

**RACINE WATER AND WASTEWATER UTILITIES**

**FINANCIAL STATEMENTS,  
SUPPLEMENTARY INFORMATION,  
AND SINGLE AUDIT REPORTING PACKAGE**

**YEARS ENDED DECEMBER 31, 2024 AND 2023**



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## INDEPENDENT AUDITORS' REPORT

Board of Commissioners  
Racine Water and Wastewater Utilities  
Racine, Wisconsin

### Report on the Audit of the Financial Statements

#### ***Opinions***

We have audited the accompanying financial statements of the Racine Water and Wastewater Utilities, enterprise funds of the City of Racine, Wisconsin, as of and for the years ended December 31, 2024 and 2023, and the related notes to the financial statements, which collectively comprise the Racine Water and Wastewater Utilities' basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Racine Water and Wastewater Utilities, enterprise funds of the City of Racine, Wisconsin as of December 31, 2024 and 2023, and the respective changes in financial position and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Racine Water and Wastewater Utilities and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Emphasis-of-Matter***

As discussed in Note 1, the financial statements present only the Racine Water and Wastewater Utilities, and do not purport to and do not present fairly the financial position of the City of Racine, Wisconsin, as of December 31, 2024 and 2023 and the changes in its financial position and cash flows, where applicable, for the years then ended in conformity with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

As described in Note 20, during 2023, the Racine Water and Wastewater adopted new accounting guidelines, GASB Statement No. 101, *Compensated Absences*. Our opinions are not modified with respect to this matter.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Racine Water and Wastewater Utilities' internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

### ***Required Supplementary Information***

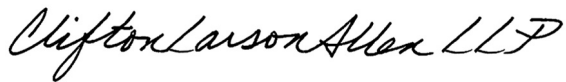
Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedule of the utilities' allocation of the City of Racine's proportionate share of the net pension liability (asset), schedule of the utilities' pension contributions, schedule of changes in the utilities' total OPEB health insurance liability and related ratios, schedule of the utilities' allocation of the City of Racine's proportionate share of the net OPEB liability, schedule of the utilities' OPEB contributions, and notes to the required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Racine Water and Wastewater Utilities' basic financial statements. The schedules of operating income and schedules of operation and maintenance expenses for the Water Utility and the Wastewater Utility and schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the schedules of operating income and schedules of operation and maintenance expenses for the Water Utility and the Wastewater Utility and the schedule of expenditures of federal awards, as presented in the table of contents is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by Government Auditing Standards**

In accordance with Government Auditing Standards, we have also issued our report dated June 13, 2025, on our consideration of the Racine Water and Wastewater Utilities' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Racine Water and Wastewater Utilities' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Racine Water and Wastewater Utilities' internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "CliftonLarsonAllen LLP". The signature is written in a cursive, flowing style.

**CliftonLarsonAllen LLP**

Wauwatosa, Wisconsin  
June 13, 2025

## **Management's Discussion and Analysis (Racine Water Utility)**

The management discussion and analysis of the Racine Water Utility's financial performance provides an overall review of financial activities for the years ended December 31, 2024 and 2023. This information should be read in conjunction with the financial statements. Rates for the Racine Water Utility are set by the Wisconsin Public Service Commission (PSC) based upon a complicated cost of service study (COSS) depicting all expenses of the Utility. These expenses must be matched by rates in order for the Utility to remain financially viable. Sales have gone down from nearly 6 billion gallons 10 years ago, to around 5.5 billion gallons just 10 years later. The drop is based mainly on the loss of industrial sales along with slight drops in commercial and residential flows through self-imposed conservation due to rising rates. The Utility last received approval on an application with the Public Service Commission to increase rates on October 26, 2020. Sales of water in 2024 were 1.5% higher than 2023.

### **2024 Financial Highlights**

The Racine Water Utility's net position increased to \$212.3 from \$202.2 million.

The Racine Water Utility celebrated 138 years in business in 2024. In 2024, physical construction continued on the estimated \$128 million infrastructure needed to support the Village of Mt. Pleasant TID#5 and related development's future needs. The Utility deficiency cost share of the TID#5 total is \$26.8 million with the remaining growth cost share paid by the Village, who in turn dedicates the infrastructure to the Utility as Contributions In Aid of Construction (CIAC). Two water main replacement projects remain to complete this TID#5 infrastructure. The Utility continues to replace lead service lines in its service area and this will be an ongoing initiative. \$2,023,655 was expended in 2024 to replace lead service lines on the public side. The water plant continues to be well maintained and produce high quality water; including the designed rehabilitation of the gravity sand filter building, where the oldest filter beds have remained in service for nearly 100 years. This \$19 million project began in 2024 and require a few years to complete.

### **2023 Financial Highlights**

The Racine Water Utility's net position increased to \$202.2 from \$189.1 million.

The Racine Water Utility celebrated 137 years in business in 2023. In 2023, physical construction continued on the estimated \$128 million infrastructure needed to support the Village of Mt. Pleasant TID#5 and related development's future needs. The Utility deficiency cost share of the TID#5 total is \$26.8 million with the remaining growth cost share paid by the Village, who in turn dedicates the infrastructure to the Utility as Contributions In Aid of Construction (CIAC). Two water main replacement projects remain to complete this TID#5 infrastructure. The Utility continues to slowly replace lead service lines in its service area and this will be an ongoing initiative for many years. \$875,309 of Utility funds were used to replace lead service lines on the public side. The Utility has also made significant efforts since 2020 to detect and repair leaking mains and services resulting in roughly a 6.5% decrease in non-revenue water over the last five years. The water plant continues to be well maintained and produce high quality water; including the designed rehabilitation of the gravity sand filter building, where the oldest filter beds have remained in service for nearly 100 years. This \$19 million project is to begin in 2024 and require two years to complete.

### **Overview of Financial Statements**

This annual report includes this management's discussion and analysis report, the independent auditors report and the basic financial statements of the Utility. The financial statements include notes that explain in more detail some of the information in the financial statements. Management's Discussion and Analysis (MD&A) serves as an introduction to, and should be read in conjunction with the basic audited financial statements and supplementary schedules. The MD&A represents management's examination and analysis of the Utility's financial condition and performance.



The financial statements report contains information about the Utility using full accrual accounting methods as utilized by similar activities in the private sector. The financial statements include a statement of net position, a statement of revenues, expenses and changes in net position, a statement of cash flows, and notes to the financial statements.

The **statement of net position** presents the financial position of the Utility on a full accrual historical cost basis. The statement of net position presents information on all of the Utility's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference reported as net position. This statement provides information about the nature and amount of investments in resources (assets and deferred outflows of resources) and the obligations to Utility creditors (liabilities and deferred inflows of resources). Over time, increases and decreases in net position is an indicator of whether the financial position of the Utility is improving or deteriorating. It also provides the basis for evaluating the capital structure and assessing the liquidity and financial flexibility of the Utility.

While the statement of net position provides information about the nature and amount of resources and obligations at year end, the **statement of revenues, expenses, and changes in net position** presents the results of the business activities over the course of the fiscal year and information as to how the net position changed during the year. All changes in net position are reported as soon as the underlying event giving rise to the changes occurs, regardless of the timing of the related cash flows. This statement measures the success of the Utility's operations over the past year and can be used to determine whether the Utility has successfully recovered all its costs through its user fees and other charges, as well as the Utility's profitability and credit worthiness.

The **statement of cash flows** presents changes in cash and cash equivalents, resulting from operating, financing, and investing activities. It provides answers to such questions as where did cash come from, what was cash used for and what was the change in the cash balance during the reporting period.

The **notes to the financial statements** provide required disclosures and other information that are essential to a full understanding of material data provided in the statements. The notes present information about the Utility's accounting policies, significant account balances and activities, material risks, obligations, commitments, contingencies, and subsequent events, if any.

The **supplemental schedules** provide more detail than the preceding statements. Detailed information regarding the funded status of the Other Post Employment Benefit Plan and Pension Plan are provided. Detailed operating revenue and expense schedules are provided.

## **Summary of Organization and Business**

The Racine Water Works Commission and its associated Racine Water Utility provide water treatment and distribution services to more than 100,000 people residing in the greater Racine area including, the City of Racine, Village of Mt Pleasant, Village of Caledonia, Village of Sturtevant, Village of North Bay, Village of Wind Point, Village of Elmwood Park and the Village of Somers.

The Racine Water Utility is a municipally owned fiscally independent Public Utility organized under the authority of Section 68.0805 of the Wisconsin State Statutes and the municipal code of the City of Racine under Chapter 98. The Utility is solely financed by service charges operating like a private business entity. The utility has no taxing powers and receives no tax revenues from the City of Racine. Operational and maintenance costs are funded from rates established by the PSC. The acquisition and construction of capital assets are funded by capital contributions from customers, developers, federal or state loans, revenue bond sales and utility revenues. The Utility is currently paying off approximately \$50 million in loans and bond issues as a result of major distribution system (mains, tanks, & booster station) improvements.

The Board of Waterworks Commissioners is made up of seven Racine members appointed by the Mayor and approved by the City of Racine Common Council. The management and operations of the Water Utility is under the direction of the Water Utility Director who is appointed by the Board of Waterworks Commissioners.

## Financial Analysis of the Utility

The Utility's financial condition is consistent with prior years with adequate liquid assets as determined and allowed by the PSC, reliable up to date facilities, and systems to meet demand. Management feels that the current financial condition, technical expertise and operating plans will meet the needs of the current and future customer base. Impact fees support the financing of growth-related infrastructure improvements. The local area is beginning to see redevelopment and new business ventures cropping up and this is a good sign for the local economy. A 2018 TID#5 Water Agreement between the City of Racine and Village of Mount Pleasant sets forth a provision that if revenue from new water connections is insufficient to cover deficiency debt that was borrowed over the next twenty years, then the Village makes up the difference payable to the Utility. If the revenue from new water connections exceeds the scheduled deficiency debt payments, the Village gets paid back by the Utility up to the balance contributed in previous years.

The condensed financial information and associated narrative are intended to provide additional information that is essential to the full understanding of the data provided in the audited financial statement and associated notes.

### Water Utility Condensed Summary of Net Assets

	2024	December 31 2023 (Restated)	2022	Variance of 2024 to 2023 Increase (decrease)	
				Dollars	%
Capital assets:					
Net plant in service	\$239,182,397	\$229,744,535	\$222,122,134	\$9,437,862	4.1%
Construction in progress	12,894,870	5,593,555	6,340,359	\$7,301,315	130.5%
Other capital assets	1,843,341	1,843,341	1,843,341	\$0	0.0%
Current, restricted & other assets	42,524,270	46,870,563	48,463,406	(4,346,293)	-9.3%
Total assets	\$296,444,878	\$284,051,994	\$278,769,240	\$12,392,884	4.4%
Deferred outflows	\$5,892,598	\$6,920,747	\$6,541,291	(\$1,028,149)	-14.9%
Current liabilities	\$18,185,510	\$16,183,828	\$16,927,601	\$2,001,682	12.4%
Long-term Liabilities	63,817,107	62,953,647	69,739,259	863,460	1.4%
Total Liabilities	\$82,002,617	\$79,137,475	\$86,666,860	\$2,865,142	3.6%
Deferred inflows	\$8,054,758	\$9,670,352	\$9,501,543	(\$1,615,594)	-16.7%
Net position:					
Invested in capital net of related debt	\$205,943,244	\$196,467,910	\$186,956,944	\$9,475,334	4.8%
Restricted for debt service	7,787,334	2,537,080	4,281,173	\$5,250,254	206.9%
Unrestricted	(1,450,477)	3,159,924	(2,095,989)	(4,610,401)	-145.9%
Total net position	\$212,280,101	\$202,164,914	\$189,142,128	\$10,115,187	5.0%

In 2024, net position of the Water Utility increased by \$10.1 million.

### Water Utility Condensed Summary of Revenues & Expenses

	2024	December 31 2023 (Restated)	2022	Variance of 2024 to 2023 Increase (decrease)	
				Dollars	%
<b>Revenues:</b>					
Operating Revenue:					
Residential	\$9,558,855	\$9,412,006	\$9,517,852	\$146,849	1.6%
Multi Family Residential	1,736,457	1,768,289	1,726,067	(31,832)	-1.8%
Commercial	2,115,464	2,100,662	2,044,745	14,802	0.7%
Industrial	5,302,679	5,083,200	4,713,185	219,479	4.3%
Public Authority	990,101	956,676	947,084	33,425	3.5%
Fire Protection	2,475,121	2,467,094	2,449,249	8,027	0.3%
Wholesale	1,641,851	1,710,919	1,896,646	(69,068)	-4.0%
All Other	1,106,101	1,057,277	1,182,798	48,824	4.6%
Non-Operating Revenue:					
Interest Income	945,027	547,196	139,621	397,831	72.7%
Residential equivalent connection fees	98,872	347,872	305,466	(249,000)	-71.6%
Gain/(loss) on disposal of fixed asset	0	0	0	0	
Developer capital donations	6,207,194	9,002,054	23,504,421	(2,794,860)	-31.0%
<b>Total Revenue</b>	<b>\$32,177,722</b>	<b>\$34,453,245</b>	<b>\$48,427,134</b>	<b>(2,275,523)</b>	<b>-6.6%</b>
<b>Expenses:</b>					
Operating Expenses					
Operation and Maintenance	\$10,366,600	\$9,675,245	\$7,399,651	\$691,355	7.1%
Depreciation	6,997,633	6,908,993	6,616,768	88,640	1.3%
Non-Operating Expenses					
Bond Interest and amortization	1,427,434	1,490,423	1,642,217	(62,989)	-4.2%
<b>Total Expenses</b>	<b>\$18,791,667</b>	<b>\$18,074,661</b>	<b>\$15,658,636</b>	<b>\$717,006</b>	<b>4.0%</b>
Transfers to the City of Racine	\$3,270,868	\$3,355,798	\$3,415,197	(\$84,930)	-2.5%
<b>Net Position:</b>					
Change in Net Position	\$10,115,187	\$13,022,786	\$29,353,301	(\$2,907,599)	-22.3%
Net Position, Beginning of Year	202,164,914	189,142,128	159,788,827	13,022,786	6.9%
Net Position, End of Year	\$212,280,101	\$202,164,914	\$189,142,128	\$10,115,187	5.0%

The Water Utility administrative staff continues to monitor the financial condition of the Utility. The Public Service Commission also did a thorough review with a submitted rate application and last approved new rates on October 26, 2020.

### Debt Administration

All scheduled bond payments in 2024 and 2023 were made on time. All requirements of the revenue bond ordinances have also been met as of December 31, 2024. The Water Utility funds part of the bond principal and interest payments through the collection of residential equivalent connection charges (Impact fees). A further provision in the 2018 TID#5 Water Agreement directed the Village of Mount Pleasant to take over the collection of impact fees and provide a guaranteed revenue stream to the Racine Utility to cover previous impact fee debt accumulated for the construction of water infrastructure to serve new system growth. Additional details on debt can be found in Note 6.

### Water Utility Summary of Outstanding Revenue Bonds

	Principal Balance December 31		Increase (decrease)		Due Within One Year
	2024	2023	Dollars	%	
2005 State Safe Water Revenue Bonds	\$ -	\$ 1,081,702	\$ (1,081,702)	-100%	\$ -
2012 Mortgage Revenue Bonds	-	1,455,000	(1,455,000)	-100%	-
2015 Mortgage Revenue Bonds	1,450,000	2,135,000	(685,000)	-32%	740,000
2015 State Safe Water Revenue Bonds	1,102,959	1,193,728	(90,770)	-8%	92,267
2017 Mortgage Revenue Bonds	4,215,000	4,770,000	(555,000)	-12%	580,000
2019 Mortgage Revenue Bonds	19,900,000	19,925,000	(25,000)	0%	960,000
2021 Mortgage Revenue Bonds	19,815,000	19,840,000	(25,000)	0%	920,000
2024a State Safe Water Revenue Bonds	3,309,531	-	3,309,531		-
2024b State Safe Water Revenue Bonds	670,088	-	670,088		-
Total Revenue Bonds	\$ 50,462,578	\$ 50,400,430	\$ 62,147	0%	\$ 3,292,267

### Capital Assets

The Utility funds capital asset additions through a combination of revenue bonds, contributions from developers, capital grants and resources generated through operations. In 2024 the Utility received \$6,207,194 in developer donations, mostly CIAC from the Village of Mt. Pleasant funding the TID #5 development.

### Water Utility

	2024		
	Beginning Balance	Increases	Decreases
Capital Assets Not Being Depreciated	7,436,896	12,123,353	4,822,038
Capital Assets Being Depreciated	323,417,315	16,706,953	3,396,822
Accumulated Depreciation	(93,672,780)	(7,153,354)	3,281,085
Capital Assets Being Depreciated, Net	229,744,535	9,553,599	6,677,907
Total Capital Assets	237,181,431	21,676,952	11,499,945

	2023		
	Beginning Balance	Increases	Decreases
Capital Assets Not Being Depreciated	8,183,700	1,684,115	2,430,919
Capital Assets Being Depreciated	309,455,217	14,710,057	747,959
Accumulated Depreciation	(87,333,083)	(7,064,120)	724,423
Capital Assets Being Depreciated, Net	222,122,134	7,645,937	1,472,382
Total Capital Assets	230,305,834	9,330,052	3,903,301

### **Economic factors influencing the Utility's Future**

While the large Foxconn development was greatly scaled back from the original plan, most of the new expanded water infrastructure is in place and the potential exists for an increase in industrial development. Microsoft has recently committed to a major multi-phase development within the Utility service area and construction is underway. The Racine area has also experienced an increase in the construction of large multi-residential building complexes.

### **Contacting the Utility Management**

If you have questions about this report or need additional information, please contact the Racine Water Utility, Administrative Manager, 800 Center Street, Racine, Wisconsin 53403.

## **Management's Discussion and Analysis (Racine Wastewater)**

The management discussion and analysis of the Racine Wastewater Utility's financial performance provides an overall review of financial activities for the years ended December 31, 2024 and 2023. This information should be read in conjunction with the financial statements. The Racine Wastewater Utility has a unique annual analysis based upon the 2002 Intergovernmental Sanitary Sewer Service and Revenue Sharing Agreement. The Utility's financial structure is set up by budgeting an anticipated expenditure for the budget year based upon past experience and any near-term changes. A rate is set for the users of the system based upon this expenditure need. Revenues are highly dependent upon flow received at the wastewater treatment plant, which is highly dependent upon the amount and intensity of rainfall in any given year. An anticipated flow is projected (forecasted) for the upcoming year based upon historical precipitation trends and experience. At the end of the fiscal year, and the end of the year audit, a calculation called a true-up is computed. Revenues can either exceed the forecasted projection or fall short. Expenditures can also exceed or fall short of budgeted amounts. A comparison of actual revenues compared to forecasted and actual expenditures vs. projected expenditures is made at the end of the audited period. If a positive result is experienced, the exceedance is used to reduce rates necessary in the next fiscal budget and rate making process. If a revenue shortfall is experienced, then it is made up in the subsequent fiscal year in rates. This scenario is called the annual true up and is a required exercise from the 2002 sewer agreement. This process keeps the Utility's earnings neutral from year to year and limits any profits or losses the Utility can make or suffer in any given year. Future rates are heavily dependent upon annual flow (revenue) which is controlled by Mother Nature and rainfall ups and downs bringing excess or deficit flows to the treatment plant. In 2024, rainfall was near average, slightly higher than the previous year.

### **2024 Financial Highlights**

The Wastewater Utility's net position increased to \$42.5 from \$38.5 million.

During 2024 construction continued on the deficiency / replacement projects that needed to be addressed at the treatment plant. These projects are part of the Utility 20-year (2020-2040) facilities plan, which was approved by WDNR in July 2022. Projects include replacement of the UV disinfectant system, biogas engines and generators and an aeration blower upgrade, and a new biogas treatment system. Most of the construction is expected to be completed in 2026. A project in the wastewater collection system to address peak flow events includes the Chicory Road storage tank project projected to be constructed in the fall of 2025. These projects are financed by the State of Wisconsin Clean Water Loan Program.

### **2023 Financial Highlights**

The Wastewater Utility's net position increased to \$38.5 from \$34.6 million.

During 2023 construction began on the deficiency / replacement projects that needed to be addressed at the treatment plant. These projects are part of the Utility 20-year (2020-2040) facilities plan, which was approved by WDNR in July 2022. Projects include replacement of the UV disinfectant system, biogas engines and generators and an aeration blower upgrade, and a new biogas treatment system. Most of the construction is expected to be completed in 2025. Projects in the wastewater collection system to address peak flow events include the Chicory Road sanitary sewer interceptor which was completed in 2023, and a storage tank project also on Chicory Road to be constructed between 2024-2026. These multiple projects are to be financed by the State of Wisconsin Clean Water Loan Program.

## **Overview of Financial Statements**

This annual report includes this management's discussion and analysis report, the independent auditors report and the basic financial statements of the Utility. The financial statements include notes that explain in more detail some of the information in the financial statements. Management's Discussion and Analysis (MD&A) serves as an introduction to, and should be read in conjunction with the basic audited financial statements and supplementary schedules. The MD&A represents management's examination and analysis of the Utility's financial condition and performance.

The financial statements report contains information about the Utility using full accrual accounting methods as utilized by similar activities in the private sector. The financial statements include a statement of net position; a statement of revenues, expenses and changes in net position; a statement of cash flows; and notes to the financial statements.

The **statement of net position** presents the financial position of the Utility on a full accrual historical cost basis. The statement of net position presents information on all of the Utility's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference reported as net position. This statement provides information about the nature and amount of investments in resources (assets and deferred outflows of resources) and the obligations to Utility creditors (liabilities and deferred inflows of resources). Over time, increases and decreases in net position is an indicator of whether the financial position of the Utility is improving or deteriorating. It also provides the basis for evaluating the capital structure and assessing the liquidity and financial flexibility of the Utility.

While the statement of net position provides information about the nature and amount of resources and obligations at year end, the **statement of revenues, expenses, and changes in net position** presents the results of the business activities over the course of the fiscal year and information as to how the net position changed during the year. All changes in net position are reported as soon as the underlying event giving rise to the changes occurs, regardless of the timing of the related cash flows. This statement measures the success of the Utility's operations over the past year and can be used to determine whether the Utility has successfully recovered all its costs through its user fees and other charges, as well as the Utility's profitability and credit worthiness.

The **statement of cash flows** presents changes in cash and cash equivalents, resulting from operating, financing, and investing activities. It provides answers to such questions as where did cash come from, what was cash used for and what was the change in the cash balance during the reporting period.

The **notes to the financial statements** provide required disclosures and other information that are essential to a full understanding of material data provided in the statements. The notes present information about the Utility's accounting policies, significant account balances, material risks, obligations, commitments, contingencies, and subsequent events, if any.

The **supplemental schedules** provide more detail than the preceding statements. Detailed information regarding the funded status of the Other Post Employment Benefit Plan and Pension Plan are provided. Detailed operating revenue and expense schedules are provided.

## **Summary of Organization and Business**

The Racine Wastewater Utility provides wastewater treatment and conveyance services to more than 100,000 people residing in the greater Racine area including; the City of Racine, Villages of Mt Pleasant, Caledonia, Sturtevant, North Bay, Wind Point, Elmwood Park, and the Village of Somers. The Wastewater Utility also provides a household hazardous waste (HHW) collection service between the months of April and October each year. The HHW program is funded by a separate annual fee of \$3.00 in 2024 per residential property. The goal of this HHW effort is to break even each year. The beginning balance for the HHW effort in 2024 was \$122,776, revenues were \$184,457, and expenses were \$157,797. This results in a net increase of \$26,666 in 2024 with the ending fund balance at \$149,436. The state grant that was received increased from \$35,949 in 2023 to \$49,040 in 2024.

The Racine Wastewater Utility is a municipally owned fiscally independent Public Utility organized under the authority of Section 68.0805 of the Wisconsin State Statutes and the municipal code of the City of Racine under Chapter 98. The utility has no taxing powers and receives no tax revenues from the City of Racine. Operational and maintenance costs are funded from user fees set as rates by the Commission and approved by the Racine City Council on an annual basis. The acquisition and construction of capital assets are funded by capital contributions from parties, customers, federal or state loans, revenue bond sales and utility revenues. The Utility is currently paying off approximately \$28.5 million in state revolving fund loans.

