

MAY 4, 2026

PROJECT PLAN AMENDMENT

City of Racine, Wisconsin

Tax Incremental District No. 23

Neighborhood TID



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BUILDING COMMUNITIES. IT'S WHAT WE DO.

KEY DATES

Organizational Joint Review Board Meeting Held:	May 4, 2026
Public Hearing Held:	May 4, 2026
Action by Plan Commission:	May 4, 2026
Action by Common Council:	May 19, 2026
Action by the Joint Review Board:	June 9, 2026

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SECTION 1:

Executive Summary

Description of District

Tax Incremental District (“TID”) No. 23 (“District”) is an existing In Need of Rehabilitation or Conservation District created on September 30, 2019. The District was created for the purpose of undertaking of urban renewal programs (“Project”) to rehabilitate and conserve real property and public infrastructure, to preserve and grow the City’s tax base, and to prevent further deterioration of property and infrastructure, and the potential development of blight.

Purpose of Amendment

The purpose of this amendment, referred to hereafter as the Plan, the Amendment, or the Plan Amendment, is to amend the categories, locations or costs of Project Costs to be made as permitted under Wis. Stat. § 66.1105(4)(h)1.

Estimated Total Project Cost Expenditures

The City anticipates making total expenditures of approximately \$24.16 million (“Project Costs”) to undertake the projects listed in this Project Plan (“Plan”). Project Costs include an estimated \$22.44 million for Urban Renewal Projects (See Section 5 for a further description) and \$1.72 million for costs related to administration of the District and implementation of the Plan.

Incremental Valuation

The District’s current incremental value, as of January 1, 2025, is \$59,468,500. The City conservatively projects that \$13.82 million in additional value will result from the Project.

Expected Termination of District

Based on the Economic Feasibility Study located within Section 9 of this Plan, the City anticipates that the District will generate sufficient tax increment to pay all Project Costs within 21 of its allowable 27 years.

Summary of Findings

As required by Wis. Stat. § 66.1105, and as documented in this Plan and the exhibits contained and referenced herein, the following findings are made:

1. That “but for” the creation of this District, the development projected to occur as detailed in this Plan: 1) would not occur; or 2) would not occur in the manner, at the values, or within the timeframe desired by the City. The

City finds that but for the undertaking of an urban renewal project within the District, that there is the potential for the development or spread of slums or blighted, deteriorated or deteriorating areas that will be detrimental to all taxing jurisdictions. The City does not have other funds to make the required investments needed within the District and seeks approval for the use of tax incremental financing to fund the urban renewal project which will benefit all taxing jurisdictions.

2. The economic benefits of the District, as measured by increased employment, business and personal income, and property value, are sufficient to compensate for the cost of the improvements. In making this determination, the City has considered the following information:
 - That the projected tax increments to be collected from the Project will be sufficient to pay the related Project Costs given that the City intends to fund Project Costs only to the extent cash is available.
 - Activities related to implementation of the Project will create opportunities for business and individuals in the form of employment, private contracts for rehabilitation of property and public contracts for rehabilitation of public infrastructure and facilities.
3. The benefits of the proposal outweigh the anticipated tax increments to be paid by the owners of property in the overlying taxing jurisdictions. As required by Wis. Stat. § 66.1105(4)(i)4., a calculation of the share of projected tax increments estimated to be paid by the owners of property in the overlying taxing jurisdictions has been prepared and can be found in this Plan. However, because the Project would not occur without the use of tax incremental financing, these tax increments would not be paid but for creation of the District. Accordingly, the City finds that the benefits expected to be realized as set forth in this Plan outweigh the value of the tax increments to be invested in the Project.
4. The boundaries of the District are not being amended.
5. The Project Costs relate directly to the rehabilitation and conservation of property and improvements in the District, consistent with the purpose for which the District is created.
6. Improvements to be made in the District are likely to significantly enhance the value of substantially all of the other real property in the District.
7. The Plan for the District is feasible and is in conformity with the Master Plan of the City.

8. The City estimates that less than 35% of the territory within the District will be devoted to retail business at the end of the District's maximum expenditure period, pursuant to Wis. Stat. § 66.1105(5)(b).

SECTION 2:

Map of Current District Boundary

A map identifying the current boundaries of the District is found on the following page. The District's boundaries are not being amended.



