

**CITY OF RACINE, WI**



# **ANNUAL ACTION PLAN**

PREPARED BY: DEPARTMENT OF CITY  
DEVELOPMENT

DRAFT RELEASED: 5/5/2026  
APPROVED BY HUD: TBA



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FY 2026

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# Executive Summary

## AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

### 1. Introduction

This Annual Action Plan (AAP) represents the second year of implementation for the 2025-2029 City of Racine Consolidated Plan. It outlines the city's priorities, strategies, and planned actions to address housing and community development needs using 2026 federal funding provided by the U.S. Department of Housing and Urban Development (HUD).

The 2026 AAP details anticipated funding levels, program timelines, and key objectives for the Community Development Block Grant (CDBG), HOME Investment Partnerships Program (HOME), and Emergency Solution Grant (ESG). Through these programs, the city will support activities that expand affordable housing, improve public facilities and infrastructure, provide economic opportunities and assist individuals and families experiencing or at risk of homelessness.

Overall, this plan is designed to ensure that federal resources are strategically invested to strengthen neighborhoods, increase housing stability, and enhance the quality of life for Racine residents, with a focus on resilience and long-term community well-being.

### 2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

The City of Racine has established the following housing and community development goals under the 2025-2029 Con Plan:

#### City of Racine Goals

- Rehabilitate up to 5 owner-occupied housing unit annually for low-to moderate- income households.
- Rehabilitate up to 1 rental housing units for low-to-moderate income households.
- Rehabilitate 2 owner-occupied housing units in the Lincoln King Neighborhood.
- Construct 1 new owner-occupied housing units in the Lincoln King Neighborhood.
- Construct 2 new owner-occupied housing units citywide for low-to-moderate income households.

In addition to these established goals, the City of Racine, City Development, Division of Housing will continue to prioritize efforts that address critical community needs, including:

- Homeless Assistance
- Improvement of public facilities and infrastructure
- Expansion of access to economic opportunities
- Other real properties improvements supporting neighborhood revitalization

### **3. Evaluation of past performance**

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

The City of Racine evaluated prior year program performance using the most recent Consolidated Annual Performance Report (CAPER), HUD data, and community needs assessments to inform the development of the 2026 Annual Action Plan.

During the 2025 program year, HUD entitlement funding supported activities aligned with Consolidated Plan priorities, including housing rehabilitation, public services, homelessness, and neighborhood improvements.

Resources and Outcomes:

CDBG: \$1,743,518 made available; \$2,089,741 expended

- 17 owner-occupied housing units rehabilitated,
- Public services assisted 89,600 individuals and 485 low- and- moderate income households,
- Public facility and infrastructure improvements benefited 22,400 households contributing to improved neighborhood conditions and accessibility.

ESG: \$155,704 made available; \$217,727 expended

- Emergency shelter assisted 751 individuals experiencing literal homelessness in the community.

HOME: \$479,767 made available; \$444,675 expended

- Funds supported construction of a new single-family home at 1644 Memorial Drive creating homeownership opportunities for low-to-moderate-income households.

### **4. Summary of Citizen Participation Process and consultation process**

Summary from citizen participation section of plan.

The City of Racine implemented its citizen participation and consultation process as part of the development of the 2026 Annual Action Plan (AAP), which guides the use of U.S. Department of Housing

and Urban Development (HUD) funding, including the Community Development Block Grant (CDBG), HOME Investment Partnership Program (HOME), and Emergency Solutions Grant (ESG).

As part of this process, the City conducted two public hearings at City Hall on November 20, 2025, and April 23, 2026. These hearings provided opportunities for residents, stakeholders, and service providers to offer input on community needs and funding priorities related to housing, public services, economic development, and neighborhood improvements. Feedback gathered during these meetings will help shape the development of the 2026 AAP draft.

The 2026 AAP draft will be available for public review at City Hall, Room 304, and online at <https://cityofracinewi.gov/citydevelopment/housing-division/> from May 5, 2026, through June 3, 2026. Interested parties may submit written comments via email to [NSDAPPLICATIONS@CITYOFRACINE.ORG](mailto:NSDAPPLICATIONS@CITYOFRACINE.ORG) or by mail to: City Development, Attn: Veronica Seymour, 730 Washington Ave., Racine, WI 53403.

Residents, stakeholders, and service providers who wish to submit comments or questions in person may also visit City Hall during normal business hours. Comments will also be accepted during the third public hearing, scheduled for May 11, 2026, at 4:30 p.m. in Room 304 of City Hall.

All comments received through public hearings, email submissions, and in-person feedback will be considered prior to finalizing the plan.

## **5. Summary of public comments**

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

The public comment period for the 2026 Annual Action Plan draft is May 5, 2026 through June 3, 2026. Currently, no formal comments have been received. The city will continue to accept public input through the designated comment period. All comments received during the public participation process will be reviewed and summarized following the closure of the comment period. A final summary of public comments will be included in the final submission of the Annual Action Plan.

## **6. Summary of comments or views not accepted and the reasons for not accepting them**

To be completed at the end of the public comment period.

## **7. Summary**

The City of Racine's 2026 Annual Action Plan draft establishes strategic priorities for the use of HUD funding to support housing, homelessness, and community development activities that improve the quality of life for residents and strengthen neighborhood stability. The plan focuses on expanding access to affordable housing, improving community conditions, and supporting opportunity through the city.

The City of Racine is utilizing their Neighborhood Investment Grant which is intended for the Lincoln King Neighborhood. In 2026, there will be two completed rehabilitations on owner-occupied houses, out of the ten total rehabilitations completed during the life of the Neighborhood Investment Grant. We are continuing to work on the 33 new housing units across 8 buildings, and two new standalone single family housing units in the Lincoln King Neighborhood area, which are expected to be completed by the end of the year.

In addition, the City's Citizen Participation Plan guided a comprehensive outreach process to ensure meaningful involvement from residents, stakeholders, and service providers. Input is collected through public hearing held at City Hall, community engagement activities, and consultations with local partners to identify community needs and funding priorities.

Lastly, data from homeless providers and market analysis were used to inform planning decisions. When combined with resident feedback, this information helped shape the goals and activities included in the 2026 Annual Action Plan.

**PR-05 Lead & Responsible Agencies – 91.200(b)**

**1. Agency/entity responsible for preparing/administering the Consolidated Plan**

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role		Name	Department/Agency
CDBG Administrator	RACINE	Economic Development and Housing, City of Racine	
HOME Administrator	RACINE	Economic Development and Housing, City of Racine	
ESG Administrator	RACINE	Economic Development and Housing, City of Racine	

**Table 1 – Responsible Agencies**

**Narrative (optional)**

The City of Racine has designated its Department of City Development, specifically the Housing Division, as lead agency responsible for preparing and administering the 2026 Annual Action Plan(AAP) and associated HUD programs. This Division oversees the administration of Community Development Block Grant(CDBG), HOME Investment Partnership Program(HOME), and Emergency Solution Grant(ESG) funds, and is responsible for ensuring compliance with federal requirements and reporting.

Within the Department of City Development, staff coordinates the planning, implementation, and evaluation of activities funded through the Annual Action Plan. This includes aligning resources with identified community needs, supporting affordable housing initiatives and advancing community and economic development efforts throughout the city.

The Housing Division works in collaboration with community-based organizations, local agencies, service providers, and other City departments to effectively deliver programs and services. These partnerships support a coordinated approach to addressing housing, homelessness, and development needs.

Through this collaborative framework, the City of Racine seeks to implement effective, targeted strategies that address priority needs, strengthen neighborhoods, and promote sustainable community development.

**Consolidated Plan Public Contact Information**

City of Racine

Department of City Development, Housing Division

730 Washington Avenue

Racine, WI 53403

## **AP-10 Consultation – 91.100, 91.200(b), 91.215(I)**

### **1. Introduction**

The City of Racine consulted with a range of stakeholders, including the local Continuum of Care, public housing authority, community-based organizations, and service providers, through meetings, outreach, and ongoing coordination efforts. These consultations were conducted to identify community needs, align funding priorities, and ensure coordination of housing and supportive services.

Key findings from consultation efforts identified ongoing needs for affordable housing, housing rehabilitation, homelessness assistance, and public services for low- and moderate-income populations. Service providers also noted increased demand for shelter services and supportive resources.

Input from these consultations directly informed the development of the 5-year 2025-2029 Consolidated Plan, including funding priorities for housing, homeless assistance and economic opportunities activities. Coordination with the Continuum of Care and other partners ensures that resources are targeted effectively and aligned with broader community strategies.

### **Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))**

The City of Racine enhances coordination among public and assisted housing providers and private and governmental health, mental health, and service agencies through ongoing communication, outreach, and collaborative partnerships. The city maintains a comprehensive contact network of local nonprofits, housing providers, and service agencies to facilitate information sharing and coordination of services.

In addition, the city participates in outreach efforts, meetings, and community engagement activities to strengthen partnerships and align resources. These efforts support a coordinated approach to addressing housing stability, health, and supportive service needs, particularly for low- and moderate-income residents and vulnerable populations.

Through these activities, the city works to improve service delivery, reduce duplication of efforts, and ensure that housing and supportive services are effectively integrated to meet the needs of the community.