The Board of Wastewater Commissioners is made up of representatives of the largest contributors of the area to the wastewater plant. There are seven Racine members, two members from Mt. Pleasant, one from Caledonia and one from Sturtevant. The management and operations of the Wastewater Utility is under the direction of the Wastewater Director who is appointed by the Board of Wastewater Commissioners.

The Wastewater Treatment Plant provides primary and secondary treatment with disinfection in accordance with permits issued by the Wisconsin DNR under the control of the USEPA. Treated wastewater is discharged to Lake Michigan and biosolids are land applied onto farmers' fields. A 5-year WPDES operating permit was issued on January 1, 2025.

### Financial Analysis of the Utility

The Utility's financial condition is consistent with prior years with adequate liquid assets, reliable up to date facilities, and systems to meet demand as well as reasonable level of unrestricted net position. Management feels that the current financial condition, technical expertise and operating plans will meet the needs of the current and future customer base. The Utility does not receive a Return on Investment (R.O.I.) on assets for future growth that were constructed as part of the plant expansion as these assets are paid for by the individual communities that paid for plant capacity.

The condensed financial information and associated narrative are intended to provide additional information that is essential to the full understanding of the data provided in the audited financial statement and associated notes.

#### Wastewater Utility Condensed Summary of Net Assets

	2024	December 31 2023 (Restated)	2022	Variance of 2024 to 2023 Increase (decrease)	
				Dollars	%
Capital assets:					
Net plant in service	\$76,868,813	\$73,672,396	\$76,625,933	\$3,196,417	4.3%
Construction in progress	17,597,665	12,741,508	3,385,000	\$4,856,157	38.1%
Other capital assets	461,855	316,798	316,798	\$145,057	45.8%
Current, restricted & other assets	33,490,056	37,418,836	34,820,311	(3,928,780)	-10.5%
Total assets	\$128,418,389	\$124,149,538	\$115,148,042	\$4,268,851	3.4%
Deferred outflows	\$3,502,334	\$5,275,056	\$5,819,388	(\$1,772,722)	-33.6%
Current liabilities	\$7,335,795	\$11,627,189	\$11,049,682	(\$4,291,394)	-36.9%
Long-term Liabilities	77,459,354	75,095,837	70,619,908	2,363,517	3.1%
Total Liabilities	\$84,795,149	\$86,723,026	\$81,669,590	(\$1,927,877)	-2.2%
Deferred inflows	\$4,627,407	\$4,199,686	\$4,744,638	\$427,721	10.2%
Net position:					
Invested in capital net of related debt	\$63,191,576	\$62,788,132	\$64,274,941	\$403,444	0.6%
Restricted for debt service	4,585,232	4,383,754	5,588,554	\$201,478	4.6%
Unrestricted	(25,278,641)	(28,670,004)	(35,310,293)	3,391,363	-11.8%
Total net position	\$42,498,167	\$38,501,882	\$34,553,202	\$3,996,285	10.4%

In 2024, net position of the Wastewater Utility increased by \$4.0 million.



**Wastewater Utility Condensed Summary of Revenue & Expenses**

	2024	December 31 2023 (Restated)	2022	Variance of 2024 to 2023 Increase (decrease)	
				Dollars	%
<b>Revenues:</b>					
Operating Revenue:					
Residential	\$3,394,418	\$4,112,094	\$3,401,889	(\$717,676)	-17.5%
Multi family residential	823,970	755,188	734,531	68,782	9.1%
Commercial	953,384	839,493	833,216	113,891	13.6%
Industrial	1,006,072	814,870	671,436	191,202	23.5%
Public Authority	357,320	358,870	302,076	(1,550)	-0.4%
Other Municipalities	7,714,577	7,502,075	5,238,606	212,502	2.8%
All Other	581,527	577,720	555,379	3,807	0.7%
Non-Operating Revenue:					
Interest Income	649,497	409,538	117,456	239,959	58.6%
Intergovernmental plant capacity income	1,857,326	1,787,883	1,816,820	69,443	3.9%
Household Hazardous Waste Revenue	184,457	171,265	169,348	13,192	7.7%
Other Revenue	529,001	9,241	16,522	519,760	5624.5%
Developer Capital donations	704,997	1,893,790	555,612	(1,188,793)	-62.8%
Total Revenue	\$18,756,546	\$19,232,027	\$14,412,891	(475,481)	-2.5%
<b>Expenses:</b>					
Operating Expenses					
Operation and Maintenance	\$9,038,947	\$9,707,675	\$7,500,982	(\$668,728)	-6.9%
Depreciation	3,896,879	3,895,745	3,973,896	1,134	0.0%
Non-Operating Expenses					
Household Hazardous Waste Expenses	157,797	183,439	203,655	(25,642)	-14.0%
(Gain)/loss on disposal of fixed asset	0	(59,495)	8,979	59,495	
Bond Interest and amortization	536,655	341,391	383,597	195,264	57.2%
Total Expenses	\$13,630,278	\$14,068,755	\$12,071,109	(438,477)	-3.1%
Transfers to the City of Racine	\$1,129,983	\$1,214,592	\$568,093	(\$84,609)	-7.0%
<b>Net Position:</b>					
Change in Net Position	\$3,996,285	\$3,948,680	\$1,773,689	\$47,605	1.2%
Net Position, Beginning of Year	38,501,882	34,553,202	32,779,513	\$3,948,680	11.4%
Prior Period Adjustment					
Net Position, End of Year	\$42,498,167	\$38,501,882	\$34,553,202	\$3,996,285	10.4%

As stated previously the goal of the Wastewater Utility is to break even on an annual basis. The goal is for expenditures to meet revenues on an annual basis. If the balance of these two accounts is positive or negative, a true up is instituted into the next fiscal year's budget revenue expectations in accordance with the 2002 intergovernmental agreement. This financial method assures that no party to the sewer agreement is unfairly charged for sewer service costs provided by the utility. The Utility's ability to show a profit or to show that rates exceed annual anticipated costs is extremely difficult and can provide challenges for future bond financing or being able to meet the revenue requirements of the state revolving loan fund as administered by the State Department of Administration.

## Debt Administration

All scheduled bond payments in 2024 and 2023 were made on time. All requirements of the revenue bond ordinances have also been met as of December 31, 2024. In accordance with the 2002 intergovernmental agreement, municipalities are continuing to contribute on an annual basis to the principal and interest payments of the 2008, 2010, 2018, 2021, 2023, and the 2024 issues. Additional information regarding long-term debt is available in Note 6. The Utility has established a rate stabilization fund to be used to bolster the impacts of annual fluctuations as a result of the true up provisions in order to maintain required bond coverage. As of December 31, 2024, the fund balance is \$500,000.

### Wastewater Utility Summary of Outstanding Revenue Bonds

	Principal Balance December 31		Increase (decrease)		Due Within One Year
	2024	2023	Dollars	%	
2008 State Clean Water Revenue Bonds	\$ 639,258	\$ 842,134	\$ (202,876)	-24%	\$ 207,898
2010 State Clean Water Revenue Bonds	785,342	932,414	(147,072)	-16%	150,308
2018a State Clean Water Revenue Bonds	384,811	408,665	(23,854)	-6%	24,300
2018b State Clean Water Revenue Bonds	9,685,880	10,286,297	(600,417)	-6%	611,645
2021 State Clean Water Revenue Bonds	784,277	824,574	(40,297)	-5%	40,895
2023a State Clean Water Revenue Bonds	4,650,174	4,846,788	(196,614)	-4%	200,831
2023b State Clean Water Revenue Bonds	9,096,474	2,139,739	6,956,735	325%	391,304
2023c State Clean Water Revenue Bonds	2,133,159	1,527,283	605,876	40%	91,762
2024 State Clean Water Revenue Bonds	296,661	-	296,661		-
Total Revenue Bonds	\$ 28,456,035	\$ 21,807,894	\$ 6,648,142	30%	\$ 1,718,943

## Capital Assets

The Utility funds capital asset additions through a combination of revenue bonds, contributions from developers, capital grants and resources generated through operations.

### Wastewater Utility

	2024		
	Beginning Balance	Increases	Decreases
Capital Assets Not Being Depreciated	13,058,306	12,484,542	7,483,328
Capital Assets Being Depreciated	179,057,713	7,093,296	213,834
Accumulated Depreciation	(105,385,317)	(3,896,879)	213,834
Capital Assets Being Depreciated, Net	73,672,396	3,196,417	427,668
Total Capital Assets	86,730,702	15,680,959	7,910,996

	2023		
	Beginning Balance	Increases	Decreases
Capital Assets Not Being Depreciated	3,701,798	10,526,393	1,169,885
Capital Assets Being Depreciated	178,687,845	1,099,707	729,839
Accumulated Depreciation	(102,061,912)	(3,895,745)	572,340
Capital Assets Being Depreciated, Net	76,625,933	(2,796,038)	1,302,179
Total Capital Assets	80,327,731	7,730,355	2,472,064

## Economic Factors influencing the Utility's Future

While the large Foxconn development was greatly scaled back from the original plan, most of the new expanded water infrastructure is in place and the potential exists for an increase in industrial development. Microsoft has recently committed to a major multi-phase development within the Utility service area and construction is underway. The Racine area has also experienced an increase in the construction of large multi-residential building complexes.

## Contacting the Utility Management

If you have questions about this report or need additional information, please contact the Racine Wastewater Utility, Administrative Manager, 800 Center Street, Racine, Wisconsin 53403.

**RACINE WATER AND WASTEWATER UTILITIES**  
**STATEMENTS OF NET POSITION**  
**DECEMBER 31, 2024**

	Water Utility	Wastewater Utility	Total
<b>ASSETS</b>			
<b>CURRENT ASSETS</b>			
Cash and Cash Equivalents	\$ 13,342,795	\$ 10,649,785	\$ 23,992,580
Accounts Receivable, Net:			
Consumers	4,919,108	1,831,884	6,750,992
Other	276,454	172,050	448,504
Delinquent Billings Receivable - Tax Roll	3,461,023	1,828,416	5,289,439
Leases Receivable, Current Portion	142,975	-	142,975
Notes Receivable, Current Portion	-	536,174	536,174
Due from Other Governments	1,259,498	1,594,231	2,853,729
Due from Other Funds	795,132	974,394	1,769,526
Inventories	485,293	125,286	610,579
Total Current Assets	<u>24,682,278</u>	<u>17,712,220</u>	<u>42,394,498</u>
<b>RESTRICTED ASSETS</b>			
Cash and Cash Equivalents	14,783,340	4,676,596	19,459,936
Plant Capacity Receivable, Current Portion	-	1,046,086	1,046,086
Plant Capacity Receivable, Long-Term Portion	-	9,669,417	9,669,417
Total Restricted Assets	<u>14,783,340</u>	<u>15,392,099</u>	<u>30,175,439</u>
<b>NONCURRENT ASSET</b>			
Leases Receivable, Long-Term Portion	3,058,652	-	3,058,652
Notes Receivable, Long-Term Portion	-	385,737	385,737
Utility Plant in Service	336,727,446	185,937,175	522,664,621
Less: Accumulated Depreciation and Amortization	<u>(97,545,049)</u>	<u>(109,068,362)</u>	<u>(206,613,411)</u>
Net Depreciated and Amortized Value	239,182,397	76,868,813	316,051,210
Land	1,843,341	461,855	2,305,196
Construction in Progress	<u>12,894,870</u>	<u>17,597,665</u>	<u>30,492,535</u>
Total Noncurrent Assets	<u>256,979,260</u>	<u>95,314,070</u>	<u>352,293,330</u>
Total Assets	296,444,878	128,418,389	424,863,267
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred Amounts on Refunding	219,739	-	219,739
Deferred Amounts Related to OPEB	2,589,607	1,364,263	3,953,870
Deferred Amounts Related to Pension	<u>3,083,252</u>	<u>2,138,071</u>	<u>5,221,323</u>
Total Deferred Outflows of Resources	5,892,598	3,502,334	9,394,932

See accompanying Notes to Financial Statements.

**RACINE WATER AND WASTEWATER UTILITIES  
STATEMENTS OF NET POSITION (CONTINUED)  
DECEMBER 31, 2024**

	Water Utility	Wastewater Utility	Total
<b>LIABILITIES</b>			
<b>CURRENT LIABILITIES</b>			
Accounts Payable	\$ 2,806,113	\$ 1,663,094	\$ 4,469,207
Retainage Payable	633,666	543,761	1,177,427
Due to Other Funds	6,464,414	1,285,947	7,750,361
Due to Other Governments	3,524,893	-	3,524,893
Other Postemployment Benefits, Current Portion	578,796	343,520	922,316
Leases Payable, Current Portion	-	10,173	10,173
Accrued Liabilities	193,400	127,936	321,336
Total Current Liabilities	<u>14,201,282</u>	<u>3,974,431</u>	<u>18,175,713</u>
<b>CURRENT LIABILITIES - PAYABLE FROM RESTRICTED ASSETS</b>			
Accrued Interest Payable	526,748	91,364	618,112
Long-Term Debt, Current Portion	3,457,480	1,718,943	5,176,423
Unearned Capacity Revenue, Current Portion	-	1,551,057	1,551,057
Total Current Liabilities - Payable from Restricted Assets	<u>3,984,228</u>	<u>3,361,364</u>	<u>7,345,592</u>
<b>NONCURRENT LIABILITIES</b>			
Accrued Compensated Absences	543,972	378,862	922,834
Net Pension Liability	317,556	227,086	544,642
Other Postemployment Benefits, Less Current Portion Above	13,724,334	7,650,630	21,374,964
Leases Payable, Less Current Portion	-	1,739,777	1,739,777
Unearned Capacity Revenue, Less Current Portion Above	-	40,725,909	40,725,909
Long-Term Debt, Less Current Portion Above	49,231,245	26,737,090	75,968,335
Total Noncurrent Liabilities	<u>63,817,107</u>	<u>77,459,354</u>	<u>141,276,461</u>
Total Liabilities	82,002,617	84,795,149	166,797,766
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Rate Stabilization Fund	-	500,000	500,000
Deferred Amounts Related to Leases	2,897,686	-	2,897,686
Deferred Amounts Related to OPEB	3,242,188	2,744,870	5,987,058
Deferred Amounts Related to Pension	1,914,884	1,382,537	3,297,421
Total Deferred Inflows of Resources	<u>8,054,758</u>	<u>4,627,407</u>	<u>12,682,165</u>
<b>NET POSITION</b>			
Net Investment in Capital Assets	205,943,244	63,191,576	269,134,820
Restricted for Debt Service	1,827,038	955,878	2,782,916
Restricted for Capital Projects	5,960,296	3,629,354	9,589,650
Unrestricted	(1,450,477)	(25,278,641)	(26,729,118)
Total Net Position	<u>\$ 212,280,101</u>	<u>\$ 42,498,167</u>	<u>\$ 254,778,268</u>

See accompanying Notes to Financial Statements.

**RACINE WATER AND WASTEWATER UTILITIES**  
**STATEMENTS OF NET POSITION**  
**DECEMBER 31, 2023**

<b>ASSETS</b>	<u>Water Utility (Restated)</u>	<u>Wastewater Utility (Restated)</u>	<u>Total</u>
<b>CURRENT ASSETS</b>			
Cash and Cash Equivalents	\$ 17,744,388	\$ 14,943,149	\$ 32,687,537
Accounts Receivable, Net:			
Consumers	4,414,801	1,646,060	6,060,861
Other	330,948	140,115	471,063
Delinquent Billings Receivable - Tax Roll	3,301,038	1,799,479	5,100,517
Leases Receivable, Current Portion	213,665	-	213,665
Notes Receivable, Current Portion	-	20,910	20,910
Due from Other Governments	986,891	1,671,467	2,658,358
Due from Other Funds	786,319	893,708	1,680,027
Inventories	537,148	152,421	689,569
Total Current Assets	<u>28,315,198</u>	<u>21,267,309</u>	<u>49,582,507</u>
<b>RESTRICTED ASSETS</b>			
Cash and Cash Equivalents	15,353,737	4,456,782	19,810,519
Plant Capacity Receivable, Current Portion	-	815,700	815,700
Plant Capacity Receivable, Long-Term Portion	-	10,472,088	10,472,088
Total Restricted Assets	<u>15,353,737</u>	<u>15,744,570</u>	<u>31,098,307</u>
<b>NONCURRENT ASSET</b>			
Leases Receivable, Long-Term Portion	3,201,628	-	3,201,628
Notes Receivable, Long-Term Portion	-	406,957	406,957
Utility Plant in Service	323,417,315	179,057,713	502,475,028
Less: Accumulated Depreciation and Amortization	<u>(93,672,780)</u>	<u>(105,385,317)</u>	<u>(199,058,097)</u>
Net Depreciated and Amortized Value	229,744,535	73,672,396	303,416,931
Land	1,843,341	316,798	2,160,139
Construction in Progress	5,593,555	12,741,508	18,335,063
Total Noncurrent Assets	<u>240,383,059</u>	<u>87,137,659</u>	<u>327,520,718</u>
 Total Assets	 284,051,994	 124,149,538	 408,201,532
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred Amounts on Refunding	262,856	-	262,856
Deferred Amounts Related to OPEB	2,243,890	2,183,152	4,427,042
Deferred Amounts Related to Pension	4,414,001	3,091,904	7,505,905
Total Deferred Outflows of Resources	<u>6,920,747</u>	<u>5,275,056</u>	<u>12,195,803</u>

See accompanying Notes to Financial Statements.

**RACINE WATER AND WASTEWATER UTILITIES  
STATEMENTS OF NET POSITION (CONTINUED)  
DECEMBER 31, 2023**

	Water Utility (Restated)	Wastewater Utility (Restated)	Total
<b>LIABILITIES</b>			
<b>CURRENT LIABILITIES</b>			
Accounts Payable	\$ 390,819	\$ 674,063	\$ 1,064,882
Retainage Payable	276,525	-	276,525
Due to Other Funds	6,128,585	7,647,211	13,775,796
Due to Other Governments	3,623,765	-	3,623,765
Accrued Compensated Absences, Current Portion	52,254	-	52,254
Other Postemployment Benefits, Current Portion	724,177	345,903	1,070,080
Leases Payable, Current Portion	-	8,140	8,140
Accrued Liabilities	244,473	116,656	361,129
Total Current Liabilities	<u>11,440,598</u>	<u>8,791,973</u>	<u>20,232,571</u>
<b>CURRENT LIABILITIES - PAYABLE FROM RESTRICTED ASSETS</b>			
Accrued Interest Payable	558,062	73,028	631,090
Long-Term Debt, Current Portion	4,185,168	1,211,131	5,396,299
Unearned Capacity Revenue, Current Portion	-	1,551,057	1,551,057
Total Current Liabilities - Payable from Restricted Assets	<u>4,743,230</u>	<u>2,835,216</u>	<u>7,578,446</u>
<b>NONCURRENT LIABILITIES</b>			
Accrued Compensated Absences, Less Current Portion Above	503,238	390,040	893,278
Other Postemployment Benefits, Less Current Portion Above	12,542,136	9,606,066	22,148,202
Leases Payable, Less Current Portion	-	1,749,949	1,749,949
Net Pension Liability	1,199,209	873,461	2,072,670
Unearned Capacity Revenue, Less Current Portion Above	-	41,879,557	41,879,557
Long-Term Debt, Less Current Portion Above	48,709,064	20,596,764	69,305,828
Total Noncurrent Liabilities	<u>62,953,647</u>	<u>75,095,837</u>	<u>138,049,484</u>
Total Liabilities	79,137,475	86,723,026	165,860,501
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred Amounts Related to Leases	3,172,775	-	3,172,775
Deferred Amounts Related to OPEB	3,947,264	2,362,748	6,310,012
Deferred Amounts Related to Pension	2,550,313	1,836,938	4,387,251
Total Deferred Inflows of Resources	<u>9,670,352</u>	<u>4,199,686</u>	<u>13,870,038</u>
<b>NET POSITION</b>			
Net Investment in Capital Assets	196,467,910	62,788,132	259,256,042
Restricted for Debt Service	1,737,080	948,122	2,685,202
Restricted for Capital Projects	800,000	3,435,632	4,235,632
Unrestricted	<u>3,159,924</u>	<u>(28,670,004)</u>	<u>(25,510,080)</u>
Total Net Position	<u>\$ 202,164,914</u>	<u>\$ 38,501,882</u>	<u>\$ 240,666,796</u>

See accompanying Notes to Financial Statements.

**RACINE WATER AND WASTEWATER UTILITIES**  
**STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**  
**YEAR ENDED DECEMBER 31, 2024**

	Water Utility	Wastewater Utility	Total
<b>OPERATING REVENUES</b>	\$ 24,926,629	\$ 14,831,268	\$ 39,757,897
<b>OPERATING EXPENSES</b>			
Operation and Maintenance Expenses	9,934,478	8,757,697	18,692,175
Bad Debt	55,476	42,724	98,200
Depreciation	6,997,633	3,896,879	10,894,512
Taxes	376,646	238,526	615,172
Total Operating Expenses	<u>17,364,233</u>	<u>12,935,826</u>	<u>30,300,059</u>
<b>OPERATING INCOME</b>	7,562,396	1,895,442	9,457,838
<b>NONOPERATING REVENUES (EXPENSES)</b>			
Investment Earnings	945,027	649,497	1,594,524
Interest Expense	(1,651,970)	(536,655)	(2,188,625)
Intergovernmental Interest Reimbursement	-	306,269	306,269
Plant Capacity Income	-	1,551,057	1,551,057
Amortization of Premiums and Refunding Loss	224,536	-	224,536
Household Hazardous Waste Revenue	-	184,457	184,457
Household Hazardous Waste Expense	-	(157,797)	(157,797)
Intergovernmental Grants	704,521	-	704,521
Customer Grants Awarded	(704,521)	-	(704,521)
Miscellaneous Income	-	529,001	529,001
Total Nonoperating Revenues (Expenses)	<u>(482,407)</u>	<u>2,525,829</u>	<u>2,043,422</u>
<b>INCOME BEFORE CAPITAL CONTRIBUTIONS AND TRANSFERS</b>	7,079,989	4,421,271	11,501,260
<b>CAPITAL CONTRIBUTIONS</b>			
Residential Equivalent Connection Fees	98,872	-	98,872
Capital Asset Donations	6,207,194	704,997	6,912,191
Total Capital Contributions	<u>6,306,066</u>	<u>704,997</u>	<u>7,011,063</u>
<b>TRANSFERS OUT</b>	<u>(3,270,868)</u>	<u>(1,129,983)</u>	<u>(4,400,851)</u>
<b>CHANGE IN NET POSITION</b>	10,115,187	3,996,285	14,111,472
Net Position - Beginning of Year	<u>202,164,914</u>	<u>38,501,882</u>	<u>240,666,796</u>
<b>NET POSITION - END OF YEAR</b>	<u>\$ 212,280,101</u>	<u>\$ 42,498,167</u>	<u>\$ 254,778,268</u>

See accompanying Notes to Financial Statements.



