

Ordinance 0024-25 – City Identification Card Program

An ordinance to create Chapter 62, Article III, of the Municipal Code of the City of Racine, Wisconsin.

The Common Council of the City of Racine, Wisconsin, do ordain as follows:

Sec. 62-101. - Findings.

The city recognizes that many residents of the City of Racine do not have adequate access to recognized forms of identification and therefore may have difficulty obtaining services and participating in programs and activities from the city and local business. The city finds that the establishment of a city identification card program will aid the general welfare of the community and will be a positive and productive resource for all city residents to access services, programs and activities in the city.

Sec. 62-102. - Definitions.

The following words, terms and phrases, when used in this article, shall have the meanings ascribed to them in this section, except where the context clearly indicates a different meaning:

City identification card means the city identification card issued by the city that displays the cardholder's full legal name, date of birth, residence address, photograph, and expiration date.

Program administrator means the director of customer service.

Resident means a person who resides in the city and has resided in the city for a minimum of 30 continuous days prior to applying for a city identification card.

Sec. 62-103. - Issuance and purpose of city identification card.

- (a) The purpose of the city identification card is to provide a resident with a means to demonstrate residency within the city in order to access city programs, services, and activities, and to provide a means to substantiate a person's identity. The municipal identification card shall not replace state-issued identification as mandated by Wisconsin law for voting and purchasing of age-restricted products, nor does it grant a right to lawful presence or status, unless state law provides for the use of municipal-issued identification for these purposes.
- (b) The program administrator is authorized to issue a city identification card to any resident who satisfies the application requirements set forth in this division and pays the applicable fee as established by the common council.

- (c) The program administrator will cause the city identification card to be produced in a form to prevent unauthorized replication or counterfeiting.
- (d) A city identification card shall be valid for five years for minors at the date of issuance, ten years for adults under the age of sixty-five at the date of issuance, and indefinitely for adults over the age of sixty-five as of the date of issuance, as long as information provided on the city identification card remains current. A person must surrender a city identification card when the card expires, or when the person no longer resides within the city, or when the person is no longer present within the city for a continuous period of 90 days.

Sec. 62-104. - Application.

- (a) As provided in this section, the program administrator may issue a city identification card to an applicant who under penalty of perjury submits a complete application, demonstrates proof of identity, demonstrates proof of residency within the city, and makes payment of the applicable fee.
 - 1. Proof of identity. An applicant must present a minimum of two of the following identity documents. At least one document, or two documents when taken together, must display the applicant's name and must display the applicant's date of birth. A document that demonstrates the applicant's identity must be an original or a copy certified by the issuing agency. A document may be submitted if expired, but the document must substantiate or confirm the identity of the applicant. If the applicant's current legal name is different from the identity document, the applicant must submit proof of a lawful change of name.
 - a. Driver license or identification card issued by any state, territory, or possession of the U.S.;
 - b. Tribal driver license or identification card;
 - c. Consular identification cards;
 - d. U.S. permanent resident card;
 - e. Birth certificate issued by any state, territory, or possession of the U.S. (excluding hospital records/certificates and abstracts of birth);
 - f. U.S. certificate of birth abroad (FS-240, 545 or DS-1350);
 - g. U.S. passport or passport card;
 - h. U.S. state identification card;
 - i. Tribal or Bureau of Indian Affairs affidavit of birth;
 - j. Foreign passport;
 - k. A current visa issued by a government agency;
 - l. U.S. Citizenship and Immigration Services (USCIS) Employment Authorization Card (EAC);
 - m. U.S. certificate of naturalization;
 - n. U.S. certificate of citizenship;
 - o. U.S. military DD-214;
 - p. U.S. military identification card (active duty, reserve or retired);

- q. Released offender identification from the Wisconsin Department of Corrections (with photo);
 - r. Photo identification card issued by the national government of a foreign country that meets all of the following requirements:
 - i. The issuing country authorizes the use of the card as an alternative to a passport for re-entry into the issuing country; and
 - ii. The card has a photograph of the applicant and the applicant's date of birth;
 - s. U.S. Social Security Administration card;
 - t. U.S. military dependent identification card;
 - u. U.S. Armed Forces driver license;
 - v. U.S. Department of Veterans Affairs card;
 - w. U.S. Department of Justice inmate identification card;
 - x. U.S. Selective Service card;
 - y. W-2 form issued by an employer in any state, territory or possession of the U.S.;
 - z. Concealed carry permit issued by any state, territory or possession of the U.S.;
 - aa. Medical insurance identification card;
 - bb. Professional license issued by any state, territory or possession of the U.S.;
 - cc. Bank card issued by a bank that does business in any state, territory or possession of the U.S.;
 - dd. Credit card issued by a bank that does business in any state, territory or possession of the U.S.;
 - ee. School identification (with photo) issued by a school in any state, territory or possession of the U.S.; or
 - ff. Marriage license or certificate;
 - gg. Any other documentation that the program administrator deems acceptable.
2. Proof of residency. To establish residency, an applicant must present one of the following documents, which must include both the applicant's name and a residential address located within city corporate boundaries. An applicant may prove residency using documents bearing the name of a spouse if the applicant presents a certified copy of a marriage certificate.
- a. Utility bill (e.g., cable, cell phone, gas, electric) dated within the prior 30 days;
 - b. Written verification confirming a minimum of 30 days of residency within the last 30 days issued by a Wisconsin licensed homeless shelter;
 - c. Written verification issued by a hospital, health clinic or Racine County social services agency confirming a minimum of 30 days of residency within the last 30 days;
 - d. Local property tax statement or mortgage payment receipt dated within the prior 30 days;
 - e. Bank account statement dated within the prior 30 days;