### **Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.**

The City of Racine maintains ongoing coordination with the Racine County Continuum of Care (CoC) to address the needs of individuals and families experiencing homelessness and those at risk of homelessness. The Department of City Development actively participates in CoC monthly meetings, committees, and planning efforts to support a coordinated, community-wide response to homelessness.

Through this collaboration, the city aligns its funding priorities with the needs identified by CoC partners, including services for chronically homeless individuals, families with children, veterans, and unaccompanied youth. The city utilizes Emergency Solutions Grant (ESG) funding and other resources to support emergency shelter, housing stability, and supportive services.

This coordinated approach helps ensure that resources are effectively targeted, services are integrated, and efforts are not duplicated. By working closely with the CoC and local service providers, the city strengthens its ability to address homelessness and improve outcomes for vulnerable populations.

**Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS**

The City of Racine consults regularly with the Racine County Continuum of Care (CoC) to guide the allocation of Emergency Solutions Grant (ESG) funds, establish performance standards, and evaluate program outcomes. The Department of City Development participates in CoC meetings, committees, and coordinated planning efforts to ensure alignment with local homelessness priorities and strategies.

Through this collaboration, the City incorporates CoC input when determining ESG funding priorities, focusing on activities that address the most critical needs, including emergency shelter, rapid re-housing, and homelessness prevention. The city also works with the CoC to align performance standards and evaluate outcomes for ESG-funded projects, using data and feedback from service providers to assess program effectiveness.

In addition, the city coordinates with the CoC regarding the use and administration of the Homeless Management Information System (HMIS). ESG-funded agencies are required to participate in HMIS, and the City supports CoC-established policies, procedures, and data standards to ensure consistent data collection, reporting, and performance evaluation.

This ongoing consultation ensures that ESG resources are allocated effectively, programs are evaluated consistently, and homelessness response efforts remain coordinated across the community.

**2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities**

**Table 2 – Agencies, groups, organizations who participated**

1	<b>Agency/Group/Organization</b>	City of Racine/Public Works
	<b>Agency/Group/Organization Type</b>	Other government - Local Grantee Department Major Employer
	<b>What section of the Plan was addressed by Consultation?</b>	Public Housing Needs Non-Homeless Special Needs Market Analysis Anti-poverty Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The City of Racine engaged current and past program recipients, regional stakeholders, and service providers in the consultation process for the 2025-2029 Consolidated Plan. Department of City Development staff conducted public input sessions, stakeholder meetings, and direct outreach with agency leadership to gather input from the general public and community partners. Participants provided feedback on the strengths and gaps of Racine's Community Development programs, identified priority housing and service needs, and discussed effective strategies for addressing community challenges over the five-year planning period. Input was also used to evaluate past program performance and inform future priorities. An online survey was made available to residents and stakeholders to assess the impact of CDBG, HOME, and ESG-funded programs and to identify future funding priorities. The survey was promoted through email outreach, social media, and community events, with paper copies distributed and entered electronically to ensure broad participation.
2	<b>Agency/Group/Organization</b>	City of Racine/Administrator
	<b>Agency/Group/Organization Type</b>	Other government - Local Grantee Department

<p><b>What section of the Plan was addressed by Consultation?</b></p>	<p>Housing Need Assessment  Public Housing Needs  Homelessness Strategy  Non-Homeless Special Needs  Market Analysis  Economic Development  Anti-poverty Strategy</p>
<p><b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b></p>	<p>The City of Racine engaged current and past program recipients, regional stakeholders, and service providers in the consultation process for the 2025-2029 Consolidated Plan. Department of City Development staff conducted public input sessions, stakeholder meetings, and direct outreach with agency leadership to gather input from the general public and community partners. Participants provided feedback on the strengths and gaps of Racine's Community Development programs, identified priority housing and service needs, and discussed effective strategies for addressing community challenges over the five-year planning period. Input was also used to evaluate past program performance and inform future priorities. An online survey was made available to residents and stakeholders to assess the impact of CDBG, HOME, and ESG-funded programs and to identify future funding priorities. The survey was promoted through email outreach, social media, and community events, with paper copies distributed and entered electronically to ensure broad participation.</p>

3	<b>Agency/Group/Organization</b>	RACINE COUNTY
	<b>Agency/Group/Organization Type</b>	Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-homeless Services-Health Services-Education Services-Employment Services - Victims Child Welfare Agency Agency - Emergency Management Other government - County Regional organization Planning organization
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Public Housing Needs Homelessness Strategy Non-Homeless Special Needs Market Analysis Economic Development Anti-poverty Strategy

	<p><b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b></p>	<p>The City of Racine engaged current and past program recipients, regional stakeholders, and service providers in the consultation process for the 2025-2029 Consolidated Plan. Department of City Development staff conducted public input sessions, stakeholder meetings, and direct outreach with agency leadership to gather input from the general public and community partners. Participants provided feedback on the strengths and gaps of Racine's Community Development programs, identified priority housing and service needs, and discussed effective strategies for addressing community challenges over the five-year planning period. Input was also used to evaluate past program performance and inform future priorities. An online survey was made available to residents and stakeholders to assess the impact of CDBG, HOME, and ESG-funded programs and to identify future funding priorities. The survey was promoted through email outreach, social media, and community events, with paper copies distributed and entered electronically to ensure broad participation.</p>
4	<p><b>Agency/Group/Organization</b></p>	<p>HOUSING RESOURCES INC.</p>
	<p><b>Agency/Group/Organization Type</b></p>	<p>Services - Housing</p>
	<p><b>What section of the Plan was addressed by Consultation?</b></p>	<p>Housing Need Assessment Homelessness Strategy Market Analysis Economic Development Anti-poverty Strategy</p>

	<p><b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b></p>	<p>The City of Racine engaged current and past program recipients, regional stakeholders, and service providers in the consultation process for the 2025-2029 Consolidated Plan. Department of City Development staff conducted public input sessions, stakeholder meetings, and direct outreach with agency leadership to gather input from the general public and community partners. Participants provided feedback on the strengths and gaps of Racine's Community Development programs, identified priority housing and service needs, and discussed effective strategies for addressing community challenges over the five-year planning period. Input was also used to evaluate past program performance and inform future priorities. An online survey was made available to residents and stakeholders to assess the impact of CDBG, HOME, and ESG-funded programs and to identify future funding priorities. The survey was promoted through email outreach, social media, and community events, with paper copies distributed and entered electronically to ensure broad participation.</p>
5	<p><b>Agency/Group/Organization</b></p>	<p>RACINE HABITAT FOR HUMANITY</p>
	<p><b>Agency/Group/Organization Type</b></p>	<p>Housing  Services - Housing  Services-Children  Services-Elderly Persons  Services-Persons with HIV/AIDS  Services-Victims of Domestic Violence  Services-Education</p>
	<p><b>What section of the Plan was addressed by Consultation?</b></p>	<p>Housing Need Assessment  Non-Homeless Special Needs  Market Analysis  Economic Development</p>

	<p><b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b></p>	<p>The City of Racine engaged current and past program recipients, regional stakeholders, and service providers in the consultation process for the 2025-2029 Consolidated Plan. Department of City Development staff conducted public input sessions, stakeholder meetings, and direct outreach with agency leadership to gather input from the general public and community partners. Participants provided feedback on the strengths and gaps of Racine's Community Development programs, identified priority housing and service needs, and discussed effective strategies for addressing community challenges over the five-year planning period. Input was also used to evaluate past program performance and inform future priorities. An online survey was made available to residents and stakeholders to assess the impact of CDBG, HOME, and ESG-funded programs and to identify future funding priorities. The survey was promoted through email outreach, social media, and community events, with paper copies distributed and entered electronically to ensure broad participation.</p>
6	<p><b>Agency/Group/Organization</b></p>	<p>Ascension Wisconsin</p>
	<p><b>Agency/Group/Organization Type</b></p>	<p>Services-Health Health Agency Regional organization Business and Civic Leaders</p>
	<p><b>What section of the Plan was addressed by Consultation?</b></p>	<p>Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy</p>

	<p><b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b></p>	<p>The City of Racine engaged current and past program recipients, regional stakeholders, and service providers in the consultation process for the 2025-2029 Consolidated Plan. Department of City Development staff conducted public input sessions, stakeholder meetings, and direct outreach with agency leadership to gather input from the general public and community partners. Participants provided feedback on the strengths and gaps of Racine's Community Development programs, identified priority housing and service needs, and discussed effective strategies for addressing community challenges over the five-year planning period. Input was also used to evaluate past program performance and inform future priorities. An online survey was made available to residents and stakeholders to assess the impact of CDBG, HOME, and ESG-funded programs and to identify future funding priorities. The survey was promoted through email outreach, social media, and community events, with paper copies distributed and entered electronically to ensure broad participation.</p>
7	<p><b>Agency/Group/Organization</b></p>	<p>Racine Kenosha Community Action Agency</p>
	<p><b>Agency/Group/Organization Type</b></p>	<p>Housing  Services - Housing  Services-Children  Services-Elderly Persons  Services-Persons with Disabilities  Services-Persons with HIV/AIDS  Services-Victims of Domestic Violence  Services-homeless  Agency - Emergency Management</p>