**RACINE WATER AND WASTEWATER UTILITIES**  
**STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**  
**YEAR ENDED DECEMBER 31, 2023**

	Water Utility (Restated)	Wastewater Utility (Restated)	Total
<b>OPERATING REVENUES</b>	\$ 24,556,123	\$ 14,532,443	\$ 39,088,566
<b>OPERATING EXPENSES</b>			
Operation and Maintenance Expenses	9,322,173	9,469,067	18,791,240
Bad Debt	5,865	10,647	16,512
Depreciation and Amortization	6,908,993	3,895,745	10,804,738
Taxes	347,207	227,961	575,168
Total Operating Expenses	<u>16,584,238</u>	<u>13,603,420</u>	<u>30,187,658</u>
<b>OPERATING INCOME</b>	7,971,885	929,023	8,900,908
<b>NONOPERATING REVENUES (EXPENSES)</b>			
Investment Earnings	547,196	409,538	956,734
Interest Expense	(1,784,379)	(341,391)	(2,125,770)
Intergovernmental Interest Reimbursement	-	236,826	236,826
Plant Capacity Income	-	1,551,057	1,551,057
Amortization of Premiums and Refunding Loss	293,956	-	293,956
Household Hazardous Waste Revenue	-	171,265	171,265
Household Hazardous Waste Expense	-	(183,439)	(183,439)
Gain on Disposal of Capital Asset	-	59,495	59,495
Miscellaneous Income	-	437,108	437,108
Total Nonoperating Revenues (Expenses)	<u>(943,227)</u>	<u>2,340,459</u>	<u>1,397,232</u>
<b>INCOME BEFORE CAPITAL CONTRIBUTIONS AND TRANSFERS</b>	7,028,658	3,269,482	10,298,140
<b>CAPITAL CONTRIBUTIONS</b>			
Residential Equivalent Connection Fees	347,872	-	347,872
Capital Asset Donations	9,002,054	1,893,790	10,895,844
Total Capital Contributions	<u>9,349,926</u>	<u>1,893,790</u>	<u>11,243,716</u>
<b>TRANSFERS OUT</b>	<u>(3,355,798)</u>	<u>(1,214,592)</u>	<u>(4,570,390)</u>
<b>CHANGE IN NET POSITION</b>	13,022,786	3,948,680	16,971,466
Net Position - Beginning of Year	<u>189,142,128</u>	<u>34,553,202</u>	<u>223,695,330</u>
<b>NET POSITION - END OF YEAR</b>	<u>\$ 202,164,914</u>	<u>\$ 38,501,882</u>	<u>\$ 240,666,796</u>

See accompanying Notes to Financial Statements.

**RACINE WATER AND WASTEWATER UTILITIES  
STATEMENTS OF CASH FLOWS  
YEAR ENDED DECEMBER 31, 2024**

	Water Utility	Wastewater Utility	Total
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Received from Customers and Users	\$ 25,650,765	\$ 14,961,162	\$ 40,611,927
Paid to Supplier	(4,857,145)	(11,178,009)	(16,035,154)
Paid to Employee	(6,366,942)	(4,677,388)	(11,044,330)
Stormwater Fees Collected for Other Funds	6,370,530	-	6,370,530
Stormwater Fees Disbursed to Other Funds	(5,822,353)	-	(5,822,353)
Net Cash Provided (Used) by Operating Activities	14,974,855	(894,235)	14,080,620
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>			
Transfers Out	(3,270,868)	(1,129,983)	(4,400,851)
Fiscal Agent Receipts from Other Governments	(272,607)	77,236	(195,371)
Household Hazardous Waste Program	-	26,660	26,660
Miscellaneous Receipts	-	529,001	529,001
Net Cash Used by Noncapital Financing Activities	(3,543,475)	(497,086)	(4,040,561)
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>			
Acquisition and Construction of Utility Plant	(16,039,797)	(10,235,325)	(26,275,122)
Lease payments received	213,666	-	213,666
Long-Term Debt Issued	3,979,619	7,859,272	11,838,891
Principal Paid on Long-Term Debt	(3,917,473)	(1,211,134)	(5,128,607)
Interest Paid on Long-Term Debt	(1,683,284)	(468,218)	(2,151,502)
Principal Paid on Leases	-	(8,139)	(8,139)
Interest Paid on Leases	-	(50,101)	(50,101)
Proceeds from REC and Other Fees	98,872	-	98,872
Receipts from Other Governments	-	(494,044)	(494,044)
Intergovernmental Interest Reimbursement	-	306,269	306,269
Proceeds from Plant Capacity Charges	-	969,694	969,694
Net Cash Used by Capital and Related Financing Activities	(17,348,397)	(3,331,726)	(20,680,123)
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>			
Investment income	945,027	649,497	1,594,524
<b>NET CHANGE IN CASH AND CASH EQUIVALENTS</b>	(4,971,990)	(4,073,550)	(9,045,540)
Cash and Cash Equivalents - Beginning of Year	33,098,125	19,399,931	52,498,056
<b>CASH AND CASH EQUIVALENTS - END OF YEAR</b>	<u>\$ 28,126,135</u>	<u>\$ 15,326,381</u>	<u>\$ 43,452,516</u>

See accompanying Notes to Financial Statements.

**RACINE WATER AND WASTEWATER UTILITIES  
STATEMENTS OF CASH FLOWS (CONTINUED)  
YEAR ENDED DECEMBER 31, 2024**

Cash and cash equivalents are presented on the Statements of Net Position as follows:

	Water Utility	Wastewater Utility	Total
Unrestricted	\$ 13,342,795	\$ 10,649,785	\$ 23,992,580
Restricted	14,783,340	4,676,596	19,459,936
Total	<u>\$ 28,126,135</u>	<u>\$ 15,326,381</u>	<u>\$ 43,452,516</u>

**CASH FLOWS FROM OPERATING ACTIVITIES**

Operating Income	\$ 7,562,396	\$ 1,895,442	\$ 9,457,838
Adjustments to Reconcile Operating Income to Net Cash Provided (Used) by Operating Activities:			
Depreciation	6,997,633	3,896,879	10,894,512
Depreciation Charged to other Funds	147,077	-	147,077
Effects of Changes in Operating Assets and Liabilities:			
Accounts Receivable	(609,798)	(246,696)	(856,494)
Deferred Inflows of Resources Related to Leases	(275,089)	-	(275,089)
Inventories	51,855	27,135	78,990
Due from Other Funds	(8,813)	(80,686)	(89,499)
Compensated Absences	(11,520)	(11,178)	(22,698)
Other Postemployment Benefits	1,036,817	(1,957,819)	(921,002)
Deferred Outflows of Resources Related to OPEB	(345,717)	818,889	473,172
Deferred Inflows of Resources Related to OPEB	(705,076)	382,122	(322,954)
Pension Benefits	(881,653)	(646,375)	(1,528,028)
Deferred Outflows of Resources Related to Pension	1,330,749	953,833	2,284,582
Deferred Inflows of Resources Related to Pension	(635,429)	(454,401)	(1,089,830)
Rate Stabilization Deferred Inflow	-	500,000	500,000
Accounts Payable	1,135,539	378,604	1,514,143
Accrued Liabilities	(51,073)	11,280	(39,793)
Due to Other Funds	335,829	(6,361,264)	(6,025,435)
Due to Other Governments	(98,872)	-	(98,872)
Net Cash Provided (Used) by Operating Activities	<u>\$ 14,974,855</u>	<u>\$ (894,235)</u>	<u>\$ 14,080,620</u>

**NONCASH CAPITAL AND RELATED FINANCING ACTIVITIES**

Estimated cost of Water and Wastewater Utility plant installed or financed by developers or customers was \$6,207,194 and \$704,997, respectively.

Water and Wastewater Utilities reported \$1,977,636 and \$1,530,774, respectively, of capital assets in accounts and retainage payable.

**RACINE WATER AND WASTEWATER UTILITIES  
STATEMENTS OF CASH FLOWS  
YEAR ENDED DECEMBER 31, 2023**

	Water Utility (Restated)	Wastewater Utility (Restated)	Total
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Received from Customers and Users	\$ 25,863,721	\$ 15,107,937	\$ 40,971,658
Paid to Suppliers	(7,317,071)	(5,100,174)	(12,417,245)
Paid to Employees	(5,578,439)	(4,200,074)	(9,778,513)
Stormwater Fees Collected for Other Funds	6,370,530	-	6,370,530
Stormwater Fees Disbursed to Other Funds	(5,822,353)	-	(5,822,353)
Net Cash Provided by Operating Activities	<u>13,516,388</u>	<u>5,807,689</u>	<u>19,324,077</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>			
Transfers Out	(3,355,798)	(1,214,592)	(4,570,390)
Fiscal Agent Receipts from Other Governments	558,993	(436,099)	122,894
Household Hazardous Waste Program	-	(12,174)	(12,174)
Miscellaneous Receipts	-	9,241	9,241
Net Cash Used by Noncapital Financing Activities	<u>(2,796,805)</u>	<u>(1,653,624)</u>	<u>(4,450,429)</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>			
Acquisition and Construction of Utility Plant	(5,033,159)	(8,559,277)	(13,592,436)
Proceeds From Sale of Capital Assets	23,535	216,994	240,529
Lease payments received	196,055	-	196,055
Long-Term Debt Issued	-	8,513,809	8,513,809
Principal Paid on Long-Term Debt	(3,776,008)	(994,400)	(4,770,408)
Interest Paid on Long-Term Debt	(1,828,153)	(263,480)	(2,091,633)
Principal Paid on Leases	-	(6,215)	(6,215)
Interest Paid on Leases	-	(50,502)	(50,502)
Proceeds from REC and Other Fees	347,872	-	347,872
Intergovernmental Interest Reimbursement	-	236,826	236,826
Proceeds From Plant Capacity Charges	-	749,773	749,773
Net Cash Used by Capital and Related Financing Activities	<u>(10,069,858)</u>	<u>(156,472)</u>	<u>(10,226,330)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>			
Investment Income	<u>547,196</u>	<u>409,538</u>	<u>956,734</u>
<b>NET CHANGE IN CASH AND CASH EQUIVALENTS</b>	1,196,921	4,407,131	5,604,052
Cash and Cash Equivalents - Beginning of Year	<u>31,901,204</u>	<u>14,992,800</u>	<u>46,894,004</u>
<b>CASH AND CASH EQUIVALENTS - END OF YEAR</b>	<u><u>\$ 33,098,125</u></u>	<u><u>\$ 19,399,931</u></u>	<u><u>\$ 52,498,056</u></u>

See accompanying Notes to Financial Statements.

**RACINE WATER AND WASTEWATER UTILITIES  
STATEMENTS OF CASH FLOWS (CONTINUED)  
YEAR ENDED DECEMBER 31, 2023**

Cash and cash equivalents are presented on the Statements of Net Position as follows:

	Water Utility (Restated)	Wastewater Utility (Restated)	Total
Unrestricted	\$ 17,744,388	\$ 14,943,149	\$ 32,687,537
Restricted	15,353,737	4,456,782	19,810,519
Total	<u>\$ 33,098,125</u>	<u>\$ 19,399,931</u>	<u>\$ 52,498,056</u>

**CASH FLOWS FROM OPERATING ACTIVITIES**

Operating Income	\$ 7,971,885	\$ 929,023	\$ 8,900,908
Adjustments to Reconcile Operating Income to Net Cash Provided by Operating Activities:			
Depreciation and amortization	6,908,993	3,895,745	10,804,738
Depreciation Charged to Other Funds	144,070	-	144,070
Effects of Changes in Operating Assets and Liabilities:			
Accounts Receivable	90,529	(143,687)	(53,158)
Deferred Inflows of Resources Related to Leases	(275,089)	-	(275,089)
Inventories	35,822	197	36,019
Due from Other Funds	103,117	729,828	832,945
Compensated Absences	(184,323)	(182,299)	(366,622)
Other Postemployment Benefits	(3,667,531)	(2,396,331)	(6,063,862)
Deferred Outflows of Resources Related to OPEB	402,600	901,049	1,303,649
Deferred Inflows of Resources Related to OPEB	2,336,429	1,076,149	3,412,578
Pension Benefits	3,004,457	2,226,630	5,231,087
Deferred Outflows of Resources Related to Pension	(828,239)	(356,717)	(1,184,956)
Deferred Inflows of Resources Related to Pension	(1,892,531)	(1,621,101)	(3,513,632)
Accounts Payable	(159,172)	123,277	(35,895)
Accrued Liabilities	68,920	(4,245)	64,675
Due to Other Funds	(1,393,293)	265,573	(1,127,720)
Due to Other Governments	608,640	-	608,640
Net Cash Provided by Operating Activities	<u>\$ 13,275,284</u>	<u>\$ 5,443,091</u>	<u>\$ 18,718,375</u>

**NONCASH CAPITAL AND RELATED FINANCING ACTIVITIES**

Estimated cost of Water and Wastewater Utility plant installed or financed by developers or customers was \$9,002,054 and \$1,893,790, respectively.

Water and Wastewater Utilities reported \$340,740 and \$376,586, respectively, of capital assets in accounts and retainage payable.

**RACINE WATER AND WASTEWATER UTILITIES  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2024 AND 2023**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**Organization**

The Racine Water and Wastewater Utilities (the Utilities) are Enterprise Funds of the City of Racine, Wisconsin. These financial statements present the financial position, results of operations, and cash flows of the City of Racine Water and Wastewater Utilities only and do not include transactions of any other City of Racine Funds.

The Wastewater Utility provides sewer service to the territory which includes the corporate limits of the City of Racine, Village of Mount Pleasant, Village of North Bay, Village of Elmwood Park, Village of Sturtevant, and Village of Caledonia. The Wastewater Utility is managed by eleven Commissioners. Rates are established through the budget process on an annual basis to recover operating expenses, debt service, and replacement charges. Any surpluses or deficits determined after a current year audit is complete are rolled into future year rates per a sewer agreement with the above municipalities. The rates are billed to the municipal entities in proportion to each user's contribution to total wastewater flow and loading into the treatment system.

The Water Utility provides retail water service to the City of Racine, Village of Elmwood Park, Village of Mount Pleasant, Village of North Bay, and Village of Sturtevant. Wholesale service is provided to the Village of Caledonia. The Water Utility is managed by seven Commissioners. Rates are established and approved by the Public Service Commission of Wisconsin. Retail customers are billed based on readings from individual meters. Wholesale customers are billed based on master meter readings.

The Utilities share common members of the respective Commissions. In addition, the Utilities share common management and administrative personnel and functions. The significant accounting principles and policies utilized by the Utilities are described below.

**Basis of Accounting**

The Utilities prepare their financial statements in accordance with accounting principles generally accepted in the United States of America as formulated by the Government Accounting Standards Board (GASB). The Utilities are reported as governmental enterprise funds. Enterprise funds are used to account for activities which are financed and operated in a manner similar to a private business enterprise. Accordingly, the financial statements are presented using the economic resources measurement focus and the full accrual basis of accounting whereby revenues are recognized when earned and expenses, including depreciation, are recorded when incurred.

**Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**RACINE WATER AND WASTEWATER UTILITIES  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2024 AND 2023**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Cash Equivalents**

For purposes of reporting cash flows, cash equivalents include any highly liquid investments with a maturity of three months or less when acquired.

**Investments**

Investments, with the exception of the Local Government Investment Pool (LGIP) are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair value is determined by quoted market prices. The Local Government Investment Pool is reported at the per share value as reported by LGIP. No investments are reported at amortized cost.

The Wisconsin LGIP is part of the State Investment Fund (SIF), and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At December 31, 2024 and 2023, the fair value of the Utilities' share of the LGIP's assets was substantially equal to the amount as reported in these statements.

**Accounts Receivable**

Accounts receivable is composed of charges to customers for water and sewer services and sundry bill charges that cannot be attached to the property. The year-end balance includes unpaid charges and an estimate of the charges to December 31 that will be billed in the first quarter of the subsequent year. The Water Utility also records accounts receivable for charges to customers for stormwater services. These charges are collected by the Water Utility on behalf of the City of Racine's Stormwater Utility, and the Water Utility disburses these collections to the City of Racine within three months or less.

Customer accounts receivable are stated at amounts billed plus accrued interest. Unpaid accounts over 20 days bear interest at 1% per month. Interest continues to accrue on customer delinquent accounts until it is placed in the tax roll at which time a 10% penalty is assessed to the account. Payments to an accounts receivable are applied to specific bills identified on the customer's remittance advice or, if unspecified, to the earliest unpaid bills.

The Utilities have the right under Wisconsin Statutes to place delinquent bills on the tax roll for collection. As such, no allowance for uncollectible customer accounts is considered necessary.

Sundry bill charges bear no interest. The carrying amount of accounts receivable is reduced by a valuation allowance that reflects management's best estimate of sundry bill charges that will not be collected. The allowance for doubtful accounts is based on management's assessment of the collectability of specific customer accounts and the aging of the accounts receivable. All accounts or portions thereof deemed to be uncollectible or to require an excessive collection cost are written off to the allowance for doubtful accounts.

**RACINE WATER AND WASTEWATER UTILITIES  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2024 AND 2023**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Notes Receivable**

Notes receivable is composed of shares of the 6<sup>th</sup> Street Interceptor Sewer Replacement project due from the Village of Mount Pleasant, the Village of Caledonia, and the Village of Sturdevant. At December 31, 2024 and 2023, notes receivable totaled \$901,911 and \$427,867, respectively.

Based on the payment schedule for notes receivable, \$385,797 of the amounts reported in the wastewater fund is not expected to be collected within the next year.

**Due from Other Governments**

Racine Water and Wastewater Utilities serve as the fiscal agent for certain limited expansion and improvement projects to the surrounding municipalities pursuant to intergovernmental agreements. Amounts paid by the Utility pursuant to these agreements are recognized as due from other governments at the time expansion and improvement payments are made by the Utilities.

**Inventories**

Inventories of materials and supplies are stated at cost, determined on a first in, first out (FIFO) basis.

**Prepaid Expenses**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid expenses in the financial statements.

**Interfund Transactions**

Transactions between the Utilities and other funds of the City of Racine, Wisconsin, that are representative of lending/borrowing arrangements are reported as advances to/from other funds. All other balances between the Utilities and other funds of the City are reported as due to/from other funds.

**Restricted Assets**

Mandatory segregations of assets are presented as restricted assets. Such segregations are required by bond agreements and other external parties. Current liabilities payable from these restricted assets are so classified.

**Operations**

Metered service to sewer customers is billed at rates determined by the Wastewater Utility Commissioners. Metered service sales to water customers are billed at rates determined by the Public Service Commission. Most customers, with exception of industrial customers, are billed every three months for services rendered. Industrial customers are billed monthly. The month billed is dependent on the district in which the customer resides. All delinquent accounts receivable balances less than \$7,500 at the time of the property tax lien date are placed on the customer's tax bill and collected through the normal collection process.



**RACINE WATER AND WASTEWATER UTILITIES  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2024 AND 2023**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Capital Assets**

Capital assets are generally defined by the Utilities as assets with an initial, individual cost of more than \$5,000 and estimated useful life in excess of five years.

Capital assets are capitalized and reported at cost or estimated historical cost (except for intangible right-to-use lease assets, the measurement of which is discussed in Note 1 below). The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend its life are not capitalized. Donated capital assets are recorded at acquisition value at the date of donation. Intangible assets follow the same capitalization policies as tangible capital assets and are reported with tangible assets in the appropriate capital asset class.

The Wastewater Utility capital assets in service are depreciated using the straight-line method over useful lives as follows:

Interceptors	25 to 100 Years
Lift Station Structures	20 to 50 Years
Treatment Equipment	5 to 40 Years
Other Structures	20 to 40 Years
Other Equipment	5 to 20 Years
Right-of-Use Land and Improvements	25 to 50 Years

The Water Utility capital assets in service are depreciated using composite rates developed by the Public Service Commission to the capital asset balances except for vehicles and power equipment which are depreciated on an individual asset basis.

Intakes	59 Years
Structures	31 to 34 Years
Membrane Filtration	10 Years
Standpipes	53 Years
Mains, Services, and Hydrants	34 to 77 Years
Meters	18 Years
Equipment	4 to 30 Years

**Long-Term Obligations**

Long-term debt and other obligations are reported as Utility liabilities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Gains or losses on refundings are amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter. Bond issue costs are expensed in the year incurred.

**Compensated Absences**

The Utilities recognizes a liability for compensated absences for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled during or upon separation from employment. Based on the criteria listed, one type of leave qualify for liability recognition for compensated absences –sick leave. The liability for compensated absences is reported as incurred. The liability for compensated absences includes salary-related benefits, where applicable.

**RACINE WATER AND WASTEWATER UTILITIES**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2024 AND 2023**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Compensated Absences (continued)**

**Vacation**

Vacation is recorded as expense when paid. Vacation pay is earned monthly during the calendar year and is forfeited if not taken by the end of the year.

**Sick Leave**

Sick leave is earned at a rate of one day per month. Unused sick pay is allowed to accumulate to 156 working days. In general, upon death, retirement or total disability, an employee is entitled to a sum equal to 50% of total sick leave accumulated. Accumulated sick leave earned but not taken and any salary related benefits thereon have been reported as accrued compensated absences.

**Leases**

**Leases Payable**

The Wastewater Utility is a lessee for noncancellable leases land and improvements. The Wastewater Utility recognizes a lease liability and an intangible right-to-use lease asset (lease asset) in the financial statements. The Wastewater Utility recognizes lease liabilities with an initial, individual value of \$5,000 or more.

At the commencement of a lease, the Wastewater Utility initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases include how the Wastewater Utility determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The Wastewater Utility uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the Wastewater Utility generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease.
- Lease payments included in the measurement of the lease liability are composed of fixed payments and the purchase option price that the Wastewater Utility is reasonably certain to exercise.

The Wastewater Utility monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital assets and lease liabilities are reported with long- term debt on the statement of net position.

**RACINE WATER AND WASTEWATER UTILITIES  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2024 AND 2023**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Leases (Continued)**

**Leases Receivable**

The Water Utility is a lessor for a noncancellable lease of equipment. The Water Utility recognizes a lease receivable and a deferred inflow of resources in the financial statements.

At the commencement of a lease, the Water Utility initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgments include how the Water Utility determines (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease term, and (3) lease receipts.

- The Water Utility uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease.
- Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.

The Water Utility monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

**Pensions**

The fiduciary net position of the Wisconsin Retirement System (WRS) has been determined using the flow of economic resources measurement focus and accrual basis of accounting. This includes for purposes of measuring the following:

- Net Pension Liability (Asset),
- Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions,
- Pension Expense (Revenue)

Information about the fiduciary net position of the WRS and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by the WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**RACINE WATER AND WASTEWATER UTILITIES  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2024 AND 2023**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Other Postemployment Benefits (OPEB)**

The fiduciary net position of the Local Retiree Life Insurance Fund (LRLIF) has been determined using the flow of economic resources measurement focus and the accrual basis of accounting. This includes for purposes of measuring following:

- Net OPEB Liability (Asset),
- Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs, and
- OPEB Expense (Revenue).

Information about the fiduciary net position of the LRLIF and additions to/deductions from LRLIF's fiduciary net position have been determined on the same basis as they are reported by LRLIF. For this purpose, benefit payments (including refunds of member contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The Utilities will pay a portion of health insurance premiums for employees retiring under certain conditions. Eligibility and benefit provisions are based on contractual agreements with employee union contracts or employee benefit policies. The Utilities funds these benefits on a pay-as-you-go basis. The Utilities have obtained an actuarial evaluation to determine the cost of these benefits, including the net OPEB liability (asset), deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense.

**Revenues and Expenses**

The Utilities distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the principal ongoing operations. The principal operating revenues of the Utilities are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

**Transfers**

As described in Note 11, the Wastewater Utility collects revenue sharing payments. Transfers include payments made from its reserve accounts to the City of Racine, Wisconsin, with respect to the Racine Public Library, Racine Zoo, and the Charles A. Wustum Museum of Fine Arts under the terms of the intergovernmental sanitary sewer service agreement and the Wastewater Utility's share of payment in lieu of taxes.

Water Utility transfers include the payments in lieu of taxes to the municipality.

**RACINE WATER AND WASTEWATER UTILITIES**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2024 AND 2023**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Equity Classifications**

The difference between all other elements in a statement of net position is net position. Net position is displayed in three components:

- a. Net Investment in Capital Assets – Consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are also included in this component of net position. Unspent related debt proceeds or deferred inflows of resources are excluded from the calculation of net investment in capital assets.
- b. Restricted Net Position – Consists of restricted assets reduced by liabilities related to those assets. Generally, a liability relates to restricted assets if the asset results from a resource flow that also results in the recognition of a liability or if the liability will be liquidated with the restricted assets reported.
- c. Unrestricted Net Position – The net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted components of net position.

When both restricted and unrestricted resources are available for use, it is the Utilities' policy to use restricted resources first, then unrestricted resources as they are needed.

**NOTE 2 CASH, CASH EQUIVALENTS, AND INVESTMENTS**

The Utilities had the following deposits as of December 31, 2024.