SECTION 3:

Maps Showing Existing Uses and Conditions

The District's boundaries are not being amended. The "Maps Showing Existing Uses and Conditions" included within the District's original Project Plan dated September 30, 2019, remain unchanged and are included on the following page for reference.



Existing Uses



Existing Conditions

SECTION 4:

Equalized Value Test

No territory will be added to the District. Demonstration of compliance with the equalized value test is not required for this Plan Amendment.

SECTION 5:

Statement Listing the Kind, Number and Location of All Proposed Public Works or Improvements Within the District

Project Costs are any expenditure made, estimated to be made, or monetary obligations incurred or estimated to be incurred as outlined in this Plan. Project Costs will be diminished by any income, special assessments or other revenues, including user fees or charges, other than tax increments, received or reasonably expected to be received in connection with the implementation of the Plan. If Project Costs incurred benefit territory outside the District, a proportionate share of the cost is not a Project Cost. Costs identified in this Plan are preliminary estimates made prior to design considerations and are subject to change after planning, design and construction is completed.

With all Project Costs, the costs of engineering, design, survey, inspection, materials, construction, restoring property to its original condition, apparatus necessary for public works, legal and other consultant fees, testing, environmental studies, permits, updating ordinances and plans, judgments or claims for damages and other expenses are included as Project Costs. The map found in Section 7 of this Plan along with the Detailed List of Project Costs found in Section 8 provide additional information as to the kind, number and location of potential Project Costs.

The “Statement of Kind, Number and Location of Proposed Public Works and Other Projects” set forth in the original District Project Plan approved on September 30, 2019 is restated and amended to identify the Project Costs that the City has made, expects to make, or may need to make, in conjunction with the continued implementation of the District’s Plan or this Plan Amendment.

The City’s Community Development Authority (“CDA”) will be the entity responsible for administration of the programs identified in this Section.

Residential TID Homeowner Repair and Renovation Loans

The following description of the City’s planned Residential TID Homeowner Repair Loans program is proposed and may need to be modified based on available funding and to meet the objectives of the City for rehabilitation and conservation of property within the District. The CDA may amend or otherwise modify this program without seeking amendment to this Plan. Depending on specific program structure, loans made could constitute cash grants made to property owners, lessees, or developers of land as permitted by Wis. Stat. 66.1105(2)(f)2.d.

Funds drawn from the District will be used to support loans, grants, and other financial mechanisms that will extend the economic life and/or increase the assessed valuation of homeowner occupied housing units. The increment received from the District will also be used to provide down payment and closing cost assistance to encourage homeownership.

Property Acquisition

Abandoned properties and for sale properties often become eyesores, may attract crime, lower surrounding property values, allow for unsafe living conditions, and create public safety hazards. By purchasing and renovating blighted or strategic properties, the CDA can:

- Improve public safety by eliminating blight and reducing opportunities for illegal activity.
- Preserve housing stock and make it available for homeownership.
- Abate unsafe living conditions.
- Increase property values and tax revenue in the long term.
- Signal investment and confidence in neighborhoods, encouraging private sector investment and resident engagement.

In the case of properties previously acquired by the CDA or City, land write-down will be an eligible cost, representing the difference between the CDA or City's cost to acquire and hold the property, and the sales price of the land.

Clean Sweep Program

The clean sweep cleans up facilities within the right-of-way and the private properties along it. Work includes alleyway cleanups, removing brush and bulky waste, trimming trees, mowing yards and vacant lots, repairing sidewalks/streets, installing smoke detectors, and private property improvements in the project area.

Redevelopment Activities

The City or CDA may incur costs to implement development agreements, to improve or implement projects in historic districts, or within redevelopment areas designated by the CDA. These costs may include payment of development incentives, public infrastructure and other costs related to redevelopment.

Redevelopment activities may include, but are not limited to:

- Property acquisition.

- Remediation of hazardous materials and substances from property.
- Renovation/restoration of existing buildings and structures.
- Demolition of dilapidated, unsafe, blighted, antiquated, or non-conforming buildings and structures.
- Construction of new buildings or structures.

Infrastructure and Public Facilities Improvements

infrastructure upgrades and improvements may include, but are not limited to:

- Construction or widening of new roadways, paths, and sidewalks.
- Resurfacing of existing roadways.
- Installation of new curb and gutter systems.
- Curb and gutter repair.
- Installation of ADA-compliant crosswalk ramps.
- Installation, replacement, relocation or repair of watermain, stormwater or sanitary sewers, and other public infrastructure.
- Installation or repair of broadband, fiber and conduit internet infrastructure.
- Decorative street lighting.