	<p><b>What section of the Plan was addressed by Consultation?</b></p>	<p>Housing Need Assessment  Homeless Needs - Chronically homeless  Homeless Needs - Families with children  Homelessness Needs - Veterans  Homelessness Needs - Unaccompanied youth  Homelessness Strategy  Non-Homeless Special Needs  Market Analysis  Economic Development  Anti-poverty Strategy  Lead-based Paint Strategy</p>
	<p><b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b></p>	<p>The City of Racine engaged current and past program recipients, regional stakeholders, and service providers in the consultation process for the 2025-2029 Consolidated Plan. Department of City Development staff conducted public input sessions, stakeholder meetings, and direct outreach with agency leadership to gather input from the general public and community partners. Participants provided feedback on the strengths and gaps of Racine's Community Development programs, identified priority housing and service needs, and discussed effective strategies for addressing community challenges over the five-year planning period. Input was also used to evaluate past program performance and inform future priorities. An online survey was made available to residents and stakeholders to assess the impact of CDBG, HOME, and ESG-funded programs and to identify future funding priorities. The survey was promoted through email outreach, social media, and community events, with paper copies distributed and entered electronically to ensure broad participation.</p>
8	<p><b>Agency/Group/Organization</b></p>	<p>RACINE NEIGHBORHOOD WATCH, INC</p>
	<p><b>Agency/Group/Organization Type</b></p>	<p>Services - Housing  Planning organization</p>

	<p><b>What section of the Plan was addressed by Consultation?</b></p>	<p>Homeless Needs - Chronically homeless  Homeless Needs - Families with children  Homelessness Needs - Veterans  Homelessness Needs - Unaccompanied youth  Non-Homeless Special Needs  Market Analysis  Economic Development  Anti-poverty Strategy</p>
	<p><b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b></p>	<p>The City of Racine engaged current and past program recipients, regional stakeholders, and service providers in the consultation process for the 2025-2029 Consolidated Plan. Department of City Development staff conducted public input sessions, stakeholder meetings, and direct outreach with agency leadership to gather input from the general public and community partners. Participants provided feedback on the strengths and gaps of Racine's Community Development programs, identified priority housing and service needs, and discussed effective strategies for addressing community challenges over the five-year planning period. Input was also used to evaluate past program performance and inform future priorities. An online survey was made available to residents and stakeholders to assess the impact of CDBG, HOME, and ESG-funded programs and to identify future funding priorities. The survey was promoted through email outreach, social media, and community events, with paper copies distributed and entered electronically to ensure broad participation.</p>
9	<p><b>Agency/Group/Organization</b></p>	<p>Racine Unified School District</p>
	<p><b>Agency/Group/Organization Type</b></p>	<p>Services-Children  Services-Education  Other government - Local  Regional organization  Planning organization</p>

	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs Market Analysis Anti-poverty Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The City of Racine engaged current and past program recipients, regional stakeholders, and service providers in the consultation process for the 2025-2029 Consolidated Plan. Department of City Development staff conducted public input sessions, stakeholder meetings, and direct outreach with agency leadership to gather input from the general public and community partners. Participants provided feedback on the strengths and gaps of Racine's Community Development programs, identified priority housing and service needs, and discussed effective strategies for addressing community challenges over the five-year planning period. Input was also used to evaluate past program performance and inform future priorities. An online survey was made available to residents and stakeholders to assess the impact of CDBG, HOME, and ESG-funded programs and to identify future funding priorities. The survey was promoted through email outreach, social media, and community events, with paper copies distributed and entered electronically to ensure broad participation.
10	<b>Agency/Group/Organization</b>	Great Lakes Community Conservation Corps
	<b>Agency/Group/Organization Type</b>	Services-Education Services-Employment

	<b>What section of the Plan was addressed by Consultation?</b>	Market Analysis Economic Development Anti-poverty Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The City of Racine engaged current and past program recipients, regional stakeholders, and service providers in the consultation process for the 2025-2029 Consolidated Plan. Department of City Development staff conducted public input sessions, stakeholder meetings, and direct outreach with agency leadership to gather input from the general public and community partners. Participants provided feedback on the strengths and gaps of Racine's Community Development programs, identified priority housing and service needs, and discussed effective strategies for addressing community challenges over the five-year planning period. Input was also used to evaluate past program performance and inform future priorities. An online survey was made available to residents and stakeholders to assess the impact of CDBG, HOME, and ESG-funded programs and to identify future funding priorities. The survey was promoted through email outreach, social media, and community events, with paper copies distributed and entered electronically to ensure broad participation.
11	<b>Agency/Group/Organization</b>	HALO
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Foundation

	<p><b>What section of the Plan was addressed by Consultation?</b></p>	<p>Housing Need Assessment  Homeless Needs - Chronically homeless  Homeless Needs - Families with children  Homelessness Needs - Veterans  Homelessness Needs - Unaccompanied youth  Homelessness Strategy  Anti-poverty Strategy</p>
	<p><b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b></p>	<p>The City of Racine engaged current and past program recipients, regional stakeholders, and service providers in the consultation process for the 2025-2029 Consolidated Plan. Department of City Development staff conducted public input sessions, stakeholder meetings, and direct outreach with agency leadership to gather input from the general public and community partners. Participants provided feedback on the strengths and gaps of Racine's Community Development programs, identified priority housing and service needs, and discussed effective strategies for addressing community challenges over the five-year planning period. Input was also used to evaluate past program performance and inform future priorities. An online survey was made available to residents and stakeholders to assess the impact of CDBG, HOME, and ESG-funded programs and to identify future funding priorities. The survey was promoted through email outreach, social media, and community events, with paper copies distributed and entered electronically to ensure broad participation.</p>
12	<p><b>Agency/Group/Organization</b></p>	<p>RACINE WOMEN'S RESOURCE CENTER, INC.</p>
	<p><b>Agency/Group/Organization Type</b></p>	<p>Services - Housing  Services-Children  Services-Elderly Persons  Services-Persons with Disabilities  Services-Persons with HIV/AIDS  Services-Victims of Domestic Violence</p>

	<p><b>What section of the Plan was addressed by Consultation?</b></p>	<p>Housing Need Assessment  Homeless Needs - Chronically homeless  Homeless Needs - Families with children  Homelessness Needs - Veterans  Homelessness Needs - Unaccompanied youth  Market Analysis  Anti-poverty Strategy</p>
	<p><b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b></p>	<p>The City of Racine engaged current and past program recipients, regional stakeholders, and service providers in the consultation process for the 2025-2029 Consolidated Plan. Department of City Development staff conducted public input sessions, stakeholder meetings, and direct outreach with agency leadership to gather input from the general public and community partners. Participants provided feedback on the strengths and gaps of Racine's Community Development programs, identified priority housing and service needs, and discussed effective strategies for addressing community challenges over the five-year planning period. Input was also used to evaluate past program performance and inform future priorities. An online survey was made available to residents and stakeholders to assess the impact of CDBG, HOME, and ESG-funded programs and to identify future funding priorities. The survey was promoted through email outreach, social media, and community events, with paper copies distributed and entered electronically to ensure broad participation.</p>
13	<p><b>Agency/Group/Organization</b></p>	<p>SAFE HAVEN OF RACINE</p>
	<p><b>Agency/Group/Organization Type</b></p>	<p>Housing  Services - Housing  Services-Children  Services-Persons with Disabilities  Services-Persons with HIV/AIDS  Services-Victims of Domestic Violence</p>

<p><b>What section of the Plan was addressed by Consultation?</b></p>	<p>Housing Need Assessment  Homeless Needs - Chronically homeless  Homeless Needs - Families with children  Homelessness Needs - Veterans  Homelessness Needs - Unaccompanied youth  Homelessness Strategy  Anti-poverty Strategy</p>
<p><b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b></p>	<p>The City of Racine engaged current and past program recipients, regional stakeholders, and service providers in the consultation process for the 2025-2029 Consolidated Plan. Department of City Development staff conducted public input sessions, stakeholder meetings, and direct outreach with agency leadership to gather input from the general public and community partners. Participants provided feedback on the strengths and gaps of Racine's Community Development programs, identified priority housing and service needs, and discussed effective strategies for addressing community challenges over the five-year planning period. Input was also used to evaluate past program performance and inform future priorities. An online survey was made available to residents and stakeholders to assess the impact of CDBG, HOME, and ESG-funded programs and to identify future funding priorities. The survey was promoted through email outreach, social media, and community events, with paper copies distributed and entered electronically to ensure broad participation.</p>

14	<b>Agency/Group/Organization</b>	United Way of Racine County
	<b>Agency/Group/Organization Type</b>	Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Regional organization Planning organization Business Leaders Civic Leaders Foundation
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs Market Analysis Anti-poverty Strategy

	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The City of Racine engaged current and past program recipients, regional stakeholders, and service providers in the consultation process for the 2025-2029 Consolidated Plan. Department of City Development staff conducted public input sessions, stakeholder meetings, and direct outreach with agency leadership to gather input from the general public and community partners. Participants provided feedback on the strengths and gaps of Racine's Community Development programs, identified priority housing and service needs, and discussed effective strategies for addressing community challenges over the five-year planning period. Input was also used to evaluate past program performance and inform future priorities. An online survey was made available to residents and stakeholders to assess the impact of CDBG, HOME, and ESG-funded programs and to identify future funding priorities. The survey was promoted through email outreach, social media, and community events, with paper copies distributed and entered electronically to ensure broad participation.
15	<b>Agency/Group/Organization</b>	Uptown Business Improvement District
	<b>Agency/Group/Organization Type</b>	Business Leaders
	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs Market Analysis Economic Development Anti-poverty Strategy