	Water Utility	Wastewater Utility	Total
Petty Cash	\$ 1,250	\$ -	\$ 1,250
Demand Deposits	18,030,563	8,067,478	26,098,041
Local Government Investment Pool	10,094,322	7,258,903	17,353,225
Total Cash and Cash Equivalents	<u>\$ 28,126,135</u>	<u>\$ 15,326,381</u>	<u>\$ 43,452,516</u>

Reconciliation to the Financial Statements:

Cash and Cash Equivalents:

Unrestricted	\$ 13,342,795	\$ 10,649,785	\$ 23,992,580
Restricted	14,783,340	4,676,596	19,459,936
Total Cash and Cash Equivalents	<u>\$ 28,126,135</u>	<u>\$ 15,326,381</u>	<u>\$ 43,452,516</u>

**RACINE WATER AND WASTEWATER UTILITIES  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2024 AND 2023**

**NOTE 2 CASH, CASH EQUIVALENTS, AND INVESTMENTS (CONTINUED)**

The Utilities had the following deposits as of December 31, 2023.

	Water Utility	Wastewater Utility	Total
Petty Cash	\$ 1,250	\$ -	\$ 1,250
Demand Deposits	28,413,371	12,528,584	40,941,955
Local Government Investment Pool	4,683,504	6,871,347	11,554,851
Total Cash and Cash Equivalents	<u>\$ 33,098,125</u>	<u>\$ 19,399,931</u>	<u>\$ 52,498,056</u>
Reconciliation to the Financial Statements:			
Cash and Cash Equivalents:			
Unrestricted	\$ 17,744,388	\$ 14,943,149	\$ 32,687,537
Restricted	15,353,737	4,456,782	19,810,519
Total Cash and Cash Equivalents	<u>\$ 33,098,125</u>	<u>\$ 19,399,931</u>	<u>\$ 52,498,056</u>

**Investment Policy**

The Utilities have not adopted a formal investment policy; however, the Utilities invest in accordance with Wisconsin State Statutes. Under state statute, investments are limited to:

- Time deposits in any credit union, bank, savings bank, trust company, or savings and loan association authorized to transact business in the State, which matures in not more than three years.
- Bonds or securities of any county, city, drainage district, technical college district, village, town, or school district of the state, the University of Wisconsin Hospitals and Clinics Authority, and the Wisconsin Aerospace Authority.
- Bonds or securities issued or guaranteed by the federal government.
- The state local government investment pool.
- Any security maturing in seven years or less and having the highest or second highest rating category of a nationally recognized rating agency.
- Securities of an open-end management investment company or investment trust subject to various conditions and investment options.
- Repurchase agreements with public depositories with certain conditions.

**RACINE WATER AND WASTEWATER UTILITIES  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2024 AND 2023**

**NOTE 2 CASH, CASH EQUIVALENTS, AND INVESTMENTS (CONTINUED)**

**Custodial Credit Risk for Deposits**

Deposits of governmental entities held by an official custodian in banks located in the same state as the governmental entity are insured by the Federal Deposit Insurance Corporation (FDIC) in the amount of \$250,000 for time and savings deposits and \$250,000 for demand deposits per financial institution. Any losses caused by failure of public depositories are also covered by the State Deposit Guarantee Fund. The fund provides coverage of \$400,000 in each financial institution and the Local Government Investment Pool above the applicable insurance coverage provided by the FDIC. However, although the fund had reserves available at December 31, 2024 and 2023, the future availability of resources to cover the losses cannot be projected because provisions of the 1985 Wisconsin Act 25 provided that the amount in the fund will be used to repay public depositors for losses until the appropriation is exhausted, at which time the fund is abolished. This coverage has not been considered in computing custodial credit risk.

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the Utilities will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The Utilities do not have a formal policy addressing this type of deposit risk.

As of December 31, 2024 and 2023, the Water Utility's carrying value of the deposits was \$18,030,563 and \$28,413,371, respectively, as compared to bank balances of \$18,015,548 and \$28,234,227, respectively. Of the bank balances at December 31, 2024 and 2023, \$750,000 and \$500,000, respectively, was covered by federal depository insurance, and \$17,265,548 and \$27,484,227 respectively, was collateralized by pledged securities. As of December 31, 2024 and 2023, there was no uncollateralized cash.

As of December 31, 2024 and 2023, the Wastewater Utility's carrying value of the deposits was \$8,067,478 and \$12,528,584, respectively, as compared to bank balances of \$8,148,238 and \$12,613,551, respectively. Of the bank balances at December 31, 2024 and 2023, \$500,000 and \$500,000, respectively, was covered by federal depository insurance, and \$7,648,238 and \$12,113,551, respectively, was collateralized by pledged securities. There was no uncollateralized cash as of December 31, 2024 and 2023.

**Custodial Risk for Investments**

Custodial risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the Utilities will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. The Utilities do not have a formal policy addressing this type of investment risk. The LGIP is not subject to the custodial credit risk.

**Credit Risk**

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations to the Utilities. The Utilities do not have a formal policy addressing this type of investment risk. As of December 31, 2024 and 2023, the Utilities held investments in the Local Government Investment Pool which is not rated.

**RACINE WATER AND WASTEWATER UTILITIES  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2024 AND 2023**

**NOTE 2 CASH, CASH EQUIVALENTS, AND INVESTMENTS (CONTINUED)**

**Concentration of Credit Risk**

Concentration of credit risk refers to risk of loss attributed to the investment in a single issuer. The Utilities do not have a formal policy addressing this type of investment risk. As of December 31, 2024 and 2023, there were no Utility investments subject to credit risk representing greater than 5% of the investment balance.

**Interest Rate Risk**

Interest rate risk is the risk that, changes in interest rates will adversely affect the fair value of an investment. The Utilities do not have a formal policy addressing this type of investment risk.

The Wisconsin Local Government Investment Pool (LGIP) is part of the State Investment Fund (SIF) and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At December 31, 2024 and 2023, the fair value of the Utilities' share of the LGIP's assets was substantially equal to the amount as reported in these statements. Certificates of deposit held in the LGIP are covered by FDIC insurance, which applies to the proportionate public unit share of accounts. The average maturity of the LGIP is 0.6 and 0.5 months for the years ended December 31, 2024 and 2023, respectively.

**Fair Value Measurements**

The Utilities use fair value measurements to record fair value adjustments to certain assets and liabilities and to determine fair value disclosures.

The Utilities follow an accounting standard that defines fair value, establishes a framework for measuring fair value, establishes a fair value hierarchy based on the quality of inputs used to measure fair value, and requires expanded disclosures about fair value measurements. In accordance with this standard, the Utilities have categorized their investments, based on the priority of the inputs to the valuation technique, into a three-level fair value hierarchy. The fair value hierarchy gives the highest priority to quoted prices in active markets for identical assets or liabilities (Level 1) and the lowest priority to unobservable inputs (Level 3). If the inputs used to measure the financial instruments fall within different levels of the hierarchy, the categorization is based on the lowest level input that is significant to the fair value measurement of the instrument.



**RACINE WATER AND WASTEWATER UTILITIES  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2024 AND 2023**

**NOTE 2 CASH, CASH EQUIVALENTS, AND INVESTMENTS (CONTINUED)**

**Fair Value Measurements (continued)**

Financial assets and liabilities recorded on the combined statements of financial position are categorized based on the inputs to the valuation techniques as follows:

*Level 1* – Financial assets and liabilities are valued using inputs that are unadjusted quoted prices in active markets accessible at the measurement date for identical financial assets and liabilities.

*Level 2* – Financial assets and liabilities are valued based on quoted prices for similar assets, or inputs that are observable, either directly or indirectly for substantially the full term through corroboration with observable market data.

*Level 3* – Financial assets and liabilities are valued using pricing inputs which are unobservable for the asset, inputs that reflect the reporting entity's own assumptions about the assumptions market participants and would use in pricing the asset.

The Utilities do not have any assets that are subject to fair value measurements.

**NOTE 3 RESTRICTED ASSETS**

Certain proceeds of the Utilities' revenue bonds, as well as certain resources set aside for their repayment, are classified as restricted assets on the statement of net position because their use is limited by applicable bond covenants. In addition, certain funds have been set aside for equipment replacement or capital improvement in accordance with the bond resolutions. The Utilities also report restricted resources for funds received that are restricted for uses as designated by intergovernmental agreements. The following accounts are reported as restricted assets:

*Bond Redemption Fund* – Used to segregate resources accumulated for debt service payments over the next 12 months.

*Reserve Fund* – Used to report resources set aside to be used in the event of deficiencies in the redemption account.

*Depreciation Fund* – Used to report resources set aside to fund plant renewals and replacement. These resources could also be used in the event of deficiencies in the redemption account.

*Replacement Fund* – As a condition of receiving state and federal funds for wastewater plant construction, the Wastewater Utility has established an account for replacement of certain mechanical equipment.

**RACINE WATER AND WASTEWATER UTILITIES**  
**NOTES TO FINANCIAL STATEMENTS**  
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**NOTE 3 RESTRICTED ASSETS (CONTINUED)**

*Impact Fund* – Residential Equivalent Connections and Other Fees – Used to report resources set aside to fund future projects designed to serve future growth of the Water Utility.

*Capital Improvement Fund* – Used to report funds set aside for capital improvements.

The Pension Asset has been reported as restricted. This asset represents funds held by the Plan Trust, which can only be used to settle Plan obligations.

The Plant Capacity Receivables have been reported as restricted assets. The uses of future receipts are limited by the governing agreement.

The Utilities had the following restricted assets as of December 31, 2024:

	Water Utility	Wastewater Utility	Total
Cash and Cash Equivalents:			
Bond Redemption	\$ 2,353,786	\$ 1,047,242	\$ 3,401,028
Reserve Fund	4,934,026	-	4,934,026
Depreciation Fund	800,000	-	800,000
Capital Improvement Fund	1,535,232	-	1,535,232
Replacement Fund	5,160,296	3,629,354	8,789,650
Total Restricted Cash and Cash Equivalents	<u>14,783,340</u>	<u>4,676,596</u>	<u>19,459,936</u>
Pension Asset	-	-	-
Plant Capacity Receivable	-	10,715,503	10,715,503
Total Restricted Assets	<u>14,783,340</u>	<u>15,392,099</u>	<u>30,175,439</u>
Reconciliation to Restricted Net Position:			
Plant Capacity Receivable Included in			
Unearned Capacity Revenue	-	(10,715,503)	(10,715,503)
Accrued Interest Payable	(526,748)	(91,364)	(618,112)
Unspent Bond Proceeds in Capital			
Improvement Fund	(1,535,232)	-	(1,535,232)
Bond Reserve Fund Financed by Bond Proceeds	(4,934,026)	-	(4,934,026)
Restricted Net Position	<u>\$ 7,787,334</u>	<u>\$ 4,585,232</u>	<u>\$ 12,372,566</u>

**RACINE WATER AND WASTEWATER UTILITIES**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2024 AND 2023**

**NOTE 3 RESTRICTED ASSETS (CONTINUED)**

The Utilities had the following restricted assets as of December 31, 2023:

	Water Utility	Wastewater Utility	Total
Cash and Cash Equivalents:			
Bond Redemption	\$ 2,295,142	\$ 1,021,150	\$ 3,316,292
Reserve Fund	4,683,504	-	4,683,504
Depreciation Fund	800,000	-	800,000
Capital Improvement Fund	7,575,091	-	7,575,091
Replacement Fund	-	3,435,632	3,435,632
Total Restricted Cash and Cash Equivalents	15,353,737	4,456,782	19,810,519
Pension Asset	-	-	-
Plant Capacity Receivable	-	11,287,788	11,287,788
Total Restricted Assets	15,353,737	15,744,570	31,098,307
Reconciliation to Restricted Net Position:			
Plant Capacity Receivable Included in			
Unearned Capacity Revenue	-	(11,287,788)	(11,287,788)
Accrued Interest Payable	(558,062)	(73,028)	(631,090)
Unspent Bond Proceeds in Capital			
Improvement Fund	(7,575,091)	-	(7,575,091)
Bond Redemption Fund Financed by Bond			
Proceeds	(4,683,504)	-	(4,683,504)
Restricted Net Position	<u>\$ 2,537,080</u>	<u>\$ 4,383,754</u>	<u>\$ 6,920,834</u>

**RACINE WATER AND WASTEWATER UTILITIES**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2024 AND 2023**

**NOTE 4 CAPITAL ASSETS**

Capital asset activity for the Utilities for the year ended December 31, 2024 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Water Utility</b>				
Capital Assets Not Being Depreciated/Amortized:				
Land	\$ 1,843,341	\$ -	\$ -	\$ 1,843,341
Construction in Progress	5,593,555	12,123,353	4,822,038	12,894,870
Total Capital Assets Not Being Depreciated/Amortized	7,436,896	12,123,353	4,822,038	14,738,211
Capital Assets Being Depreciated/Amortized:				
Buildings and System	41,304,294	2,426,929	2,396,860	41,334,363
Improvements Other Than Buildings	240,538,359	13,251,326	188,370	253,601,315
Machinery and Equipment	41,574,662	1,028,698	811,592	41,791,768
Total Capital Assets Being Depreciated	323,417,315	16,706,953	3,396,822	336,727,446
Accumulated Depreciation/Amortization:				
Buildings and System	22,026,475	1,295,150	2,396,860	20,924,765
Improvements Other Than Buildings	41,867,371	3,988,009	178,978	45,676,402
Machinery and Equipment	29,778,934	1,870,195	705,247	30,943,882
Total Accumulated Depreciation/Amortization	93,672,780	7,153,354	3,281,085	97,545,049
Total Capital Assets Being Depreciated/Amortized, Net	229,744,535	9,553,599	115,737	239,182,397
Total Capital Assets	237,181,431	21,676,952	4,937,775	253,920,608
<b>Wastewater Utility</b>				
Capital Assets Not Being Depreciated/Amortized:				
Land	316,798	145,057	-	461,855
Construction in Progress	12,741,508	12,339,485	7,483,328	17,597,665
Total Capital Assets Not Being Depreciated/Amortized	13,058,306	12,484,542	7,483,328	18,059,520
Capital Assets Being Depreciated/Amortized:				
Buildings and System	94,456,812	287,468	58,866	94,685,414
Improvements Other Than Buildings	34,180,701	6,573,610	-	40,754,311
Machinery and Equipment	48,650,630	232,218	154,968	48,727,880
Right of Use Lease Land and Improvements	1,769,570	-	-	1,769,570
Total Capital Assets Being Depreciated	179,057,713	7,093,296	213,834	185,937,175
Accumulated Depreciation/Amortization:				
Buildings and System	50,498,899	1,764,784	58,866	52,204,817
Improvements Other Than Buildings	13,664,000	355,163	-	14,019,163
Machinery and Equipment	41,056,521	1,721,633	154,968	42,623,186
Right of Use Lease Land and Improvements	165,897	55,299	-	221,196
Total Accumulated Depreciation/Amortization	105,385,317	3,896,879	213,834	109,068,362
Total Capital Assets Being Depreciated/Amortized, Net	73,672,396	3,196,417	-	76,868,813
Total Capital Assets	86,730,702	15,680,959	7,483,328	94,928,333
Total	\$ 323,912,133	\$ 37,357,911	\$ 12,421,103	\$ 348,848,941

**RACINE WATER AND WASTEWATER UTILITIES**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2024 AND 2023**

**NOTE 4 CAPITAL ASSETS (CONTINUED)**

Capital asset activity for the Utilities for the year ended December 31, 2023, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Water Utility</b>				
Capital Assets Not Being Depreciated:				
Land	\$ 1,843,341	\$ -	\$ -	\$ 1,843,341
Construction in Progress	6,340,359	1,684,115	2,430,919	5,593,555
Total Capital Assets Not Being Depreciated	8,183,700	1,684,115	2,430,919	7,436,896
Capital Assets Being Depreciated:				
Buildings and System	40,295,292	1,132,496	123,494	41,304,294
Improvements Other Than Buildings	227,698,255	13,092,676	252,572	240,538,359
Machinery and Equipment	41,461,670	484,885	371,893	41,574,662
Total Capital Assets Being Depreciated	309,455,217	14,710,057	747,959	323,417,315
Accumulated Depreciation:				
Buildings and System	20,857,146	1,292,823	123,494	22,026,475
Improvements Other Than Buildings	38,338,386	3,781,557	252,572	41,867,371
Machinery and Equipment	28,137,551	1,989,740	348,357	29,778,934
Total Accumulated Depreciation	87,333,083	7,064,120	724,423	93,672,780
Total Capital Assets Being Depreciated, Net	222,122,134	7,645,937	23,536	229,744,535
Total Capital Assets	230,305,834	9,330,052	2,454,455	237,181,431
<b>Wastewater Utility</b>				
Capital Assets Not Being Depreciated:				
Land	316,798	-	-	316,798
Construction in Progress	3,385,000	10,526,393	1,169,885	12,741,508
Total Capital Assets Not Being Depreciated	3,701,798	10,526,393	1,169,885	13,058,306
Capital Assets Being Depreciated:				
Buildings and System	94,423,011	129,426	95,625	94,456,812
Improvements Other Than Buildings	34,180,701	-	-	34,180,701
Machinery and Equipment	48,314,563	970,281	634,214	48,650,630
Right of Use Lease Land and Improvements	1,769,570	-	-	1,769,570
Total Capital Assets Being Depreciated	178,687,845	1,099,707	729,839	179,057,713
Accumulated Depreciation:				
Buildings and System	48,884,005	2,091,608	476,714	50,498,899
Improvements Other Than Buildings	13,664,000	-	-	13,664,000
Machinery and Equipment	39,403,309	1,748,838	95,626	41,056,521
Right of Use Lease Land and Improvements	110,598	55,299	-	165,897
Total Accumulated Depreciation	102,061,912	3,895,745	572,340	105,385,317
Total Capital Assets Being Depreciated, Net	76,625,933	(2,796,038)	157,499	73,672,396
Total Capital Assets	80,327,731	7,730,355	1,327,384	86,730,702
Total	\$ 310,633,565	\$ 17,060,407	\$ 3,781,839	\$ 323,912,133

**RACINE WATER AND WASTEWATER UTILITIES**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2024 AND 2023**

**NOTE 5 RATE STABILIZATION FUND**

On September 27, 2017, the Racine Wastewater Utility's Board of Commissioners established a rate stabilization fund effective starting with the 2018 fiscal year in accordance with GASB 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*. The Board of Commissioners established a user rate that will fund a rate stabilization fund. Amounts collected from this charge will be held in a deferred inflow of resources on the statement of net position. The terms of the rate stabilization fund focus on a desired rate of return each year, allowing for adjustments for variances in rainfall that affect usage, and establishes rates each year without severe fluctuations. In the years ended December 31, 2024 and 2023, Racine Wastewater Utility deferred \$500,000 and \$-0-, respectively, of revenue into the rate stabilization fund. In the years ended December 31, 2024 and 2023, Racine Wastewater Utility recognized \$-0- and \$-0-, respectively, of operating revenue from the rate stabilization fund. As of December 31, 2024 and 2023, the Racine Wastewater Utility had deferred inflows of resources related to the rate stabilization fund of \$500,000 and \$-0-, respectively.

**NOTE 6 LONG-TERM LIABILITIES**

Long-term debt activity for the year ended December 31, 2024 was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due in One Year
<b>Water Utility</b>					
Long-Term Debt:					
Revenue Bonds	\$ 48,125,000	\$ -	\$ 2,745,000	\$ 45,380,000	\$ 3,170,000
Notes from Direct Borrowings and Direct Placements	2,275,431	3,979,619	1,172,473	5,082,577	92,267
Total	50,400,431	3,979,619	3,917,473	50,462,577	3,262,267
(Discounts) or Premiums	2,493,801	-	267,653	2,226,148	195,213
Total Long-Term Debt	52,894,232	3,979,619	4,185,126	52,688,725	3,457,480
Net Pension Liability	1,199,209	317,556	1,199,209	317,556	-
Other Postemployment Benefits	13,266,313	1,916,149	879,332	14,303,130	578,796
Compensated Absences	555,492	-	11,520	543,972	-
Total Long-Term Liabilities	<u>\$ 67,915,246</u>	<u>\$ 6,213,324</u>	<u>\$ 6,275,187</u>	<u>\$ 67,853,383</u>	<u>\$ 4,036,276</u>
<b>Wastewater Utility</b>					
Long-Term Debt:					
Notes from Direct Borrowings and Direct Placements	\$ 21,807,895	\$ 7,859,272	\$ 1,211,134	\$ 28,456,033	\$ 1,718,943
Leases Payable	1,758,089	-	8,139	1,749,950	10,173
Net Pension Liability	873,461	227,086	873,461	227,086	-
Other Postemployment Benefits	9,951,969	450,887	2,408,706	7,994,150	343,520
Compensated Absences	390,040	-	11,178	378,862	-
Unearned Capacity Revenue	43,430,614	397,445	1,551,093	42,276,966	1,551,057
Total Long-Term Liabilities	<u>\$ 78,212,068</u>	<u>\$ 8,934,690</u>	<u>\$ 6,063,711</u>	<u>\$ 81,083,047</u>	<u>\$ 3,623,693</u>

**RACINE WATER AND WASTEWATER UTILITIES**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2024 AND 2023**

**NOTE 6 LONG-TERM LIABILITIES (CONTINUED)**

Long-term debt activity for the year ended December 31, 2023 was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due in One Year
<b>Water Utility</b>					
Long-Term Debt:					
Revenue Bonds	\$ 50,755,000	\$ -	\$ 2,630,000	\$ 48,125,000	\$ 2,745,000
Notes from Direct Borrowings and Direct Placements	3,421,439	-	1,146,008	2,275,431	1,172,472
Total	54,176,439	-	3,776,008	50,400,431	3,917,472
(Discounts) or Premiums	2,833,937	-	340,136	2,493,801	267,696
Total Long-Term Debt	57,010,376	-	4,116,144	52,894,232	4,185,168
Net Pension Liability	-	1,199,209	-	1,199,209	-
Other Postemployment Benefits	16,933,844	630,426	4,297,957	13,266,313	724,177
Due to Other Governments	-	-	-	-	-
Compensated Absences*	498,711	56,781	-	555,492	52,254
Total Long-Term Liabilities	<u>\$ 74,442,931</u>	<u>\$ 1,886,416</u>	<u>\$ 8,414,101</u>	<u>\$ 67,915,246</u>	<u>\$ 4,961,599</u>
<b>Wastewater Utility</b>					
Long-Term Debt:					
Notes from Direct Borrowings and Direct Placements	\$ 14,288,486	\$ 8,513,809	\$ 994,400	\$ 21,807,895	\$ 1,211,131
Leases Payable	1,764,304	-	6,215	1,758,089	8,140
Net Pension Liability	-	873,461	-	873,461	-
Other Postemployment Benefits	12,348,300	338,929	2,735,260	9,951,969	345,903
Compensated Absences*	207,741	182,299	-	390,040	-
Unearned Capacity Revenue	44,964,963	-	1,534,349	43,430,614	1,551,057
Total Long-Term Liabilities	<u>\$ 73,573,794</u>	<u>\$ 9,908,498</u>	<u>\$ 5,270,224</u>	<u>\$ 78,212,068</u>	<u>\$ 3,116,231</u>

\*The change in the compensated absence liability is presented as a net change.