Miscellaneous

Projects Outside the District

Pursuant to Wis. Stat. § 66.1105(2)(f)1.n, the City or CDA may undertake projects within territory located within one-half mile of the boundary of the District provided that the project area is also located within the City's corporate boundaries; and 2) the projects are approved by the Joint Review Board. Joint Review Board approval of this Plan Amendment will constitute this approval. The cost of projects completed outside the District are eligible Project Costs and may include any Project Cost identified within this Section of the Plan that would otherwise be eligible if undertaken within the District.

Grants to homeowners under the Residential TID Homeowner Repair and Renovation Loans program are not eligible for properties outside the boundaries of the district.

Professional Service and Organizational Costs

The costs of professional services rendered, and other costs incurred, in relation to the creation, administration and termination of the District, and the

undertaking of the projects contained within this Plan, are eligible Project Costs. Professional services include but are not limited to architectural; environmental; planning; engineering; legal; audit; financial; and the costs of informing the public with respect to the creation of the District and the implementation of the Plan.

Administrative Costs

The City or CDA may charge the District as eligible Project Costs reasonable allocations of administrative costs, including, but not limited to, employee salaries. Costs allocated will bear a direct connection to the time spent by City or CDA employees relating to the implementation of the Plan.

Financing Costs

Interest expense, debt issuance expenses, redemption premiums, and any other fees and costs incurred in conjunction with obtaining financing for projects undertaken under this Plan are eligible Project Costs.

Redevelopment objectives and circumstances may evolve through the District's implementation period. The City or CDA may incur other costs not specifically enumerated or included within this Section, or Section 7 of the Plan. To the extent those costs are otherwise eligible under Wis. Stat. § 66.1105(2)(f) and are undertaken to meet the objectives of the District and this Plan, those costs are permitted and will not require further amendment of this Plan.

SECTION 6:

Map Showing Proposed Improvements and Uses

The District's boundaries are not being amended. The "Maps Showing Proposed Improvements and Uses" included within the District's original Project Plan dated September 30, 2019, remain unchanged and are included in this Section for reference.



Proposed Improvements Map

Project Costs, consisting of residential homeowner repair and renovation loans, property acquisition, clean sweep program costs, redevelopment activities, infrastructure and public facilities improvements, will be undertaken throughout the District, and in areas within ½ mile of the District's boundaries based on funding availability and prioritization of need. The map depicts the City's objectives for improvement in property conditions resulting from implementation of the Plan.



Proposed Uses Map

The City expects that future uses within the District will be consistent with existing land use as shown on the above map. These uses are also consistent with the City's Comprehensive Plan and Future Land Use Map.

SECTION 7:

Detailed List of Estimated Project Costs

The following list identifies the Project Costs that the City has made, expects to make, or may need to make in conjunction with the implementation of the District's Plan or this Plan Amendment. All projects identified and related costs reflect the best estimates available as of the date of preparation of this Plan Amendment. All costs are preliminary estimates and may increase or decrease. Certain Project Costs listed may become unnecessary, and other Project Costs not currently identified may need to be made. (Section 5 details the general categories of eligible Project Costs). Changes in Project Cost totals or the types of Project Costs to be incurred will not require that this Plan be amended. This Plan is not meant to be a budget nor an appropriation of funds for specific Project Costs, but a framework within which to manage Project Costs.

Project Costs	Original Plan	Amended Plan	Totals	Spent to Date (YE '25)	Remaining
Urban Renewal Projects ¹ , Including:	5,969,043	16,473,453	22,442,496	1,958,172	20,484,324
Residential TID Homeowner Repair & Renovation Loans ²					
Property Acquisition					
Clean Sweep Program					
Redevelopment Activities ²					
Infrastructure & Public Facilities Improvements					
Prof. Services, Org. & Admin. Costs	649,058	1,071,788	1,720,845	121,169	1,599,676
Totals	<u>6,618,101</u>	<u>17,545,240</u>	<u>24,163,341</u>	<u>2,079,341</u>	<u>22,084,000</u>
Plus Advance Principal to Total to Cash Flow			24,178,191		
Notes:					
¹ See Section 5 for a detailed description of costs. Costs may be incurred within the District, or in the areas located within 1/2 mile of the District's boundaries.					
² Expenditures in these categories may be in the form of a development incentive as permitted under Wis. Stat. § 66.1105(2)(f)2.d.					