	<p><b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b></p>	<p>The City of Racine engaged current and past program recipients, regional stakeholders, and service providers in the consultation process for the 2025-2029 Consolidated Plan. Department of City Development staff conducted public input sessions, stakeholder meetings, and direct outreach with agency leadership to gather input from the general public and community partners. Participants provided feedback on the strengths and gaps of Racine's Community Development programs, identified priority housing and service needs, and discussed effective strategies for addressing community challenges over the five-year planning period. Input was also used to evaluate past program performance and inform future priorities. An online survey was made available to residents and stakeholders to assess the impact of CDBG, HOME, and ESG-funded programs and to identify future funding priorities. The survey was promoted through email outreach, social media, and community events, with paper copies distributed and entered electronically to ensure broad participation.</p>
16	<p><b>Agency/Group/Organization</b></p>	<p>RACINE/KENOSHA URBAN LEAGUE</p>
	<p><b>Agency/Group/Organization Type</b></p>	<p>Planning organization Business and Civic Leaders</p>
	<p><b>What section of the Plan was addressed by Consultation?</b></p>	<p>Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs Market Analysis Economic Development Anti-poverty Strategy</p>

	<p><b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b></p>	<p>The City of Racine engaged current and past program recipients, regional stakeholders, and service providers in the consultation process for the 2025-2029 Consolidated Plan. Department of City Development staff conducted public input sessions, stakeholder meetings, and direct outreach with agency leadership to gather input from the general public and community partners. Participants provided feedback on the strengths and gaps of Racine's Community Development programs, identified priority housing and service needs, and discussed effective strategies for addressing community challenges over the five-year planning period. Input was also used to evaluate past program performance and inform future priorities. An online survey was made available to residents and stakeholders to assess the impact of CDBG, HOME, and ESG-funded programs and to identify future funding priorities. The survey was promoted through email outreach, social media, and community events, with paper copies distributed and entered electronically to ensure broad participation.</p>
17	<p><b>Agency/Group/Organization</b></p>	<p>Hospitality Center</p>
	<p><b>Agency/Group/Organization Type</b></p>	<p>Housing  Services-Children  Services-Elderly Persons  Services-Persons with Disabilities  Services-Persons with HIV/AIDS  Services-Victims of Domestic Violence  Services-homeless</p>

<p><b>What section of the Plan was addressed by Consultation?</b></p>	<p>Housing Need Assessment  Public Housing Needs  Homeless Needs - Chronically homeless  Homeless Needs - Families with children  Homelessness Needs - Veterans  Homelessness Needs - Unaccompanied youth  Homelessness Strategy  Anti-poverty Strategy</p>
<p><b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b></p>	<p>The City of Racine engaged current and past program recipients, regional stakeholders, and service providers in the consultation process for the 2025-2029 Consolidated Plan. Department of City Development staff conducted public input sessions, stakeholder meetings, and direct outreach with agency leadership to gather input from the general public and community partners. Participants provided feedback on the strengths and gaps of Racine's Community Development programs, identified priority housing and service needs, and discussed effective strategies for addressing community challenges over the five-year planning period. Input was also used to evaluate past program performance and inform future priorities. An online survey was made available to residents and stakeholders to assess the impact of CDBG, HOME, and ESG-funded programs and to identify future funding priorities. The survey was promoted through email outreach, social media, and community events, with paper copies distributed and entered electronically to ensure broad participation.</p>

**Identify any Agency Types not consulted and provide rationale for not consulting**

The City will incorporate the remaining agencies consulted into the above chart. The agencies identified to date are listed, and updates will be made to ensure the chart reflects all relevant stakeholders engaged during the consultation process.

City of Racine Human Resource, RACINE YMCA, City of Racine/Health Department, City of Racine/Library, Racine Community Foundation, Housing Authority of Racine County, Racine County Continuum of Care, Hispanic Roundtable of Racine, Racine Revitalization Partnership, Southern Wisconsin Landlord Association, City of Racine/Health Department.

**Other local/regional/state/federal planning efforts considered when preparing the Plan**

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Racine County Continuum of Care	The City of Racine and the CoC plan shares the priority to expand access to safe, affordable housing and improve housing stability. Both emphasize homelessness prevention through coordinated services such as rental assistance, rapid rehousing and supportive programs. Both also rely on strong partnerships among local agencies and service providers and HUD to ensure effective service delivery. Also, both plans prioritize data driven strategies and equitable support for vulnerable populations to reduce homelessness and strengthen the community.

**Table 3 – Other local / regional / federal planning efforts**

**Narrative (optional)**

The city conducted consultations with a range of public and community-based partners as part of the Annual Action Plan development process. These discussions included organizations involved in health care, behavioral health, youth services, corrections, reentry and digital inclusion.

The purpose of these consultations was to gather input on service gaps, identify populations at risk of homelessness, and improve coordination among systems that serve low-and-moderate income residents. Topics included discharge planning, housing stability, transition support, and access to essential services.

Information gathered through these engagements will be used to inform Annual Action Plan priorities and support ongoing efforts to strengthen service coordination and address barriers to housing stability and self-sufficiency.

## **AP-12 Participation – 91.105, 91.200(c)**

### **1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting**

The city's Annual Action Plan was developed through a structured citizen participation process designed to ensure residents and stakeholders had meaningful opportunities to provide input on community needs and funding priorities. The process included public notice, a formally advertised comment period, and opportunities for residents and community organizations to review and comment on proposed priorities and activities.

Input was gathered from a range of participants, including service providers, public agencies, community stakeholders representing low-and-moderate income populations and other vulnerable groups. Comments and feedback helped identify priority needs related to housing stability, homelessness prevention, supportive services, and access to essential resources.

The public engagement process directly informed goal setting for the Annual Action Plan by reinforcing the importance of addressing housing needs, strengthening service coordination, and supportive programs that serve populations at risk of homelessness. Citizens' input helped guide the allocation of resources towards activities that reflect community identified priorities and local needs.

**Citizen Participation Outreach**

<b>Sort Order</b>	<b>Mode of Outreach</b>	<b>Target of Outreach</b>	<b>Summary of response/attendance</b>	<b>Summary of comments received</b>	<b>Summary of comments not accepted and reasons</b>	<b>URL (If applicable)</b>
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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
		<p>OMB Control No: 2506-0117 (exp. 09/30/2021)</p>		<p>Public input emphasized promoting and sustaining homeownership as a key strategy for stabilizing neighborhoods and supporting families, including the need for resources to assist existing homeowners-particularly seniors-with maintenance, property taxes, and utility costs to prevent foreclosure and displacement.</p> <p>Annual Action Plan 2016</p> <p>Participants also highlighted the</p>		

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
OMB Control No: 2506-0117 (exp. 09/30/2021)			Division of Housing hosted a Public Hearing in	Public input identified housing affordability and access as the primary concern, including limited housing availability, high rental costs, and barriers such as security deposits and upfront expenses, with strong support for expanded rental and deposit assistance. Participants also noted challenges navigating the housing system and concerns with landlord	Annual Action Plan 2026	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
3	Newspaper Ad	Non-targeted/broad community	<p>The City of Racine published the public comment period in the Journal Times on 4/21/26 and 4/30/26. The public notice stated that the public comment period of not less than 30 days will be held from 5/5/26 through 5 pm on 6/3/26.</p>	TBD		

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
4	Public Meeting	Non-targeted/broad community	The City of Racine published the third public hearing notice in the Journal Times on 4/21/26 and 4/30/26. The public notice stated that the public hearing will be held on Monday, May 11, 2026 at 4:30 pm in Room 303 of City Hall during the Community Development Block Grant (CDBG) Advisory Board Meeting.	TBD		

**Table 4 – Citizen Participation Outreach**

## Expected Resources

### AP-15 Expected Resources – 91.220(c)(1,2)

#### Introduction

#### Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	1,711,710.00	0.00	0.00	1,711,710.00	5,262,362.00	

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	433,741.39	0.00	0.00	433,741.39	1,485,328.21	
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	153,237.00	0.00	0.00	153,237.00	469,579.00	

Table 5 - Expected Resources – Priority Table

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

**If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

The City of Racine has several publicly owned assets that may be used to advance affordable housing and neighborhood revitalization goals. These include vacant and underutilized parcels located within low-income, racially and economically diverse neighborhoods. These lots are strong candidates for infill development and may support future construction of affordable single-family or multifamily housing consistent with Consolidated Plan priorities.

In addition, the City owns residential properties suitable for rehabilitation or conversion into affordable housing. Once repaired or repurposed, these homes can provide safe, stable, and affordable housing opportunities for low- to moderate-income households. The City will continue evaluating these properties for redevelopment potential and alignment with funding availability, partner capacity, and long-term community development goals.

