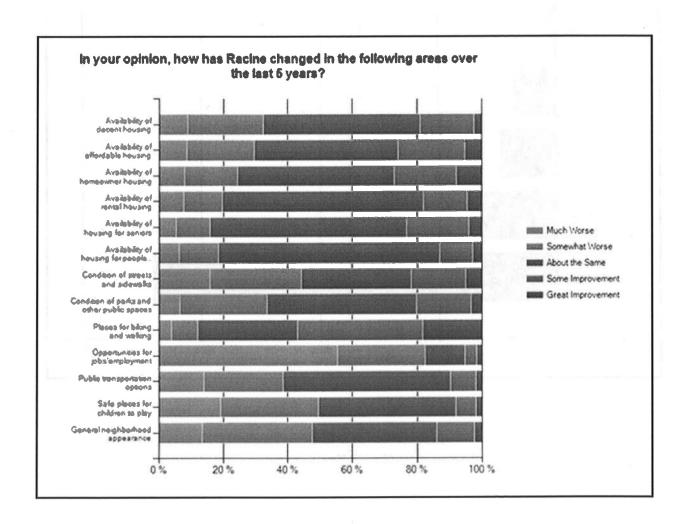
Question # 7: Please rank the need for spending CDBG and ESG dollars on homeless and public service efforts in the City of Racine over the next 5 years in the following areas: Homelessness prevention programming; Homeless shelters; Transitional housing for disabled adults; Transitional housing for homeless persons; Youth mentoring programs; Indoor activities for youth, young adults; Outdoor activities for youth, young adults; Facility improvements for non-profit organizations; After-school programs at public schools; Literacy programs; Job training programs; Crime awareness and prevention programs; Programs that assist persons with disabilities.



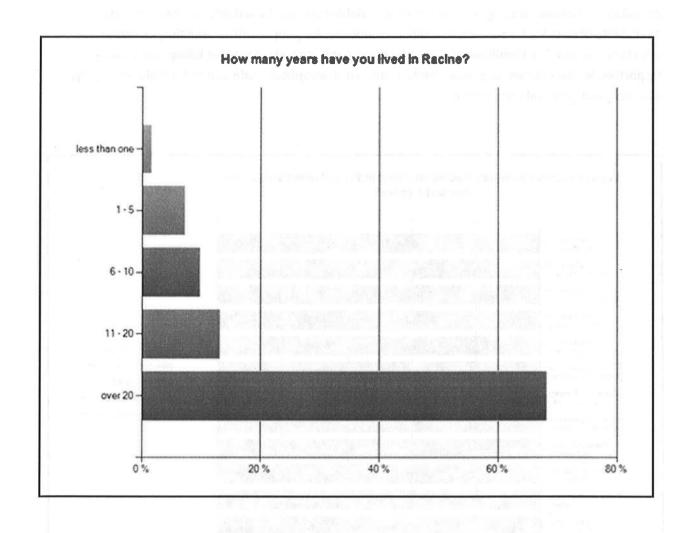
Question # 8: Please rank the need for spending CDBG and HOME dollars on housing efforts in the City of Racine over the next 5 years in the following areas: New construction of affordable owner-occupied housing; New construction of affordable rental housing; Homeownership assistance (down payment, closing costs); Housing for seniors; Housing for persons with disabilities; Homeowner rehab loans; Rental rehab loans.



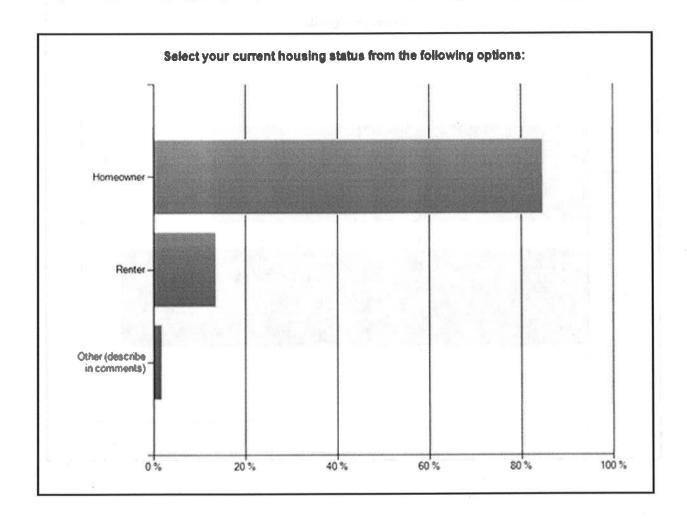
Question # 9: In your opinion, how has Racine changed in the following areas over the last 5 years? Availability of decent housing; Availability of affordable housing; Availability of rental housing; Availability of housing for seniors; Availability of housing for people with disabilities; Conditions of streets and sidewalks; Condition of parks and other public spaces; Places for biking and walking; Opportunities for jobs/employment; Public transportation options; Safe places for children to play; General neighborhood appearance.



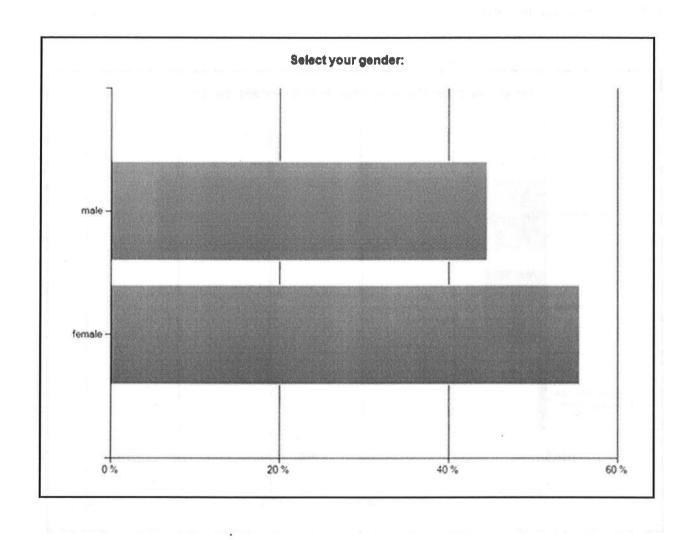
Question # 10: How many years have you lived in Racine? Less than one; 1-5; 6-10; 11-20; over 20.