SECTION 8:

Economic Feasibility Study, Description of the Methods of Financing Estimated Project Costs and the Time When Related Costs or Monetary Obligations are to be Incurred

This Section includes an updated forecast of the valuation increases expected within the District, the associated tax increment collections, a summary of how remaining Project Costs would be financed, and a projected cash flow demonstrating that the District remains economically feasible.

Key Assumptions

The City conservatively projects that increasing property values will generate approximately \$13.82 million in incremental value through the remaining life of the District. As of January 1, 2025, total incremental value is \$59,468,500. Increases in property value resulting from redevelopment or improvements to properties, as well as economic appreciation, provide a source of funding to pay the costs of this Plan. Further increases in value beyond what is projected will provide additional funds to increase the amount of Project Costs that could be made or could result in earlier achievement of the goals the City has established for the District, and the ability to shorten its term and return the increased value to the general tax base.

Assuming that incremental value growth will be limited to the additional \$13.8 million shown in **Table 1**, and assuming a declining equalized tax rate through 2034, the District would generate a total of \$32.9 million in incremental tax revenue over its twenty-seven-year term as shown in **Table 2**. Because the Plan assumes the City will cash fund all Project Costs, a maximum of \$24.16 million is assumed to be available, reflecting projected collections through the end of the District's expenditure period in 2041.

City of Racine, Wisconsin

Tax Increment District No. 23

Development Assumptions

Construction Year		Actual	Projected ¹	Annual Total	Construction Year	
1	2019	2,379,600		2,379,600	2019	1
2	2020	14,882,900		14,882,900	2020	2
3	2021	(8,429,500)		(8,429,500)	2021	3
4	2022	22,937,900		22,937,900	2022	4
5	2023	13,004,000		13,004,000	2023	5
6	2024	14,693,600		14,693,600	2024	6
7	2025		594,685	594,685	2025	7
8	2026		600,632	600,632	2026	8
9	2027		606,638	606,638	2027	9
10	2028		612,705	612,705	2028	10
11	2029		618,832	618,832	2029	11
12	2030		625,020	625,020	2030	12
13	2031		631,270	631,270	2031	13
14	2032		637,583	637,583	2032	14
15	2033		643,959	643,959	2033	15
16	2034		650,398	650,398	2034	16
17	2035		656,902	656,902	2035	17
18	2036		663,471	663,471	2036	18
19	2037		670,106	670,106	2037	19
20	2038		676,807	676,807	2038	20
21	2039		683,575	683,575	2039	21
22	2040		690,411	690,411	2040	22
23	2041		697,315	697,315	2041	23
24	2042		704,288	704,288	2042	24
25	2043		711,331	711,331	2043	25
26	2044		718,444	718,444	2044	26
27	2045		725,629	725,629	2045	27
Totals		59,468,500	13,820,000	73,288,500		

Notes:

¹Assumes annual economic appreciation of 1%.

Table 1 – Development Assumptions

City of Racine, Wisconsin

Tax Increment District No. 23

Tax Increment Projection Worksheet

Type of District	Rehabilitation	Base Value	105,603,300
District Creation Date	September 30, 2019	Economic Change Factor	1.00%
Valuation Date	Jan 1, 2019	Apply to Base Value	
Max Life (Years)	27	Base Tax Rate	\$23.59
End of Expenditure Period	22 9/30/2041	Rate Adjustment Factor	See Note
Revenue Periods/Final Year	27 2047		
Extension Eligibility/Years	Yes 3		
Eligible Recipient District	Yes		