**Discussion**

## Annual Goals and Objectives

### AP-20 Annual Goals and Objectives

#### Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Provide safe, decent affordable housing	2026	2029	Affordable Housing	City of Racine LMI Census Tracts Lincoln King NRSA Clean Sweep	Housing Activities	CDBG: \$189,999.00 HOME: \$433,741.39	Rental units rehabilitated: 1 Household Housing Unit Homeowner Housing Added: 3 Household Housing Unit Homeowner Housing Rehabilitated: 7 Household Housing Unit
2	Homeless Assistance	2026	2029	Homeless	City of Racine	Homeless Assistance	ESG: \$153,237.00	Homeless Person Overnight Shelter: 700 Persons Assisted
3	Other Real Property Improvements	2026	2029	Non-Housing Community Development	City of Racine LMI Census Tracts Lincoln King NRSA	Other Real Property Improvements	CDBG: \$735,113.00	Buildings Demolished: 1 Buildings Housing Code Enforcement/Foreclosed Property Care: 1147 Household Housing Unit

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
4	Public Services	2026	2029	Homeless Non-Housing Community Development	City of Racine LMI Census Tracts Lincoln King NRSA	Public Services	CDBG: \$256,756.00	Public service activities for Low/Moderate Income Housing Benefit: 1940 Households Assisted
5	Public Facilities	2026	2029	Non-Housing Community Development	City of Racine LMI Census Tracts Lincoln King NRSA	Public Facilities	CDBG: \$187,500.00	Public Facility or Infrastructure Activities for Low/Moderate Income Housing Benefit: 27500 Households Assisted
6	Create Economic Opportunities	2026	2029	Non-Housing Community Development	City of Racine LMI Census Tracts Lincoln King NRSA	Economic Development		Businesses assisted: 15 Businesses Assisted
7	Financial Management	2026	2029	Staff Members	City of Racine	Administration	CDBG: \$342,342.00	Other: 6 Other

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
8	Other Eligible Activities	2026	2029	Non-Housing Community Development	City of Racine LMI Census Tracts Lincoln King NRSA Clean Sweep	Other Eligible Activities		Other: 0 Other

Table 6 – Goals Summary

### Goal Descriptions

1	Goal Name	Provide safe, decent affordable housing
	Goal Description	
2	Goal Name	Homeless Assistance
	Goal Description	
3	Goal Name	Other Real Property Improvements
	Goal Description	
4	Goal Name	Public Services
	Goal Description	
5	Goal Name	Public Facilities
	Goal Description	

<b>6</b>	<b>Goal Name</b>	Create Economic Opportunities
	<b>Goal Description</b>	
<b>7</b>	<b>Goal Name</b>	Financial Management
	<b>Goal Description</b>	
<b>8</b>	<b>Goal Name</b>	Other Eligible Activities
	<b>Goal Description</b>	

# Projects

## AP-35 Projects – 91.220(d)

### Introduction

The City of Racine expects to fund the following projects in 2026:

1. Affordable property repairs for LMI households
2. Increase affordable residential housing units
3. Support for homeless services
4. Expand access to public services
5. Improve public facilities
6. Reduce blight through code enforcement and clearance
7. Support micro-enterprises and CHDOs.

### Projects

#	Project Name
1	Chapter 4: Housing Activities
2	Chapter 5: Other Real Property Improvements
3	ESG
4	Chapter 6: Public Facilities, Special Assessments & Private Utilities
5	Chapter 7: Public Service
6	Chapter 8: Economic Development & Section 108
7	Chapter 11: Financial Management

Table 7 - Project Information

### Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The City of Racine’s allocation priorities are based on a combination of factors, including concentrations of low- and moderate-income populations, documented housing and service needs, lead-based paint hazard risks, homelessness trends, and opportunities to support neighborhood revitalization efforts, particularly within the Lincoln-King Neighborhood Revitalization Strategy Area (NRSA) and the designated Clean Sweep local target areas. By targeting resources to areas and populations with the greatest need, the City seeks to maximize the impact of federal funding and advance equitable community development outcomes.

Despite these targeted efforts, several obstacles remain to fully addressing underserved needs. These include limited federal and state funding relative to the scale of community needs, increasing costs of housing rehabilitation and construction, regulatory constraints, and challenges in reaching the most vulnerable populations. The City continues to work with public and private partners to leverage

resources, reduce barriers, and enhance service delivery to better meet the needs of low- and moderate-income residents.

**AP-38 Project Summary**  
**Project Summary Information**

1	<b>Project Name</b>	Chapter 4: Housing Activities
	<b>Target Area</b>	Lincoln King NRSA Clean Sweep
	<b>Goals Supported</b>	Provide safe, decent affordable housing
	<b>Needs Addressed</b>	Housing Activities
	<b>Funding</b>	CDBG: \$189,999.00 HOME: \$390,367.39
	<b>Description</b>	Housing Rehab, home purchase activities, rental housing activities and new construction.
	<b>Target Date</b>	12/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	At least 15 LMI households will benefit from activities funded under this project.
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	CDBG-funded property repairs and HOME-funded CHDO New Construction and Rehabilitation.
2	<b>Project Name</b>	Chapter 5: Other Real Property Improvements
	<b>Target Area</b>	LMI Census Tracts
	<b>Goals Supported</b>	Other Real Property Improvements
	<b>Needs Addressed</b>	Other Real Property Improvements
	<b>Funding</b>	CDBG: \$735,113.00
	<b>Description</b>	Eligible activities under this chapter include Acquisition, Disposition, Clearance, Tax Foreclosed Housing (In-Rem), Code Enforcement, Lead-Based Paint Hazard Evaluation and Reduction, Historic Preservation, Renovation of Closed Buildings, Handicapped Accessibility, Energy Efficiency, Brownfields.
	<b>Target Date</b>	12/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	It is estimated that at least 1000 LMI households will benefit from Code Enforcement activities; and approximately 5 LMI households will benefit from LBP Hazard Reduction.
	<b>Location Description</b>	Citywide

	<b>Planned Activities</b>	Code Enforcement as well as Lead-Based Paint Hazard Evaluation and Reduction
<b>3</b>	<b>Project Name</b>	ESG
	<b>Target Area</b>	
	<b>Goals Supported</b>	Homeless Assistance
	<b>Needs Addressed</b>	Homeless Assistance
	<b>Funding</b>	ESG: \$153,237.00
	<b>Description</b>	ESG funds may be used for five program components: street outreach, emergency shelter, homelessness prevention, rapid re-housing assistance, and HMIS; as well as administrative activities.
	<b>Target Date</b>	12/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	It is anticipated that 700 Persons will be served by City of Racine homeless service providers.
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	Emergency Shelter - Essential Services, Emergency Shelter - Shelter Operations, Rapid Re-Housing, HMIS, and Administration.
<b>4</b>	<b>Project Name</b>	Chapter 6: Public Facilities, Special Assessments & Private Utilities
	<b>Target Area</b>	City of Racine LMI Census Tracts Lincoln King NRSA
	<b>Goals Supported</b>	Public Facilities
	<b>Needs Addressed</b>	Public Facilities
	<b>Funding</b>	CDBG: \$187,500.00
	<b>Description</b>	The improvement of public facilities or infrastructure within low to moderate-income areas.
	<b>Target Date</b>	12/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	It is estimated that at least 27,500 LMI households will benefit from these activities.
	<b>Location Description</b>	Citywide

	<b>Planned Activities</b>	This project will allow for public infrastructure improvements to be made in the CDBG target areas. The improvements to be made in the areas will include but are not limited to: lateral and sidewalk improvements within the Lincoln-King Neighborhood, park improvements, and extended community service hours.
5	<b>Project Name</b>	Chapter 7: Public Service
	<b>Target Area</b>	City of Racine LMI Census Tracts
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Public Services
	<b>Funding</b>	CDBG: \$256,756.00
	<b>Description</b>	Activities funded under the Public Service Cap will fall under the following: Recreational Services, Employment services, Education Programs, Crime prevention and Service for Homeless Persons.
	<b>Target Date</b>	12/31/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	It is anticipated that the funded non-profit organizations will provide public services to at least 1,940 LMI households.
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	The planned activities include providing funding to eligible non-profit subrecipients to carry out public service activities, including recreational programming, employment support services, educational programs, crime prevention initiatives, and services for persons experiencing homelessness.
6	<b>Project Name</b>	Chapter 8: Economic Development & Section 108
	<b>Target Area</b>	City of Racine
	<b>Goals Supported</b>	Create Economic Opportunities
	<b>Needs Addressed</b>	Economic Development
	<b>Funding</b>	:
	<b>Description</b>	Assist entrepreneurs, particularly those from populations that are under represented, seeking to start or grow small businesses and microenterprises (as defined by HUD) that create jobs.
	<b>Target Date</b>	12/31/2026

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Around 15 businesses will be assisted via the activities proposed within the Project.
	<b>Location Description</b>	Downtown Area
	<b>Planned Activities</b>	Microenterprise technical assistance and small business development loans.
7	<b>Project Name</b>	Chapter 11: Financial Management
	<b>Target Area</b>	City of Racine
	<b>Goals Supported</b>	Financial Management
	<b>Needs Addressed</b>	Administration
	<b>Funding</b>	CDBG: \$342,342.00 HOME: \$43,374.00
	<b>Description</b>	The administration and planning for CDBG, HOME, and ESG activities and projects.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Planning & Administration activities are not subject to benefit numbers.
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	The planned activities are for administering the CDBG, HOME, and ESG grants, associated activities and coordinating with related programs.