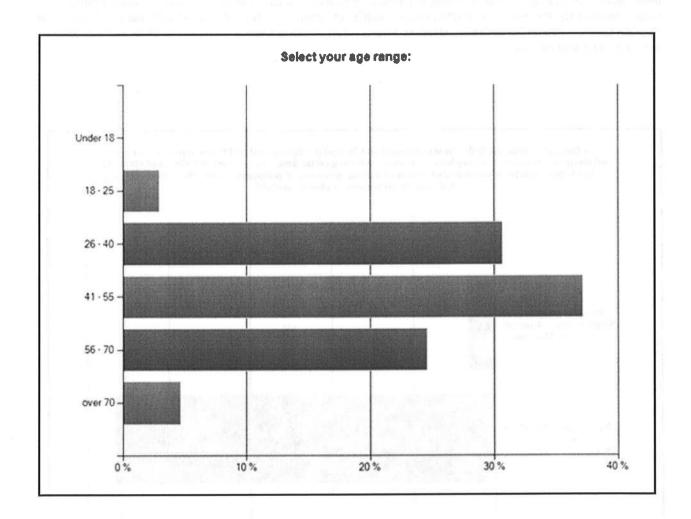
Question # 11: Select your current housing status from the following options: Homeowner, Renter, Other (describe in comments).



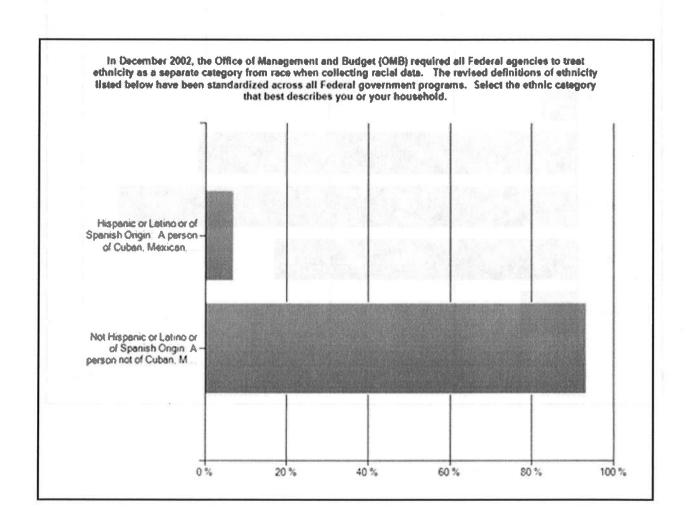
Question # 12: Select your gender: Male, Female



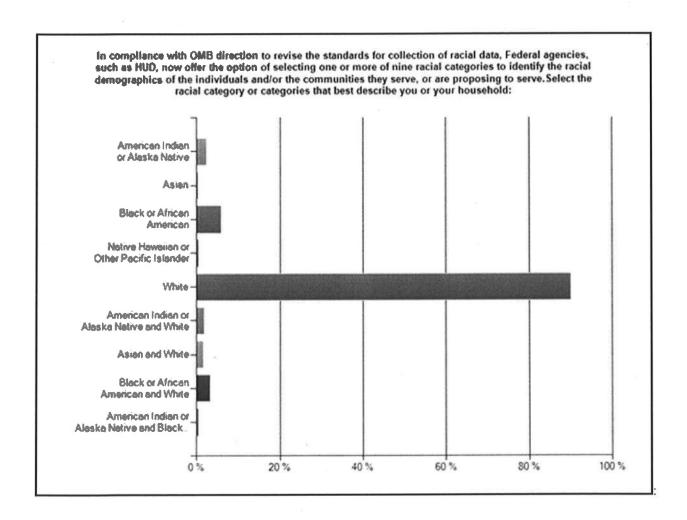
Question # 13: Select your age range: Under 18; 18-25; 26-40; 41-55; 56-70; over 70.



Question # 14: In December 2002, the Office of Management and Budget (OMB) required all Federal agencies to treat ethnicity as a separate category from race when collection racial data. The revised definitions of ethnicity listed below have been standardized across all Federal government programs. Select the ethnic category that best described you or your household. Hispanic or Latino or of Spanish Origin: a person of Cuban, Mexican, Puerto Rican, South or Central American, or other Spanish culture of origin, regardless of race; Non-Hispanic or Latino or of Spanish Origin: a person not of Cuban, Mexican, Puerto Rican, South or Central American, or other Spanish culture of origin, regardless of race.



Question # 15: In compliance with OMB direction to revise the standards for collection of racial data, Federal agencies, such as HUD, now offer the option of selecting one or more of nine racial categories to identify the racial demographics of the individuals and/or the communities they serve, or are proposing to serve. Select the racial category or categories that best describes you or your household. American Indian or Alaska Native; Asian; Black or African American; Native Hawaiian or Other Pacific Islander; White; American Indian or Alaska Native and White; Asian and White; Black or African American and White; American Indian or Alaska Native and Black or African American.