	Construction			Economic	Total			
	Year	Value Added	Valuation Year	Change	Increment	Revenue Year	Tax Rate ¹	Tax Increment
1	2019	2,379,600	2020		2,379,600	2021	\$28.18	67,049
2	2020	14,882,900	2021		17,262,500	2022	\$26.97	465,547
3	2021	-8,429,500	2022		8,833,000	2023	\$24.27	214,348
4	2022	22,937,900	2023		31,770,900	2024	\$24.03	763,377
5	2023	13,004,000	2024		44,774,900	2025	\$22.76	1,019,006
6	2024	14,693,600	2025		59,468,500	2026	\$23.59	1,402,862
7	2025		2026	594,685	60,063,185	2027	\$22.31	1,340,010
8	2026		2027	600,632	60,663,817	2028	\$22.08	1,339,457
9	2027		2028	606,638	61,270,455	2029	\$21.86	1,339,372
10	2028		2029	612,705	61,883,160	2030	\$21.64	1,339,152
11	2029		2030	618,832	62,501,991	2031	\$21.43	1,339,418
12	2030		2031	625,020	63,127,011	2032	\$21.21	1,338,924
13	2031		2032	631,270	63,758,281	2033	\$21.00	1,338,924
14	2032		2033	637,583	64,395,864	2034	\$20.79	1,338,790
15	2033		2034	643,959	65,039,823	2035	\$20.58	1,338,520
16	2034		2035	650,398	65,690,221	2036	\$20.38	1,338,767
17	2035		2036	656,902	66,347,123	2037	\$20.38	1,352,154
18	2036		2037	663,471	67,010,594	2038	\$20.38	1,365,676
19	2037		2038	670,106	67,680,700	2039	\$20.38	1,379,333
20	2038		2039	676,807	68,357,507	2040	\$20.38	1,393,126
21	2039		2040	683,575	69,041,082	2041	\$20.38	1,407,057
22	2040		2041	690,411	69,731,493	2042	\$20.38	1,421,128
23	2041		2042	697,315	70,428,808	2043	\$20.38	1,435,339
24	2042		2043	704,288	71,133,096	2044	\$20.38	1,449,692
25	2043		2044	711,331	71,844,427	2045	\$20.38	1,464,189
26	2044		2045	718,444	72,562,871	2046	\$20.38	1,478,831
27	2045		2046	725,629	73,288,500	2047	\$20.38	1,493,620
Totals		59,468,500		13,820,000		Future Value of Increment		32,963,668

Notes:

¹Tax rates shown through the 2026 revenue year are actual per DOR Form PC-202 (Tax Increment Collection Worksheet).

Tax rates for the 2027 and future years are based on City forecast of a continued declining rate in the near term.

Table 2 – Tax Increment Projection Worksheet

Financing and Implementation

The City anticipates making total expenditures of approximately \$24.16 million to undertake the projects listed in this Plan, of which \$2.079 million was spent as of December 31, 2025. The City does not expect to finance Project Costs and will pace expenditures to occur with the availability of cash.

Since the City expects to fund Project Costs on a cash basis, it would expect to close the District not later than the end of its expenditure period in 2041. Earlier closure could result dependent on the level of incremental value increase resulting from the Project Costs to be made. **Table 3** identifies the anticipated timing and amounts of revenue to be received, expenditures to be made, and the resultant projected District cash flows.

Year	Projected Revenues			Total Revenues	Projected Expenditures				Total Expenditures	Balances		Year
	Tax Increments	Advances	Other Revenue		Advance Repayment	Homeowner Repair & Renov. Loans ¹	Other Urban Renewal Projects ²	Admin. Expense		Annual	Cumulative	
2019		14,850		14,850				14,500	14,500	350	350	2019
2020				0	200			150	350	(350)	0	2020
2021	67,049		(391)	66,658	14,974			483	15,457	51,201	51,201	2021
2022	465,547		(10,086)	455,461			191,790	20,036	211,826	243,635	294,836	2022
2023	214,348		12,880	227,228			587,078	32,107	619,185	(391,957)	(97,121)	2023
2024	763,377		22,860	786,237			375,799	20,490	396,289	389,948	292,827	2024
2025	1,019,006		32,881	1,051,887			803,505	33,079	836,584	215,303	508,131	2025
2026	1,402,862		25,000	1,427,862		750,000	577,000	100,000	1,427,000	862	508,993	2026
2027	1,340,010		25,000	1,365,010		750,000	515,000	100,000	1,365,000	10	509,002	2027
2028	1,339,457		25,000	1,364,457		750,000	514,000	100,000	1,364,000	457	509,459	2028
2029	1,339,372		25,000	1,364,372		750,000	514,000	100,000	1,364,000	372	509,832	2029
2030	1,339,152		25,000	1,364,152		750,000	514,000	100,000	1,364,000	152	509,983	2030
2031	1,339,418		25,000	1,364,418		750,000	514,000	100,000	1,364,000	418	510,401	2031
2032	1,338,924		25,000	1,363,924		750,000	513,000	100,000	1,363,000	924	511,325	2032
2033	1,338,924		25,000	1,363,924		750,000	513,000	100,000	1,363,000	924	512,249	2033
2034	1,338,790		25,000	1,363,790		750,000	513,000	100,000	1,363,000	790	513,039	2034
2035	1,338,520		25,000	1,363,520		750,000	513,000	100,000	1,363,000	520	513,558	2035
2036	1,338,767		25,000	1,363,767		750,000	513,000	100,000	1,363,000	767	514,325	2036
2037	1,352,154		25,000	1,377,154		750,000	527,000	100,000	1,377,000	154	514,479	2037
2038	1,365,676		25,000	1,390,676		750,000	540,000	100,000	1,390,000	676	515,155	2038
2039	1,379,333		25,000	1,404,333		750,000	554,000	100,000	1,404,000	333	515,488	2039
2040	1,393,126		25,000	1,418,126		750,000	568,000	100,000	1,418,000	126	515,614	2040
2041	1,407,057		25,000	1,432,057		750,000	582,000	100,000	1,432,000	57	515,671	2041
2042	1,421,128		25,000	1,446,128					0	1,446,128	1,961,799	2042
2043	1,435,339		25,000	1,460,339					0	1,460,339	3,422,138	2043
2044	1,449,692		25,000	1,474,692					0	1,474,692	4,896,830	2044
2045	1,464,189		25,000	1,489,189					0	1,489,189	6,386,020	2045
2046	1,478,831		25,000	1,503,831					0	1,503,831	7,889,851	2046
2047	1,493,620		25,000	1,518,620					0	1,518,620	9,408,471	2047
Totals	32,963,668	14,850	608,144	33,586,662	15,174	12,000,000	10,442,172	1,720,845	24,178,191			Totals