**RACINE WATER AND WASTEWATER UTILITIES**  
**NOTES TO FINANCIAL STATEMENTS**  
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**NOTE 6 LONG-TERM LIABILITIES (CONTINUED)**

The following issues are outstanding as of December 31, 2024 and 2023:

	Date of Issue	Final Maturity	Interest Rates	Original Indebtedness	Balance 12/31/2024	Balance 12/31/2023
<b>Water Utility</b>						
<u>Notes from Direct Borrowings</u>						
Safe Drinking Water Loan	12/22/2004	5/1/2024	2.365%	\$ 16,666,035	\$ -	\$ 1,081,702
Safe Drinking Water Loan	5/27/2015	5/1/2035	1.650%	1,230,346	1,102,959	1,193,729
Safe Drinking Water Loan	9/11/2024	5/1/2044	2.365%	3,309,531	3,309,531	-
Safe Drinking Water Loan	10/23/2024	5/1/2044	0.250%	670,088	670,088	-
<u>Revenue Bonds</u>						
Mortgage Revenue Refunding Bonds	9/8/2015	9/1/2026	2.00 - 4.00%	6,590,000	1,450,000	2,135,000
Mortgage Revenue Bonds	12/28/2017	9/1/2031	3.00 - 5.00%	6,135,000	4,215,000	4,770,000
Mortgage Revenue Bonds	2/19/2019	9/1/2039	3.00 - 5.00%	20,000,000	19,900,000	19,925,000
Mortgage Revenue Refunding Bonds	2/11/2021	9/1/2041	1.00 - 5.00%	19,890,000	19,815,000	19,840,000
Mortgage Revenue Refunding Bonds	6/3/2021	9/1/2024	5.00%	4,115,000	-	1,455,000
Total Water Utility					<u>\$ 50,462,578</u>	<u>\$ 50,400,431</u>
<b>Wastewater Utility</b>						
Clean Water Fund Loans	1/23/2008	5/1/2027	2.480%	3,481,931	639,258	842,135
Clean Water Fund Loans	3/24/2010	5/1/2029	2.200%	2,524,712	785,342	932,414
Clean Water Fund Loans	5/23/2018	5/1/2038	1.870%	521,546	384,811	408,665
Clean Water Fund Loans	6/27/2018	5/1/2038	1.870%	13,088,291	9,685,880	10,286,297
Clean Water Fund Loans	11/10/2021	5/1/2041	1.485%	761,990	784,277	824,574
Clean Water Fund Loans	9/27/2023	5/1/2043	2.145%	4,846,788	4,650,174	4,846,788
Clean Water Fund Loans	10/11/2023	5/1/2043	2.190%	9,096,474	9,096,474	2,139,739
Clean Water Fund Loans	10/11/2023	5/1/2043	2.190%	2,133,159	2,133,159	1,527,283
Clean Water Fund Loans	12/11/2024	5/1/2044	2.200%	296,661	296,661	-
Total Wastewater Utility					<u>\$ 28,456,036</u>	<u>\$ 21,807,895</u>



**RACINE WATER AND WASTEWATER UTILITIES  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2024 AND 2023**

**NOTE 6 LONG-TERM LIABILITIES (CONTINUED)**

The debt service requirements for all debt outstanding as of December 31, 2024 is as follows:

Year	Water Utility					
	Notes from Direct Borrowing			Revenue Bonds		
	Principal	Interest	Total	Principal	Interest	Total
2025	\$ 92,267	\$ 100,362	\$ 192,629	\$ 3,170,000	\$ 1,528,194	\$ 4,698,194
2026	233,779	94,193	327,972	3,310,000	1,395,194	4,705,194
2027	275,080	89,237	364,317	2,675,000	1,252,694	3,927,694
2028	280,133	84,131	364,264	2,840,000	1,118,944	3,958,944
2029	285,293	78,917	364,210	2,965,000	983,844	3,948,844
2030-2034	1,507,745	312,446	1,820,191	13,380,000	3,557,169	16,937,169
2035-2039	1,201,163	179,353	1,380,516	14,315,000	1,591,700	15,906,700
2040-2044	1,207,117	62,496	1,269,613	2,725,000	82,000	2,807,000
Total	<u>\$ 5,082,577</u>	<u>\$ 1,001,135</u>	<u>\$ 6,083,712</u>	<u>\$ 45,380,000</u>	<u>\$ 11,509,739</u>	<u>\$ 56,889,739</u>

Year	Wastewater Utility		
	Principal	Interest	Total
2025	\$ 1,718,943	\$ 567,435	\$ 2,286,378
2026	1,767,514	530,678	2,298,192
2027	1,804,373	493,430	2,297,803
2028	1,618,290	458,166	2,076,456
2029	1,651,184	424,935	2,076,119
2030-2034	7,897,774	1,649,224	9,546,998
2035-2039	7,902,366	819,653	8,722,019
2040-2044	4,095,589	178,605	4,274,194
Total	<u>\$ 28,456,033</u>	<u>\$ 5,122,126</u>	<u>\$ 33,578,159</u>

**Revenue Debt**

The Utilities issue revenue bonds, safe drinking water loans and clean water fund loans that are payable only from revenues derived from the operation of the Water and Wastewater Utilities.

The Water Utility has pledged future customer revenues, net of specified operating expenses, to repay \$102.9 million in water system revenue bonds and safe drinking water loans issued between 2004 and 2024. Proceeds from the bonds provided financing for various extension, replacement, repair, and improvement projects throughout the water treatment and distribution system, acquiring equipment, and refunding. The bonds are payable solely from water customer net revenues and are payable through 2044. Annual principal and interest payments on the bonds are expected to require less than 75% of net revenues. The total principal and interest remaining to be paid on the bonds is \$54,082,738. Principal and interest paid for the current year and total customer net revenues were \$4,890,823 and \$15,317,274, respectively. Principal and interest paid for the prior year and total net revenues were \$5,604,162 and \$15,200,754, respectively.

There are a number of limitations and restrictions contained in the various Water Utility bond indentures and loan agreements. The Water Utility believes they are in compliance with all significant limitations, restrictions, including federal arbitrage regulations.

**RACINE WATER AND WASTEWATER UTILITIES**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2024 AND 2023**

**NOTE 6 LONG-TERM LIABILITIES (CONTINUED)**

**Revenue Debt (Continued)**

The Wastewater Utility has pledged future customer revenues, net of specified operating expenses, to repay \$36.8 million in clean water fund loans issued between 2008 and 2024. Proceeds from the loans provided financing for the construction of certain projects in the wastewater treatment system. The loans are payable solely from wastewater customer net revenues and are payable through 2044. Annual principal and interest payments on the loans are expected to require less than 90% of net revenues. The total principal and interest remaining to be paid on the bonds is \$33,578,159. Principal and interest paid for the current year and total customer net revenues were \$1,679,348 and \$8,282,954, respectively. Principal and interest paid for the prior year and total net revenues were \$6,895,570 and \$10,163,001, respectively.

There are a number of limitations and restrictions contained in the various Wastewater Utility bond indentures and loan agreements. One such covenant requires that the Utility will produce each year Net Revenues, as defined by the agreement, equivalent to not less than 110% of annual principal and interest requirements of all bonds or similar obligations payable from the revenues of the Utility. The Utility has determined that annual cash receipts under the Sanitary Sewer Services Agreement, rather than annual revenue recognized should be utilized in this calculation. The receipts of payments from the Sanitary Sewer Services Agreement participants are planned to meet debt service requirements. However, the revenue is recognized over the life of the agreement, which is substantially longer than the repayment terms. As such, the Utility believes the cash flows better represent the Utility's ability to meet debt services requirements. The calculation used to determine compliance with the covenant at December 31 is below:

	2024	2023
Operating Revenues	\$ 14,831,268	\$ 14,532,443
Investment Earnings	649,497	409,538
Household Hazardous Waste Revenues	184,457	171,265
Miscellaneous Income	529,001	437,108
Cash Payments Received Under the Intergovernmental Sanitary Sewer Service Agreement	986,435	1,724,634
Gross Revenues	17,180,658	17,274,988
Less: Operation and Maintenance Expense	(9,517,532)	(9,885,352)
Other Postemployment Benefit Expense	759,835	416,285
Bad Debt	(42,724)	(10,647)
Taxes	(238,526)	(227,961)
Household Hazardous Waste Expense	(157,797)	(183,439)
Net Revenues	<u>\$ 7,983,914</u>	<u>\$ 7,383,874</u>
Annual Debt Service Payment	<u>\$ 2,286,378</u>	<u>\$ 1,636,417</u>
Coverage Ratio	3.49	4.51

At December 31, 2024 and 2023, the Wastewater Utility was in compliance with the covenant based on the above calculation.

**RACINE WATER AND WASTEWATER UTILITIES**  
**NOTES TO FINANCIAL STATEMENTS**  
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**NOTE 7 NET POSITION**

Net position for the year ended December 31, 2024 is as follows:

	Water Utility	Wastewater Utility
Invested in Capital Assets, Net of Related Debt:		
Capital Assets, Net of Accumulated Depreciation and Amortization	\$ 253,920,608	\$ 94,928,333
Capital Related Long-Term Debt and Other Borrowings Outstanding	(45,999,728)	(30,205,983)
Capital Assets in Accounts and Retainage Payable	(1,977,636)	(1,530,774)
Total Invested in Capital Assets	<u>205,943,244</u>	<u>63,191,576</u>
Restricted:		
Debt Service	1,827,038	955,878
Depreciation Fund	800,000	-
DNR Equipment Replacement Fund	5,160,296	3,629,354
Total Restricted	<u>7,787,334</u>	<u>4,585,232</u>
Unrestricted	<u>(1,450,477)</u>	<u>(25,278,641)</u>
Total Net Position	<u><u>\$ 212,280,101</u></u>	<u><u>\$ 42,498,167</u></u>

Net position for the year ended December 31, 2023 is as follows:

	Water Utility	Wastewater Utility
Invested in Capital Assets, Net of Related Debt:		
Capital Assets, Net of Accumulated Depreciation and Amortization	\$ 237,181,431	\$ 86,730,702
Capital Related Long-Term Debt and Other Borrowings Outstanding	(40,372,781)	(23,565,984)
Capital Assets in Accounts and Retainage Payable	(340,740)	(376,586)
Total Invested in Capital Assets	<u>196,467,910</u>	<u>62,788,132</u>
Restricted:		
Debt Service	1,737,080	948,122
Depreciation Fund	800,000	-
DNR Equipment Replacement Fund	-	3,435,632
Total Restricted	<u>2,537,080</u>	<u>4,383,754</u>
Unrestricted	<u>3,159,924</u>	<u>(28,670,004)</u>
Total Net Position	<u><u>\$ 202,164,914</u></u>	<u><u>\$ 38,501,882</u></u>

**RACINE WATER AND WASTEWATER UTILITIES  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2024 AND 2023**

**NOTE 8 EMPLOYEE RETIREMENT SYSTEM**

**General Information about the Pension Plan**

**Plan Description**

The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible state of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issued a standalone WRS Financial Report, which can be found at <https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

Additionally, ETF issued a standalone Wisconsin Retirement System Financial Report, which can also be found using the link above.

**Vesting**

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

**Benefits Provided**

Employees who retire at or after age 65 (54 for protective occupations and 62 for elected officials and executive service retirement plan participants, if hired on or before 12/31/2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuarially-reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

**RACINE WATER AND WASTEWATER UTILITIES  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2024 AND 2023**

**NOTE 8 EMPLOYEE RETIREMENT SYSTEM (CONTINUED)**

**General Information about the Pension Plan (Continued)**

**Postretirement Adjustments**

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the floor) set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment (%)	Variable Fund Adjustment (%)
2014	4.7	25.0
2015	2.9	2.0
2016	0.5	(5.0)
2017	2.0	4.0
2018	2.4	17.0
2019	0.0	(10.0)
2020	1.7	21.0
2021	5.1	13.0
2022	7.4	15.0
2023	1.6	(21.0)

**Contributions**

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for General category employees, including Teachers, Executives and Elected Officials. Starting on January 1, 2016, the Executives and Elected Officials category was merged into the General Employee Category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

The Water Utility participates in the Plan as part of the City of Racine. The City has determined that Water Utility's allocation of the City's share of participation in the Pension, to be 4.33% and 4.66%, respectively, for the years ended December 31, 2024 and 2023.

The Wastewater Utility participates in the Plan as part of the City of Racine. The City has determined that Wastewater Utility's allocation of the City's proportional share of participation in the Pension, to be 3.09% and 3.39%, respectively, for the years ended December 31, 2024 and 2023.

**RACINE WATER AND WASTEWATER UTILITIES  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2024 AND 2023**

**NOTE 8 EMPLOYEE RETIREMENT SYSTEM (CONTINUED)**

**General Information about the Pension Plan (Continued)**

**Contributions (Continued)**

During the reporting period for the years ended December 31, 2024 and 2023, the WRS recognized contributions from the City of Racine that included \$313,832 and \$293,809 in contributions from Water Utility, respectively.

During the reporting period for the years ended December 31, 2024 and 2023, the WRS recognized contributions from the City of Racine that included \$222,219 and \$210,105 in contributions from Wastewater Utility, respectively.

Contribution rates as of December 31, 2024 are:

<u>Employee Category</u>	<u>Employee</u>	<u>Employer</u>
General (Including Teachers, executive, and elected officials)	6.80 %	6.80 %
Protective with Social Security	6.80	13.20
Protective without Social Security	6.80	18.10

Contribution rates as of December 31, 2023 are:

<u>Employee Category</u>	<u>Employee</u>	<u>Employer</u>
General (Including Teachers)	6.50 %	6.50 %
Executives and Elected Officials	6.50	6.50
Protective with Social Security	6.50	12.00
Protective without Social Security	6.50	16.40

**Pension Liabilities (Assets), Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At December 31, 2024, the Water and Wastewater Utilities reported a liability (asset) of \$317,556 and \$227,086, respectively, for its allocation of the City of Racine's proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of December 31, 2023, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of December 31, 2022 rolled forward to December 31, 2023. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The City's proportion of the net pension liability (asset) was based on the City's share of contributions to the pension plan relative to the contributions of all participating employers. The Water and Wastewater's allocation of the City's proportion was determined by the City. At December 31, 2023, the Water and Wastewater Utilities allocated proportion was 0.02135521% and 0.01527127% respectively, which was an decrease of 0.00128118% and 0.00121628%, respectively, from its proportion measured as of December 31, 2022.

**RACINE WATER AND WASTEWATER UTILITIES  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2024 AND 2023**

**NOTE 8 EMPLOYEE RETIREMENT SYSTEM (CONTINUED)**

**Pension Liabilities (Assets), Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)**

At December 31, 2023, the Water and Wastewater Utilities reported a liability (asset) of \$1,199,209 and \$873,461 respectively, for its allocation of the City of Racine's proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of December 31, 2022, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of December 31, 2021 rolled forward to December 31, 2022. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The City's proportion of the net pension liability (asset) was based on the City's share of contributions to the pension plan relative to the contributions of all participating employers. The Water and Wastewater's allocation of the City's proportion was determined by the City. At December 31, 2022, the Water and Wastewater Utilities allocated proportion was 0.02263638% and 0.01648755% respectively, which was an decrease of 0.00021053% and 0.00015335%, respectively, from its proportion measured as of December 31, 2021.

For the years ended December 31, 2024 and 2023, the Water Utility recognized pension expense of \$186,948 and \$577,496, respectively.

For the years ended December 31, 2024 and 2023, the Wastewater Utility recognized pension expense of \$133,688 and \$458,917, respectively.

At December 31, 2024, the Utilities reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Water Utility Deferred Outflows of Resources	Water Utility Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 1,413,950	\$ 1,912,423
Changes in Assumptions	161,186	-
Net Differences Between Projected and Actual Earnings on Pension Plan Investments	1,186,412	-
Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions	7,872	2,461
Employer Contributions Subsequent to the Measurement Date	313,832	-
Total	<u>\$ 3,083,252</u>	<u>\$ 1,914,884</u>
	Wastewater Utility Deferred Outflows of Resources	Wastewater Utility Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 1,156,114	\$ 1,380,645
Changes in Assumptions	122,741	-
Net Differences Between Projected and Actual Earnings on Pension Plan Investments	631,898	-
Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions	5,099	1,892
Employer Contributions Subsequent to the Measurement Date	222,219	-
Total	<u>\$ 2,138,071</u>	<u>\$ 1,382,537</u>

**RACINE WATER AND WASTEWATER UTILITIES  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2024 AND 2023**

**NOTE 8 EMPLOYEE RETIREMENT SYSTEM (CONTINUED)**

**Pension Liabilities (Assets), Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)**

The \$222,219 and \$313,832 reported as deferred outflows related to pension resulting from the Utilities' contributions subsequent to the measurement date will be recognized as a reduction (increase) of the net pension liability (asset) in the year ended December 31, 2025 for the Water and Wastewater Utilities, respectively. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

<u>Year Ended December 31,</u>	Water Utility Net Amortization of Deferred <u>Outflows and Inflows</u>
2025	\$ 161,991
2026	175,966
2027	751,066
2028	(234,487)

<u>Year Ended December 31,</u>	Wastewater Utility Net Amortization of Deferred <u>Outflows and Inflows</u>
2025	\$ 75,279
2026	95,063
2027	544,447
2028	(181,474)



**RACINE WATER AND WASTEWATER UTILITIES  
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**NOTE 8 EMPLOYEE RETIREMENT SYSTEM (CONTINUED)**

**Pension Liabilities (Assets), Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)**

At December 31, 2023, the Utilities reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Water Utility Deferred Outflows of Resources	Water Utility Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 1,907,017	\$ 2,546,463
Changes in Assumptions	241,731	-
Net Differences Between Projected and Actual Earnings on Pension Plan Investments	1,971,350	-
Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions	94	3,850
Employer Contributions Subsequent to the Measurement Date	293,809	-
Total	<u>\$ 4,414,001</u>	<u>\$ 2,550,313</u>
	Wastewater Utility Deferred Outflows of Resources	Wastewater Utility Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 1,508,711	\$ 1,834,053
Changes in Assumptions	180,340	-
Net Differences Between Projected and Actual Earnings on Pension Plan Investments	1,193,212	-
Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions	(464)	2,885
Employer Contributions Subsequent to the Measurement Date	210,105	-
Total	<u>\$ 3,091,904</u>	<u>\$ 1,836,938</u>

**Actuarial Assumption**

For the year ended December 31, 2024, the total pension liability in the December 31, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2022
Measurement Date of Net Pension Liability (Asset):	December 31, 2023
Experience Study:	January 1, 2018 - December 31, 2020 Publish November 19, 2021
Actuarial Cost Method:	Entry Age Normal
Asset Valuation Method:	Fair Value
Long-Term Expected Rate of Return:	6.8%
Discount Rate:	6.8%
Salary Increases	
Inflation:	3.0%
Seniority/Merit:	0.1% - 5.6%
Mortality:	2020 WRS Experience Mortality Table
Postretirement Adjustments:	1.7%*

\*No postretirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.7% is the assumed annual adjustment based on the investment return assumption and the postretirement discount rate.

**RACINE WATER AND WASTEWATER UTILITIES  
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**NOTE 8 EMPLOYEE RETIREMENT SYSTEM (CONTINUED)**

**Pension Liabilities (Assets), Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)**

**Actuarial Assumption (Continued)**

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. Based on this experience study, actuarial assumptions used to measure the Total Pension Liability changed from prior year, including the discount rate, long-term expected rate of return, postretirement adjustment, price inflation, mortality and separation rates. The Total Pension Liability for December 31, 2023 is based upon a roll-forward of the liability calculated from the December 31, 2022 actuarial valuation.

For the year ended December 31, 2023, the total pension asset in the December 31, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2021
Measurement Date of Net Pension Liability (Asset):	December 31, 2022
Actuarial Cost Method:	Entry Age Normal
Asset Valuation Method:	Fair Value
Long-Term Expected Rate of Return:	6.8%
Discount Rate:	6.8%
Salary Increases	
Inflation:	3.0%
Seniority/Merit:	0.1% - 5.6%
Mortality:	2020 WRS Experience Mortality Table
Postretirement Adjustments:	1.7%*

\*No postretirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.7% is the assumed annual adjustment based on the investment return assumption and the postretirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. Based on this experience study, actuarial assumptions used to measure the total pension liability changed from the prior year, including the discount rate, long-term expected rate of return, postretirement adjustment, wage inflation rate, mortality and separation rates. The total pension liability for December 31, 2022 is based upon a roll-forward of the liability calculated from the December 31, 2021 actuarial valuation.

**Long-Term Expected Return on Plan Assets**

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

**RACINE WATER AND WASTEWATER UTILITIES  
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**NOTE 8 EMPLOYEE RETIREMENT SYSTEM (CONTINUED)**

**Pension Liabilities (Assets), Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)**

**Long-Term Expected Return on Plan Assets (Continued)**

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table as of December 31, 2023:

<u>Core Fund Asset Class</u>	<u>Current Asset Allocation %</u>	<u>Long-Term Expected Nominal Rate of Return %</u>	<u>Long-Term Expected Real Rate of Return %</u>
Public Equity	40.0%	7.3%	4.5%
Public Fixed Income	27.0	5.8	3.0
Inflation Sensitive Assets	19.0	4.4	1.7
Real Estate	8.0	5.8	3.0
Private Equity/Debt	18.0	9.6	6.7
Leverage	(12.0)	3.7	1.0
Total Core Fund	100.0%	7.4%	4.6%
<u>Variable Fund Asset Class</u>			
U.S. Equities	70.0%	6.8%	4.0%
International Equities	30.0	7.6	4.8
Total Variable Funds	100.0%	7.3%	4.5%

Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations.

New England Pension Consultants Long-Term U.S. CPI (Inflation) Forecast: 2.7%

The investment policy used for the Core Fund involves reducing equity exposure by leveraging lower-volatility assets, such as fixed income securities. This results in an asset allocation beyond 100%.

Currently, an asset allocation target of 12% policy leverage is used, subject to an allowable range for up to 20%.

**RACINE WATER AND WASTEWATER UTILITIES  
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**NOTE 8 EMPLOYEE RETIREMENT SYSTEM (CONTINUED)**

**Pension Liabilities (Assets), Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)**

**Long-Term Expected Return on Plan Assets (Continued)**

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table as of December 31, 2022:

<u>Core Fund Asset Class</u>	<u>Current Asset Allocation %</u>	<u>Long-Term Expected Nominal Rate of Return %</u>	<u>Long-Term Expected Real Rate of Return %</u>
Global Equities	48.0%	7.6%	5.0%
Fixed Income	25.0	5.3	2.7
Inflation Sensitive Assets	19.0	3.6	1.1
Real Estate	8.0	5.2	2.6
Private Equity/Debt	15.0	9.6	6.9
Total Core Fund	115.0%	7.4%	4.8%
<u>Variable Fund Asset Class</u>			
U.S. Equities	70.0%	7.2%	4.6%
International Equities	30.0	8.1	5.5
Total Variable Funds	100.0%	7.7%	5.1%

Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations.

New England Pension Consultants Long-Term U.S. CPI (Inflation) Forecast: 2.5%

The investment policy used for the Core Fund involves reducing equity exposure by leveraging lower-volatility assets, such as fixed income securities. This results in an asset allocation beyond 100%.

Currently, an asset allocation target of 15% policy leverage is used, subject to an allowable range for up to 20%.

**Single Discount Rate**

A single discount rate of 6.80% was used to measure the Total Pension Liability for the current and prior year. This single discount rate is based on the expected rate of return on pension plan investments of 6.80% and a municipal bond rate of 3.77% (Source: Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-year Municipal GO AA Index" as of December 31, 2023. In describing this index, Fidelity notes that the Municipal Curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax-exempt securities.). Because of the unique structure of WRS, the 6.80% expected rate of return implies that a dividend of approximately 1.7% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the municipal bond rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**RACINE WATER AND WASTEWATER UTILITIES  
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**NOTE 8 EMPLOYEE RETIREMENT SYSTEM (CONTINUED)**

**Pension Liabilities (Assets), Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)**

**Sensitivity of the Utilities' Allocation of the City's Proportionate Share of the Net Pension Liability (Asset)**

The following presents the Utilities' proportionate share of the net pension liability (asset) as of December 31, 2023 calculated using the discount rate of 6.80%, as well as what the Utilities' proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.80%) or 1-percentage-point higher (7.80%) than the current rate:

	1% Decrease to Discount Rate (5.80%)	Current Discount Rate (6.80%)	1% Increase to Discount Rate (7.80%)
Water Utility's Allocation of the City's Proportionate Share of the Net Pension Liability (Asset)	\$ 3,068,892	\$ 317,556	\$ (1,607,748)
Wastewater Utility's Allocation of the City's Proportionate Share of the Net Pension Liability (Asset)	\$ 2,194,588	\$ 227,086	\$ (1,149,712)

The following presents the Utilities' proportionate share of the net pension liability (asset), as of December 31, 2022 calculated using the discount rate of 6.80%, as well as what the Utilities' proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.80%) or 1-percentage-point higher (7.80%) than the current rate:

	1% Decrease to Discount Rate (5.80%)	Current Discount Rate (6.80%)	1% Increase to Discount Rate (7.80%)
Water Utility's Allocation of the City's Proportionate Share of the Net Pension Liability (Asset)	\$ 3,980,134	\$ 1,199,209	\$ (713,830)
Wastewater Utility's Allocation of the City's Proportionate Share of the Net Pension Liability (Asset)	\$ 2,898,990	\$ 873,461	\$ (519,929)

**Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at <https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

**RACINE WATER AND WASTEWATER UTILITIES**  
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**NOTE 9 INTERFUND RECEIVABLES/PAYABLES**

The Utilities had the following interfund receivables and payables with affiliated entities as of December 31, 2024 as follows:

	Water Utility	Wastewater Utility
Due from City of Racine	\$ 24,246	\$ 30,643
Due from Wastewater Utility	770,886	-
Due from Water Utility	-	943,751
Total Due From Other Funds	<u>\$ 795,132</u>	<u>\$ 974,394</u>
Due to City of Racine	\$ 5,520,663	\$ 515,061
Due to Wastewater Utility	943,751	-
Due to Water Utility	-	770,886
Total Due to Other Funds	<u>\$ 6,464,414</u>	<u>\$ 1,285,947</u>

The principal purpose of these interfund balances result from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

The Utilities had the following interfund receivables and payables with affiliated entities as of December 31, 2023 as follows:

	Water Utility	Wastewater Utility
Due from City of Racine	\$ 37,370	\$ 15,495
Due from Wastewater Utility	748,949	-
Due from Water Utility	-	878,213
Total Due From Other Funds	<u>\$ 786,319</u>	<u>\$ 893,708</u>
Due to City of Racine	\$ 5,250,372	\$ 6,898,262
Due to Wastewater Utility	878,213	-
Due to Water Utility	-	748,949
Total Due to Other Funds	<u>\$ 6,128,585</u>	<u>\$ 7,647,211</u>

The principal purpose of these interfund balances result from the time lag between the daters that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

**RACINE WATER AND WASTEWATER UTILITIES**  
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**NOTE 10 RISK MANAGEMENT**

The Utilities are exposed to various risks of losses including general liability, property and casualty, workers' compensation, and employee health and accident. The Utilities are involved in an intergovernmental insurance commission for general liability and auto insurance. There is a \$175,000 self-insured retention for each occurrence with this agreement. The Utilities purchase commercial insurance for property and casualty claims. Settlements have not exceed insurance coverage in the prior three years.