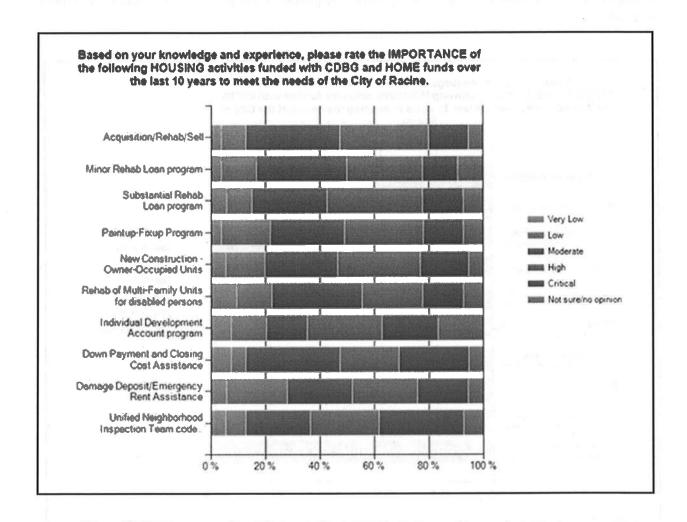


- 1. I think it would be great to have a committee made up of community volunteers (a cross section of individuals) to have input on the use of the grant monies and questions asked in this survey) I think the committee members should apply to be on this committee and it should be a two year term. This would give the residents an opportunity to feel like they are contributing to the community and are being heard.
- 2. Priority 1 should be job creation for existing small and entrepreneurial business
- 3. My biggest concern is for the CD committee to get a handle on a specific set of criteria with which to judge applications and to stick specifically to the four funding priorities. I ranked ESL, for example, as a high priority but they don't fit in the four funding categories. Nor would teen pregnancy. I think that communication to the applicants should be very clear of what the expectations/goals must be-if you aren't meeting them, then don't ask us for money!!!!
 Community development efforts must include RPD and RUSD. I think our money goes down a deep hole without a solid collaborative effort. HAC goes a long way in coordinating homeless efforts, I believe the others should be held to task: for example, if you want to do youth service programs with our money, you best be a part of the Coalition for youth, for example.
- 4. It is critical that these funds be used to address employment barriers in the community, increase affordable, safe and decent rental housing, increase the use of funds for financial rental assistance since the level of Section 8 and other subsidized programs does not meet the current needs in the community, and homeless prevention activities (including the aforementioned).
- 5. I think that the next 5 years will be very different then the past 5-10 years due to the recession. This creates different needs.
- 6. remain open minded
- 7. Trust the people/community leaders (NOT ministers or those backed by white organizations) who make you least comfortable. Those who do will be able to mobilize the citizens for good and not just the status quo.
- 8. CDBG Funds have become very political. Applications should be based on measurable performance outcomes. There are consistent applications that are funded to programs that have had problems managing their money and respecting how the money should be spent. Only programs with sufficient infrastructure and a solid track record of third party audits and good monitoring reviews should be considered for this funding. Programs who misuse funds (intentional or not) should be at face possible "probation" based on the severity and/or intentions of their offences until they can prove that their finances and internal controls are in order. Public money should have a higher standard of accountability. Applications should be ranked (point system?) based on their merit, alignment with city priorities and performance.
- 9. Funding needs to be channeled into cleaning up the inner city. Specifically, removing blighted homes and substandard structures. Cleaning up vacant lots, getting rid of the trash, and landscaping the remaining green space with grass and trees. Get rid of the gravel piles along Memorial Drive both North and South.

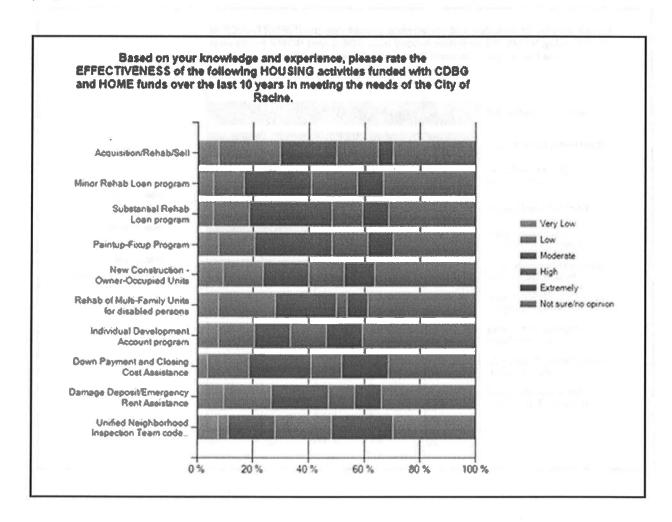
Remove dilapidated buildings throughout the area. Create high tech sites which will bring in high tech jobs. Recognize Racine is a bedroom community to Milwaukee and Chicago. Gear our community to residential as the commercial aspect will not be coming back in the near future. Opening up green space in the inner city will reduce crime and make those areas more attractive all the way around.

- 10. Now is the time to use more of this money for improvement of city assets. Using these funds to gain operational efficiencies will benefit everyone as the tax burden will be decreased with this increased efficiency. The less money we have to payout to manage our assets, the less we have to tax the citizens.
- 11. I appreciate the survey. CDBG Public Service Dollars is the weakest link in terms of focus too much of a poker game and patronage for the "program of the day" as well as too much allegiance to programs that have questionable metrics of success (Neighborhood Watch others)
 I do believe that staff are doing a good job in trying to balance a lot of priorities.
 City really doesn't have the expertise to effectively prioritize human service programs.

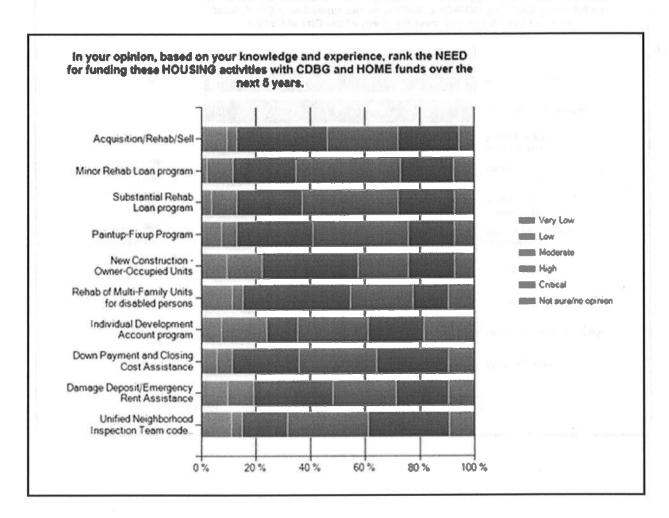
Question # 1: Based on your knowledge and experience, please rate the IMPORTANCE of the following HOUSING activities funded with CDBG and HOME funds over the last 10 years to meet the needs of the City of Racine: Acquisition/Rehab/Sell; Minor rehab loan program; Substantial rehab loan program; Paint Fix-up program; New construction of owner-occupied units; Rehab of Multi-Family Units for disabled persons; Individual Development Account program; Down payment and closing cost assistance; Damage Deposit/Emergency rent assistance; Unified Neighborhood Inspection Team code enforcement program.