Notes:

PROJECTED CLOSURE YEAR

LEGEND:

----- END OF EXP. PERIOD

¹City's projected allocation to this Project Cost Category. For years prior to 2026, actual funding for these costs are included in the "Other Urban Renewal Projects" total.

²See Section 5 for a detailed description of costs. Costs may be incurred within the District, or in the areas located within 1/2 mile of the District's boundaries.

Table 3 – Cash Flow

Tax Incremental District No. 23 Project Plan Amendment, City of Racine
Prepared by Ehlers

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SECTION 9:

Annexed Property

A tax incremental district cannot include annexed territory unless at least three years have elapsed since the annexation, or certain other requirements are met. No territory is being added to the District as part of this Plan Amendment.

SECTION 10:

Estimate of Property to be Devoted to Retail Business

Pursuant to Wis. Stat. § 66.1105(5)(b), the City estimates that less than 35% of the territory within the District will be devoted to retail business at the end of the District's maximum expenditure period.

SECTION 11:

Proposed Changes of Zoning Ordinances, Master Plan, Map, Building Codes and City Ordinances

Zoning Ordinances

The proposed Plan Amendment is in general conformance with the City's current zoning ordinances. Individual properties may require rezoning at the time of development.

Master (Comprehensive) Plan and Map

The proposed Plan Amendment is in general conformance with the City's Comprehensive Plan

Building Codes and Ordinances

Development within the District will be required to conform to State Building Codes and will be subject to the City's permitting and inspection procedures. The proposed Plan Amendment conforms to all relevant State and local ordinances, plans, and codes. No changes to the existing regulations are proposed or needed.

SECTION 12:

Statement of the Proposed Method for the Relocation of any Persons to be Displaced

Should the continued implementation of this Plan require relocation of individuals or business operations, relocations will be handled in compliance with Wis. Stat. Chapter 32 and Wis. Admin. Code ADM 92.

SECTION 13:

How Amendment of the Tax Incremental District Promotes the Orderly Development of the City

This Plan promotes the orderly development of the City by providing funds to undertake an urban renewal project as defined in Wis. Stat. § 66.1337(2m)(d) to eliminate and prevent the development or spread of slums or blighted, deteriorated or deteriorating areas, and which may consist of:

- Acquisition of all or a portion of a blighted area.
- Demolition and removal of buildings and improvements.
- Installation, construction, or reconstruction of streets, utilities, parks, playgrounds, and other improvements necessary for carrying out in the project area the objectives of this section in accordance with the redevelopment plan.
- Disposition of any property acquired in the project area, including sale, initial leasing or retention by the CDA itself, at its fair value for uses in accordance with the redevelopment plan.
- Carrying out plans for a program of voluntary or compulsory repair and rehabilitation of buildings or other improvements in accordance with the redevelopment plan.
- Acquisition of any other real property in the project area where necessary to eliminate unhealthful, insanitary or unsafe conditions, lessen density, eliminate obsolete or other uses detrimental to the public welfare, or otherwise to remove or prevent the spread of blight or deterioration, or to provide land for needed public facilities.