## **AP-50 Geographic Distribution – 91.220(f)**

### **Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed**

The allocation of CDBG, HOME, and ESG investments within the City of Racine is guided by demographic and economic factors to ensure resources are directed to areas with the greatest need. Investment priorities focus on neighborhoods with higher concentrations of low- and moderate-income (LMI) households, areas experiencing disinvestment, and designated target areas identified for strategic revitalization. The following geographic areas are prioritized:

**City of Racine (Citywide Service Area):** The City administers funds on a citywide basis, with priority given to neighborhoods demonstrating the greatest need for housing improvements, public services, and infrastructure investment. This approach ensures flexibility while addressing disparities across the community.

**LMI Census Tracts:** These areas, defined by a higher percentage of low- and moderate-income households, are prioritized for CDBG and HOME investments to support affordable housing, improve housing conditions, and expand economic opportunities.

**Lincoln-King NRSA (Neighborhood Revitalization Strategy Area):** This designated area receives targeted investment to address aging housing stock, economic disinvestment, and limited access to resources. Activities in this area are intended to support neighborhood stabilization and improve overall quality of life.

**Clean Sweep (Local Target Area):** The City prioritizes investment in designated Clean Sweep target areas, which are selected based on observed neighborhood conditions, including property deterioration, code enforcement activity, and overall need for revitalization. Activities in these areas are intended to produce visible, block-level improvements, enhance health and safety, and support long-term neighborhood stability.

ESG-funded activities are not geographically restricted and are delivered based on need. Services are provided citywide, with a focus on individuals and families experiencing or at risk of homelessness.

### **Geographic Distribution**

<b>Target Area</b>	<b>Percentage of Funds</b>
City of Racine	100
LMI Census Tracts	80
Lincoln King NRSA	10
Clean Sweep	10

## **Table 8 - Geographic Distribution**

### **Rationale for the priorities for allocating investments geographically**

The City of Racine allocates CDBG, HOME, and ESG investments geographically based on the relative need for housing, economic opportunity, and public services, as identified in the 2025–2029 Consolidated Plan. Priority is given to areas with higher concentrations of low- and moderate-income (LMI) households, aging and deteriorating housing stock, and neighborhoods experiencing disinvestment.

Targeting resources to LMI census tracts and designated revitalization areas, including the Lincoln-King NRSA and Clean Sweep target areas, allows the City to concentrate investments where they can have the greatest impact. This approach supports neighborhood stabilization, improves housing quality, and promotes equitable access to resources and opportunities.

At the same time, maintaining a citywide service approach provides flexibility to respond to emerging needs and project readiness, ensuring that funds can be deployed efficiently and in a timely manner. ESG-funded activities are allocated based on need and are not geographically restricted, as services are designed to assist individuals and families experiencing or at risk of homelessness throughout the City.

This strategy ensures that investments are both targeted and responsive, maximizing impact while affirmatively furthering fair housing and meeting HUD national objectives.

### **Discussion**

None.

# Affordable Housing

## AP-55 Affordable Housing – 91.220(g)

### Introduction

The City of Racine assisted an estimate of 527 households during the 2025 program year through a combination of housing and supportive service activities funded with CDBG, HOME, and ESG resources. This included 473 homeless households, 15 non-homeless households, 39 households with special needs, and 12 households assisted specifically through CDBG-funded activities.

For the 2026 program year, the City aims to assist a comparable number of households based on prior-year performance; however, due to a reduction in grant funding from 2025 to 2026, these targets may not be fully achievable. Despite this constraint, the City remains committed to maximizing available resources and prioritizing assistance for the most vulnerable populations while continuing to support housing stability and neighborhood investment.

One Year Goals for the Number of Households to be Supported	
Homeless	473
Non-Homeless	15
Special-Needs	39
Total	527

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	3
Rehab of Existing Units	9
Acquisition of Existing Units	0
Total	12

Table 10 - One Year Goals for Affordable Housing by Support Type

### Discussion

## **AP-60 Public Housing – 91.220(h)**

### **Introduction**

The City of Racine’s Annual Action Plan outlines the strategic use of federal resources to support and improve public housing for low- and moderate-income residents. As part of the Consolidated Plan framework, this section highlights the City’s continued commitment to ensuring safe, affordable, and quality housing while promoting self-sufficiency and community stability.

In partnership with the Racine Housing Authority and other local stakeholders, the City prioritizes the preservation and modernization of housing units, addresses housing and operational needs, and supports programs that enhance resident services. These efforts are guided by identified housing needs, ongoing community input, and compliance with U.S. Department of Housing and Urban Development (HUD) requirements.

Through targeted investments and collaborative initiatives, Racine seeks to strengthen its public housing portfolio, expand opportunities for residents, and contribute to broader neighborhood revitalization goals. This Annual Action Plan reflects the City’s dedication to fostering inclusive, sustainable communities and improving the quality of life for all residents.

### **Actions planned during the next year to address the needs to public housing**

The Housing Authority of Racine County (HARC) does not currently have public housing units and does not intend to add any public housing units.

### **Actions to encourage public housing residents to become more involved in management and participate in homeownership**

The Housing Authority of Racine County (HARC) does not have any public housing units.

### **If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance**

The Housing Authority of Racine County (HARC) is not designated as a troubled Public Housing Authority (PHA).

### **Discussion**

The Housing Authority of Racine County (HARC) is not designated as a troubled Public Housing Authority (PHA), indicating that it meets or exceeds performance standards established by the U.S. Department of Housing and Urban Development (HUD). This designation reflects HARC’s effective management practices and commitment to providing quality housing assistance to eligible residents.

Although HARC does not operate public housing units, its strong performance status underscores its capacity to administer housing programs efficiently, including Housing Choice Voucher assistance and other supportive initiatives. Maintaining a non-troubled designation is critical, as it ensures continued access to federal funding, reinforces public trust, and positions HARC to respond to local housing needs.

Moving forward, HARC will continue to monitor program performance, ensure compliance with HUD regulations, and pursue opportunities to enhance service delivery. This sustained focus supports the broader goal of expanding access to safe, affordable housing and improving outcomes for low- and moderate-income households in Racine County.

## **AP-65 Homeless and Other Special Needs Activities – 91.220(i)**

### **Introduction**

The City is committed to addressing the needs of individuals and families experiencing homelessness and those at risk of homelessness, with particular attention to vulnerable populations including chronically homeless individuals, families with children, veterans and their families, and unaccompanied youth. The City's approach emphasizes collaboration with local service providers and the Continuum of Care to support access to shelter, supportive services, and permanent housing opportunities.

Efforts are focused on reducing barriers to housing placement, improving coordination among service providers, and supporting timely connections to available resources. The City also recognizes the importance of preventing homelessness through early intervention and linkages to housing-related services for individuals exiting systems of care or receiving assistance from public and community-based agencies.

### **Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including**

#### **Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

The City of Racine participates in the annual Point-in-Time Count and has staff representation on the Systems Performance Board. These efforts provide direct insight into the needs of individuals experiencing homelessness and the broader service system. Through this involvement, the City can receive first-hand information on gaps in services, emerging needs, and program effectiveness. This information is then used to collaborate with local organizations to identify priorities and support the implementation of appropriate resources and services within the community.

#### **Addressing the emergency shelter and transitional housing needs of homeless persons**

The City works with local shelter providers to support essential services such as emergency overnight shelter, basic needs assistance, and supportive services that help individuals stabilize during periods of housing crisis. These investments are guided by HUD regulations to ensure proper use of funds and accountability in program delivery. In addition, the City collaborates with community partners to assess shelter capacity, identify service gaps, and strengthen coordination within the local homeless response system. This helps ensure that available resources are used effectively and reach individuals facing the most urgent needs.

#### **Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that**

**individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**

A key feasible action is strengthening engagement with local landlords to expand access to affordable housing units. By building and maintaining relationships with property owners, the City can help increase housing opportunities for individuals and families experiencing homelessness, including those who may face barriers to leasing due to past housing instability or limited rental history. Through these partnerships, the City can support faster placement into available units, helping to shorten the time individuals remain in emergency shelter or homelessness. Increased landlord participation also helps stabilize housing options for high-need populations such as families with children, veterans, and individuals exiting crisis systems.

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.**

To support these populations, the City will continue its partnerships with organizations such as RVM and Safe Haven to connect individuals to housing resources and supportive services. These collaborations help ensure early intervention and coordinated access to assistance. In addition, through the Housing Division, the City will develop and distribute a standardized Tenant Rights Information Packet in partnership with local agencies. This resource will be provided to tenants at intake points, program engagements, and community outreach events to increase awareness of tenant protections, reduce preventable evictions, and promote housing stability.

**Discussion**

During the 2025 calendar year, the City of Racine assisted 751 residents through ESG-funded programs. In addition, CDBG funds were utilized to support landlord-tenant services, assisting over 50 residents and landlords in addressing housing-related issues. Building on these efforts, the Housing Division will continue to strengthen collaboration across departments and divisions to develop a more effective response to housing-related disputes and potential retaliation concerns, with the goal of better supporting and protecting renters throughout the city.