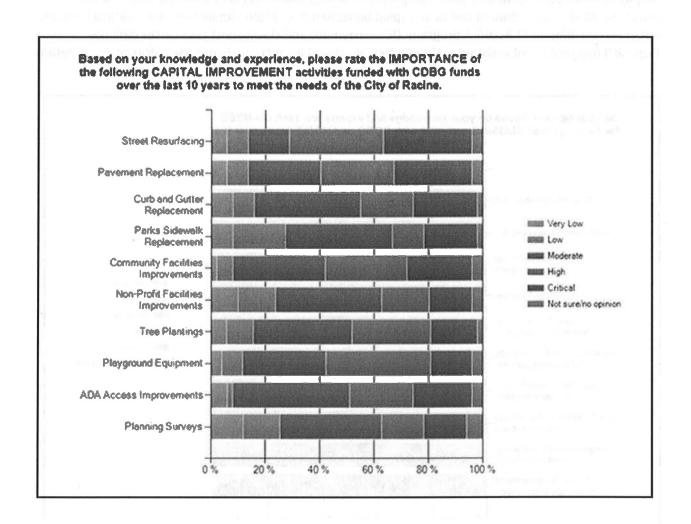
Question # 2: Based on your knowledge and experience, please rate the EFFECTIVENESS of the following HOUSING activities funded with CDBG and HOME funds over the last 10 years to meet the needs of the City of Racine: Acquisition/Rehab/Sell; Minor rehab loan program; Substantial rehab loan program; Paint Fix-up program; New construction of owner-occupied units; Rehab of Multi-Family Units for disabled persons; Individual Development Account program; Down payment and closing cost assistance; Damage Deposit/Emergency rent assistance; Unified Neighborhood Inspection Team code enforcement program.



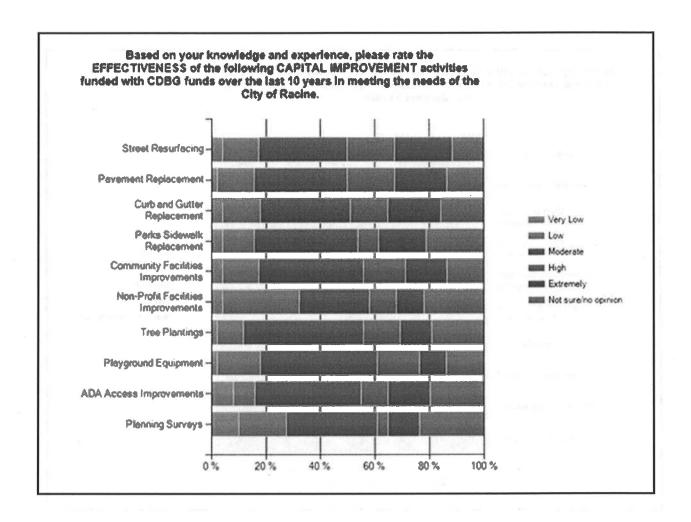
Question # 3: Based on your knowledge and experience, please rate the NEED for funding these HOUSING with CDBG and HOME funds over the next 5 years to meet the needs of the City of Racine: Acquisition/Rehab/Sell; Minor rehab loan program; Substantial rehab loan program; Paint Fix-up program; New construction of owner-occupied units; Rehab of Multi-Family Units for disabled persons; Individual Development Account program; Down payment and closing cost assistance; Damage Deposit/Emergency rent assistance; Unified Neighborhood Inspection Team code enforcement program.



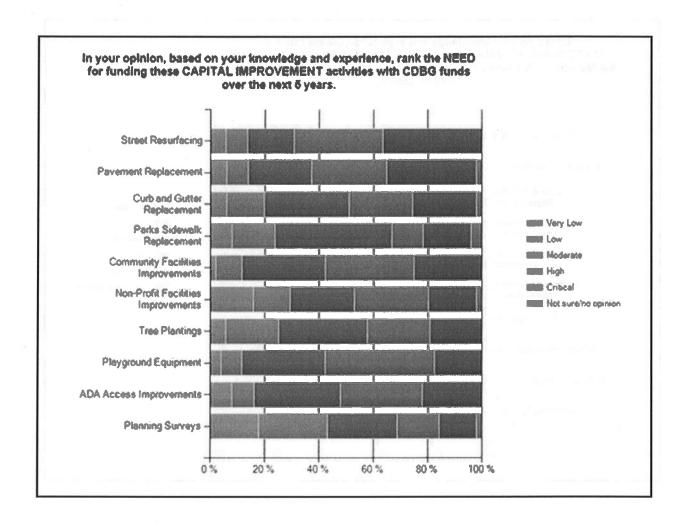
Question # 4: Based on your knowledge and experience, please rate the IMPORTANCE of the following CAPITAL IMPROVEMENT activities funded with CDBG and HOME funds over the last 10 years to meet the needs of the City of Racine: Street resurfacing; Pavement replacement; Curb and gutter replacement; Parks sidewalks replacement; Community facility improvements; Non-profit facilities improvements; Tree plantings; Playground equipment; ADA access improvements; Planning surveys.



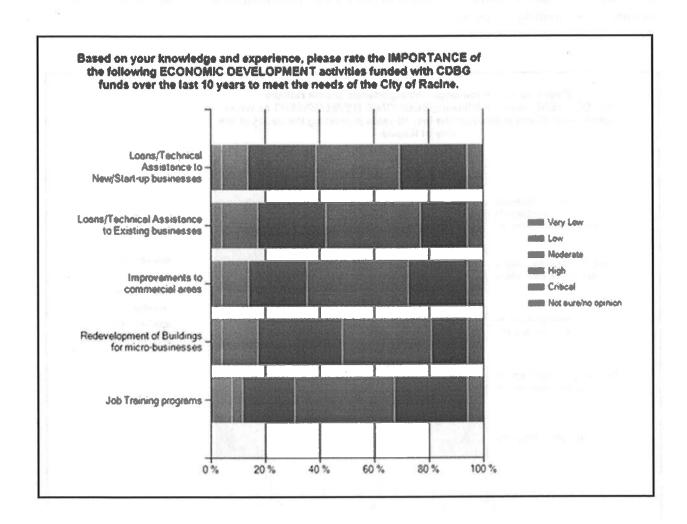
Question # 5: Based on your knowledge and experience, please rate the EFFECTIVENESS of the following CAPITAL IMPROVEMENT activities funded with CDBG and HOME funds over the last 10 years to meet the needs of the City of Racine: Street resurfacing; Pavement replacement; Curb and gutter replacement; Parks sidewalks replacement; Community facility improvements; Non-profit facilities improvements; Tree plantings; Playground equipment; ADA access improvements; Planning surveys.