The Utilities participate in the City of Racine, Wisconsin, self-insurance plan for employee health insurance benefits. Additional details for the plan are available in the City of Racine, Wisconsin's Annual Comprehensive Financial Report. The plan is responsible for a specified amount of covered claims. Claims in excess of that amount are covered by purchased insurance. At December 31, 2024 and 2023, the Wastewater Utility has accrued a liability of \$20,653 and \$39,848, respectively, to cover future claims. At December 31, 2024 and 2023, the Water Utility has accrued a liability of \$69,850 and \$155,642, respectively, to cover future claims.

In the ordinary course of conducting business, the Utilities occasionally become involved in legal proceedings relating to contracts, environmental issues, or other matters. While any proceedings or litigation has an element of uncertainty, management of the Utilities believes that the outcome of any pending or threatened actions will not have a material adverse effect on the business or financial condition of the Utilities.

**NOTE 11 INTERGOVERNMENTAL SANITARY SEWER SERVICE AGREEMENT**

The Wastewater Utility entered into an intergovernmental sanitary sewer service agreement with the surrounding local municipalities. The agreement was reached to provide for an equitable allocation of the cost of the expansion of the existing sewer service facilities, which was necessary to continue providing high quality, reliable sewer service and allow for future growth needs. The agreement allocates treatment capacity to each of the participating municipalities based on their future estimated usage. In return for such treatment capacity allocations, each participating municipality is required to pay the Wastewater Utility its proportionate share of the capital cost of improvements.

The municipalities agreed to participate in loans from the Clean Water Fund to pay for their share of the capital costs. As such, the agreement calls for each municipality to timely pay to the Wastewater Utility its proportionate share of debt and any related debt service costs on a payment schedule approved by the Wastewater Utility. The principal of debt due from each municipality was recorded as a receivable and an unearned capacity revenue upon completion of the expansion project.

Interest payments under the agreement are recorded as revenue when earned. Principal payments are recorded as reductions of the accounts receivable – capacity rights account. The unearned capacity revenue will be amortized on a straight-line basis over the term of the agreement. The capacity revenue recognized was \$1,551,057 and \$1,551,057 for the years ended December 31, 2024 and 2023, respectively.

**RACINE WATER AND WASTEWATER UTILITIES  
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**NOTE 11 INTERGOVERNMENTAL SANITARY SEWER SERVICE AGREEMENT (CONTINUED)**

The agreement also calls for revenue sharing payments to be made between participating municipalities based on current year's municipal budgets and the prior year's municipal populations and equalized valuations. The agreement requires the Wastewater Utility to collect revenue sharing payments from the contributing municipalities and distribute them to recipient municipalities.

The agreement also requires the Wastewater Utility to make payments from its reserve accounts to the City of Racine, Wisconsin, with respect to the Racine Public Library, Racine Zoo, and the Charles A. Wustum Museum of Fine Arts, which were determined to be regional cultural services and facilities which benefit the outlying parties. These payments in the amount of \$1,081,031 and \$1,162,297 for 2024 and 2023, respectively, are reported as transfers to other funds in the statement of revenues, expenses, and changes in net position.

**NOTE 12 INTERGOVERNMENTAL RETAIL WATER SERVICE AGREEMENT**

The Water Utility entered into an intergovernmental retail water service agreement with the City of Racine, the Village of Sturtevant, and the Village of Mount Pleasant. The agreement was reached to provide an equitable allocation of the cost expansion of existing and future water service facilities, which are necessary to continue providing high quality, reliable water service, and allow for future growth needs. Projects designed to serve future growth are funded through residential equivalent connection (REC) fees and contract front-foot charges for new mains installed in the City and Villages that will directly and substantially serve future growth and development. Costs to remedy existing deficiencies in the water system would be recovered through the water rates. In 2013, the Water Utility entered into an intergovernmental wholesale water service agreement with the Village of Caledonia. The Village of Caledonia opted to prepay its residents' portion of these charges.

The REC fees are deposited in an interest-bearing segregated account and are restricted to pay for future growth costs. REC fees are recorded as revenue when received. The Water Utility recognized \$98,872 and \$347,872 of REC fee revenue for years ended December 31, 2024 and 2023, respectively. As of December 31, 2024 and 2023, the Water Utility did not have restricted net position related to REC fee deposits.

In 2018, the Water Utility amended the intergovernmental agreement with the Village of Mount Pleasant. As part of the amendment, the Water Utility facilitates engineering and construction costs for Village development projects. Amounts paid by the Utility for such projects are billed to the Village, and the Village reimburses the Utility. The Village maintains ownership of these assets during construction. At December 31, 2024 and 2023, the Utility reported an outstanding receivable from the Village in due from other governments on the statements of net position of \$-0- and \$-0-, respectively.



**RACINE WATER AND WASTEWATER UTILITIES  
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**NOTE 12 INTERGOVERNMENTAL RETAIL WATER SERVICE AGREEMENT (CONTINUED)**

The amendment also establishes minimum required annual future growth revenues that are required to finance future growth project-related debt service payments. In the event that the designated annual revenues are below the established thresholds, the Village of Mount Pleasant is required to remit the designated shortfall to the Utility. These payments are recoverable in the event annual revenues exceed established thresholds. During the years ended December 31, 2024 and 2023, the Utility received \$-0- and \$-0- of shortfall payments from the Village, which are included in due to other governments on the statements of net position at December 31, 2024 and 2023, respectively.

The amendment also decreased annual REC fees for all classes of customers and guarantees cash flows sufficient to meet existing debt service requirements for related debt. In the event annual collections of REC fees are less than agreed upon amounts, payments will be made to the Utility. These payments are recoverable in the event future receipts exceed debt service requirements. The Utility held \$3,524,893 and \$3,623,765 of REC fees, which are included in due to other governments on the statements of net position at December 31, 2024 and 2023, respectively.

**NOTE 13 COMMITMENTS**

There were no significant commitments at December 31, 2024 and 2023 for the Water and Wastewater Utilities.

**NOTE 14 INFILTRATION/INFLOW REMOVAL AGREEMENT**

In 1994, the Wastewater Utility entered into an agreement with the City of Racine, Wisconsin, to periodically replace the manholes and upgrade other structures to promote infiltration/inflow removal in the City of Racine, Wisconsin. As part of the agreement, the Utility paid the construction costs for the manhole replacement and upgrades and was allowed to place a special charge on the bills of City residents to recover its costs. At December 31, 2024 and 2023, the Wastewater Utility had unrecovered cost (excess collections) of \$-0- and (\$6,063,415), respectively, which was reported as part of the due to other funds.

**NOTE 15 LEASE RECEIVABLES**

The Water Utility, acting as lessor, leases water tower space and related equipment under long-term, noncancelable lease agreements. The leases expire at various dates through 2049 and provide for renewal options ranging from one to five years. During the year ended December 31, 2024, the Water Utility recognized \$275,089 and \$95,617 in lease revenue and interest revenue, respectively, pursuant to these contracts. During the year ended December 31, 2023, the Water Utility recognized \$275,089 and \$101,544, in lease revenue and interest revenue, respectively, pursuant to these contracts.

**RACINE WATER AND WASTEWATER UTILITIES**  
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**NOTE 15 LEASE RECEIVABLES (CONTINUED)**

Certain leases provide for increases in future minimum annual rental payments based on defined increases in the Consumer Price Index, subject to certain minimum increases. Total future minimum lease payments to be received under lease agreements are as follows:

Year	Water Utility		
	Principal	Interest	Total
2025	\$ 142,975	\$ 90,627	\$ 233,602
2026	153,685	86,331	240,016
2027	163,570	81,732	245,302
2028	156,630	76,947	233,577
2029	125,319	72,815	198,134
2030-2034	702,801	307,247	1,010,048
2035-2039	840,926	193,661	1,034,587
2040-2044	847,408	62,176	909,584
2045-2049	68,313	1,080	69,393
Total	<u>\$ 3,201,627</u>	<u>\$ 972,616</u>	<u>\$ 4,174,243</u>

**NOTE 16 LEASE PAYABLE**

The Wastewater Utility leases land and improvements under long-term, noncancelable lease agreement that expires in 2054. The lease agreement does not include any renewal terms and provides for increases in future minimum annual rental payments based on defined increases in the Consumer Price Index.

Total future minimum lease payments under lease agreement are as follows:

Year	Wastewater Utility		
	Principal	Interest	Total
2025	\$ 10,173	\$ 49,814	\$ 59,987
2026	12,320	49,467	61,787
2027	14,586	49,055	63,641
2028	16,975	48,575	65,550
2029	19,493	48,023	67,516
2030-2034	140,157	229,050	369,207
2035-2039	225,932	202,081	428,013
2040-2044	335,256	160,928	496,184
2045-2049	473,422	101,791	575,213
2050-2054	501,637	23,828	525,465
Total	<u>\$ 1,749,951</u>	<u>\$ 962,612</u>	<u>\$ 2,712,563</u>

**RACINE WATER AND WASTEWATER UTILITIES  
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**NOTE 17 MAJOR CUSTOMERS**

Two major customers accounted for 23.71% and 17.58% of Wastewater Utility gross sales aggregating \$6,132,572 in 2024. Total customer accounts receivable from these customers were not significant to the Utility's operations as of December 31, 2024.

Two major customers accounted for 20.53% and 17.05% of Wastewater Utility gross sales aggregating \$5,461,158 in 2023. Total customer accounts receivable from these customers were not significant to the Utility's operations as of December 31, 2023.

One major customer accounted for 17.9% of Water Utility gross sales aggregating \$4,466,044 and 16.7% of gross sales aggregating \$4,093,625 in 2024 and 2023, respectively. Total accounts receivable from this customer were not significant to the Utility's operations as of December 31, 2024 and 2023.

**NOTE 18 POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS – HEALTH INSURANCE**

**General Information**

The Racine Water and Wastewater Utilities participate in a single-employer defined benefit health care and life benefit plan, City of Racine Retiree Medical Benefits (the Retiree Health Plan) administered by the City of Racine, Wisconsin. The plan provides health insurance benefits for eligible retirees and their spouses through the City's group health insurance plan, which covers both active and retired members. Benefit provisions are established through personnel policy guidelines, or past practice and state that eligible retirees and their spouses receive lifetime healthcare insurance at established contribution rates. The Retiree Health Plan does not issue a publicly available financial report. No assets are accumulated in a trust that meets the criteria of paragraph 4 of the GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*.

The benefits vary depending upon the age and years of service of the retiree. Benefit provisions are established through personnel policies established by the City and generally result in the employer paying 100% of the health care costs for employees who retire with a combination of age and years of service between 75 and 80 years. The employer also pays 100% of Medicare premiums for those individuals. Life insurance premiums are paid to age 65 for those who retire prior to age 65 and who meet the age and years of service criteria above. In 2006, various groups of retirees began paying a portion of the health care premiums. Required contributions range from 0%-7.5% based on labor negotiations and retirement date.

**RACINE WATER AND WASTEWATER UTILITIES  
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**NOTE 18 POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS – HEALTH INSURANCE  
(CONTINUED)**

**General Information (Continued)**

Contribution requirements are established through personnel policies established by the City. Personnel policy guidelines may be amended by action of the City's Common Council. The employer makes the same monthly health insurance contribution on behalf of the retiree as it makes on behalf of all other active employees during that year. The amount of the employer's contribution ranges from 95%-100% based on the employee's year of retirement and bargaining unit. For the year ended December 31, 2024, the Water and Wastewater Utilities contributed \$578,796 and \$343,520 to the plan, respectively. For the year ended December 31, 2023, the Water and Wastewater Utilities contributed \$724,177 and \$345,903 to the plan, respectively. Eligible plan member contributions vary based on the specific collective bargaining agreement. Plan member contributions range from 0%-7.5% of their premium costs.

At December 31, 2024, the Water and Wastewater reported OPEB liabilities of \$13,943,408 and \$7,725,030, respectively, that were measured by an actuarial valuation as of December 31, 2023.

At December 31, 2023, the Water and Wastewater reported OPEB liabilities of \$12,992,256 and \$9,710,958, respectively, that were measured by an actuarial valuation as of December 31, 2022.

**Actuarial Assumptions and Other Inputs**

The total OPEB liability in the December 31, 2024 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified, for the year ended December 31, 2024:

Actuarial Valuation Date:	December 31, 2023
Measurement Date of Net OPEB Liability:	December 31, 2023
Salary Increases	
Inflation:	3.0%
Seniority/Merit:	0.5% - 3.6%
Mortality:	2020 WRS Experience Table
Actuarial Cost Method	Entry Age Normal
Healthcare Cost Trend Rates:	7.3% Decreasing to 3.7%

**RACINE WATER AND WASTEWATER UTILITIES  
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**NOTE 18 POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS – HEALTH INSURANCE  
(CONTINUED)**

**Actuarial Assumptions and Other Inputs (Continued)**

The total OPEB liability in the December 31, 2023 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified, for the year ended December 31, 2023:

Actuarial Valuation Date:	December 31, 2023
Measurement Date of Net OPEB Liability:	December 31, 2023
Salary Increases	
Inflation:	3.0%
Seniority/Merit:	0.4% - 3.5%
Mortality:	2020 WRS Experience Table
Actuarial Cost Method	Entry Age Normal
Healthcare Cost Trend Rates:	7.3% Decreasing to 3.7%

The actuarial assumptions used in the December 31, 2023 valuation were based upon an experience study conducted in 2022 that covered a three-year period from January 1, 2018 to December 31, 2020.

**Changes in the Total OPEB Liability**

The following presents the changes in the total OPEB liability of the Utility for the year ended December 31, 2024:

	<u>Water Utility</u>	<u>Wastewater Utility</u>	<u>Total</u>
Balance as of December 31, 2023	\$ 12,992,256	\$ 9,710,958	\$ 22,703,214
Changes for the Year:			
Service Cost	187,034	63,057	250,091
Interest on Total OPEB Liability	480,458	354,375	834,833
Effect of Economic/Demographic (Gains) or Losses	1,155,820	(951,860)	203,960
Effect of Assumptions Changes or Inputs	(339,805)	(951,278)	(1,291,083)
Benefit Payments	(532,355)	(500,222)	(1,032,577)
Balance as of December 31, 2024	<u>\$ 13,943,408</u>	<u>\$ 7,725,030</u>	<u>\$ 21,668,438</u>

**RACINE WATER AND WASTEWATER UTILITIES  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2024 AND 2023**

**NOTE 18 POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS – HEALTH INSURANCE  
(CONTINUED)**

**Changes in the Total OPEB Liability (Continued)**

The following presents the changes in the total OPEB liability of the Utility for the year ended December 31, 2023:

	Water Utility	Wastewater Utility	Total
Balance as of December 31, 2022	\$ 16,464,136	\$ 11,949,831	\$ 28,413,967
Changes for the Year:			
Service Cost	288,020	92,500	380,520
Interest on Total OPEB Liability	338,881	243,473	582,354
Effect of Economic/Demographic (Gains) or Losses	-	-	-
Effect of Assumptions Changes or Inputs	(3,492,457)	(2,126,037)	(5,618,494)
Benefit Payments	(606,324)	(448,809)	(1,055,133)
Balance as of December 31, 2023	<u>\$ 12,992,256</u>	<u>\$ 9,710,958</u>	<u>\$ 22,703,214</u>

**Sensitivity of the Net OPEB Liability to Changes in the Discount Rate**

The following presents the net OPEB liability of the Water and Wastewater Utilities as of December 31, 2024, as well as what the Utilities' net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.26%) or 1-percentage-point higher (4.26%) than the current discount rate:

	1% Decrease to Discount Rate (2.26%)	Current Discount Rate (3.26%)	1% Increase to Discount Rate (4.26%)
Water Utility's Allocation of the City's Proportionate Share of the Net OPEB Liability	\$ 16,045,600	\$ 13,943,408	\$ 12,228,518
Wastewater Utility's Allocation of the City's Proportionate Share of the Net OPEB Liability	\$ 8,658,172	\$ 7,725,030	\$ 6,937,552

The following presents the net OPEB liability of the Water and Wastewater Utilities as of December 31, 2023, as well as what the Utilities' net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.72%) or 1-percentage-point higher (4.72%) than the current discount rate:

	1% Decrease to Discount Rate (2.72%)	Current Discount Rate (3.72%)	1% Increase to Discount Rate (4.72%)
Water Utility's Allocation of the City's Proportionate Share of the Net OPEB Liability	\$ 14,948,456	\$ 12,992,256	\$ 11,395,393
Wastewater Utility's Allocation of the City's Proportionate Share of the Net OPEB Liability	\$ 10,914,586	\$ 9,710,958	\$ 8,700,131

**RACINE WATER AND WASTEWATER UTILITIES  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2024 AND 2023**

**NOTE 18 POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS – HEALTH INSURANCE  
(CONTINUED)**

**Sensitivity of the Net OPEB Liability to Changes in the Discount Rate (Continued)**

The following presents the net OPEB liability of the Water and Wastewater Utilities as of December 31, 2024, as well as what the Utilities' net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease (6.3% Decreasing to 2.7%)	Current Trend Rate (7.3% Decreasing to 3.7%)	1% Increase (8.3% Decreasing to 4.7%)
Water Utility's Allocation of the City's Proportionate Share of the Net OPEB Liability	\$ 12,267,740	\$ 13,943,408	\$ 16,007,922
Wastewater Utility's Allocation of the City's Proportionate Share of the Net OPEB Liability	\$ 6,999,345	\$ 7,725,030	\$ 8,587,001

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

The following presents the net OPEB liability of the Water and Wastewater Utilities as of December 31, 2023, as well as what the Utilities' net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease (5.2% Decreasing to 2.7%)	Current Trend Rate (6.2% Decreasing to 3.7%)	1% Increase (7.2% Decreasing to 4.7%)
Water Utility's Allocation of the City's Proportionate Share of the Net OPEB Liability	\$ 11,342,418	\$ 12,992,256	\$ 15,050,957
Wastewater Utility's Allocation of the City's Proportionate Share of the Net OPEB Liability	\$ 8,709,872	\$ 9,710,958	\$ 10,903,442

For the year ended December 31, 2024, the Water Utility recognized total net OPEB expense (benefit) of \$375,410, of which \$322,344 was recognized from the Retiree Health Plan.

For the year ended December 31, 2024, the Wastewater Utility recognized total net OPEB expense (benefit) of (\$258,400), of which (\$261,996) was recognized from the Retiree Health Plan.

For the year ended December 31, 2023, the Water Utility recognized total OPEB expense (benefit) of (\$185,488), of which (\$165,398) was recognized from the Retiree Health Plan.

For the year ended December 31, 2023, the Wastewater Utility recognized total OPEB expense (benefit) of (\$26,633), of which (\$23,785) was recognized from the Retiree Health Plan.

**RACINE WATER AND WASTEWATER UTILITIES**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2024 AND 2023**

**NOTE 18 POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS – HEALTH INSURANCE**  
**(CONTINUED)**

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)**

At December 31, 2024, the Utilities' reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Water Utility Deferred Outflows of Resources	Water Utility Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 997,068	\$ 191,560
Changes in Assumptions	872,838	2,868,317
Employer Contributions Subsequent to the Measurement Date	578,796	-
Total	<u>\$ 2,448,702</u>	<u>\$ 3,059,877</u>
	Wastewater Utility Deferred Outflows of Resources	Wastewater Utility Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 605,892	\$ 741,736
Changes in Assumptions	271,819	1,832,752
Employer Contributions Subsequent to the Measurement Date	343,520	-
Total	<u>\$ 1,221,231</u>	<u>\$ 2,574,488</u>

The \$578,796 and \$343,520 reported as deferred outflows related to OPEB resulting from the Utilities' contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended December 31, 2025 for the Water and Wastewater Utilities, respectively. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as OPEB expense (benefit) as follows:

<u>Year Ended December 31,</u>	Water Utility Net Amortization of Deferred Outflows and Inflows of Resources
2025	\$ (275,077)
2026	(150,091)
2027	(370,614)
2028	(419,079)
2029	24,890
Thereafter	-
	Wastewater Utility Net Amortization of Deferred Outflows and Inflows of Resources
<u>Year Ended December 31,</u>	of Resources
2025	\$ (130,177)
2026	(866,918)
2027	(477,020)
2028	(222,662)



**RACINE WATER AND WASTEWATER UTILITIES  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2024 AND 2023**

**NOTE 18 POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS – HEALTH INSURANCE  
(CONTINUED)**

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)**

At December 31, 2023, the Utilities' reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Water Utility Deferred Outflows of Resources	Water Utility Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 103,459	\$ 252,761
Changes in Assumptions	1,276,141	3,477,973
Employer Contributions Subsequent to the Measurement Date	724,177	-
Total	<u>\$ 2,103,777</u>	<u>\$ 3,730,734</u>

	Wastewater Utility Deferred Outflows of Resources	Wastewater Utility Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 1,151,741	\$ 317,777
Changes in Assumptions	541,958	1,848,989
Employer Contributions Subsequent to the Measurement Date	345,903	-
Total	<u>\$ 2,039,602</u>	<u>\$ 2,166,766</u>

**NOTE 19 POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS – LIFE INSURANCE**

**Plan Description**

The LRLIF is a multiple-employer defined benefit OPEB plan. LRLIF benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. The Wisconsin Department of Employee Trust Funds (ETF) and the Group Insurance Board have statutory authority for program administration and oversight. The plan provides postemployment life insurance benefits for all eligible members.

**OPEB Plan Fiduciary Net Position**

ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found at <http://etf.wi.gov/publications/cafr.htm>.

**Benefits Provided**

The LRLIF plan provides fully paid up life insurance benefits for post-age 64 retired employees and pre-65 retirees who pay for their coverage.

**Contributions**

The Group Insurance Board approves contribution rates annually, based on recommendations from the insurance carrier. Recommended rates are based on an annual valuation, taking into consideration an estimate of the present value of future benefits and the present value of future contributions. A portion of employer contributions made during a member's working lifetime funds a postretirement benefit.

**RACINE WATER AND WASTEWATER UTILITIES  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2024 AND 2023**

**NOTE 19 POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS – LIFE INSURANCE  
(CONTINUED)**

**Contributions (Continued)**

Employers are required to pay the following contributions based on employee contributions for active members to provide them with Basic Coverage after age 65. There are no employer contributions required for pre-age 65 annuitant coverage. If a member retires prior to age 65, they must continue paying the employee premiums until age 65 in order to be eligible for the benefit after age 65.