## **AP-75 Barriers to affordable housing – 91.220(j)**

### **Introduction:**

The City of Racine has identified its current zoning code as outdated. In response, the Planning Division is actively working to update zoning and land use regulations to better support flexible and inclusive development patterns. These updates are intended to accommodate a broader range of housing types and promote increased housing affordability throughout the community.

### **Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment**

The City plans to address barriers to affordable housing by evaluating and implementing targeted updates to land use and zoning policies that can expand housing opportunities while maintaining community standards.

Planned actions include exploring revisions to zoning ordinances to allow for a broader range of housing types, such as accessory dwelling units (ADUs) and “missing middle” housing (e.g., duplexes and small multi-family structures) in appropriate residential areas. These changes aim to increase housing supply and provide more diverse and attainable housing options.

The City will also consider reducing or modifying minimum parking requirements and lot size standards where appropriate, helping to lower development costs and make smaller-scale housing projects more feasible. In addition, efforts may include streamlining permitting and approval processes to reduce delays and uncertainty for developers, particularly for projects that include affordable units.

To further support housing development, the City will continue to assess fees, charges, and other regulatory requirements that may impact the financial feasibility of residential investment, while maintaining compliance with safety and building standards.

### **Discussion:**

During the Public Hearing on April 23, 2026, residents expressed concerns regarding the lack of affordable housing within the City of Racine. Public comments highlighted that current rental costs are not sustainable for many low- to moderate-income households, including individuals employed in retail and service sectors. In addition, participants identified a need for increased housing resources, including rental assistance and supportive services, to better address housing instability within the community.

## **AP-85 Other Actions – 91.220(k)**

### **Introduction:**

For the 2026 Annual Action Plan, the City of Racine will implement coordinated activities under its CDBG, HOME, and ESG programs to address key community development priorities. These include reducing barriers to affordable housing, addressing lead-based paint hazards, meeting the needs of underserved populations, and reducing poverty among low- and moderate-income households. The City will also focus on strengthening internal systems and improving coordination between housing providers and social service agencies. Through these efforts, Racine aims to enhance service delivery and ensure the effective use of available federal, state, and local resources to support residents in need.

### **Actions planned to address obstacles to meeting underserved needs**

The City of Racine recognizes that limited funding remains a key obstacle to meeting underserved needs. To address this challenge, the City will prioritize strategic resource allocation by directing available funds to areas of greatest need, improving administrative efficiency, and supporting initiatives with the highest potential for community impact.

In addition, the City will actively seek out and pursue federal grant opportunities to increase overall funding capacity. By identifying and applying for new funding sources, the City aims to expand available resources and better respond to gaps in services for underserved populations.

### **Actions planned to foster and maintain affordable housing**

The City of Racine will implement a range of actions to foster and maintain affordable housing, informed by feedback received during the public hearing process. Stakeholders and residents identified a need for increased housing education, expanded housing availability, and additional financial assistance to support housing stability.

In response, the City will support efforts to expand housing education initiatives, including providing information on tenant rights, landlord responsibilities, and available housing resources. These efforts aim to empower residents to make informed housing decisions and prevent avoidable housing instability.

The City will also work to support the development and availability of additional housing units by encouraging policies and partnerships that promote diverse and affordable housing options.

Additionally, the City will continue to support programs that provide financial assistance, such as security deposit assistance, to help residents access and maintain stable housing.

### **Actions planned to reduce lead-based paint hazards**

The City of Racine will continue to address lead-based paint hazards by providing ongoing support and funding to the Kenosha-Racine Lead Reduction Program. Through this partnership, the City helps ensure that eligible housing units are identified and remediated to reduce the risk of lead exposure, particularly for low- and moderate-income households.

In addition, through the City's housing loan programs, staff will continue to follow HUD guidelines related to lead-based paint requirements in assisted properties. This includes ensuring proper assessment, mitigation, and compliance measures are in place when federal funds are used.

### **Actions planned to reduce the number of poverty-level families**

The City of Racine will continue to support efforts to reduce the number of families living in poverty by funding programs that promote education, workforce development, and successful reentry. These initiatives are designed to increase access to employment opportunities, improve job readiness, and support long-term economic stability for low- and moderate-income residents.

Through investments in education and job training programs, the City partners with organizations such as the Racine Literacy Council, Great Lakes Community Conservation Corps, and Racine Vocational Ministry to provide critical services. These organizations offer literacy support, workforce training, and reentry assistance to help individuals build skills and overcome barriers to employment.

### **Actions planned to develop institutional structure**

The City of Racine will take steps to strengthen its institutional structure during the 2026 program year by improving internal processes, coordination, and overall service delivery. The Housing Division will review, edit, and update internal procedures to increase efficiency, reduce delays, and ensure consistency in program administration.

In addition, the City will enhance internal coordination by improving communication and collaboration across departments, ensuring clearer roles and more effective implementation of housing and community development activities. Efforts will also focus on streamlining administrative processes, including application review, contracting, and invoicing, to improve timeliness and reduce barriers for partners and beneficiaries.

### **Actions planned to enhance coordination between public and private housing and social service agencies**

Efforts will include improving coordination between the Housing Division and partner agencies through regular communication, shared information, and clearer processes for referrals and service delivery. The City will also support participation in local and regional planning efforts, which provide opportunities to identify service gaps, align priorities, and improve system-wide responses to housing and social service needs.

Additionally, the City will work to streamline internal and external processes to reduce duplication of efforts and improve access to services for residents. By strengthening these partnerships and coordination efforts, the City aims to create a more connected and effective network of housing and social services that better supports individuals and families throughout the community.

**Discussion:**

The City of Racine will continue to play an active role in implementing actions identified in this Annual Action Plan through the administration of CDBG, HOME, and ESG-funded programs. The Housing Division is directly responsible for key functions that support program delivery, including contract development and execution, invoice review and processing, and ongoing compliance monitoring to ensure all activities align with federal requirements.

As part of these responsibilities, City staff work closely with subrecipients, contractors, and service providers to ensure timely and accurate invoicing, proper use of funds, and adherence to approved scopes of work. The Housing Division also supports coordination with landlords and property owners by addressing landlord-tenant concerns, providing guidance on program requirements, and facilitating communication to support housing stability.

In addition, the City will review its Fair Housing Ordinance to ensure alignment with HUD standards and to strengthen protections for residents. The City will also explore partnerships with community-based organizations, such as Neighborhood Watch and mediation programs, to increase awareness of tenant rights and available housing resources, and to provide additional support in resolving housing-related concerns.

Through continued collaboration with local organizations and stakeholders, the City aims to improve service delivery, strengthen community partnerships, and ensure residents are better informed and supported. These coordinated efforts promote accountability, compliance, and positive outcomes for low- and moderate-income residents.

## **Program Specific Requirements**

### **AP-90 Program Specific Requirements – 91.220(I)(1,2,4)**

#### **Introduction:**

The City of Racine administers federal housing and community development funds in accordance with all applicable U.S. Department of Housing and Urban Development (HUD) regulations and requirements. This section outlines the program-specific requirements associated with the Community Development Block Grant (CDBG), HOME Investment Partnerships Program (HOME), and Emergency Solutions Grant (ESG) programs, as applicable for the 2026 Annual Action Plan.

The City is committed to ensuring that all CDBG, HOME, and ESG-funded activities are carried out in a manner that promotes housing stability, expands access to safe and affordable housing, and addresses the needs of low- and moderate-income households, as well as individuals and families experiencing or at risk of homelessness. Program design and implementation are guided by federal regulations, the City's Consolidated Plan priorities, and identified local housing and community development needs.

For the 2026 program year, the City of Racine will utilize HOME funds to support the development of four (4) newly constructed affordable housing units, contributing to the expansion of the City's affordable housing stock. CDBG funds will support a range of eligible community development and housing-related activities that benefit low- and moderate-income persons, while ESG funds will be administered to support homelessness assistance activities through partnerships with qualified subrecipients.

The following narratives provide detailed descriptions of how the City will meet specific regulatory requirements related to the use of CDBG, HOME, and ESG funds, including investment strategies, affordability provisions, program administration, and performance standards. All activities will be implemented in compliance with applicable federal regulations, with an emphasis on transparency, accountability, and equitable service delivery.

#### **HOME Investment Partnership Program (HOME)**

##### **Reference 24 CFR 91.220(I)(2)**

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

In addition to HOME Investment Partnerships Program funds, the City of Racine will utilize other available funding sources to support affordable housing development activities. These include

Community Development Block Grant (CDBG) funds and American Rescue Plan Act (ARPA) funds, as applicable and eligible.

These resources will be used to complement HOME funding by helping to address financing gaps, improve project feasibility, and support the development of affordable housing units. The layering of these funding sources is intended to maximize available resources and increase the production and preservation of affordable housing within the City. All funds will be used in accordance with applicable federal and program-specific requirements and will be properly documented to ensure compliance.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

The City of Racine will utilize the recapture provision for HOME-assisted homebuyer activities in accordance with 24 CFR 92.254(a)(5)(ii). HOME funds provided to assist homebuyers will be subject to recapture if the assisted homebuyer no longer occupies the property as their principal residence during the applicable affordability period.