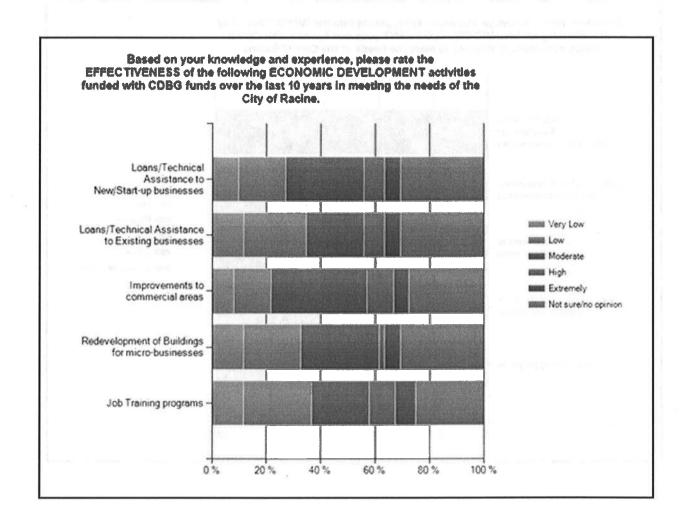
Question # 6: Based on your knowledge and experience, please rate the NEED for funding these CAPITAL IMPROVEMENT activities with CDBG funds over the next 5 years to meet the needs of the City of Racine: Street resurfacing; Pavement replacement; Curb and gutter replacement; Parks sidewalks replacement; Community facility improvements; Non-profit facilities improvements; Tree plantings; Playground equipment; ADA access improvements; Planning surveys.



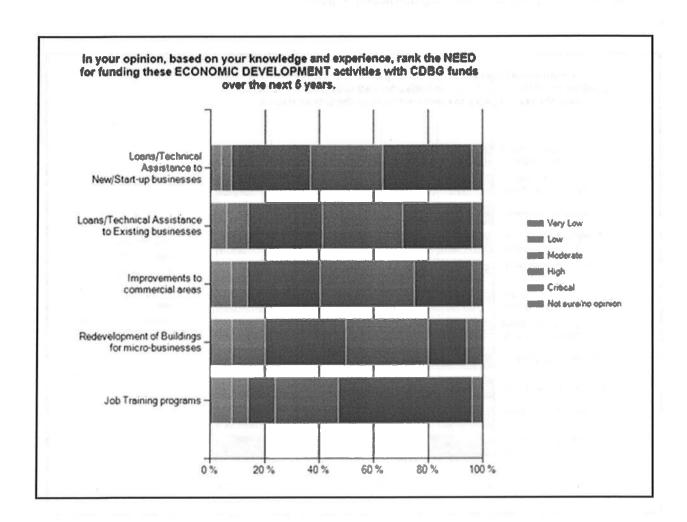
Question # 7: Based on your knowledge and experience, please rate the IMPORTANCE of the following ECONOMIC DEVELOPMENT activities funded with CDBG funds over the last 10 years to meet the needs of the City of Racine: Loans/technical assistance to new/start-up businesses; Loans/technical assistance to existing businesses; Improvements to commercial areas; Redevelopment of buildings for microbusinesses; Job training programs.



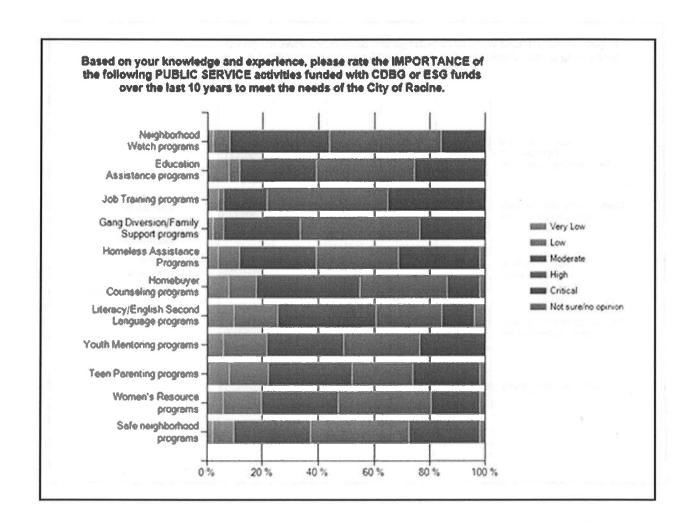
Question # 8: Based on your knowledge and experience, please rate the EFFECTIVENESS of the following ECONOMIC DEVELOPMENT activities funded with CDBG funds over the last 10 years to meet the needs of the City of Racine: Loans/technical assistance to new/start-up businesses; Loans/technical assistance to existing businesses; Improvements to commercial areas; Redevelopment of buildings for microbusinesses; Job training programs.



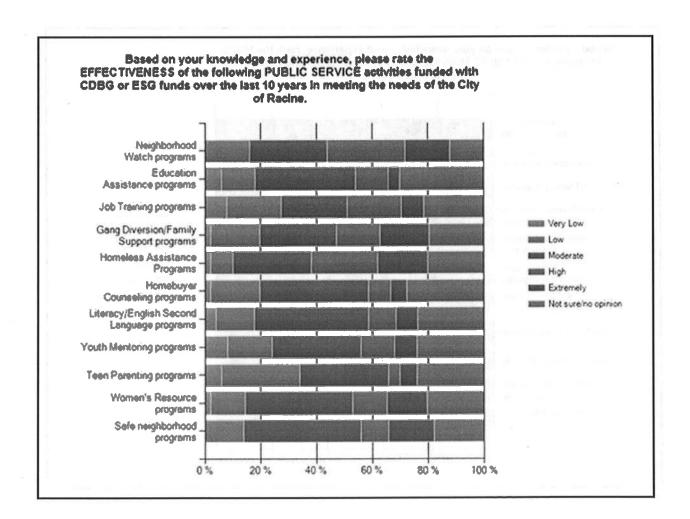
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Question # 10: Based on your knowledge and experience, please rate the IMPORTANCE of the following PUBLIC SERVICE activities funded with CDBG funds over the last 10 years to meet the needs of the City of Racine: Neighborhood Watch programs; Education Assistance programs; Job training programs; Gang Diversion/Family Support programs; Homeless assistance programs; Homebuyer Counseling programs; Literacy/English Second Language programs; Youth mentoring programs; Teen parenting programs; Women's Resource programs; Safe neighborhood programs.