Contribution rates as of both December 31, 2024 and 2023 are:

Coverage Type	Employer Contribution
50% Postretirement Coverage	40% Postretirement Coverage
25% Postretirement Coverage	20% Postretirement Coverage

Employee contributions are based upon nine age bands through age 69 and an additional eight age bands for those age 70 and over. Participating employees must pay monthly contribution rates per \$1,000 of coverage until the age of 65 (age 70 if active). The employee contribution rates in effect for the years ended December 31, 2024 and 2023 are as listed below:

Life Insurance Employee Contribution Rates For the years ended December 31, 2024			
Attained Age	Basic	Supplemental	
Under 30	\$ 0.05	\$ 0.05	
30-34	0.06	0.06	
35-39	0.07	0.07	
40-44	0.08	0.08	
45-49	0.12	0.12	
50-54	0.22	0.22	
55-59	0.39	0.39	
60-64	0.49	0.49	
65-69	0.57	0.57	

\*Disabled members under age 70 receive a waiver of premium benefit

During the reporting period ended December 31, 2024, the LRLIF recognized \$1,443 and \$1,269 in contributions from the Water and Wastewater Utilities, respectively.

During the reporting period ended December 31, 2023, the LRLIF recognized \$1,608 and \$1,203 in contributions from the Water and Wastewater Utilities, respectively.

**RACINE WATER AND WASTEWATER UTILITIES  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2024 AND 2023**

**NOTE 19 POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS – LIFE INSURANCE  
(CONTINUED)**

**Total OPEB Liability, OPEB Expenses and Deferred Outflows of Resources and  
Deferred Inflows of Resources**

At December 31, 2024, the Water and Wastewater Utilities reported a liability of \$359,722 and \$269,120, respectively, for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of December 31, 2023, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of January 1, 2023 rolled forward to December 31, 2023. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The Utilities' proportion of the net OPEB liability was based on the City's share of contributions to the OPEB plan relative to the contributions of all participating employers. The Water and Wastewater's allocation of the City's proportion was determined by the City. At December 31, 2023, the Water and Wastewater Utilities allocated proportion was 0.07818925% and 0.05849607%, respectively, which was an increase of 0.00625496% and a decrease of 0.00476424% from its proportion measured as of December 31, 2022, respectively.

At December 31, 2023, the Water and Wastewater Utilities reported a liability of \$274,057 and \$241,011, respectively, for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of December 31, 2022, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of January 1, 2023 rolled forward to December 31, 2022. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The Utilities' proportion of the net OPEB liability was based on the City's share of contributions to the OPEB plan relative to the contributions of all participating employers. The Water and Wastewater's allocation of the City's proportion was determined by the City. At December 31, 2022, the Water and Wastewater Utilities allocated proportion was 0.07193429% and 0.06326030%, respectively, which was an decrease of 0.00753761% and 0.00415828% from its proportion measured as of December 31, 2021, respectively.

For the year ended December 31, 2024, the Water Utility recognized total net OPEB expense (benefit) of \$375,410, of which \$53,066 was from the LRLIF plan.

For the year ended December 31, 2024, the Wastewater Utility recognized total net OPEB expense (benefit) of (\$258,400), of which \$3,596 was from the LRLIF plan.

For the year ended December 31, 2023, the Water Utility recognized total net OPEB expense (benefit) of (\$185,488), of which (\$20,090) was from the LRLIF plan.

For the year ended December 31, 2023, the Wastewater Utility recognized total net OPEB expense (benefit) of (\$26,633), of which (\$2,848) was from the LRLIF plan.

**RACINE WATER AND WASTEWATER UTILITIES  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2024 AND 2023**

**NOTE 19 POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS – LIFE INSURANCE  
(CONTINUED)**

**Total OPEB Liability, OPEB Expenses and Deferred Outflows of Resources and  
Deferred Inflows of Resources (Continued)**

At December 31, 2024, the Utilities reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

	Water Utility Deferred Outflows of Resources	Water Utility Deferred Inflows of Resources
Differences Between Projected and Actual Experiences	\$ -	\$ 32,825
Changes of Actuarial Assumptions	126,965	17,657
Net Differences Between Projected and Actual Investment Earnings on OPEB Plan Investment	5,542	-
Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions	6,955	131,829
Employer Contributions Subsequent to the Measurement Date	1,443	-
Total	<u>\$ 140,905</u>	<u>\$ 182,311</u>
	Wastewater Utility Deferred Outflows of Resources	Wastewater Utility Deferred Inflows of Resources
Differences Between Projected and Actual Experiences	\$ -	\$ 30,841
Changes of Actuarial Assumptions	130,705	124,550
Net Differences Between Projected and Actual Investment Earnings on OPEB Plan Investment	5,855	-
Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions	5,203	14,991
Employer Contributions Subsequent to the Measurement Date	1,269	-
Total	<u>\$ 143,032</u>	<u>\$ 170,382</u>

**RACINE WATER AND WASTEWATER UTILITIES  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2024 AND 2023**

**NOTE 19 POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS – LIFE INSURANCE  
(CONTINUED)**

**Total OPEB Liability, OPEB Expenses and Deferred Outflows of Resources and  
Deferred Inflows of Resources (Continued)**

\$1,443 and \$1,269 reported as deferred outflows for Water and Wastewater, respectively, related to OPEB resulting from the LRLIF Employer's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended December 31, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

		Water Utility	
		Net Amortization of	
		Deferred Outflows and	
		Inflows of Resources	
<u>Year Ended December 31,</u>			
	2025	\$	3,222
	2026		6,115
	2027		(11,492)
	2028		(24,915)
	2029		(20,309)
	Thereafter		4,530
		Wastewater Utility	
		Net Amortization of	
		Deferred Outflows and	
		Inflows of Resources	
<u>Year Ended December 31,</u>			
	2025	\$	6,954
	2026		9,319
	2027		(8,751)
	2028		(22,521)
	2029		(18,370)
	Thereafter		4,750

**RACINE WATER AND WASTEWATER UTILITIES  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2024 AND 2023**

**NOTE 19 POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS – LIFE INSURANCE  
(CONTINUED)**

**Total OPEB Liability, OPEB Expenses and Deferred Outflows of Resources and  
Deferred Inflows of Resources (Continued)**

At December 31, 2023, the Utilities reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

	Water Utility Deferred Outflows of Resources	Water Utility Deferred Inflows of Resources
Differences Between Projected and Actual Experiences	\$ -	\$ 30,361
Changes of Actuarial Assumptions	122,269	18,836
Net Differences Between Projected and Actual Investment		
Earnings on OPEB Plan Investment	6,315	-
Changes in Proportion and Differences Between Employer		
Contributions and Proportionate Share of Contributions	9,921	167,333
Employer Contributions Subsequent to the Measurement Date	1,608	-
Total	<u>\$ 140,113</u>	<u>\$ 216,530</u>
	Wastewater Utility Deferred Outflows of Resources	Wastewater Utility Deferred Inflows of Resources
Differences Between Projected and Actual Experiences	\$ -	\$ 28,997
Changes of Actuarial Assumptions	127,191	151,112
Net Differences Between Projected and Actual Investment		
Earnings on OPEB Plan Investment	6,432	-
Changes in Proportion and Differences Between Employer		
Contributions and Proportionate Share of Contributions	8,724	15,873
Employer Contributions Subsequent to the Measurement Date	1,203	-
Total	<u>\$ 143,550</u>	<u>\$ 195,982</u>

**Actuarial Assumptions**

The total OPEB liability in the January 1, 2023, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	January 1, 2023
Measurement Date of Net OPEB Liability:	December 31, 2023
	January 1, 20218 - December 31, 2020
WRS Experience Study:	Published November 19, 2021
Actuarial Cost Method:	Entry Age Normal
20 Year Tax-Exempt Municipal Bond Yield	3.26%
Long-Term Expected Rate of Return:	4.25%
Discount Rate:	3.32%
Salary Increases	
Inflation:	3.00%
Seniority/Merit:	0.1% - 5.6%
Mortality:	2020 WRS Experience Table

**RACINE WATER AND WASTEWATER UTILITIES  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2024 AND 2023**

**NOTE 19 POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS – LIFE INSURANCE  
(CONTINUED)**

**Actuarial Assumptions (Continued)**

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. The total OPEB liability for December 31, 2022 is based upon a roll-forward of the liability calculated from the January 1, 2023 actuarial valuation.

The total OPEB liability in the January 1, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	January 1, 2022
Measurement Date of Net OPEB Liability:	December 31, 2022
Actuarial Cost Method:	Entry Age Normal
20 Year Tax-Exempt Municipal Bond Yield	3.72%
Long-Term Expected Rate of Return:	4.25%
Discount Rate:	3.76%
Salary Increases	
Inflation:	3.00%
Seniority/Merit:	0.1% - 5.6%

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. Based on this experience study, actuarial assumptions used to measure the Total OPEB Liability changed from the prior year, including the price inflation, mortality and separation rates. The Total OPEB Liability for December 31, 2022 is based upon a roll-forward of the liability calculated from the January 1, 2022 actuarial valuation.

**Long-Term Expected Return on Plan Assets**

The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. Investments for the LRLIF are held with Securian, the insurance carrier. Interest is calculated and credited to the LRLIF based on the rate of return for a segment of the insurance carriers' general fund, specifically 10-year A- Bonds (as a proxy, and not tied to any specific investments). The overall aggregate interest rate is calculated using a tiered approach based on the year the funds were originally invested and the rate of return for that year. Investment interest is credited based on the aggregate rate of return and assets are not adjusted to fair market value. Furthermore, the insurance carrier guarantees the principal amounts of the reserves, including all interest previously credited thereto.

**RACINE WATER AND WASTEWATER UTILITIES  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2024 AND 2023**

**NOTE 19 POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS – LIFE INSURANCE  
(CONTINUED)**

**Long-Term Expected Return on Plan Assets (Continued)**

**Local OPEB Life Insurance  
Asset Allocation Targets and Expected Returns  
As of December 31, 2023**

<u>Asset Class</u>	<u>Index</u>	<u>Target Allocation</u>	<u>Long-Term Expected Geometric Real Rate of Return</u>
U.S. Intermediate Credit Bonds	Bloomberg US Interm Credit	40%	2.32%
U.S. Mortgages	Bloomberg US MBS	60%	2.52%
Inflation			2.30%
Long-Term Expected Rate of Return			4.25%

The long-term expected rate of return remained unchanged from the prior year at 4.25%. The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. The expected inflation rate remained unchanged from the prior year at 2.30%.

**Local OPEB Life Insurance  
Asset Allocation Targets and Expected Returns  
As of December 31, 2022**

<u>Asset Class</u>	<u>Index</u>	<u>Target Allocation</u>	<u>Long-Term Expected Geometric Real Rate of Return</u>
U.S. Intermediate Credit Bonds	Bloomberg US Interm Credit	50%	2.45%
U.S. Mortgages	Bloomberg US MBS	50%	2.83%
Inflation			2.30%
Long-Term Expected Rate of Return			4.25%



**RACINE WATER AND WASTEWATER UTILITIES  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2024 AND 2023**

**NOTE 19 POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS – LIFE INSURANCE  
(CONTINUED)**

**Single Discount Rate**

A single discount rate of 3.32% was used to measure the Total OPEB Liability for the current year, as opposed to a discount rate of 3.76% for the prior year. The change in the discount rate was primarily caused by the increase in the municipal bond rate from 3.72% as of December 31, 2022 to 3.26% as of December 31, 2023. The Plan's fiduciary net position was projected to be insufficient to make all projected future benefit payments of current active and inactive members. Therefore, the discount rate for calculating the Total OPEB Liability is equal to the single equivalent rate that results in the same actuarial present value as the long-term expected rate of return applied to benefit payments, to the extent that the plan's fiduciary net position is projected to be sufficient to make projected benefit payments, and the municipal bond rate applied to benefit payment to the extent that the plan's fiduciary net position is projected to be insufficient. The plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through December 31, 2036.

The projection of cash flows used to determine the single discount rate assumed that employer contributions will be made according to the current employer contribution schedule and that contributions are made by plan members retiring prior to age 65.

**Sensitivity of the Utilities' Proportionate Share of the Net OPEB Liability (Asset) to Changes in the Discount Rate**

The following presents the utilities' proportionate share of the net OPEB liability as of December 31, 2023 calculated using the discount rate of 3.32%, as well as what the Utilities' proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.32%) or 1-percentage-point higher (4.32%) than the current rate:

	1% Decrease to Discount Rate (2.32%)	Current Discount Rate (3.32%)	1% Increase to Discount Rate (4.32%)
Water Utility's Allocation of the City's Proportionate Share of the Net OPEB Liability	\$ 483,336	\$ 359,722	\$ 265,364
Wastewater Utility's Allocation of the City's Proportionate Share of the Net OPEB Liability	\$ 361,600	\$ 269,120	\$ 198,528

**RACINE WATER AND WASTEWATER UTILITIES  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2024 AND 2023**

**NOTE 19 POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS – LIFE INSURANCE  
(CONTINUED)**

**Sensitivity of the Utilities' Proportionate Share of the Net OPEB Liability (Asset) to  
Changes in the Discount Rate (Continued)**

The following presents the Utilities' proportionate share of the net OPEB liability as of December 31, 2022 calculated using the discount rate of 3.76%, as well as what the Utilities' proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.76%) or 1-percentage-point higher (4.76%) than the current rate:

	1% Decrease to Discount Rate (2.76%)	Current Discount Rate (3.76%)	1% Increase to Discount Rate (4.76%)
Water Utility's Allocation of the City's Proportionate Share of the Net OPEB Liability	\$ 373,648	\$ 274,057	\$ 197,732
Wastewater Utility's Allocation of the City's Proportionate Share of the Net OPEB Liability	\$ 328,593	\$ 241,011	\$ 173,889

**RACINE WATER AND WASTEWATER UTILITIES**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2024 AND 2023**

**NOTE 20 RESTATEMENT OF PREVIOUSLY PRESENTED BALANCES**

**A. Change in Accounting Principle**

Effective January 1, 2023, the Utilities implemented GASB Statement No. 101, *Compensated Absences*. This statement updated the recognition and measurement guidance for compensated absences and associated salary-related payments and amended certain previously required disclosures. As a result of the implementation of this standard, the compensated absences liability as of December 31, 2023 was understated by \$120,552 in the Water Utility and \$182,299 in the Wastewater Utility. The effect of the implementation of this standard is shown below.

	Balances Previously Reported	Net Impact of Adoption of GASB Statement No. 101- <i>Compensated Absences</i>	Restated Balances
<b>Water Utility</b>			
Liabilities:			
Accrued Compensated Absences, Less Currention Portion	\$ 382,686	\$ 120,552	\$ 503,238
Net Position:			
Unrestricted	3,280,476	(120,552)	3,159,924
Operating Expenses			
Operation and Maintenance Expense	9,201,621	120,552	9,322,173
<b>Wastewater Utility</b>			
Liabilities:			
Accrued Compensated Absences, Less Currention Portion	207,741	182,299	390,040
Net Position:			
Unrestricted	(28,487,705)	(182,299)	(28,670,004)
Operating Expenses			
Operation and Maintenance Expense	9,286,768	182,299	9,469,067

**RACINE WATER AND WASTEWATER UTILITIES  
REQUIRED SUPPLEMENTARY INFORMATION  
YEAR ENDED DECEMBER 31, 2024**

**Schedule of the Utilities' Allocation of the City of Racine's Proportionate Share of the Net Pension Liability (Asset)**  
Wisconsin Retirement System  
Last Ten Measurement Periods\*

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
<b>Water Utility:</b>										
The Utility's Allocation of the City of Racine's Proportion of the Net Pension Liability (Asset)	0.02135521%	0.02263638%	0.02239710%	0.02363945%	0.02232631%	0.02194546%	0.02214081%	0.02329492%	0.02314786%	0.01625163%
The Utility's Allocation of the City of Racine's Proportionate Share of the Net Pension Liability (Asset)	\$ 317,556	\$ 1,199,209	\$ (1,805,248)	\$ (1,475,843)	\$ (719,902)	\$ 780,751	\$ (657,387)	\$ 192,006	\$ 376,148	\$ (399,185)
The Utility's Covered Payroll	4,247,101	4,032,574	3,911,408	3,976,995	3,570,145	3,941,246	3,624,036	3,539,267	3,490,508	3,486,176
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)	98.85%	95.72%	106.02%	105.26%	102.96%	96.45%	102.93%	99.12%	98.20%	102.74%
The Utility's Allocation of the City of Racine's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll	7.48%	29.74%	-46.15%	-37.11%	-20.16%	19.81%	-18.14%	5.43%	10.78%	-11.45%
<b>Wastewater Utility:</b>										
The Utility's Allocation of the City of Racine's Proportion of the Net Pension Liability (Asset)	0.01527127%	0.01648755%	0.01678832%	0.01872604%	0.01708970%	0.01623157%	0.01699093%	0.01753476%	0.01738688%	0.01158267%
The Utility's Allocation of the City of Racine's Proportionate Share of the Net Pension Liability (Asset)	\$ 227,086	\$ 873,461	\$ (1,353,169)	\$ (1,169,093)	\$ (551,050)	\$ 577,468	\$ (504,481)	\$ 144,528	\$ 282,533	\$ (284,502)
The Utility's Covered Payroll	3,089,780	2,784,405	2,477,228	3,238,039	2,755,064	2,905,858	2,738,653	2,664,692	2,614,742	2,463,494
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)	98.85%	95.72%	106.02%	105.26%	102.96%	96.45%	102.93%	99.12%	98.20%	102.74%
The Utility's Allocation of the City of Racine's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll	7.35%	31.37%	-54.62%	-36.10%	-20.00%	19.87%	-18.42%	5.42%	10.81%	-11.55%

**Schedule of the Utilities' Pension Contributions**  
Wisconsin Retirement System  
Last Ten Fiscal Years\*

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
<b>Water Utility:</b>										
Contractually Required Contributions	\$ 313,832	\$ 293,809	\$ 263,946	\$ 258,385	\$ 276,260	\$ 254,689	\$ 252,869	\$ 250,844	\$ 233,614	\$ 236,715
Contributions in Relation to the Contractually Required Contributions	(313,832)	(293,809)	(263,946)	(258,385)	(276,260)	(254,689)	(252,869)	(250,844)	(233,614)	(236,715)
Contribution Deficiency (Excess)	-	-	-	-	-	-	-	-	-	-
Utility's Covered - Employee Payroll	4,481,824	4,247,101	4,032,574	3,911,408	3,976,995	3,570,145	3,941,246	3,624,036	3,539,267	3,490,508
Contributions as a Percentage of Covered Payroll	7.00%	6.92%	6.55%	6.61%	6.95%	7.13%	6.42%	6.92%	6.60%	6.78%
<b>Wastewater Utility:</b>										
Contractually Required Contributions	\$ 222,219	\$ 210,105	\$ 192,249	\$ 193,679	\$ 218,840	\$ 194,952	\$ 187,030	\$ 192,498	\$ 175,848	\$ 177,802
Contributions in Relation to the Contractually Required Contributions	(222,219)	(210,105)	(192,249)	(193,679)	(218,840)	(194,952)	(187,030)	(192,498)	(175,848)	(177,802)
Contribution Deficiency (Excess)	-	-	-	-	-	-	-	-	-	-
Utility's Covered Payroll	3,220,567	3,089,780	2,784,405	2,477,228	3,238,039	2,755,064	2,905,858	2,738,653	2,664,692	2,614,742
Contributions as a Percentage of Covered Payroll	6.90%	6.80%	6.90%	7.82%	6.76%	7.08%	6.44%	7.03%	6.60%	6.80%

\* This schedule is presented to illustrate the requirement to show information for 10 years. However, recalculations of prior years are not required, and if prior years are not reported in accordance with the current GASB standards, they should not be reported.

**RACINE WATER AND WASTEWATER UTILITIES  
REQUIRED SUPPLEMENTARY INFORMATION  
YEAR ENDED DECEMBER 31, 2024**

**Schedule of Changes in the Utilities'**  
**Total OPEB Health Insurance Liability and Related Ratios**  
Last Ten Fiscal Years\*

<b>Total OPEB Liability</b>	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
<b>Water Utility:</b>							
Service Cost	\$ 187,034	\$ 288,020	\$ 377,181	\$ 311,472	\$ 323,382	\$ 450,916	\$ 395,004
Interest on Total OPEB Liability	480,458	338,881	387,309	454,015	736,778	675,144	686,060
Effect of Economic/Demographic (Gains) or Losses	1,155,820	-	(2,559,812)	-	332,565	181,652	280,752
Effect of Assumption Changes or Inputs	(339,805)	(3,492,457)	716,640	1,652,503	(1,762,749)	(1,828,047)	961,925
Benefit Payments	(532,355)	(606,324)	(694,978)	(871,326)	(1,159,613)	(861,236)	(943,479)
Net Change in Total OPEB Liability	951,152	(3,471,880)	(1,773,660)	1,546,664	(1,529,637)	(1,381,571)	1,380,262
Total OPEB Liability, Beginning	12,992,256	16,464,136	18,237,796	16,691,132	18,220,769	19,602,340	18,222,078
Total OPEB Liability, Ending	<u>\$ 13,943,408</u>	<u>\$ 12,992,256</u>	<u>\$ 16,464,136</u>	<u>\$ 18,237,796</u>	<u>\$ 16,691,132</u>	<u>\$ 18,220,769</u>	<u>\$ 19,602,340</u>
Covered - Employee Payroll	\$ 4,811,915	\$ 4,507,344	\$ 4,299,987	\$ 4,205,306	\$ 4,375,234	\$ 4,190,746	\$ 3,941,246
Utility's Net OPEB Liability as a Percentage of Covered Payroll	289.77%	288.25%	382.89%	433.69%	381.49%	434.79%	497.36%
<b>Wastewater Utility:</b>							
Service Cost	\$ 63,057	\$ 92,500	\$ 207,938	\$ 175,199	\$ 178,650	\$ 253,093	\$ 223,562
Interest on Total OPEB Liability	354,375	243,473	232,349	287,366	538,183	488,258	506,413
Effect of Economic/Demographic (Gains) or Losses	(951,860)	-	1,039,897	-	(1,655,781)	(135,863)	(227,428)
Effect of Assumption Changes or Inputs	(951,278)	(2,126,037)	390,194	867,243	(1,251,752)	(1,171,443)	624,425
Benefit Payments	(500,222)	(448,809)	(1,338,009)	(446,962)	(440,467)	(413,929)	(306,959)
Net Change in Total OPEB Liability	(1,985,928)	(2,238,873)	532,369	882,846	(2,631,167)	(979,884)	820,013
Total OPEB Liability, Beginning	9,710,958	11,949,831	11,417,462	10,534,616	13,165,783	14,145,667	13,325,654
Total OPEB Liability, Ending	<u>\$ 7,725,030</u>	<u>\$ 9,710,958</u>	<u>\$ 11,949,831</u>	<u>\$ 11,417,462</u>	<u>\$ 10,534,616</u>	<u>\$ 13,165,783</u>	<u>\$ 14,145,667</u>
Covered - Employee Payroll	\$ 3,326,918	\$ 3,157,966	\$ 3,042,482	\$ 3,214,643	\$ 3,337,077	\$ 3,099,532	\$ 2,905,858
Utility's Net OPEB Liability as a Percentage of Covered Payroll	232.20%	307.51%	392.77%	355.17%	315.68%	424.77%	486.80%

\*This schedule is presented to illustrate the requirement to show information for 10 years. However, recalculations of prior years are not required, and if prior years are not reported in accordance with the current GASB standards, they should not be reported.