The City has determined that undertaking such urban renewal programs will preserve and grow the City's tax base, prevent further deterioration of property and infrastructure, and the potential development of blight, all facilitating the orderly development of the City.

SECTION 14:

List of Estimated Non-Project Costs

Non-project costs are public works projects which only partly benefit the District. Costs incurred that do not benefit the District may not be paid with tax increments. Examples of non-project costs are:

- A public improvement made within the District that also benefits property outside the District. That portion of the total Project Costs allocable to properties outside of the District would be a non-project cost.
- A public improvement made outside the District that only partially benefits property within the District. That portion of the total Project Costs allocable to properties outside of the District would be a non-project cost.
- Projects undertaken within the District as part of the implementation of this Project Plan, the costs of which are paid fully or in part by impact fees, grants, special assessments, or revenues other than tax increments.

No improvements to be made within the District will benefit property outside the District. Furthermore, there will be no improvements made outside the District that will only partially benefit the District.

SECTION 15:

Legal Opinion Advising Whether the Plan is Complete and Complies with Wis. Stat. § 66.1105(4)(f)

Marisa L. Roubik
Deputy City Attorney

Robin K. Zbikowski
Senior Assistant City Attorney

Ian R. Pomplin
Brian Van Schyndel

Matt Perz
Brandon Schwebler
Assistant City Attorneys

**Office of the
City Attorney
Racine, Wisconsin**



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Administrative Assistant

April 30, 2026

Mayor Cory Mason
City of Racine
730 Washington Avenue
Racine, Wisconsin 53403

RE: City of Racine, Wisconsin, Tax Incremental District No. 23 Amendment

Mayor Mason:

As City Attorney for the City of Racine, I have reviewed the Project Plan Amendment for City of Racine, Wisconsin, Tax Incremental District No. 23 Amendment, dated May 4, 2026, and, in my opinion, it is complete and complies with Wisconsin Statutes section 66.1105(4)(f). This opinion is provided pursuant to Wisconsin Statutes section 66.1105(4)(f).

Sincerely,

Scott R. Letteney
City Attorney

Cc: Director of City Development Walter Williams

City Hall Annex
800 Center Street, Suite 122
Racine, Wisconsin 53403
262-636-9115
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SECTION 16:

Calculation of the Share of Projected Tax Increments Estimated to be Paid by the Owners of Property in the Overlying Taxing Jurisdictions

The following projection is provided to meet the requirements of Wis. Stat. § 66.1105(4)(i)4.

Revenue Year	Racine County	City of Racine	Racine Unified School District	Gateway Technical	Total	Revenue Year
2026	147,654	751,636	472,066	31,506	1,402,862	2026
2027	141,038	717,961	450,916	30,094	1,340,010	2027
2028	140,980	717,665	450,730	30,082	1,339,457	2028
2029	140,971	717,619	450,702	30,080	1,339,372	2029
2030	140,948	717,501	450,628	30,075	1,339,152	2030
2031	140,976	717,644	450,717	30,081	1,339,418	2031
2032	140,924	717,379	450,551	30,070	1,338,924	2032
2033	140,924	717,379	450,551	30,070	1,338,924	2033
2034	140,910	717,307	450,506	30,067	1,338,790	2034
2035	140,882	717,162	450,415	30,061	1,338,520	2035
2036	140,908	717,295	450,498	30,066	1,338,767	2036
2037	142,317	724,468	455,003	30,367	1,352,154	2037
2038	143,740	731,712	459,553	30,671	1,365,676	2038
2039	145,177	739,029	464,149	30,977	1,379,333	2039
2040	146,629	746,420	468,790	31,287	1,393,126	2040
2041	148,095	753,884	473,478	31,600	1,407,057	2041
2042	149,576	761,423	478,213	31,916	1,421,128	2042
2043	151,072	769,037	482,995	32,235	1,435,339	2043
2044	152,583	776,727	487,825	32,557	1,449,692	2044
2045	154,109	784,495	492,703	32,883	1,464,189	2045
2046	155,650	792,340	497,630	33,212	1,478,831	2046
2047	157,206	800,263	502,606	33,544	1,493,620	2047
Totals	3,203,271	16,306,345	10,241,225	683,500	30,434,340	