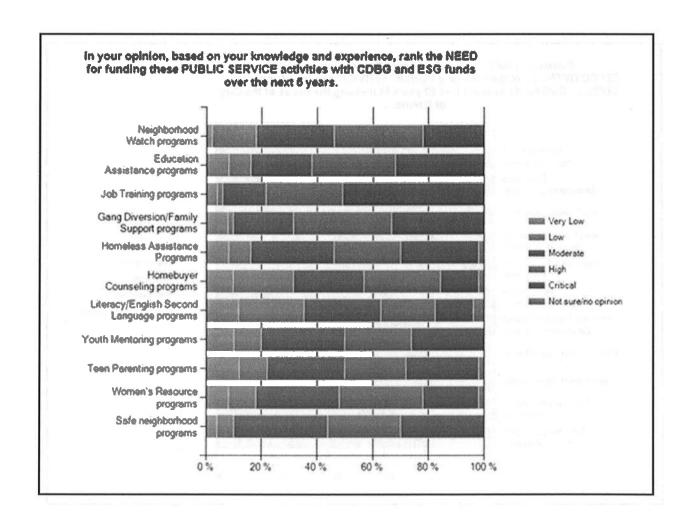


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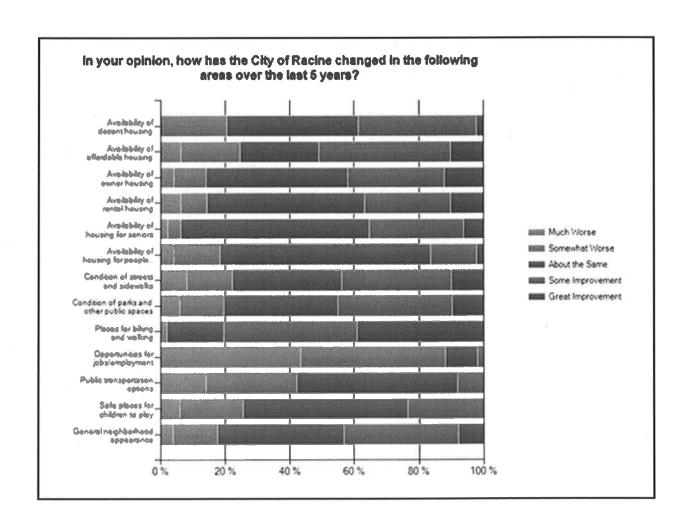


Racine 2010 Stakeholders Survey

Question # 12: Based on your knowledge and experience, please rate the NEED for funding these PUBLIC SERVICE activities with CDBG funds over the next 5 years to meet the needs of the City of Racine: Neighborhood Watch programs; Education Assistance programs; Job training programs; Gang Diversion/Family Support programs; Homeless assistance programs; Homebuyer Counseling programs; Literacy/English Second Language programs; Youth mentoring programs; Teen parenting programs; Women's Resource programs; Safe neighborhood programs.



Question 13: In your opinion, how has the City of Racine changed in the following areas over the last 5 years? Availability of decent housing; Availability of affordable housing; Availability of owner housing; Availability of rental housing; Availability of housing for seniors; Availability of housing for people with disabilities; Condition of streets and sidewalks; Condition of parks and other public spaces; Places for biking and walking; Opportunities for jobs/employment; Public transportation options; Safe places for children to play; General neighborhood appearance.



RACINE STAKEHOLDERS' FOCUS GROUP May 6, 2010 1:30 - 3:30 pm

Facilitator: Marcia Bergeson, CPDA

The City of Racine and CPDA/US invited over 100 people who represented the variety of groups, elected officials, and administrators involved in the city's community development program. Twenty four people actually participated in the day's sessions.

The stakeholders were divided into two groups of 8 and 9 people. Facilitators used a nominal group technique developed by Andre Delbecq to help each group generate a series of responses to a topic question, clarify and consolidate the ideas, and then rank them. This was repeated for each of the two other topic questions to provide City staff and the consultants with enriched observations about the strengths, weaknesses and balancing efforts of the community development program. These observations will be used by the consultants and the City's policy committees as they shape the City's next Five-Year Consolidated Plan.

Note: The conclusions reached by the group during this process do not necessarily reflect any particular individual's view, but do accurately reflect the group as a whole.

Ouestion 1: What are the strengths of Racine's current Five-Year Plan and community development programs?

- A. Process is open, no judgments before process begins, city alderman are patient and listen.
- B. Acquisition/Rehab/Sell activities have the most impact.
- C. Flexibility of funding/allows for planning/able to use to supplement other funding resources.
- D. Diversity of projects, open to new projects, open communication.
- E. Community establishes priorities, allows for community input.
- F. Open to and committee listens to community members.
- G. Public works: availability of funds for infrastructure is critical, especially in lower income areas.
- H. City wants to play by the rules, be compliant.
- I. Application/monitoring provide significant amount of feedback and TA.

Ranking:

The group ranked the observations in this manner, with each member assigning a "3" to the highest ranked item, a two to the next highest, and a "1" to the third highest.

Strengths		Persons											
reservant no 8	1	2	3	4	- 5	6	7	8	9	Total			
Α	3	2	2	3		3	3	3	3	22			
В									2	2			
С			3		3		2	1		9			
D					2	1			1	4			
Ma Emirau	JIM HIL	1	1	2	1 -	2	Llu	2		9			
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I	1	2	2	4	5	6	7	8	9	0			

Interpretation and themes: By far, the biggest strength of the city's program according to this group is that the process is open with no judgments being formed before the process begins. They also said the city aldermen are patient and listen during the process.

Question 2: What are the weaknesses of the current community development program and plan?

- A. Unclear definitions of public services and bricks and mortar activities.
- B. More requests than money to fund. Don't fund at full amount requested.
- C. Uses shotgun approach and funds to many different activities.
- D. No annual or 5-year assessment of what needs are today. Not tied directly to community data.
- E. Need a clear vision on what community development is.
- F. Need to look more at leveraging and sustainability of project and group requesting money.
- G. No evaluation process. Need to assess impact of individual projects and cumulative impact of all projects in an area.
- H. Way the projects are presented for funding doesn't allow time/process for telling effectiveness and use of proposed project.
- I. Giving HOME money to for-profits for projects that non-profits are doing in the same
- J. Have to come back and apply every year. Use a 2 year process.
- K. Funding used year after year for 80% of LMI. (Housing)

The group ranked the observations in this manner, with each member assigning a "3" to the highest ranked item, a "2" to the next highest.