**RACINE WATER AND WASTEWATER UTILITIES  
REQUIRED SUPPLEMENTARY INFORMATION  
YEAR ENDED DECEMBER 31, 2024**

**Schedule of the Utilities' Allocation of the City of Racine's Proportionate Share of the Net OPEB Liability**  
Local Retiree Life Insurance Fund  
Last Ten Measurement Periods\*

	2024	2023	2022	2021	2020	2019	2018
Water Utility:							
The Utility's Allocation of the City of Racine's Proportion of the Net OPEB Liability	0.07818925%	0.07193429%	0.07947190%	0.08528591%	0.08937385%	0.08848113%	0.08781457%
The Utility's Allocation of the City of Racine's Proportionate Share of the Net OPEB Liability	\$ 359,722	\$ 274,058	\$ 469,708	\$ 469,158	\$ 380,672	\$ 228,312	\$ 264,199
The Utility's Covered Payroll	4,481,824	4,032,574	3,911,408	3,976,995	3,570,145	3,941,246	3,220,627
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	33.90%	38.81%	29.57%	31.36%	37.58%	48.69%	44.81%
Wastewater Utility:							
The Utility's Allocation of the City of Racine's Proportion of the Net OPEB Liability	0.05849607%	0.06326030%	0.06741858%	0.08140010%	0.08735181%	0.08645246%	0.08949624%
The Utility's Allocation of the City of Racine's Proportionate Share of the Net OPEB Liability	\$ 269,120	\$ 241,011	\$ 398,469	\$ 398,469	\$ 372,059	\$ 223,076	\$ 269,257
The Utility's Covered Payroll	3,220,567	2,784,405	2,477,228	3,238,039	2,755,064	2,905,858	2,525,814
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	33.90%	38.81%	29.57%	31.36%	37.58%	48.69%	44.81%

**Schedule of the Utilities' OPEB Contributions**  
Local Retiree Life Insurance Fund  
Last Ten Fiscal Years\*

	2024	2023	2022	2021	2020	2019	2018
Water Utility:							
Contractually Required Contributions	\$ 1,443	\$ 1,608	\$ 1,589	\$ 1,443	\$ 1,690	\$ 1,768	\$ 1,702
Contributions in Relation to the Contractually Required Contributions	(1,443)	(1,608)	(1,589)	(1,443)	(1,690)	(1,768)	(1,702)
Contribution Deficiency (Excess)	-	-	-	-	-	-	-
Utility's Covered Payroll	4,481,824	4,247,101	4,032,574	3,911,408	3,976,995	3,570,145	3,941,246
Contributions as a Percentage of Covered Payroll	0.03%	0.04%	0.04%	0.04%	0.04%	0.05%	0.04%
Wastewater Utility:							
Contractually Required Contributions	\$ 1,269	\$ 1,203	\$ 1,348	\$ 1,269	\$ 1,613	\$ 1,728	\$ 1,662
Contributions in Relation to the Contractually Required Contributions	(1,269)	(1,203)	(1,348)	(1,269)	(1,613)	(1,728)	(1,662)
Contribution Deficiency (Excess)	-	-	-	-	-	-	-
Utility's Covered Payroll	3,220,567	3,089,780	2,784,405	2,477,228	3,238,039	2,755,064	2,905,858
Contributions as a Percentage of Covered Payroll	0.04%	0.04%	0.05%	0.05%	0.05%	0.06%	0.06%

\*This schedule is presented to illustrate the requirement to show information for 10 years. However, recalculations of prior years are not required, and if prior years are not reported in accordance with the current GASB standards, they should not be reported.

**RACINE WATER AND WASTEWATER UTILITIES  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
YEAR ENDED DECEMBER 31, 2024**

**Changes in Benefit Terms and Assumptions Related to Pension Liabilities (Assets)**

**Changes of Benefit Terms**

There were no changes of benefit terms for any participating employer in WRS.

**Changes of Assumptions**

Based on a three-year experience study conducted in 2021 covering January 1, 2018 through December 31, 2020, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-end December 31, 2021, including the following:

- Lowering the long-term expected rate of return from 7.0% to 6.8%
- Lowering the discount rate from 7.0% to 6.8%
- Lowering the price inflation rate from 2.5% to 2.4%
- Lowering the postretirement adjustments from 1.9% to 1.7%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality Table.

Based on a three-year experience study conducted in 2018 covering January 1, 2015 through December 31, 2017, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-ended December 31, 2018, including the following:

- Lowering the long-term expected rate of return from 7.2% to 7.0%
- Lowering the discount rate from 7.2% to 7.0%
- Lowering the wage inflation rate from 3.2% to 3.0%
- Lowering the price inflation rate from 2.7% to 2.5%
- Lowering the postretirement adjustments from 2.1% to 1.9%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2012 Mortality Table to the Wisconsin 2018 Mortality Table.

**RACINE WATER AND WASTEWATER UTILITIES  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
YEAR ENDED DECEMBER 31, 2024**

**Changes in Benefit Terms and Assumptions Related to LRLIF OPEB Liabilities (Assets)**

**Benefit Terms**

There were no recent changes in benefit terms.

**Assumptions**

In addition to the rate changes detailed in the tables above, the State of Wisconsin Employee Trust Fund Board adopted economic and demographic assumption changes based on a three year experience study performed for the Wisconsin Retirement System. These assumptions are used in the actuarial valuations of OPEB liabilities (assets) for the retiree life insurance programs and are summarized below.

The assumption changes that were used to measure the December 31, 2021 total OPEB liabilities, including the following:

- Lowering the price inflation rate from 2.5% to 2.4%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality Table.

The assumption changes that were used to measure the December 31, 2018 total OPEB liabilities, including the following:

- Lowering the long-term expected rate of return from 5.00% to 4.25%
- Lowering the wage inflation rate from 3.2% to 3.0%
- Lowering the price inflation rate from 2.7% to 2.5%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2012 Mortality Table to the Wisconsin 2018 Mortality Table.

**Changes in Benefit Terms and Assumptions related to Health OPEB Liabilities (Assets)**

**Changes of Benefit Terms – Health**

There were no changes of benefit terms in the OPEB health insurance fund.

**Changes of Assumptions – Health**

No significant change in assumptions were noted from the prior year.

**Health Insurance OPEB**

No assets are accumulated in a trust that meets the criteria of paragraph 4 of the GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*.



**RACINE WATER AND WASTEWATER UTILITIES  
SCHEDULES OF OPERATING INCOME  
WATER UTILITY  
YEARS ENDED DECEMBER 31, 2024 AND 2023**

	<u>2024</u>	<u>2023</u>
<b>OPERATING REVENUES</b>		
Sales of Water:		
Metered Sales to General Customers:		
Residential	\$ 9,558,855	\$ 9,412,006
Multi-Family Residential	1,736,457	1,768,289
Commercial	2,115,464	2,100,662
Industrial	5,302,679	5,083,200
Public Authorities	990,101	956,676
Total Metered Sales	<u>19,703,556</u>	<u>19,320,833</u>
Unmetered Sales	197,603	210,596
Private Fire Protection	312,514	306,482
Public Fire Protection	2,162,607	2,160,612
Sales for Resale	1,641,851	1,710,919
Total Sales of Water	<u>24,018,131</u>	<u>23,709,442</u>
Other Operating Revenues:		
Forfeited Discounts	460,042	455,984
Miscellaneous Service Revenues	66,046	59,876
Search Revenues	26,470	24,750
Other Water Revenues	355,940	306,071
Total Other Operating Revenues	<u>908,498</u>	<u>846,681</u>
Total Operating Revenues	24,926,629	24,556,123
<b>OPERATING EXPENSES</b>		
Operation and Maintenance Expenses:		
Personnel Services	4,182,768	3,956,999
Contractual Services	2,686,417	2,763,433
Materials and Supplies	1,346,993	1,150,523
Administrative and General	1,718,300	1,451,218
Total Operation and Maintenance Expenses	<u>9,934,478</u>	<u>9,322,173</u>
Bad Debt	55,476	5,865
Depreciation	6,997,633	6,908,993
Taxes	376,646	347,207
Total Operating Expenses	<u>17,364,233</u>	<u>16,584,238</u>
<b>OPERATING INCOME</b>	<u><u>\$ 7,562,396</u></u>	<u><u>\$ 7,971,885</u></u>

**RACINE WATER AND WASTEWATER UTILITIES**  
**SCHEDULES OF OPERATION AND MAINTENANCE EXPENSES**  
**WATER UTILITY**  
**YEARS ENDED DECEMBER 31, 2024 AND 2023**

	2024	2023
Personnel Services	\$ 4,182,768	\$ 3,956,999
Contractual Services:		
Equipment Maintenance	110,209	130,834
Building Maintenance	54,601	46,561
Vehicle Maintenance	65,553	60,268
Telephone	21,017	20,898
Natural Gas	110,759	119,703
Electric Services	868,350	872,284
Water and Wastewater Services	497,182	534,520
Street Repairs	197,929	178,007
Main Maintenance	144,394	128,539
Meter Maintenance	(127)	135
Professional Services	379,064	276,220
Computer Maintenance	156,578	112,940
Water Storage Maintenance	80,908	282,524
Total Contractual Services	<u>2,686,417</u>	<u>2,763,433</u>
Materials and Supplies:		
Operating Chemicals	634,620	519,907
Pipe and Fittings	75,181	50,693
Meter Parts	16,047	3,209
Gasoline and Diesel Fuel	74,625	75,402
Office Supplies	32,293	24,563
Custodial Supplies	16,135	11,959
Laboratory Supplies	58,454	39,497
Equipment Supplies	101,096	104,054
Building Supplies	76,896	71,885
Construction and Meter Supplies	37,996	44,970
Street Repair Supplies	100,267	91,621
Postage	58,044	51,984
Safety Supplies	28,340	30,682
Computer Supplies	36,999	30,097
Total Materials and Supplies	<u>1,346,993</u>	<u>1,150,523</u>
Administrative and General:		
Property and Liability Insurance	111,135	97,093
Workers' Compensation Insurance	82,045	112,856
Medical Expenses	1,311,216	1,488,745
Impact of OPEB Actuarial Estimates	(13,976)	(928,502)
Life Insurance	15,591	13,923
Wisconsin Retirement	313,840	293,809
Impact of WRS Actuarial Estimates	(186,333)	283,687
Training Programs	17,734	17,037
Dues, Publications, and Travel	7,242	17,220
Office Rent	38,038	35,976
Stormwater Fees	18,590	15,996
PSC Expenses	3,178	3,378
Total Administrative and General	<u>1,718,300</u>	<u>1,451,218</u>
Total Operation and Maintenance Expenses	<u>\$ 9,934,478</u>	<u>\$ 9,322,173</u>

**RACINE WATER AND WASTEWATER UTILITIES  
SCHEDULES OF OPERATING INCOME  
WASTEWATER UTILITY  
YEARS ENDED DECEMBER 31, 2024 AND 2023**

	<u>2024</u>	<u>2023</u>
<b>OPERATING REVENUES</b>		
Metered Sales to General Customers:		
Residential	\$ 3,394,418	\$ 4,112,094
Multi-Family Residential	823,970	755,188
Commercial	953,384	839,493
Industrial	1,006,072	814,870
Municipal	7,714,577	7,074,208
Public Authorities	357,320	358,870
Total Metered Sales to General Customers	<u>14,249,741</u>	<u>13,954,723</u>
Other Operating Revenues:		
Forfeited Discounts	349,010	342,715
Other Sewer Revenues	<u>232,517</u>	<u>235,005</u>
Total Operating Revenues	14,831,268	14,532,443
<b>OPERATING EXPENSES</b>		
Operation and Maintenance Expenses:		
Personnel Services	3,313,673	3,292,521
Contractual Services	2,992,685	2,942,674
Materials and Supplies Expense	1,222,031	1,177,020
Customer Account Expenses	650,592	608,385
Administrative and General	578,716	1,448,467
Total Operation and Maintenance Expenses	<u>8,757,697</u>	<u>9,469,067</u>
Bad Debt	42,724	10,647
Depreciation and Amortization	3,896,879	3,895,745
Taxes	<u>238,526</u>	<u>227,961</u>
Total Operating Expenses	<u>12,935,826</u>	<u>13,603,420</u>
<b>OPERATING INCOME</b>	<u><u>\$ 1,895,442</u></u>	<u><u>\$ 929,023</u></u>

**RACINE WATER AND WASTEWATER UTILITIES  
SCHEDULES OF OPERATION AND MAINTENANCE EXPENSES  
WASTEWATER UTILITY  
YEARS ENDED DECEMBER 31, 2024 AND 2023**

	<u>2024</u>	<u>2023</u>
Personnel Services	\$ 3,313,673	\$ 3,292,521
Contractual Services:		
Building Maintenance	120,365	116,051
Vehicle Maintenance	20,095	19,204
Telephone	8,361	8,323
Natural Gas	153,203	210,427
Electric Services	1,130,642	1,133,583
Water and Wastewater Service	343,421	309,737
Sewer System Repairs	9,143	13,511
Interceptor Maintenance	116,748	110,087
Professional Services	499,466	447,554
Sludge and Grit Disposal	591,241	574,197
Total Contractual Services	<u>2,992,685</u>	<u>2,942,674</u>
Materials and Supplies:		
Operating Chemicals	756,080	700,198
Gasoline and Diesel Fuel	22,873	29,536
Office Supplies	10,444	12,191
Custodial Supplies	24,300	20,483
Laboratory Supplies	85,993	71,397
Plant and System Supplies	221,248	239,183
Sewer Maintenance Supplies	9,642	9,469
Lubricants	33,294	39,023
Computer Supplies	58,157	55,540
Total Materials and Supplies	<u>1,222,031</u>	<u>1,177,020</u>
Customer Account Expenses:		
Meter Operations	209,271	191,574
Meter Maintenance	23,144	24,239
Meter Reading	27,139	25,153
Customer Records and Collections	177,915	163,473
Depreciation on Meters	147,077	144,070
Return on Meter Investment	66,046	59,876
Total Customer Account Expenses	<u>650,592</u>	<u>608,385</u>

**RACINE WATER AND WASTEWATER UTILITIES**  
**SCHEDULES OF OPERATION AND MAINTENANCE EXPENSES (CONTINUED)**  
**WASTEWATER UTILITY**  
**YEARS ENDED DECEMBER 31, 2024 AND 2023**

	<u>2024</u>	<u>2023</u>
Administrative and General:		
Property and Liability Insurance	\$ 140,571	\$ 138,859
Workers' Compensation Insurance	50,801	76,309
Life Insurance	8,936	8,833
Wisconsin Retirement	222,219	210,105
Impact of WRS Actuarial Estimates	(146,943)	248,812
Dues, Publications, and Travel	28,026	33,253
Office Rent	37,443	35,400
Stormwater Fees	60,057	50,106
Medical Expenses	669,253	786,058
Impact of OPEB Actuarial Estimates	(756,808)	(419,133)
Safety Programs	18,643	22,378
City Departmental Charges	97,664	94,820
DNR Permit Fee	136,820	133,675
Airport Lease	2,459	2,308
Training Programs	9,575	26,684
Total Administrative and General	<u>578,716</u>	<u>1,448,467</u>
 Total Operation and Maintenance Expenses	 <u><u>\$ 8,757,697</u></u>	 <u><u>\$ 9,469,067</u></u>



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Board of Commissioners  
Racine Water and Wastewater Utilities  
Racine Wisconsin

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Racine Water and Wastewater Utilities, enterprise funds of the City of Racine, Wisconsin, as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the Racine Water and Wastewater Utilities' basic financial statements, and have issued our report thereon dated June 13, 2025.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Racine Water and Wastewater Utilities' internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Racine Water and Wastewater Utilities' internal control. Accordingly, we do not express an opinion on the effectiveness of Racine Water and Wastewater Utilities' internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses.

We identified certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs as items 2024-001 and 2024-002 that we consider to be significant deficiencies.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Racine Water and Wastewater Utilities' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### ***Racine Water and Wastewater Utilities' Response to Findings***

*Government Auditing Standards* requires the auditor to perform limited procedures on the Racine Water and Wastewater Utilities' response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. Racine Water and Wastewater Utilities' response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

### ***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



**CliftonLarsonAllen LLP**

Wauwatosa, Wisconsin  
June 13, 2025



**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR  
FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE  
REQUIRED BY THE UNIFORM GUIDANCE**

Board of Commissioners  
Racine Water and Wastewater Utilities  
Racine, Wisconsin

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited Racine Water and Wastewater Utilities' compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of Racine Water and Wastewater Utilities' major federal programs for the year ended December 31, 2024. Racine Water and Wastewater Utilities' major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, Racine Water and Wastewater Utilities complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2024.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Racine Water and Wastewater Utilities and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of Racine Water and Wastewater Utilities' compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to Racine Water and Wastewater Utilities' federal programs.



### ***Auditors' Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Racine Water and Wastewater Utilities' compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Racine Water and Wastewater Utilities' compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Racine Water and Wastewater Utilities' compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Racine Water and Wastewater Utilities' internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Racine Water and Wastewater Utilities' internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.


### **Report on Internal Control Over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

A handwritten signature in cursive script that reads "CliftonLarsonAllen LLP".

**CliftonLarsonAllen LLP**

Wauwatosa, Wisconsin  
June 13, 2025

**RACINE WATER AND WASTEWATER UTILITIES  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
YEAR ENDED DECEMBER 31, 2024**

Federal Grantor/Pass-Through Grantor/ Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Entity Identifying Number	Passed Through to Subrecipients	Total Federal Expenditures
<b>U.S. Environmental Protection Agency</b>				
Passed through the Wisconsin Department of Administration:				
Capitalization Grants for Clean Water State Revolving Funds	66.458	4285-27	\$ -	\$ 6,956,735
Capitalization Grants for Clean Water State Revolving Funds	66.458	4285-29	-	659,247
Total Capital Grants for Clean Water State Revolving Fund			-	7,615,982
Capitalization Grants for Safe Drinking Water State Revolving Funds	66.468	4887-16	-	1,938,882
Capitalization Grants for Safe Drinking Water State Revolving Funds	66.468	4887-17	-	3,309,531
Total Capital Grants for Safe Drinking Water State Revolving Fund			-	5,248,413
Total U.S. Environmental Protection Agency			-	12,864,395
Total Expenditures of Federal Awards			\$ -	\$ 12,864,395

**RACINE WATER AND WASTEWATER UTILITIES  
NOTES TO SCHEDULE OF EXPENDITURE OF FEDERAL AWARDS  
YEAR ENDED DECEMBER 31, 2024**

**NOTE 1 BASIS OF PRESENTATION**

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of Racine Water and Wastewater Utilities, enterprise funds of the City of Racine, under programs of the federal government for the year ended December 31, 2024. The information in this Schedule is presented in accordance with the requirements of 2 CFR Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Racine Water and Wastewater Utilities, enterprise funds of the City of Racine, it is not intended to and does not present the financial position, changes in net assets, or cash flows of Racine Water and Wastewater Utilities, enterprise funds of the City of Racine.

**NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years.

**NOTE 3 INDIRECT COST RATE**

Racine Water and Wastewater Utilities, enterprise funds of the City of Racine, has not elected to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**RACINE WATER AND WASTEWATER UTILITIES  
SCHEDULE OF FINDINGS AND QUESTIONED COTS  
YEAR ENDED DECEMBER 31, 2024**

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***Section I – Summary of Auditors' Results***

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***Financial Statements***

1. Type of auditors' report issued:      Unmodified
2. Internal control over financial reporting:
  - Material weakness(es) identified?      \_\_\_\_\_ yes        x   no
  - Significant deficiency(ies) identified?        x   yes      \_\_\_\_\_ none reported
3. Noncompliance material to financial statements noted?      \_\_\_\_\_ yes        x   no

***Federal Awards***

1. Internal control over major federal programs:
  - Material weakness(es) identified?      \_\_\_\_\_ yes        x   no
  - Significant deficiency(ies) identified?      \_\_\_\_\_ yes        x   none reported
2. Type of auditors' report issued on compliance for major federal programs:      Unmodified
3. Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?      \_\_\_\_\_ yes        x   no

***Identification of Major Federal Programs***

**Assistance Listing Number(s)**

66.468

**Name of Federal Program or Cluster**

Safe Drinking Water State Revolving Fund Cluster  
Capitalization Grant for Safe Drinking Water Revolving Funds

Dollar threshold used to distinguish between Type A and Type B programs:

\$   750,000  

Auditee qualified as low-risk auditee?

\_\_\_\_\_ yes        x   no

**RACINE WATER AND WASTEWATER UTILITIES  
SCHEDULE OF FINDINGS AND QUESTIONED COTS  
YEAR ENDED DECEMBER 31, 2024**

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***Section II – Financial Statement Findings***

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**2024 – 001**

Type of Finding:

- Significant Deficiency in Internal Control over Financial Reporting

**Condition:** The Utilities engages CliftonLarsonAllen, LLP (CLA) to assist in preparing their financial statements. However, as independent auditors, CLA cannot be considered part of the Utilities' internal control system. As part of its internal control over the preparation of its financial statements, including disclosures, the Utilities' have implemented a comprehensive review procedure to ensure that the financial statements, including disclosures, are complete and accurate. Such review procedures should be performed by an individual possessing a thorough understanding of accounting principles generally accepted in the United States of America and knowledge of the Utilities' activities and operations.

**Criteria or specific requirement:** Internal controls should be in place to provide reasonable assurance that financial statements are prepared in accordance with U.S. GAAP.

**Effect:** Without our involvement, the Utilities may not be able to completely prepare an annual financial report in accordance with accounting principles generally accepted in the United States of America.

**Cause:** The Utilities' management has determined that the additional costs associated with training staff to become experienced in applicable accounting principles and note disclosures outweigh the derived benefits.

**Repeat Finding:** The finding is a repeat of a finding in the immediately prior year.

**Recommendation:** We recommend the Utilities continue reviewing the annual financial report. While it may not be cost beneficial to train additional staff to completely prepare the report, a thorough review of this information by appropriate staff of the Utilities is necessary to obtain a complete and adequate understanding of the Utilities' annual financial report.

**Views of responsible officials and planned corrective actions:** Management will continue to rely on the audit firm to draft the financial statements and the related notes to the financial statements, and will review, approve, and accept responsibility for the annual financial statements prior to their issuance.

**RACINE WATER AND WASTEWATER UTILITIES  
SCHEDULE OF FINDINGS AND QUESTIONED COTS  
YEAR ENDED DECEMBER 31, 2024**

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***Section II – Financial Statement Findings (Continued)***

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**2024 – 002**

Type of Finding:

- Significant Deficiency in Internal Control over Financial Reporting

**Condition:** The Utilities does not have adequate segregation of duties over accounting and financial reporting functions. During audit procedures we noted the following examples of a deficiency associated with segregation of duties:

- The accounts receivable clerk has access to payments received in currency and checks and has access to customer accounts. The clerk also has the ability to initiate credit memos.
- The administrative manager prepares and records all accounting estimates, such as incurred but not reported (IBNR) claims, other postemployment benefits (OPEB) and Pension related items, and there is no review or approval of the estimates for accuracy.
- The administrative manager prepares and posts journal entries throughout the year, and there is no review or approval of these journal entries.
- The administrative manager is responsible for the reconciliation of some bank statements and there is no review or approval of these reconciliations. We believe this, combined with the administrative manager's ability to post journal entries without further approval, increases the risk of the misappropriation of assets.
- Segregation of duties are not properly implemented within the IT infrastructure. While several user groups have been established within the Great Plains accounting system, many users are assigned to multiple user groups. There are two power users, and multiple individuals have access to all payable, receivable, purchasing, and banking functions. The billing software does not have user groups established. The administrative staff, meter, and engineering departments have access to the billing software. Most staff have the ability to edit customer details such as consumption and rates.

**Criteria or specific requirement:** Internal controls should be in place to provide reasonable assurance that financial statements are prepared in accordance with U.S. GAAP.

**Effect:** The lack of segregation of duties, there is a higher risk that errors or misappropriations could occur and not be detected within a timely period.

**Cause:** The Utilities employ a limited number of personnel in accounting based on the size and scope of operations.

**Repeat Finding:** The finding is a repeat of a finding in the immediately prior year.

**Recommendation:** We recommend management's continued close supervision and review of accounting and periodic re-evaluation of duties and roles in order to determine if the internal control system can be changed to better segregate duties.

**Views of responsible officials and planned corrective actions:** The Utilities management will continue to cross-train staff to ensure coverage when someone is out sick, on vacation, or even on breaks. To maintain high customer service levels, staff must have access to software accounting features and knowledge in multiple areas to perform various functions when needed.

**RACINE WATER AND WASTEWATER UTILITIES  
SCHEDULE OF FINDINGS AND QUESTIONED COTS  
YEAR ENDED DECEMBER 31, 2024**

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***Section III – Findings and Questioned Costs – Major Federal Programs***

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Our audit did not disclose any matters required to be reported in accordance with 2 CFR 200.516(a).