Recapture will be based on the direct HOME subsidy provided at the time of purchase and will be reduced on a prorated basis over the affordability period. The specific terms of recapture will be documented in a written agreement executed with each homebuyer at the time of assistance.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

The City of Racine will ensure ongoing affordability of HOME-assisted homebuyer units through recapture provisions and continued monitoring of assisted properties. The City will execute written agreements with all homebuyers outlining affordability requirements and applicable recapture terms.

To ensure compliance throughout the affordability period, the City will monitor HOME-assisted units using HUD's Integrated Disbursement and Information System (IDIS) and the LMI/IDIS (LMS) reporting system, as applicable, to track occupancy and program compliance. This monitoring will help ensure that assisted properties remain in compliance with HOME requirements for the duration of the affordability period.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

The City of Racine does not anticipate using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds during the 2026 program year. As such, no refinancing activities or related guidelines are currently planned under 24 CFR 92.206(b).

5. If applicable to a planned HOME TBRA activity, a description of the preference for persons with special needs or disabilities. (See 24 CFR 92.209(c)(2)(i) and CFR 91.220(l)(2)(vii)).

The City of Racine does not plan to undertake any Tenant-Based Rental Assistance (TBRA) activities using HOME funds during the 2026 program year. Therefore, no preferences for persons with special needs or disabilities related to TBRA activities are applicable at this time.

6. If applicable to a planned HOME TBRA activity, a description of how the preference for a specific category of individuals with disabilities (e.g. persons with HIV/AIDS or chronic mental illness) will narrow the gap in benefits and the preference is needed to narrow the gap in benefits and services received by such persons. (See 24 CFR 92.209(c)(2)(ii) and 91.220(l)(2)(vii)).

N/A

7. If applicable, a description of any preference or limitation for rental housing projects. (See 24 CFR 92.253(d)(3) and CFR 91.220(l)(2)(vii)). Note: Preferences cannot be administered in a manner that limits the opportunities of persons on any basis prohibited by the laws listed under 24 CFR 5.105(a).

The City of Racine will not administer any new HOME-funded programs that establish preferences or limitations for rental housing projects. All HOME-assisted rental activities will be implemented in compliance with applicable federal fair housing and nondiscrimination requirements, including 24 CFR 5.105(a). Accordingly, no tenant selection preferences or programmatic limitations will be applied beyond those required by federal regulations.

### **Emergency Solutions Grant (ESG) Reference 91.220(l)(4)**

1. Include written standards for providing ESG assistance (may include as attachment)

The City of Racine will administer Emergency Solutions Grant (ESG) assistance in accordance with 24 CFR Part 576 and applicable HUD requirements. ESG funds will be used to support eligible activities including street outreach, emergency shelter, homelessness prevention, rapid re-housing, and HMIS

participation. All ESG-funded assistance will be provided in accordance with written policies and procedures that ensure consistency, fairness, and compliance with federal requirements. The standards include:

**Eligibility Determination:** All applicants must meet HUD-defined eligibility criteria for ESG assistance, including income limits (when applicable) and homelessness or at-risk-of-homelessness status as defined in 24 CFR 576.2.

**Intake and Assessment:** All households will undergo a standardized intake and assessment process to determine level of need and appropriate assistance.

**Prioritization:** Assistance will be prioritized based on vulnerability, housing instability, and urgency of need, consistent with HUD guidance and coordinated entry procedures.

**Type and Amount of Assistance:** ESG assistance will be provided on a case-by-case basis, based on documented need and funding availability, and will not exceed HUD regulatory limits.

**Case Management Requirements:** All participants receiving rapid re-housing or homelessness prevention assistance will be required to participate in housing stability case management services.

**Fair Housing and Non-Discrimination:** Services will be provided without regard to race, color, religion, sex, national origin, disability, familial status, or other protected classes under 24 CFR 5.105(a).

**Documentation and Recordkeeping:** All assistance will be fully documented in accordance with HUD requirements and maintained for monitoring and audit purposes.

**Coordination:** ESG activities will be coordinated through the local Continuum of Care and HMIS to ensure efficient service delivery and avoid duplication of benefits.

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

Through coordinated entry, households access services through designated entry points, where trained staff conduct a uniform assessment to evaluate housing needs, vulnerability, and barriers to stability. Based on this assessment, individuals and families are prioritized and referred to appropriate housing and service interventions, including emergency shelter, rapid rehousing, or permanent supportive housing, depending on their level of need.

HALO facilitates system coordination by maintaining a centralized process for referrals and prioritization, ensuring that limited housing resources are allocated efficiently and to those with the greatest need. The system also promotes consistency, reduces duplication of services, and improves

transparency across participating agencies.

By utilizing this coordinated approach, the Continuum of Care enhances service delivery, shortens the time individuals experience homelessness, and supports more effective and equitable housing placement outcomes throughout the Racine community.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

The City of Racine will allocate Emergency Solutions Grant (ESG) funds to eligible subrecipients, including private nonprofit organizations, through a competitive and transparent application process in accordance with 24 CFR Part 576 and applicable federal and local requirements.

The City of Racine released a Notice of Funding Opportunity (NOFO) in October 2025, with an application deadline of December 2025, to solicit proposals from qualified nonprofit, community-based, and faith-based organizations. Applications are reviewed and evaluated based on program eligibility, organizational capacity, demonstrated experience, service delivery approach, and alignment with local housing and homelessness priorities identified in the Consolidated Plan and Continuum of Care.

Funding recommendations are developed by City staff through a structured review and scoring process and are subject to final approval through the appropriate City governance procedures. Selected subrecipients will enter into formal written agreements that outline program requirements, performance standards, reporting obligations, and all applicable federal ESG compliance requirements.

The ESG allocation available to private nonprofit organizations is distributed based on demonstrated community need, program effectiveness, and the extent to which proposed activities address homelessness prevention, rapid re-housing, emergency shelter operations, and street outreach. Priority is given to organizations with strong capacity and demonstrated coordination with the local Continuum of Care and HMIS system.

All subrecipients are required to comply with ESG program regulations, including eligible activity standards, documentation requirements, and performance reporting obligations.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

The City of Racine will comply with the homeless participation requirement to the maximum extent practicable. In the event the City is unable to fully meet the requirement for direct participation of

homeless or formerly homeless individuals in accordance with 24 CFR 576.405(a), the City will implement alternative methods of outreach and consultation.

These methods will include ongoing coordination with local service providers, the Continuum of Care, and agencies serving individuals experiencing homelessness to gather input on policies and funding decisions related to ESG-funded facilities and services. The City will also seek feedback from persons with lived experience through surveys, stakeholder meetings, and engagement opportunities facilitated by partner organizations.

This input will be considered in the development of policies, funding priorities, and programmatic decisions to ensure that ESG resources are responsive to the needs of individuals and families experiencing homelessness.

#### 5. Describe performance standards for evaluating ESG.

The City of Racine will establish and implement performance standards for Emergency Solutions Grant (ESG) activities in accordance with 24 CFR 576.400(e) to ensure effective use of funds and measurable outcomes in addressing homelessness.

Performance standards will be developed in coordination with the local Continuum of Care and will align with HUD-established system performance measures. These standards will be used to evaluate subrecipient performance and the overall effectiveness of ESG-funded programs.

Key performance measures will include:

**Reduction in Homelessness:** The extent to which programs reduce the number of individuals and families experiencing homelessness.

**Housing Stability:** The percentage of program participants who obtain and maintain permanent housing.

**Length of Time Homeless:** Efforts to reduce the length of time individuals and families remain homeless.

**Returns to Homelessness:** The rate at which program participants return to homelessness after receiving assistance.

**Income and Employment Outcomes:** Increases in participant income and access to mainstream benefits, where applicable.

**Utilization of HMIS:** Timely and accurate data entry and reporting in the Homeless Management Information System (HMIS).

Subrecipients will be required to meet established benchmarks and report regularly on performance outcomes. The City will monitor performance through reports, desk reviews, and on-site monitoring as needed. Performance results will be used to inform funding decisions, identify areas for improvement, and ensure compliance with ESG program requirements.

The City of Racine recognizes that federal housing and community development resources remain limited in comparison to the growing need for affordable housing and homelessness assistance. As a result, the City places a strong emphasis on leveraging multiple funding sources and aligning program activities to maximize impact.

For the 2026 program year, the City will strategically coordinate CDBG, HOME, ESG, and other available resources, including American Rescue Plan Act (ARPA) funds, to address gaps in the housing continuum. HOME funds will be focused on new construction to increase the supply of affordable housing units, while CDBG funds will support complementary activities such as public services, housing stabilization, and neighborhood improvements. ESG funds will continue to support critical homelessness prevention and rapid re-housing efforts through partnerships with local service providers.

The City also recognizes the importance of collaboration with the local Continuum of Care, nonprofit partners, and developers to ensure that investments are aligned with community needs and system-wide goals. Emphasis will be placed on projects that demonstrate readiness, long-term sustainability, and the ability to leverage additional funding.

In addition, the City will continue to monitor program performance and adjust funding priorities as needed to respond to emerging housing challenges, including rising housing costs, limited housing inventory, and increasing demand for homelessness services. Through this coordinated and flexible approach, the City of Racine aims to maximize the effectiveness of federal resources and improve housing outcomes for low- and moderate-income residents.