Weakness				Pe	rsons					
	1	2	3	4	5	6	7	8	9	Total
A			17.0	Title			7.11.4	أللعام	and my	0
В			2	day.		3		77 Br		5
C	t vilalos	1	3	1	(E)UU	J. 1. 171	100	ebus.	Hoy	5
D	1								2	3
E				2	2		2	1	MI E	7
F	-/1	2	11 / -		1	1	21111	2	14049	6
G	3	3	1	3	3	2	1	3	3	22
н							3		1	4
1	2					TIME!	5 17		MIDI	2
J	, luni						17714		TI DATE	0
K										0

Interpretations and Themes: The group strongly feels that the lack of an evaluation process is the biggest weakness of the process.

Question 3: Priorities

- A. Job training (based on location of Racine between Chicago and Milwaukee). Educating adults on basic skills/life skills/job readiness/work ethic.
- B. Image marketing related to price stability and equity in the neighborhoods.
- C. Rental assistance/educating renters on budgeting, financial awareness across the board.

- D. Community health and wellness issues. Lifestyle choices related diseases. Relates to ability to get and hold job, future availability of workforce.
- E. Cheaper alternative to housing mentally disabled.
- F. Address the litter/image problem within neighborhoods. Personal responsibility.
- G. Public works infrastructure projects that promote sustainable neighborhoods, sustain budgets.
- H. Gang diversion (effective) programs
- I. Quality child care, especially for younger than 4 year olds in the future.

Ranking:

The group ranked the observations in this manner, with each member assigning a "3" to the highest ranked item, a two to the next highest.

Priorities				Pe	rsons	•				
	1	2	3	4	5	6	7	8	9	Total
Α	3	2	3	3	3	3	2	2	3	24
В	1	3						3		7
С			2	2						4
D	2			1	2		1			6
Е						2				2
F		1						1		2
G			1		1		3		1	6
Н									2	2
I						1				1

Interpretation and themes: Again, the group convincingly ranked their top choice, job training, as the highest priority for the next five year Consolidated Plan

Conclusion: This group was in agreement on what were the strengths and weaknesses of the Con Plan and community development programs over the past 5 years and in what the priority should be for the next 5 years.

RACINE STAKEHOLDERS' FOCUS GROUP May 6, 2010 1:30 -3:30 pm.

Facilitator: Bob Berlan, CPDA

The City of Racine and CPDA/US invited over 100 people who represented the variety of groups, elected officials, and administrators involved in the city's community development program. Twenty four people actually participated in the day's sessions.

The stakeholders were divided into two groups of 8 and 9 people. Facilitators used a nominal group technique developed by Andre Delbecg to help each group generate a series of responses to a topic question, clarify and consolidate the ideas, and then rank them. This was repeated for each of the two other topic questions to provide City staff and the consultants with enriched observations about the strengths, weaknesses and balancing efforts of the community development program. These observations will be used by the consultants and the City's policy committees as they shape the City's next Five-Year Consolidated Plan.

Note: The conclusions reached by the group during this process do not necessarily reflect any particular individual's view, but do accurately reflect the group as a whole.

Question 1: What are the strengths of Racine's current Five-Year Plan and community development programs?

- A. Extremely knowledgeable and helpful staff. Compassionate staff. Staff connected to programs and collaborative.
- B. Council and staff accessible and open for public input.
- C. City has a cooperative environment.
- D. Activities are inclusive and cross economic lines.
- E. Funding appears to follow what the survey results indicate as important and needed.
- F. Con Plan process has improved this year. More inclusive.

Ranking:

The group ranked the observations in this manner, with each member assigning a "3" to the highest ranked item, a two to the next highest, and a "1" to the third highest...

Strengths			Persons										
- and 8	1	2	3	4	5	6	7	8	Total				
Α	3	3	2	2	3	3	2	3	21				
В							1	1	2				
С				1	2	2		14	5				
D	2	2					100	75-61	4				
E		1	3	3		1	thus	lise	8				
F							0		0				

Interpretation and themes:

Participants rated highly the knowledge and helpfulness of the local staff. The second highest rated was the impression that funding decisions are following what the survey rated as important and needed.

Question 2: What are the weaknesses of the current community development program and plan?

- A. Funding not focused. Maybe too spread. Some projects budgets are reduced making them less effective in order to spread the money around.
- B. Application process too complicated and doesn't give enough opportunity to an organization to present its proposal.
- C. "Process has a random nature to it that is more political than outcome based."
- D. Priorities need to be more consistent with Con Plan.
- E. There is a lack of a "quality check" prior to decision making on funding. Need a quality threshold.
- F. City needs to be care of conflicts of interest in funding decisions. Makeup of CD committee includes representatives of agencies seeking funding.

Ranking:

The group ranked the observations in this manner, with each member assigning a "3" to the highest ranked item, a "2" to the next highest.

2000(1)	Persons Persons									
Weaknesses	1	2	3	4	5	6	7	8	Total	
Α	THE C	1	3		an 1 = 1	FEE	2	3	10	
В						R	110.14	OTO	Second u	
С	3	3		2	3	1			12	
D	2	1-411-1	98.41	3	2	3	3	1	14	
E	1	2	1	1		2	1	2	10	
F		2	Jugit	211611	c main	i Mila	10 1		2	

Interpretations and Themes: The results of weaknesses were much closer without widespread differences. The biggest weakness according to the group was that priorities of funded projects need to be more consistent with the priorities of the Consolidated Plan. They noted that agencies and organizations applying for funds do not always know or care about what is in the plan. Related to that and also highly rated was an impression that funding decisions often appear to be political and not based on objective outcome projections or measures. Tied was the belief that funding is not well focused and that there needs to be a quality threshold made before applications are funded.

Question 3: What priorities should Racine have for the next 5 years of the Con Plan.

- A. Job development. Bringing jobs to the city and area.
- B. Job training, but targeted to specific needs.
- C. Improving commercial areas, commercial strips and downtown.
- D. Brownfields.
- E. Increasing affordable housing options both rental and homeownership.
- F. Improving community facilities such as community centers, senior centers, playgrounds, parks.
- G. Safety such as neighborhood watch, cop houses, etc.
- H. Housing rehabilitation. Revitalizing housing stock.