- f. Proof of current enrollment in a school located within city limits, which can be used to establish proof of residency for either student and/or parent of student;
 - g. Employment pay stub dated within the last 30 days;
 - h. Jury summons or court order issued by a state or federal court dated within the prior 30 days;
 - i. Federal or state income tax or refund statement dated within the prior 30 days; or
 - j. Insurance bill (homeowner's, renter's, health, life, or automobile insurance) dated within the prior 30 days.
 - k. Any other documentation that the program administrator deems acceptable.
- (b) A minor may demonstrate residency through the residency of the applicant's parent or legal guardian if:
- 1. the applicant cannot produce any of the items set forth above; and
 - 2. the parent or legal guardian satisfies the requirements for a city identification card.
- (c) The city shall maintain only that data for the city identification card as required by applicable state law.

Sec. 62-105. - Implementation.

The program administrator is authorized to adopt rules and regulations consistent with this article or as necessary to issue and administer the city identification card. The city shall require applicants to sign and declare the information provided in their applications under penalty of perjury.

Sec. 62-106. - Fees.

An applicant for a city identification card must pay a fee in an amount to be set by the common council from time to time.

Sec. 62-107. - Acceptance by city departments.

- (a) When city identity or residency is required, a city department is authorized to accept a city identification card issued pursuant to this article as lawful identification and lawful proof of residency within the city.
- (b) Other than to demonstrate identity and city residency, this article is not intended to replace any other existing requirements for issuance of other forms of identification in connection with the administration of city benefits and services.
- (c) This section does not apply when:

1. A federal or state statute, administrative regulation or directive, or court decision requires the city to obtain different identification or proof of residency;
 2. A federal or state statute or administrative regulation or directive preempts local regulation of identification or residency requirements; or
 3. Prohibited by the terms and conditions imposed on the city by a funding source.
- (d) Nothing in this section is intended to prohibit city departments from requiring additional information from a person to verify the person's current address or other information required by the department to fulfill the department's responsibilities.
- (e) No city department must accept a city identification card if the department reasonably believes that the city identification card is counterfeit, altered, or improperly issued to the cardholder; or the individual presenting the city identification card is not the individual to whom it was issued; or otherwise is determined not to be accurate identification.
- (f) In undertaking the adoption and enforcement of this division, the city is assuming an undertaking only to promote the general welfare of its residents. It is not assuming, nor is it imposing on its officers and employees, an obligation for breach of which it is liable in money damages to any person who claims that such breach proximately caused injury.

Sec. 62-108. - Cardholder's responsibilities.

- (a) A cardholder must notify the program administrator within 30 days of any change of name or change in address within the city. Upon receipt of notification and completion by the applicant/cardholder of the requirements contained in section 2-29, a new city identification card will be issued.
- (b) If a cardholder no longer resides within city or expects to reside outside the city for a period of more than 90 consecutive days, the cardholder must surrender the city identification card issued under this article by mailing the card to the program administrator with an acknowledgement of an intent to reside elsewhere.

Sec. 62-109. - Suspension and revocation of card.

A city identification card may be suspended or revoked by the program administrator for violation of rules and regulations adopted by the program administrator or for a violation of this article.

Part 2: This ordinance shall take effect upon passage by a majority vote of the members-elect of the City of Racine Common Council and publication or posting as required by law. City identification cards will be issued at a later date to be determined, but in no case later than December 31, 2026.

Fiscal Note: N/A

Pursuant to Wisconsin Statutes section 62.09(8)(c), the mayor shall have the veto power as to all acts of the common council, except such as to which it is expressly or by necessary implication otherwise provided. All such acts shall be submitted to the mayor by the clerk and shall be in force upon approval evidenced by the mayor's signature, or upon failing to approve or disapprove within five days, which fact shall be certified thereon by the clerk. If the mayor disapproves the mayor's objections shall be filed with the clerk, who shall present them to the council at its next meeting. A two-thirds vote of all the members of the council shall then make the act effective notwithstanding the objections of the mayor.

PROPOSED