Ranking:

The group ranked the observations in this manner, with each member assigning a "3" to the highest ranked item, a two to the next highest.

		Persons											
Priorities	1	2	3	4	5	6	7	8	Total				
Α	3	3	3	2			2	2	15				
В	2	2	2		2	3		3	14				
С													
D	1				3			1	5				
E						1			1				
F							3		3				
G				1	1	2	1		5				
Н		1	1	3					5				

Interpretation and themes: The two highest rated priorities were job development and job training which should be focused on jobs that are needed in the City.

Conclusions: Group members questioned how much political involvement there was in the selection of projects to be funded. They recommended that a more detailed rating process be developed for a threshold review that focuses on quality, compliance with the priorities of the Con Plan, compliance with program regulations and impact.

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RACINE STAKEHOLDERS' FOCUS GROUP: May 6, 2010 7:00 - 9:00 pm

Facilitator: Marcia Bergeson, CPDA

The City of Racine and CPDA/US invited over 100 people who represented the variety of groups, elected officials, and administrators involved in the city's community development program. Twenty four people actually participated in the day's sessions with 17 in the afternoon session and seven in the evening session.

The facilitator used a nominal group technique developed by Andre Delbecq to help the group generate a series of responses to a topic question, clarify and consolidate the ideas, and then rank them. This was repeated for each of the two other topic questions to provide City staff and the consultants with enriched observations about the strengths, weaknesses and balancing efforts of the community development program. These observations will be used by the consultants and the City's policy committees as they shape the City's next Five-Year Consolidated Plan.

Note: The conclusions reached by the group during this process do not necessarily reflect any particular individual's view, but do accurately reflect the group as a whole.

Question 1: What are the strengths of Racine's current Five-Year Plan and community development programs?

- A. City's admin and staff of programs: decision making to implementation
- B. City has finger on pulse of community and puts resources into those issues in touch, not out of touch.
- C. City doing a lot rehabbing s/f homes
- D. Wide array of services are funded that are critical needs.
- E. Balance between long term programs and short term funded programs.
- F. Street improvements assisting neighborhoods eliminating blight
- G. Parks and Rec maintained.
- H. City trusts recipients of funds to use them in best way and to best use. Homeless Assistance Coalition). Encourage cooperation.
- I. Consistent funding over a number of years.
- J. Efficiency in use of admin funds.
- K. Appreciate that the mayor sits on the CD committee and chairs it.

Ranking:

The group ranked the observations in this manner, with each member assigning a "3" to the highest ranked item, a two to the next highest, and a "1" to the third highest...

	Persons										
STRENGTHS	1	2	3	4	5	6	7	Total			
A/J	1		2			3	1	4			
В	3			3	3	2	3	14			
С					2			2			
D	2						2	4			
E			-								
F			3			3		6			
G			1		1			2			

Н	2	2	VIOLE PALLA	4
I	1	1	1	3
K	3			3

Interpretation and themes: By far, the biggest strength of the city's program is that the staff and council "have their pulse on the community." The group strongly believed that appropriate projects are being funded to address the city's highest needs.

Question 2: What are the weaknesses of the current community development program and plan?

- A. 98% white in survey results. Lack of broad-based representation.
- B. Needs to be evaluative process with grants.
- C. City doesn't use max of 15% allowed for funding.
- D. Lack of support for supportive housing for mentally-disabled persons. Lack of awareness of importance of stability in housing for people with mental illness.
- E. Doesn't put good expectations on what will be funded.
- F. Lack of focus on spending in each funding category. Use HOME for cdbg; use cdbg for esg – focus funds on specific programs. Focus needs more focus.
- G. ESG changing away from funding operations to and more toward specific numbers served. Disconnect between serving the person and retaining the services.
- H. Comments that funding based on politics/favoritism and not only on need and demand.
- I. Recipients or representatives of funded organizations should not be on the CD Committee.
- J. Not enough federal funds put into CDBG at federal level.
- K. City not spending enough of dollars nor focusing enough attention in creative thinking to address problems of blue collar/manufacturing city into Need to address root causes of problems.

Ranking:

The group ranked the observations in this manner, with each member assigning a "3" to the highest ranked item, a "2" to the next highest.

		Persons									
Weaknesses	1	2	3	4	5	6	7	Total			
Α	but be	11	3	= 114	uzeta m	li uvi ii	onu c	3			
В				1	1		1	3			
С					2	1		3			
D		3				3		6			
E/F/G	2		2	2	3	2	2	13			
Н		1						1			
I	1							1			
J			1					1			
K	3	2		3			3	11			

Interpretations and Themes: Most weaknesses were evenly scored except for two. The highest rated weakness was that there are not expectations put on applicants for outcomes and at the same time there isn't enough focus in the program design. Related to that, the group agreed that the program needs more creative projects and activities funded.

Question 3: Priorities

- A. City should use all funds to develop and revitalize. Need to replace manufacturing industry of past and move on to future to rebuild economy.
- B. Develop/provide quality affordable housing.
- C. Engage all facets of community in the process of # 1. Representation of all populations.
- D. Increase homeownership. More in line with national averages.
- E. Look at best practices from other cities and model programs from other cities.
- F. Fund affordable supportive housing.
- G. Fund programs that contribute to the quality of life.
- H. Address entrances into the city, access corridors.
- I. Don't go halfway go 100% of the way don't just patch prioritize.
- J. Promote pride in city -signage and highlight. Prioritize
- K. Increase educational levels in the city

Ranking:

The group ranked the observations in this manner, with each member assigning a "3" to the highest ranked item, a two to the next highest.

		Persons										
Priorities	1	2	3	4	5	6	7	Total				
Α		3		3	3	3	3	15				
В			2					2				
С	2						2	4				
D			1	1				2				
E								0				
F					2	2		4				
G		1						1				
Н								0				
I de la		2				1		3				
J	3							3				
K	1		3	2	1		1	8				

Interpretation and themes: Again the group strongly agreed on its number on priority which is development, but it stressed that the development, jobs and economic development, must be focused on replacing the manufacturing industry of the past with economic development that is more future oriented such as high tech or certain service industries.

Conclusion: The group wants to see programs that are more forward looking and not rely on what Racine used to be. Have a "vision" for the future and be creative.

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